U.S. General Services Administration
PERMANENT BUDGET AUTHORITY
Fiscal Year 2022 Budget Request

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Transportation Audit Contracts and Contract Administration

Program Description

This permanent, indefinite appropriation provides for the detection and recovery of overpayments to carriers for Government moves under rate and service agreements established by the U.S. General Services Administration (GSA) or other Federal agency transportation managers. Program expenses are financed from overcharges collected from Transportation Service Providers (TSPs) as a result of post payment audits examining the validity, propriety, and conformity of charges with the proper rate authority. Funds recovered in excess of expenses are returned to the U.S. Department of the Treasury (Treasury).

Authorizing Legislation

The Expenses of Transportation Audit Contracts and Contract Administration appropriation is permanently authorized by 31 U.S.C. § 3726(e): “Sec. 3726. Payment for transportation (e) Expenses of transportation audit postpayment contracts and contract administration, and the expenses of all other transportation audit and audit-related functions conferred upon the Administrator of General Services, shall be financed from overpayments collected from carriers on transportation bills paid by the Government and other similar type refunds, not to exceed collections. Payment to any contractor for audit services shall not exceed 50 percent of the overpayment identified by contract audit.”

FY 2021 Operating Plan and FY 2022 Budget Request

The Transportation Audits program is managed by the Federal Acquisition Service (FAS) in the Travel, Transportation and Logistics (TTL) Portfolio. The FY 2022 budget request provides $13.02 million for the Transportation Audits program to continue its focus on prepayment oversight and post payment audits of Government-wide transportation bills and recoveries of overcharges.

The program office will oversee the implementation and performance of prepayment audits for transportation services procured around the world by Federal agencies; conduct post payment audits of transportation bills; execute the collection of overcharges; validate overcharges via evidence, regulation, and background; adjudicate claims brought by TSPs and Federal agencies as needed; handle bankruptcies and litigation related to TSPs for Federal agencies; and act as an expert in court cases as needed. In FY 2020, the program deployed a system modernization project that replaced its 30-year-old system with a platform that will increase Government-wide compliance with public laws and regulations, enabling Transportation Audits to expand auditing, increase automation in business operations, and improve data quality and analysis. In FY 2021 and FY 2022, the program will assess the revenue impacts associated with the new Department of Defense pre-payment audit capabilities and adapt accordingly to ensure program sustainability.
# Obligations by Object Classification
(Dollars in Thousands)

<table>
<thead>
<tr>
<th></th>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>11.1 Full-time, permanent</td>
<td>$3,110</td>
<td>$3,970</td>
<td>$4,097</td>
</tr>
<tr>
<td>11.3 Other than full-time permanent</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td>11.5 Other personnel compensation</td>
<td>$33</td>
<td>$92</td>
<td>$95</td>
</tr>
<tr>
<td>12.1 Civilian personnel benefits</td>
<td>$933</td>
<td>$1,108</td>
<td>$1,143</td>
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<tr>
<td>21.0 Travel and transportation of persons</td>
<td>$7</td>
<td>$69</td>
<td>$29</td>
</tr>
<tr>
<td>22.0 Transportation of things</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td>23.1 Rental payments to GSA</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td>23.3 Communications and utilities</td>
<td>$1</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td>24.0 Printing and reproduction</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td>25.1 Advisory and assistance services</td>
<td>$4,577</td>
<td>$5,684</td>
<td>$5,386</td>
</tr>
<tr>
<td>25.2 Other services from non-Federal sources</td>
<td>$-</td>
<td>$47</td>
<td>$47</td>
</tr>
<tr>
<td>25.3 Other goods and services from Federal sources</td>
<td>$1,057</td>
<td>$1,473</td>
<td>$1,411</td>
</tr>
<tr>
<td>26.0 Supplies and materials</td>
<td>$1</td>
<td>$12</td>
<td>$12</td>
</tr>
<tr>
<td>31.0 Equipment</td>
<td>$-</td>
<td>$58</td>
<td>$58</td>
</tr>
<tr>
<td><strong>99.0 Obligations, appropriated (annual)</strong></td>
<td><strong>$9,719</strong></td>
<td><strong>$12,513</strong></td>
<td><strong>$12,278</strong></td>
</tr>
<tr>
<td>Subtotal, PC&amp;B</td>
<td>$4,076</td>
<td>$5,170</td>
<td>$5,335</td>
</tr>
<tr>
<td>Subtotal, Non-labor</td>
<td>$5,643</td>
<td>$7,343</td>
<td>$6,943</td>
</tr>
<tr>
<td><strong>99.9 Total obligations</strong></td>
<td><strong>$9,719</strong></td>
<td><strong>$12,513</strong></td>
<td><strong>$12,278</strong></td>
</tr>
</tbody>
</table>

| FTE | 30.0 | 36.0 | 36.0 |
## Amounts Available for Obligation

(Dollars in Thousands)

### Special Fund Receipts:

<table>
<thead>
<tr>
<th></th>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Balance, start of year</td>
<td>$21,719</td>
<td>$24,565</td>
<td>$23,266</td>
</tr>
<tr>
<td>Receipts</td>
<td>$10,914</td>
<td>$10,198</td>
<td>$10,542</td>
</tr>
<tr>
<td>Sequestration</td>
<td>$680</td>
<td>$756</td>
<td>$742</td>
</tr>
<tr>
<td>Excess collections returned to Treasury</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Appropriation to the expenditure fund</td>
<td>$(11,526)</td>
<td>$(13,269)</td>
<td>$(13,021)</td>
</tr>
<tr>
<td>Unobligated balance expired from expenditure fund</td>
<td>$2,778</td>
<td>1,016</td>
<td>1,086</td>
</tr>
<tr>
<td>Balance, end of year</td>
<td>$24,565</td>
<td>$23,266</td>
<td>$22,616</td>
</tr>
</tbody>
</table>

### Special Fund Expenditures:

<table>
<thead>
<tr>
<th></th>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mandatory authority:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Appropriation</td>
<td>$11,526</td>
<td>$13,269</td>
<td>$13,021</td>
</tr>
<tr>
<td>Sequestration</td>
<td>$(680)</td>
<td>$(756)</td>
<td>$(742)</td>
</tr>
<tr>
<td>Unobligated balance, end of year</td>
<td>$(1,127)</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Total obligations</td>
<td>$9,719</td>
<td>$12,513</td>
<td>$12,278</td>
</tr>
<tr>
<td>Net Outlays</td>
<td>$10,991</td>
<td>$10,703</td>
<td>$12,349</td>
</tr>
</tbody>
</table>
Acquisition Workforce Training Fund

Program Description

The Acquisition Workforce Training Fund (AWTF) is a permanent, indefinite appropriation providing a source of funds to train the Federal civilian acquisition workforce. The AWTF is financed through a credit of five percent of the fees collected from non-Department of Defense activities by GSA and other civilian agencies that manage Government-wide Acquisition Contracts (GWACs), Multiple Award Schedules (MAS) contracts, and other multi-agency contracts. Receipts are available for expenditure in the fiscal year collected, in addition to the two following fiscal years. The AWTF is managed by GSA’s Federal Acquisition Institute (FAI) in consultation with the Office of Federal Procurement Policy and the FAI Board of Directors.

Authorizing Legislation


FY 2021 Operating Plan and FY 2022 Budget Estimate

The FY 2022 budget request provides $11.5 million in new collections for FAI programs. The Board of Directors has reviewed the FAI programs to identify where continued AWTF funding is most needed to effectively support FAI’s mission and goals. AWTF funds are used to execute FAI’s 12 statutory responsibilities.

FAI supports professional development of the civilian agency acquisition workforce by ensuring the availability of learning and career development opportunities. The funds collected by the AWTF support FAI activities in five categories:

- **Human Capital Initiatives**
  Human Capital Initiative funding provides for Government-wide human capital resource planning and management initiatives, supporting FAI in the collection, analysis, and reporting of acquisition workforce human capital data. Funds also support the development and execution of the FAI.gov website, which is used as the primary outreach and communications portal for the acquisition workforce. The program collects data through human capital plan templates and other venues to enable agencies to make strategic data-driven decisions about their acquisition workforce and program operations. Specific examples of FAI Human Capital Initiatives include continued maturation of agency acquisition human capital, the Acquisition Workforce Competency Survey, and the continual improvement of FAI.gov.
- **Operations and Logistics Support**
  Operations and Logistics Support funding provides for the design, execution, and control of the business-planning and operations framework for executing the FAI mission and infrastructure. Funding supports all activities related to planning, organizing, or optimizing business operations. This includes costs associated with the annual memorandum of understanding between the AWTF and the Office of Government-wide Policy for the support of 12 reimbursable FTE, the FAI Training Application System (FAITAS) Customer Support help desk, and the FAI.gov help desk.

- **Curriculum Development**
  Curriculum Development funding provides for development of instructional content, materials, and related assets to execute Federal Acquisition Certification programs. This funding has supported program and project management activities, Contracting Officer’s Representatives activities, continuous learning curricula and training courses such as Federal Contracting 101 – Contracting Basics.

- **Training Delivery**
  Training Delivery funding provides for the execution of online and classroom training and learning programs and related delivery and development activities. To continue to meet the needs of the Federal acquisition workforce community, the Training Delivery program provides Acquisition Learning Seminars, FAITAS operations and maintenance, FAITAS enhancements, and online and classroom training courses.

- **Information Technology**
  Information Technology (IT) funding provides for overarching IT operations, maintenance, and advancement activities. The FAI.gov website hosting and Disaster Recovery website are examples of the work supported by IT funds.
### Obligations by Object Classification

(Dollars in Thousands)

<table>
<thead>
<tr>
<th>Object Classification</th>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>25.1 Advisory and assistance services</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>25.3 Other goods &amp; services from Federal sources</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>99.0 Total obligations</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Amounts Available for Obligation

(Dollars in Thousands)

### Special Fund Receipts:

<table>
<thead>
<tr>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Balance, start of year</td>
<td>$ 3,087</td>
<td>$ 1,225</td>
</tr>
<tr>
<td>Receipts</td>
<td>$ 11,695</td>
<td>$ 11,500</td>
</tr>
<tr>
<td>Appropriation to the expenditure fund</td>
<td>$(13,557)</td>
<td>$(11,616)</td>
</tr>
<tr>
<td>Balance, end of year</td>
<td>$ 1,225</td>
<td>$ 1,109</td>
</tr>
</tbody>
</table>

### Special Fund Expenditures:

<table>
<thead>
<tr>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mandatory authority:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unobligated balance, start of year</td>
<td>$ 16,232</td>
<td>$ 17,803</td>
</tr>
<tr>
<td>Recovery of prior-year obligations</td>
<td>$ -</td>
<td>$ -</td>
</tr>
<tr>
<td>Appropriation</td>
<td>$ 13,557</td>
<td>$ 11,616</td>
</tr>
<tr>
<td>Unobligated balance, expiring</td>
<td>$ -</td>
<td>$ -</td>
</tr>
<tr>
<td>Total Obligations</td>
<td>$(11,986)</td>
<td>$(11,616)</td>
</tr>
<tr>
<td>Unobligated balance, end of year</td>
<td>$ 17,803</td>
<td>$ 17,803</td>
</tr>
<tr>
<td>Net Outlays</td>
<td>$ 8,401</td>
<td>$ 10,411</td>
</tr>
</tbody>
</table>
Expenses, Disposal of Surplus Real and Related Personal Property

Program Description

This mandatory appropriation provides for the efficient disposal of real property assets that no longer meet the needs of landholding Federal agencies. The following costs are paid through receipts from such disposals each fiscal year: fees of auctioneers, brokers, appraisers, and environmental consultants; surveying costs; costs of advertising; costs of environmental and historical preservation services; highest and best use of property studies; property utilization studies; deed compliance inspections; and other disposal costs. GSA leverages the expertise of auctioneers and brokers familiar with local markets to accelerate the disposal of surplus real property.

Authorizing Legislation

The Expenses, Disposal of Surplus Real and Related Personal Property appropriation is permanently authorized by 40 U.S.C. § 572(a). The appropriation is authorized to pay expenses directly, or to reimburse another account for expenses paid. The total amount paid and reimbursed in a fiscal year may not exceed 12 percent of the receipts available in GSA’s receipt account 5254.2. Proceeds from disposal of Federal real property are deposited into account 5254.2 and funds deemed in excess of the Real Property Disposal program’s long-term requirements must be transferred to the Land and Water Conservation Fund.

The types of expenses that may be paid or reimbursed are limited to specific, enumerated expenditures including:

(i) Costs of appraisers, auctioneers, and realty brokers, in accordance with the scale customarily paid in similar commercial transactions.

(ii) Costs of environmental and historic preservation services, highest and best use of property studies, utilization of property studies, deed compliance inspections, targeted asset reviews and the expenses incurred in approved relocations.

(iii) Costs of advertising and surveying.

FY 2021 Operating Plan and FY 2022 Budget Estimate

The FY 2022 budget request provides $9.256 million for the Real Property Disposal program. Obligations are based on properties planned for disposal in each year. Financing is provided through receipts from sales of surplus property and out-leasing of Government-owned space.
<table>
<thead>
<tr>
<th></th>
<th>FY 2020 Actual</th>
<th>FY 2021 Plan</th>
<th>FY 2022 Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>21.0 Travel and transportation</td>
<td>$ -</td>
<td>$ 50</td>
<td>$ 50</td>
</tr>
<tr>
<td>24.0 Printing and reproduction</td>
<td>$ 20</td>
<td>$ 129</td>
<td>$ 129</td>
</tr>
<tr>
<td>25.1 Advisory and assistance services</td>
<td>$ 438</td>
<td>$ 9,191</td>
<td>$ 8,391</td>
</tr>
<tr>
<td>25.2 Other services from non-Federal sources</td>
<td>$ 36</td>
<td>$ 119</td>
<td>$ 119</td>
</tr>
<tr>
<td>25.3 Other goods &amp; services from Federal sources</td>
<td>$ -</td>
<td>$ 547</td>
<td>$ 547</td>
</tr>
<tr>
<td>25.4 Operation and maintenance of facilities</td>
<td>$ 2</td>
<td>$ -</td>
<td>$ -</td>
</tr>
<tr>
<td>25.7 Operation and maintenance of equipment</td>
<td>$ -</td>
<td>$ 20</td>
<td>$ 20</td>
</tr>
<tr>
<td>26.0 Supplies and Materials</td>
<td>$ 2</td>
<td>$ -</td>
<td>$ -</td>
</tr>
<tr>
<td>99.9 Total obligations</td>
<td>$ 498</td>
<td>$ 10,056</td>
<td>$ 9,256</td>
</tr>
</tbody>
</table>
Amounts Available for Obligation
(Dollars in Thousands)

**Special Fund Receipts:**

<table>
<thead>
<tr>
<th>FY 2020</th>
<th>FY 2021</th>
<th>FY 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Actual</td>
<td>Plan</td>
<td>Plan</td>
</tr>
</tbody>
</table>

- **Balance, start of year**.......................... $76,338 $76,548 $73,492
- **Receipts, real property disposal**................ $4,013 $8,000 $20,000
- **Receipts, outleasing**.............................. $- $3,000 $3,000
- **Subtotal Net receipts**............................ $4,013 $11,000 $23,000

- **Appropriation to the expenditure fund**........... $- (2,534) $10,664 (9,815)
- **Sequestration**........................................ $534 $608 $559
- **Total budgetary resources**...................... $- (2,000) (10,056) (9,256)

- **Transfer to Land and Water Fund, DOI**.......... $2,183 (4,000) $(10,000)
- **Unobligated balance, transferred in from Expenditure Fund** $380 $- $-
- **Fund Expenditures**................................... $- $- $-
- **Balance, end of year**............................. $76,548 $73,492 $77,236

**Special Fund Expenditures:**

<table>
<thead>
<tr>
<th>FY 2020</th>
<th>FY 2021</th>
<th>FY 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Actual</td>
<td>Plan</td>
<td>Plan</td>
</tr>
</tbody>
</table>

- **Mandatory authority**
  - **Appropriation**........................................ $2,534 $10,664 $9,815
  - **Unobligated balance, sequestered**................ $534 $608 $559
  - **Unobligated balance**............................... $1,502 $- $-
  - **Total obligations**................................. $498 $10,056 $9,256
  - **Net Outlays**........................................... $498 $10,056 $9,256

Note: By statute, any receipts in excess of the long-term requirements of the Fund must be transferred out of the Fund and deposited into the Land and Water Conservation Fund of the U.S. Department of the Interior.
### Obligations by Program Activity
(Dollars in Thousands)

<table>
<thead>
<tr>
<th></th>
<th>FY 2020</th>
<th>FY 2021</th>
<th>FY 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total obligations</strong></td>
<td>$ 498</td>
<td>$ 10,056</td>
<td>$ 9,256</td>
</tr>
</tbody>
</table>

#### 1. Utilization and Disposal - Real Property

<table>
<thead>
<tr>
<th>Description</th>
<th>FY 2020</th>
<th>FY 2021</th>
<th>FY 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Appraisers, auctioneers, brokers fees, surveying</td>
<td>$ 89</td>
<td>$ 2,169</td>
<td>$ 2,669</td>
</tr>
<tr>
<td>b. Advertising</td>
<td>$ 361</td>
<td>$ 2,186</td>
<td>$ 1,186</td>
</tr>
<tr>
<td>c. Environmental Services</td>
<td>-</td>
<td>$ 1,143</td>
<td>$ 2,143</td>
</tr>
<tr>
<td>d. Historical Preservation Services</td>
<td>$ 2</td>
<td>$ 1,084</td>
<td>$ 884</td>
</tr>
<tr>
<td>e. Highest and best use of property studies, utilization of property studies,</td>
<td>$ 46</td>
<td>$ 1,732</td>
<td>$ 1,432</td>
</tr>
<tr>
<td>Targeted Asset Reviews (TARS), deed compliance inspections</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>f. Expenses incurred in a Relocation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>g. Personnel compensation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>h. Personnel benefits</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>i. Administrative support</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>j. Travel expenses</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Subtotal, Utilization and Disposal of Real Property</strong></td>
<td>$ 498</td>
<td>$ 9,541</td>
<td>$ 8,741</td>
</tr>
</tbody>
</table>

#### 2. Outleasing of Government-owned Space

<table>
<thead>
<tr>
<th>Description</th>
<th>FY 2020</th>
<th>FY 2021</th>
<th>FY 2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Appraisers, auctioneers, brokers fees, surveying</td>
<td></td>
<td>$ 500</td>
<td>$ 500</td>
</tr>
<tr>
<td>b. Advertising</td>
<td>-</td>
<td>$ 15</td>
<td>$ 15</td>
</tr>
<tr>
<td><strong>Subtotal, Outleasing</strong></td>
<td>-</td>
<td>$ 515</td>
<td>$ 515</td>
</tr>
</tbody>
</table>