FY2016 Project Summary

The General Services Administration (GSA) proposes site acquisition and design and related services for the construction of a new federally owned facility of approximately 695,000 gross square feet (gsf) that will provide a long-term housing solution for the Office of Personnel Management (OPM) and other federal tenants in the vicinity of Boyers, PA. The agencies are all currently located in leased space, of which one facility totals approximately 580,000 rentable square feet (rsf) of specialized space and is located in an underground mine. The project will allow the government to consolidate multiple leases into an owned solution and eliminate annual lease payments to the private sector by approximately $11,000,000.

FY2016 Committee Approval and Appropriation Requested

(Design and Related Services, Site Acquisition).................................$35,000,000

Overview of Project

The proposed new construction will provide approximately 525,000 usable square feet (usf) of office and related space and 2,500 parking spaces in the vicinity of Boyers, PA, including portions of Butler, Lawrence, and Beaver Counties. The facility will include National Archives and Records Administration (NARA) compliant records storage in environmentally conditioned, fire-protected space in a secured facility.

The project will consolidate the vast majority of all federal leases in the area into a single Federally owned location. Consolidation will allow for economies of scale and will provide opportunities for maximizing space efficiency, operational flexibility, and sharing special support spaces and building amenities. This requirement could be met in either a single building or multiple buildings in a campus setting.

Location

Vicinity of Boyers, PA - including portions of Butler, Lawrence, and Beaver Counties.

Project Budget

Site Acquisition (FY 2016).................................................................$12,000,000
Design and related services (FY 2016)...........................................23,000,000
Estimated Construction Cost (ECC)...............................................192,300,000
Management and Inspection (M&I)...............................................7,700,000
Estimated Total Project Cost (ETPC)*............................................$235,000,000
PROSPECTUS – SITE ACQUISITION AND DESIGN
FEDERAL OFFICE BUILDING
BOYERS, PA

Prospectus Number: PPA-FBC-BO16
Congressional District: 3 & 12

*Tenant agencies may fund an additional amount for tenant improvements above the standard normally provided by the GSA.

Schedule

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<tr>
<th>Start</th>
<th>End</th>
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<tbody>
<tr>
<td>FY2016</td>
<td>FY2017</td>
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<tr>
<td>TBD</td>
<td>TBD</td>
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Tenant Agencies

Office Personnel Management – Federal Investigative Services (FIS), Retirement Operations Center (ROC), Office of the Chief Information Officer (OCIO), Facility Security and Contracting (FSC); Social Security Administration (SSA); Federal Bureau of Investigation (FBI); Internal Revenue Service (IRS); Department of Defense (DoD); National Archives and Records Administration (NARA).

Justification

The main leased facility for OPM is located at 1137 Branchton Road, Boyers, PA. It is a converted limestone mine, which includes approximately 580,000 rsf that also houses other federal tenants and places offices in subterranean space with no daylight. OPM began occupying the facility in 1970, adding more space over the years. In recent years, portions of the mine ceiling have degraded resulting in pieces of the ceiling falling into active workspace. In order to ensure employee safety and to prevent any injuries to occupants, the lessor has installed mesh netting. While GSA continues to work with the lessor on interim mitigation measures regarding roof degradation, means of egress, sprinklers and alarms, continued housing at this location is not a viable long-term solution.

OPM has experienced significant increases in operations over the past several years, particularly among the main operations currently housed in the mine: FIS and ROC. Because of the significant number of retirees in recent years, OPM has an increased need of additional file storage for their Retirement Operations Center. This project will allow for a more space-efficient solution such as a high density system, which will reduce the anticipated amount of file storage space needed in the long term. Additionally, FIS has seen a significant increase in personnel security clearances since 2005, in support of processing background investigations and suitability determinations for the Department of Defense and other executive branch agencies. The Intelligence Reform and Terrorism Prevention Act of 2004 mandated that 90 percent of security clearance determinations be
made within 60 days. In order to comply with this mandate, OPM has had to hire additional personnel.

The proposed project also provides the opportunity to co-locate agencies from eight separate lease locations into a consolidated long term housing solution which will reduce overall space, provide shared resources among the tenant agencies, and eliminate costly lease payments.

**Summary of Energy Compliance**

This project will be designed to conform to requirements of the Facilities Standards for the Public Buildings Service and will implement strategies to meet the Guiding Principles for High Performance and Sustainable Buildings. GSA encourages design opportunities to increase energy and water efficiency above the minimum performance criteria.

**Prior Appropriations**

None

**Prior Committee Approvals**

None

**Alternatives Considered (30-year, present value cost analysis)**

<table>
<thead>
<tr>
<th>Alternative</th>
<th>Cost</th>
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<tbody>
<tr>
<td>Lease</td>
<td>$376,808,000</td>
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<tr>
<td>New Construction</td>
<td>$318,850,000</td>
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The 30 year, present value cost of new construction is $57,957,000 less than the cost of leasing, an equivalent annual cost advantage of $3,311,000.

**Recommendation**

CONSTRUCTION
Certification of Need

The proposed project is the best solution to meet a validated Government need.

Submitted at Washington, DC, on \(\text{February 2, 2015}\)

Recommended: Commissioner, Public Buildings Service

Approved: Administrator, General Services Administration