Welcome to the Virtual Public Meeting for the
Chet Holifield Federal Building (CHFB)
Tenant Relocation
Final Environmental Impact Statement (EIS)
March 16th, 2021

TO CONNECT YOUR AUDIO:

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Meeting ID: 960 8174 4705; Attendee ID: Not required (just press # to continue); Password: 4068423.

Note: Use of vulgar or crass language at any point during the meeting will result in removal.

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Meeting Agenda

- Welcome
- Review of National Environmental Policy Act (NEPA) requirements and the EIS Process
- Current Timeline
- Review of GSA’s Project
- Changes from the Draft EIS
- Next Steps
- Public Comment Session
What is the Purpose of This Meeting?

- Provide an overview of GSA’s project and discuss the findings of the Final EIS.
- Give the public an opportunity to provide comments on the Final EIS.
- Inform the public of next steps in the planning process.
What is NEPA?

NEPA requires that federal agencies consider the potential impacts to the human and natural environment of proposed federal actions.

GSA has prepared a Final EIS under NEPA to document potential impacts from implementation of the Proposed Action.

NEPA provides the public with opportunities to comment on the findings of the EIS.

GSA will review all comments and consider substantive comments prior to issuing a Record of Decision (ROD), undertaking additional studies, or abandoning the project.
NOTICE OF INTENT
Published in Federal Register

PUBLIC SCOPING COMMENT PERIOD
Fall 2019

Public Scoping Meeting
October 2, 2019

DRAFT EIS

DRAFT EIS COMMENT PERIOD
Jul 8 – Sept 4, 2020

Virtual Public Meeting
August 4, 2020

FINAL EIS

FINAL EIS WAITING PERIOD
March 8 – April 12, 2021

PUBLIC MEETING
March 16, 2021

We are here

RECORD OF DECISION

Opportunities for Public Involvement
Project Background

- CHFB was built in 1970 by the Aerospace and Systems Group of North American Rockwell Corporation. It was never occupied and was transferred to the federal government in 1974.
- The CHFB is owned by GSA and includes:
  - 12 federal agency tenants
  - ~3,000 workers
  - United States Citizenship and Immigration Services (USCIS) is largest tenant (~2,000 workers)
- Building is ~1 million square feet and located on an 86.5-acre parcel. A 5.5-acre parcel containing utility equipment is located north of Avila Road.
- GSA is considering alternatives to relocate tenants offsite and dispose of the CHFB.
The CHFB is located in Laguna Niguel between Los Angeles and San Diego, ~4 miles from the Pacific coastline, in a high-value real estate suburban area comprised of retail and residential zones.
Existing CHFB Site
Purpose and Need for Project

**Purpose**: Accommodate the long-term office space requirements for the current tenants located at the CHFB that would meet applicable building, accessibility, and security standards. Also, to dispose of the CHFB property.

**Need**: The current working space does not meet GSA's building, accessibility, and security standards. Also, needed to address PBRB recommendations to dispose of the site.
The Final EIS considers two “action” alternatives and the “no action” alternative:

- **Alternative 1 would include:**
  - Construction of new federal building for USCIS only on the existing parcel directly adjacent to the CHFB.
  - Relocation of remaining tenants (~1,000 workers) into lease space primarily within Orange County.
  - Existing building and the remainder of the property not retained for construction would be disposed.
Project Alternatives (cont.)

• Alternative 2 (Preferred Alternative) would include:
  o Relocation of all tenants (~3,000 workers) primarily within Orange County similar to under Alternative 1.
  o Would also include a new lease location for USCIS outside of the existing CHFB property.
  o The CHFB and surrounding government property would be disposed.
  o No new construction would occur.

• The “no action” alternative would include:
  o Tenants would remain within the existing CHFB.
  o No new construction or relocation would occur.
  o Minor repairs would occur as needed and maintenance and operation of the existing facilities would continue.
Alternative 1 Concept Site Layout

Note: Under Alternative 2, the entire site would be disposed.
Alternative 1 Concept Rendering of New USCIS Building

CONCEPT RENDERNING - NOT AN APPROVED DESIGN
Future Development of CHFB Site

• Future development of the CHFB site following disposal is not part of GSA’s Proposed Action, nor would it be within the control of GSA.

• There are likely two general outcomes of property disposal:
  
  o Property remains in federal ownership by another federal entity (i.e., other than GSA).
  
  o Property is transferred out of federal ownership (e.g., to state, local, or private ownership).
Future Development of CHFB Site (cont.)

- Under either scenario, the public would likely have additional opportunities to provide public comment on future use of the site, once development plans have been proposed.

  - Future federal owner – additional NEPA analysis may be required.

  - Future non-federal owner – The appropriate level of analysis under the California Environmental Quality Act (CEQA) may be required, and all necessary land use approvals may be required for any proposed future use of the site.
The EIS considers impacts generally from a future development of the site (i.e., renovation, new construction, and infill development) as no plans currently exist for development and a future landowner is not known.

Potential future development of the site and compliance with all federal, state, and local laws and regulations would be the responsibility of the future landowner, not GSA.

Refer to the EIS for discussion of potential impacts from future development.
Four alternatives were considered but dismissed because they did not meet the Purpose and Need for the Proposed Action:

<table>
<thead>
<tr>
<th>Repair and Alteration of the CHFB</th>
<th>New Construction for All Tenants</th>
</tr>
</thead>
<tbody>
<tr>
<td>Three different alternatives to repair and alteration of the CHFB were considered. These alternatives were dismissed due to lengthy construction periods (approximately 9 years), and the need to perform construction while tenants remained in the building, which would be disruptive to operations and affect each agency’s ability to meet their mission objectives. Some of these alternatives were cost prohibitive or would continue to not meet certain federal building requirements.</td>
<td>An alternative for construction of a new federal building to house all current CHFB tenants on site was considered. This alternative was determined not viable due to excessively high upfront capital costs that prohibited funding in the current budget environment.</td>
</tr>
</tbody>
</table>
## EIS Findings

<table>
<thead>
<tr>
<th></th>
<th>Alternative 1 (New USCIS Building + Leasing)</th>
<th>Alternative 2 – Preferred Alternative (Relocation of All Tenants)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Cultural Resources</strong></td>
<td>Significant</td>
<td>Significant</td>
</tr>
<tr>
<td><strong>Socioeconomics</strong></td>
<td>Moderate</td>
<td>Moderate to Significant</td>
</tr>
<tr>
<td><strong>Air Quality and Greenhouse Gases</strong></td>
<td>Less than Significant</td>
<td>Less than Significant</td>
</tr>
<tr>
<td><strong>Geology/Soils</strong></td>
<td>Minor</td>
<td>No Impact</td>
</tr>
<tr>
<td><strong>Land Use</strong></td>
<td>Minor</td>
<td>No Impact</td>
</tr>
<tr>
<td><strong>Visual Resources/Aesthetics</strong></td>
<td>Minor to Moderate</td>
<td>No Impact</td>
</tr>
<tr>
<td><strong>Water Resources</strong></td>
<td>Minor</td>
<td>No Impact</td>
</tr>
<tr>
<td><strong>Biological Resources</strong></td>
<td>Minor</td>
<td>No Impact</td>
</tr>
<tr>
<td><strong>Transportation and Traffic</strong></td>
<td>Less than Significant</td>
<td>Less than Significant</td>
</tr>
<tr>
<td><strong>Hazardous Waste and Materials</strong></td>
<td>Minor</td>
<td>Minor</td>
</tr>
<tr>
<td><strong>Noise</strong></td>
<td>Less than Significant</td>
<td>Less than Significant</td>
</tr>
<tr>
<td><strong>Environmental Justice</strong></td>
<td>Minor to Moderate</td>
<td>Minor to Moderate</td>
</tr>
<tr>
<td><strong>Utilities and Infrastructure</strong></td>
<td>Minor</td>
<td>Minor Beneficial</td>
</tr>
</tbody>
</table>

**Note:** These impacts are only from GSA’s action to construct a new USCIS building and relocate 1,000 workers outside of Laguna Niguel (Alternative 1) or relocate all tenants out of the CHFB (Alternative 2). The table does not include impacts from future development. Refer to the Final EIS for discussion of impacts from potential future development.
Alternative 1 would include construction by GSA, which could have minor, temporary impacts on the nearby natural environment (e.g., soils, water resources, biological resources). There would also be temporary noise, traffic, and air emissions which could affect nearby land uses and residences in the short term. Construction of a new building would result in long term, moderate changes to visual landscape.

Alternative 2 would not include construction and would not affect the natural environment or nearby land uses or residences.

There could be moderate (Alt. 1) to significant (Alt. 2) economic impacts from relocation of workers outside of Laguna Niguel, although under both alternatives, tenants’ place of work is expected to remain primarily in Orange County, and workers are not expected to relocate their place of residence. Future development of the CHFB site would likely offset local job losses in Laguna Niguel in the long term.

Workers may need to change commuting patterns under both alternatives, which could lead to either an increase or decrease in travel time and air emissions depending on final lease location and worker residence. No net new trips are expected from GSA’s action.
Section 106 of the National Historic Preservation Act (NHPA) requires GSA to evaluate potential effects on properties listed or eligible for listing in the National Register of Historic Places (NRHP) prior to an undertaking (e.g., disposing of the CHFB site, new construction).

The CHFB was determined eligible for the NRHP, due to the rarity of its architectural style and its association with master architect, William Pereira.
Section 106 Process (cont.)

- Under Alternative 1, there would be:
  - Adverse effects under NHPA (and significant impacts under NEPA) from partial demolition of the landscaping and site plan.
  - Visual impacts related to the loss of views to and from the historic property.

- Under Alternatives 1 and 2, potential disposal of the historic property out of federal ownership would constitute no adverse effect when done with restrictions to ensure long-term preservation.

- The Section 106 process is currently underway to determine effects to the property under NHPA.
CHFB and Surrounding Area
CHFB and Surrounding Area (cont.)
Changes from the Draft EIS

- Identification of Alternative 2 as the Preferred Alternative.
- Clarification that disposal is included as part of GSA’s Proposed Action.
- Clarification of GSA’s role (or lack thereof) in future development.
- Clarifications on the role of the Section 106 process and potential mitigations.
- Additional detail provided regarding existing asbestos in the building.
- All formal comment responses provided in Appendix G of the FEIS.
Current Status & Next Steps

A Notice of Availability was published in the *Federal Register* on March 8, 2021 to start the public comment period for the Final EIS.

GSA could abandon the project.

The public comment period for the Final EIS ends April 12, 2021.

GSA may choose to undertake additional studies.

GSA may prepare and sign a Record of Decision (ROD), which would provide project approval, and would announce the ROD availability in the *Federal Register*.

Project updates available at [https://www.gsa.gov/ChetHNEPA](https://www.gsa.gov/ChetHNEPA)
Public Comment

Written comments can be submitted by the two means below prior to the end of the public comment period:

- By email to: osmahn.kadri@gsa.gov
- By phone at: 415-760-9239
- By mail to (must be postmarked by April 12, 2021):
  Potomac-Hudson Engineering, Inc.
  ATTN: CHFB Final EIS
  77 Upper Rock Circle, Suite 302
  Rockville, MD 20850

Written and verbal comments may be provided tonight.
Commenting Session

Raise Your Hand to Request to Speak

1. Click ‘Raise Hand’ icon on the bottom of screen. For those accessing audio by phone, dial *9.
2. Wait to be unmuted by the Host.
3. State your name, affiliation, and city of residence for the record.

Submit a Written Comment or Question

1. Click ‘Q&A’ icon on the bottom of screen.
2. Type your Comment or Question.
3. Click Send.

- Please limit verbal comments to no more than 3 minutes. Reminder will be provided at 2.5 minutes, and commenters will be muted if they continue to speak past their allotted limit.
- If you wish to provide detailed comments, please summarize your views within the allotted time and submit additional comments in writing after the meeting.
- If calling in by phone, please avoid using speaker phone to ensure the best audio performance.
- Use of crass or vulgar language during verbal commenting or through the Q&A window will not be tolerated and may result in removal from the meeting.