



FY 2020 Federal Personal Property Open Data Set

Non-Federal Recipients Report
(NFRR) (FMR 102-36.295)

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Executive Summary

Background

The Federal Government owns personal property assets valued over \$1.8 Trillion (extracted from the FY19¹ [Financial Report of the United States Government](#)). This encompasses Government property — ranging from office supplies, vehicles, and aircraft to specialized medical equipment, animals, and scientific devices. Provisions in Title 40, United States Code (USC), other legislation, and Executive Orders (EO), provide the Administrator of the U.S. General Services Administration (GSA) with authority to promulgate regulations on the acquisition of personal property (primarily via the Federal Acquisition Regulations) and the disposal of this property (via the Federal Management Regulations (FMR)). Federal agencies have life-cycle management authority of their personal property during its “in-use” phase or the time that the agency is using the property in support of its mission. At the end of its useful life, the holding agency may identify it as excess and it becomes eligible for transfer to other agencies, or once declared surplus, the property can be donated or sold outside of the Federal Government.

Data Collection and Reporting Requirements

In accordance with 40 USC 529 and as promulgated in FMR 102-36, Federal agencies are required to submit data to GSA on excess assets provided to any non-federal entities. Although a portion of this activity occurs through GSA’s Federal Acquisition Service (FAS), there are some legal authorities provided directly to all agencies (such as the Computers for Learning program) and legal authorities applicable to specific agencies, both of which allow the transfer of property directly to non-federal recipients. The agency data is collected and maintained in GSA's Office of Government-wide Policy's Personal Property Reporting Tool (PPRT) and is available upon request.

Analysis of FY 2020 Non-Federal Recipients Report Data

The availability of property for disposal is cyclic and the disposal activities may decrease or increase significantly from year to year. For example, agencies may experience large changes in disposal activities from year to year if facilities are opened or closed, there is a change in mission, or if there are equipment refreshes within the agencies. In FY20, many agencies reported to GSA that the COVID-19 pandemic greatly impacted their operations and thus decreased their non-federal personal property disposals.

¹ The Department of the Treasury had not published the FY20 *Financial Report of the United States Government* at the time of data analysis.

- Government-wide, there was a 22.63% decrease in personal property transferred to non-federal entities compared to FY 2019 data
- Top five Federal agencies disposing personal property to non-federal recipients: (1) Department of Defense (27.62%); (2) Department of Homeland Security (18.67%); (3) Department of Energy (11.01%); (4) National Aeronautics and Space Administration (9.09%); (5) Department of Veterans Affairs (8.84%)
- Top five disposal methods to non-federal recipients: (1) Certified R2 Recycler (20.54%); (2) Sales-Surplus via Sales Center (16.37%); (3) Surplus Donation Program (11.79%); (4) Certified Recycler-Other Certification (11.39%); (5) Foreign Military Sales (FMS) (9.97%)

FY 2020 NFRR Data Summary by Agency and Authority

Department / Agency	Original Acquisition Cost
Architect of the Capitol	\$39,115
Sales - Surplus via Sales Center	\$39,115
Commission on Civil Rights	\$9,650
Sales - Surplus via Sales Center	\$9,650
Commodity Futures Trading Commission	\$8,269
Sales - Surplus via Sales Center	\$8,269
Consumer Product Safety Commission	\$1,639,438
Sales - Surplus via Sales Center	\$1,639,438
Corporation for National and Community Service	\$37,328
Sales - Surplus via Sales Center	\$15,881
Surplus (Donation Program)	\$21,447
Department of Agriculture	\$65,171,098
Abandon/Destroy (A/D)	\$65,369
Certified eStewards Recycler	\$1,600
Certified R2 Recycler	\$233,548
Certified Recycler - Other Certification	\$276,317
EO 12999 (CFL)	\$5,098,978
Fed. Excess Pers. Prop. (FEPP) (USDA)	\$9,748,268
Other	\$28,700
Public Airports - 49 USC 47151	\$29,235
Sales - Surplus via Sales Center	\$35,816,994
Scrap	\$25,005
Stevenson-Wydler	\$5,851,183
Surplus (Donation Program)	\$7,995,902
Department of Commerce	\$86,786,940
Certified eStewards Recycler	\$1,175,660
Certified R2 Recycler	\$35,574,923
Certified Recycler - Other Certification	\$19,739,576
Contractor	\$482,353
Cooperator	\$199
EO 12999 (CFL)	\$3,012,082
Other	\$173,393
Refurbisher	\$72,927
Sales - Surplus via Sales Center	\$18,077,703
Scrap	\$7,099,083
Stevenson-Wydler	\$64,534
Surplus (Donation Program)	\$1,314,507
Department of Defense	\$693,964,373

EO 12999 (CFL)	\$9,970,514
Firefighting Programs (DOD)	\$93,868,777
Foreign Military Sales (FMS)	\$100,230,089
Humanitarian Aid Program (HAP)	\$9,645,799
Law Enf. Support Office (LESO)	\$247,203,094
Public Airports - 49 USC 47151	\$1,784,408
Sales - Surplus via Sales Center	\$12,346,907
Surplus (Donation Program)	\$218,914,785
Department of Energy	\$276,563,596
Abandon/Destroy (A/D)	\$6,647,005
Certified eStewards Recycler	\$19,517,731
Certified R2 Recycler	\$28,012,741
Certified Recycler - Other Certification	\$43,715,601
Economic Development Property Program (ED)	\$18,947,028
EO 12999 (CFL)	\$10,583,206
Grantee	\$10,168,707
Lab Educ. Eqpt. Gift Program (LEEG/NNSA)	\$1,728,608
Laboratory Equipment Donation Program (LEDP)	\$23,976,513
Loan	\$36,700,360
Other	\$11,610,251
Public Airports - 49 USC 47151	\$5,500
Refurbisher	\$32,901
Sales - Agency Authority	\$34,237,490
Sales - Negotiated	\$155,313
Sales - Surplus via Sales Center	\$8,526,026
Scrap	\$573,023
Stevenson-Wydler	\$6,298,051
Surplus (Donation Program)	\$15,127,539
Department of Homeland Security	\$469,021,909
Abandon/Destroy (A/D)	\$2,492,275
Certified eStewards Recycler	\$447,066
Certified R2 Recycler	\$139,585,762
Certified Recycler - Other Certification	\$52,646,038
Contractor	\$11,974,794
EO 12999 (CFL)	\$10,226,286
Foreign Military Sales (FMS)	\$150,236,234
Other	\$2,016,491
Public Airports - 49 USC 47151	\$33,190
Sales - Agency Authority	\$237,716
Sales - Negotiated	\$1,127,828
Sales - Surplus via Sales Center	\$70,365,795
Scrap	\$6,580,167
Stevenson-Wydler	\$643,443

Surplus (Donation Program)	\$20,408,825
Department of Housing and Urban Development	\$664,200
Sales - Surplus via Sales Center	\$572,300
Surplus (Donation Program)	\$91,900
Department of Justice	\$12,325,942
Certified eStewards Recycler	\$19,585
Certified R2 Recycler	\$216,245
Certified Recycler - Other Certification	\$147,678
Contractor	\$21,100
EO 12999 (CFL)	\$1,755,717
Other	\$117,310
Sales - Agency Authority	\$742,882
Sales - Surplus via Sales Center	\$5,968,699
Scrap	\$162,388
Stevenson-Wydler	\$757,687
Surplus (Donation Program)	\$2,416,652
Department of Labor	\$41,055,855
Certified R2 Recycler	\$3,646,456
Certified Recycler - Other Certification	\$1,311,121
Department of Labor Appropriations Act, 2019, Section 113	\$20,679,900
EO 12999 (CFL)	\$10,904
Refurbisher	\$91,733
Sales - Surplus via Sales Center	\$11,944,967
Surplus (Donation Program)	\$3,370,774
Department of State	\$26,567,602
Certified Recycler - Other Certification	\$18,700,324
Sales - Surplus via Sales Center	\$7,705,177
Surplus (Donation Program)	\$162,101
Department of the Interior	\$52,969,347
Abandon/Destroy (A/D)	\$115,655
Certified eStewards Recycler	\$1,552,042
Certified R2 Recycler	\$28,397,020
Certified Recycler - Other Certification	\$262,191
Contractor	\$143,675
EO 12999 (CFL)	\$1,445,428
Other	\$5,167,855
Public Airports - 49 USC 47151	\$60,576
Sales - Agency Authority	\$29,566
Sales - Surplus via Sales Center	\$10,690,416
Scrap	\$2,033,678
Stevenson-Wydler	\$6,655
Surplus (Donation Program)	\$3,064,589

Department of the Treasury	\$49,593,610
Abandon/Destroy (A/D)	\$5,226,263
Certified eStewards Recycler	\$6,531,996
Certified R2 Recycler	\$28,874,618
Certified Recycler - Other Certification	\$1,072,702
Contractor	\$120,416
EO 12999 (CFL)	\$2,129,059
Other	\$702,614
Sales - Surplus via Sales Center	\$3,364,784
Scrap	\$1,125,444
Surplus (Donation Program)	\$445,714
Department of Transportation	\$87,844,709
Certified eStewards Recycler	\$44,877,377
Certified R2 Recycler	\$26,798,837
Certified Recycler - Other Certification	\$4,668,131
EO 12999 (CFL)	\$826,145
Public Airports - 49 USC 47151	\$294,267
Sales - Surplus via Sales Center	\$8,470,459
Surplus (Donation Program)	\$1,909,492
Department of Veterans Affairs	\$222,021,152
Abandon/Destroy (A/D)	\$2,503,948
Certified eStewards Recycler	\$379,647
Certified R2 Recycler	\$50,036,865
Certified Recycler - Other Certification	\$89,769,850
EO 12999 (CFL)	\$1,101,233
Other	\$61,093
Public Airports - 49 USC 47151	\$36,329
Sales - Surplus via Sales Center	\$55,331,391
Scrap	\$16,358,467
Surplus (Donation Program)	\$6,442,329
Environmental Protection Agency	\$6,159,064
EO 12999 (CFL)	\$96,087
Sales - Surplus via Sales Center	\$5,814,005
Surplus (Donation Program)	\$248,972
Equal Employment Opportunity Commission	\$144,292
EO 12999 (CFL)	\$68,719
Sales - Surplus via Sales Center	\$32,217
Surplus (Donation Program)	\$43,356
Executive Office of the President	\$45,360
Sales - Surplus via Sales Center	\$45,360
Federal Communications Commission	\$42,185
Sales - Surplus via Sales Center	\$42,185

Federal Maritime Commission	\$72,267
EO 12999 (CFL)	\$14,893
Sales - Surplus via Sales Center	\$34,974
Surplus (Donation Program)	\$22,400
Federal Mediation and Conciliation Service	\$24,401
Sales - Surplus via Sales Center	\$24,401
Federal Trade Commission	\$2,173
Certified R2 Recycler	\$2,173
General Services Administration	\$12,767,519
Abandon/Destroy (A/D)	\$332,985
EO 12999 (CFL)	\$1,621,940
Sales - Surplus via Sales Center	\$7,083,542
Surplus (Donation Program)	\$3,729,052
Government Accountability Office	\$1,254,206
Sales - Surplus via Sales Center	\$1,254,206
Independent U.S. Government Offices	\$678,247
Sales - Surplus via Sales Center	\$640,847
Surplus (Donation Program)	\$37,400
Judiciary	\$3,329,687
EO 12999 (CFL)	\$1,031,950
Sales - Surplus via Sales Center	\$2,148,350
Surplus (Donation Program)	\$149,387
Library of Congress	\$17,600
Sales - Surplus via Sales Center	\$17,600
National Aeronautics and Space Administration	\$228,357,629
Certified eStewards Recycler	\$257,053
Certified R2 Recycler	\$99,587,620
Certified Recycler - Other Certification	\$53,355,515
EO 12999 (CFL)	\$81,798
Other	\$25,150
Public Airports - 49 USC 47151	\$123,250
Sales - Surplus via Sales Center	\$64,034,290
Stevenson-Wydler	\$5,965,601
Surplus (Donation Program)	\$4,927,351
National Archives and Records Administration	\$46,500
Certified R2 Recycler	\$37,000
Sales - Surplus via Sales Center	\$4,500
Surplus (Donation Program)	\$5,000
National Science Foundation	\$22,623,141
EO 12999 (CFL)	\$491,228
Sales - Surplus via Sales Center	\$22,106,277
Surplus (Donation Program)	\$25,635

National Transportation Safety Board	\$310,000
Certified Recycler - Other Certification	\$310,000
Office of Personnel Management	\$166,500
Sales - Surplus via Sales Center	\$166,500
Securities and Exchange Commission	\$24,400
Sales - Surplus via Sales Center	\$2,700
Surplus (Donation Program)	\$21,700
Selective Service System	\$200
EO 12999 (CFL)	\$200
Small Business Administration	\$148,157
EO 12999 (CFL)	\$22,000
Sales - Surplus via Sales Center	\$107,905
Surplus (Donation Program)	\$18,252
Smithsonian Institution	\$896,326
Certified R2 Recycler	\$258,400
EO 12999 (CFL)	\$149,539
Sales - Surplus via Sales Center	\$244,508
Scrap	\$132,850
Surplus (Donation Program)	\$111,028
Social Security Administration	\$1,525,450
EO 12999 (CFL)	\$1,140,963
Sales - Surplus via Sales Center	\$282,167
Surplus (Donation Program)	\$102,320
U.S. Agency for International Development	\$450
Surplus (Donation Program)	\$450
U.S. Army Corps of Engineers	\$28,844,814
Sales - Surplus via Sales Center	\$28,745,192
Surplus (Donation Program)	\$99,622
U.S. Department of Health and Human Services	\$111,290,586
Certified eStewards Recycler	\$254,228
Certified R2 Recycler	\$74,922,971
Certified Recycler - Other Certification	\$187,573
EO 12999 (CFL)	\$1,888,044
Grantee	\$3,922,685
Public Airports - 49 USC 47151	\$750
Sales - Surplus via Sales Center	\$20,257,316
Stevenson-Wydler	\$4,992,044
Surplus (Donation Program)	\$4,864,974
U.S. Nuclear Regulatory Commission	\$511,104
EO 12999 (CFL)	\$50,999
Sales - Surplus via Sales Center	\$387,758
Surplus (Donation Program)	\$72,347

United States Congress	\$7,041,674
Sales - Surplus via Sales Center	\$7,041,674
Grand Total	\$2,512,608,065

Table 1: FY 2020 NFRR Data Summary by Agency and Authority

FY 2020 NFRR Data Summary by Authority

Authority	Original Acquisition Cost	% of Total
Abandon/Destroy (A/D)	\$17,383,500	0.69%
Certified eStewards Recycler	\$75,013,985	2.99%
Certified R2 Recycler	\$516,185,180	20.54%
Certified Recycler - Other Certification	\$286,162,617	11.39%
Contractor	\$12,742,338	0.51%
Cooperator	\$199	0.00%
Department of Labor Appropriations Act, 2019, Section 113	\$20,679,900	0.82%
Economic Development Property Program (ED)	\$18,947,028	0.75%
EO 12999 (CFL)	\$52,817,913	2.10%
Fed. Excess Pers. Prop. (FEPP) (USDA)	\$9,748,268	0.39%
Firefighting Programs (DOD)	\$93,868,777	3.74%
Foreign Military Sales (FMS)	\$250,466,323	9.97%
Grantee	\$14,091,392	0.56%
Humanitarian Aid Program (HAP)	\$9,645,799	0.38%
Lab Educ. Eqpt. Gift Program (LEEG/NNSA)	\$1,728,608	0.07%
Laboratory Equipment Donation Program (LEDP)	\$23,976,513	0.95%
Law Enf. Support Office (LESO)	\$247,203,094	9.84%
Loan	\$36,700,360	1.46%
Other	\$19,902,857	0.79%
Public Airports - 49 USC 47151	\$2,367,505	0.09%
Refurbisher	\$197,561	0.01%
Sales - Agency Authority	\$35,247,654	1.40%
Sales - Negotiated	\$1,283,141	0.05%
Sales - Surplus via Sales Center	\$411,412,446	16.37%
Scrap	\$34,090,105	1.36%
Stevenson-Wydler	\$24,579,197	0.98%
Surplus (Donation Program)	\$296,165,803	11.79%
Grand Total	\$2,512,608,065	100.00%

Table 2: FY 2020 NFRR Data Summary by Authority

Analysis

To our customer agencies, thank you for the completion of your FY 2020 Non-Federal Recipients Report data. We appreciate your efforts and diligence in providing your data. We will continue to work to improve the PPRT and welcome any suggestions on enhancements and identifying issues that will make the reporting tool more customer friendly.

- Personal property disposals to non-federal recipients decreased by 22.63% from FY 2019 OAC totals. GSA surveyed CFO Act agencies with a 10% change from FY19 numbers and out of the 13 respondents, 77% stated that the COVID-19 pandemic impacted their disposals to non-federal recipients.
- Similar to previous years, sales of surplus via Sales Centers accounted for a large percentage of property to non-federal recipients in OAC (16.37%). The donation of surplus property through the Federal Surplus Personal Property Donation Program accounted for 11.79% of property in OAC.
- Over \$52.8M in computer-related assets were transferred to our nation's schools and educational organizations this past year under Executive Order 12999.
- Agency-specific disposal authorities are well-represented, but account for a relatively small percentage of disposal activities. These authorities include DOD Law Enforcement Support Office (LESO) (9.84%), DOD Firefighting Programs (3.74%), DOE's Laboratory Equipment Donation Program (LEDP) (.95%), and Department of Labor Appropriations Act, 2019, Section 113 (.82%).
- The single largest disposal activity to non-federal recipients was through Certified R2 Recyclers with 20.54% of the total Government-wide disposal in OAC.

FY 2020 NFRR Authorities

Authorities may refer to policies contained in the Federal Management Regulation (FMR) or the United States Code (USC). Please note that some disposal authorities listed below are Government-wide in applicability, while others may only apply to one agency.

Abandon/Destroy (A/D) - In limited situations, agencies have the authority to abandon or destroy property of very low value in order to avoid additional expenses related to the continued handling and management of the property. Refer to FMR 102-36.305 and following sections.

Certified eStewards Recycler - A recycler certified by the eStewards organization under the applicable standards.

Certified R2 Recycler - A recycler certified by the R2 organization under the applicable standards.

Certified Recycler - Other Certification - A recycler certified to an electronics recycling standard other than the eStewards or R2 programs.

Contractor - An entity under a contractual relationship with the Government, where property is provided to the contractor.

Cooperator - An entity under a cooperative agreement with the Government, where property is provided to the entity. Refer to 31 USC 6305.

Department of Labor Appropriations Act, 2019, Section 113 - The Employment and Training Administration's (ETA) Office of Apprenticeship (OA) exercises DOL's temporary authority under Section 113 to transfer ownership of excess property to apprenticeship programs to support training in those programs.

Economic Development Property Program (ED) - Primarily a program under specific authorities given to the Department of Energy.

EO 12999 (CFL) - Executive Order 12999 allows and encourages agencies to provide educationally-useful computers to certain schools and educational organizations.

Fed. Excess Pers. Prop. (FEPP) (USDA) - USDA program authorized under Section 923 of the Federal Agriculture Improvement and Reform Act (FAIR), Public Law 104-127. The following institutions are eligible to participate in the USDA FEPP program: 1890 Land-Grant Institutions (including Tuskegee University), 1994 Land-Grant Institutions, and Hispanic-Serving Institutions.

Firefighting Programs (DOD) - A joint DOD and Forest Service program where DOD assets are provided to state agencies for fighting fires and for emergency services under a cooperative agreement. DoD Firefighting property transfers are authorized under 10 U.S.C. 2576b to be carried out through the USDA Forest Service.

Foreign Military Sales (FMS) - A DOD authority. The Foreign Military Sales (FMS) program is a form of security assistance authorized by the Arms Export Control Act (AECA) and a fundamental tool of U.S. foreign policy. Under Section 3, of the AECA, the U.S. may sell defense articles and services to foreign countries and international organizations when the President formally finds that to do so will strengthen the security of the U.S. and promote world peace.

Grantee - A grant is an award of financial assistance, which often includes property, from a federal agency to a recipient to carry out a public purpose of support or stimulation authorized by law.

Humanitarian Aid Program (HAP) - The DOD HAP program supports U.S. foreign policy and national security goals. Refer to 10 USC 2561.

Lab Educ. Eqpt. Gift Program (LEEG/NNSA) - Educational or non-profit organizations as designated by the DOE Laboratory Director under the LEDP program described below.

Laboratory Equipment Donation Program (LEDP) - A program of the Department of Energy where lab-related equipment may be provided to colleges and universities under a grant.

Law Enforcement Support Office (LESO) - A law enforcement support program, which originated from the National Defense Authorization Act in FY 97. This law allows transfer of excess Department of Defense property that might otherwise be destroyed to law enforcement agencies across the United States and its territories.

Loan - A generic transaction where personal property is provided to a non-federal recipient by a Federal agency for temporary use.

Other - Any transaction not more specifically described in this list of authorities.

Public Airports - 49 USC 47151- Surplus personal property donations authorized by 49 U.S.C. § 47151 in which the Department of Transportation (DOT) considers the property appropriate for airport purposes and GSA approves the donation.

Sales - Agency Authority - Sales authorized under FMR 102-38 where the holding agency conducts the sale of the asset not through a designated sales center.

Sales - Negotiated - A negotiated sale of personal property conducted pursuant to FMR 102-38.

Sales - Surplus via Sales Centers - Sales of surplus Federal personal property authorized by FMR 102-38. A Sales Center is an agency approved by GSA to sell these assets.

Scrap - A specific type of disposal of personal property under the abandonment/destruction authority (see above). In these cases, the asset being disposed of is condition coded as "scrap". Condition codes are listed in FMR 102-36.240.

Stevenson-Wydler - Authority for Federal agencies to loan, lease, or give research equipment to an educational institution or nonprofit organization for the conduct of technical and scientific education and research activities. Refer to 15 USC 3710(i).

Surplus (Donation Program) - A transfer of personal property from the Federal Government to a state or local entity through a State Agency for Surplus Property as authorized under FMR 102-37.

Frequently Asked Questions (FAQs)

What is Federal Personal Property?

“Personal property” is defined in FMR 102-36.40 as Federal property not including real property (buildings and land), and not including certain other assets such as records and large vessels. In other words, this term covers property ranging from pencils and paper clips to aircraft, missiles, and NASA Space Program artifacts.

When is the Non-Federal Recipients Report due?

Pursuant to 40 U.S.C. 529, executive agencies must submit to GSA, following the close of each fiscal year, an annual report of personal property furnished to any non-federal recipient during the previous fiscal year. Note that transfers under the Computers for Learning Program (CFL) encouraged by Executive Order (EO) 12999 are reported on the Non-Federal Recipients Report as agencies are required to report to GSA any excess computers and related peripheral equipment that are transferred directly to schools and nonprofit educational institutions.

Where does the data come from?

The data primarily comes from two sources - the agency itself when the transaction is conducted by the agency without GSA facilitation, or from GSA in those situations where GSA facilitates or manages the transfer, such as when GSA transfers property to a State Agency for Surplus Property (SASP) under the Federal Surplus Personal Property Donation Program.

Why is the data being published?

Executive Order 13642, “Making Open and Machine Readable the New Default for Government Information,” directs data sets to be made publicly accessible. GSA is making this personal property data available via the GSA website at www.gsa.gov for transparency and insight into Federal activities.

Why does GSA collect Non-Federal Recipient data?

GSA is required to collect the information on property provided to non-federal recipients (the “non-fed recipients report” or NFRR) by 40 USC 529.

Where can I get further information on these reports?

If you have further questions, please contact GSA's Office of Government-wide Policy at askpersonalproperty@gsa.gov.