

1 Overview

This Household Goods Tender of Service (HTOS) is used to publish the performance requirements and processes for domestic and international shipments and storage of the Household Goods (HHG) for employees of the Federal agencies pursuant to the Federal Travel Regulation (FTR).

The HTOS is published and managed by:

General Services Administration

Centralized Household Goods Traffic Management Program Office (QMCCB)

(Hereinafter referred to as PMO)

Building 6

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Kansas City, Missouri, 64131

Website: [GSA Household Goods Transportation](#)

1.1 *Application*

The terms and conditions of the HTOS:

- Apply to shipments between or within the continental United States and trust territories, or possessions of the U.S., or between or within the Continental United States and foreign countries as defined in the annual Request for Offers (RFO)
- Apply to all firms approved to participate in the Centralized Household Goods Traffic Management Program (CHAMP) -- Domestic and International --and service household goods shipments routed according to the transit times, distance tables and cost comparisons issued by GSA
- Apply to firms participating in CHAMP and servicing household goods shipments routed pursuant to any contract awarded to a participating TSP by GSA or a Federal civilian, non-Department of Defense (DoD), agency
- Supplement or supersede, as the case may be, all service provisions of any applicable tender or tariff under which a shipment may be routed, except where these conditions may be in conflict with applicable Federal, State, and local laws and regulations including international shipments.

1.2 *Scope of the Household Goods Tender of Service (HTOS)*

The scope of services to be provided includes, but is not limited to, transportation services (linehaul and over-ocean), accessorial services, Storage-in-Transit (SIT), third party services,

shipments of Unaccompanied Air Baggage (UAB), and shipments of Privately Owned Vehicles (POV). It applies to all civilian employees of United States Government (USG) Federal agencies of when relocating under permanent change of station orders. It applies to shipments between or within the Continental United States and trust territories, or possessions of the U.S., or between or within the continental United States and foreign countries as defined in the annual RFO.

This HTOS does not apply to DoD Federal civilian employees who are moved under the Surface Deployment and Distribution Command (SDDC) Defense Personal Property Program (DP3).

1.2.1 Services to be Furnished

Services to be furnished include:

- On-site pre-move surveys (telephonic in limited approved cases)
- Packing at origin residence using proper materials, e.g. cartons, containers, padding
- Inventorying, loading and debris removal at origin
- Shipment or transportation of property from origin to destination
- SIT when required
- Delivery to residence
- Unpacking and debris removal at destination
- Removal and placement of each article in the residence warehouse, or other building
- Disassembly and reassembly of appliances and other approved property, including hiring a third party if required, to perform the service
- UAB shipments, i.e., preparation, shipment and delivery of UA B to overseas locations
- Shipment of POV, i.e., preparation, shipment, and delivery of Privately Owned Vehicles.

1.2.2 Classification of Included Items

The HTOS and its primary related documents (the RFO and GSA-01 Tariff) apply to the class of property defined by 49 U.S.C. Section 13102 (10) (A) as amended, (1st Proviso) in effect at the time of publication. The term “household goods” as used in connection with transportation means the personal effects and property used or to be used in a dwelling, when part of the equipment or supply of such dwelling, and similar property if the transportation of such effects or property is:

- Arranged and paid for by the householder, except such term does not include property moving from a factory or store, other than property that the householder has purchased with the intent to use in his or her dwelling and is transported at the request of, and the transportation charges are paid to the Transportation Service Provider by, the household; or,
- Arranged and paid for by another party.

1.2.3 Excluded Items

Shipments specifically excluded from the scope of this HTOS are:

- Shipments that can be more advantageously or economically moved via parcel post or small package carrier
- Shipments of unusual value
- Explosives and other dangerous articles
- Commodities in bulk
- Commodities injurious or contaminating to other freight or property
- Property which by its inherent nature is liable to impregnate, contaminate or otherwise cause damage to other property or equipment
- Shipments that the Government may elect to move in Government vehicles.

Also excluded are airplanes, mobile homes, birds, pets, livestock, cordwood, building materials, and items which cannot be taken from or delivered to the premises without damage to the items or the premises. Also excluded are packing and crating services performed under a Direct Procurement Method (DPM) contract awarded by a Federal Civilian Agency.

1.3 *Other General Provisions*

1.3.1 Use of Term Transportation Service Provider (TSP)

The term Transportation Service Provider (TSP) is used throughout this HTOS when referring to federally approved carriers and forwarders accepted by GSA to participate in CHAMP.

Shipments of HHG are tendered to the TSP. The TSP is responsible for the actions of its agents performing services associated with a HHG shipment. In the event that the terms “carrier” or “agent” appear within this HTOS, they shall be understood to mean TSP unless it is clear from the context that the term carrier or agent is appropriate to the shipment.

1.3.2 Acceptance of the HTOS

Any TSP wishing to be considered for transportation of HHG under this HTOS must accept all of its terms and conditions. If approved for the program, the TSP will be eligible for the Domestic and International traffic for which they are accepted.

1.3.3 Bills of Lading

CHAMP uses Commercial Bills of Lading (CBL) for domestic shipments. International shipments are moved on a Government Bill of Lading (GBL). The GBL is a controlled document that conveys specific terms and conditions to protect the Government's interest and serves as the contract of carriage. A CBL is the document used as a receipt of goods and documentary evidence of title during transportation. When an Agency uses a CBL, the specific terms and conditions of a GBL are included in rate tender under this HTOS and the bill of lading shall make reference to the rate tender.

By accepting this HTOS, a TSP agrees that specific terms and conditions of a GBL are included in their rate tender. Specific terms and conditions that apply to either the GBL or CBL are included in 41 CFR 102-117.65, the "U.S. Government Freight Transportation Handbook", 41 CFR 102-118.135 and 140.

1.3.4 Routing of Shipments

Both domestic and international shipments must be routed using GSA cost comparisons.

1.3.5 Mileage Determination

For distances between domestic points, apply the mileages provided by PC*Miler, issued by ALK Technologies, Inc. See the annual RFO for the version of PC*Miler to apply.

For origins and/or destinations in Canada, Rand-McNally mileage will be used in lieu of ALK Technologies. Rand-McNally will also be used for mileage between the gateways on Alaskan shipments traveling by land through Canada.

For distances between international points, apply the applicable mileage guide, book, or other method used in each particular country to determine mileages.

1.3.6 Industrial Funding Fee

The TSP shall submit the Industrial Funding Fee (IFF) due on all eligible CHAMP shipments. The IFF shall be submitted within sixty (60) calendar days of the end of each calendar quarter. The amount of the IFF amount must equal the sum of all shipment net charges reported to GSA, multiplied by the applicable IFF percentage. Further guidelines on how to calculate the CHAMP IFF, will be found in the annual RFO.

1.3.6.1 Industrial Funding Fee Deficiencies

In the event deficiencies are found in the IFF amounts submitted to GSA, the PMO will notify the TSP in writing of the existing deficiency. The TSP will be given an opportunity to correct the noted deficiency.

1.3.6.2 Correction of Deficiencies in IFF

Failure to acknowledge or correct deficiencies after notification by the PMO will result in the PMO placing the TSP in a temporary non-use status, in accordance with procedures in Federal Management Regulation (FMR) Part 102-117. The PMO is authorized to refer a TSP for suspension or debarment.

1.3.6.3 Failure to Submit IFF

Failure to submit the Industrial Funding Fee due GSA for HHG shipments handled by the TSP, will result in immediate placement of the TSP in temporary non-use status pending revocation of the TSP's approval to participate in CHAMP.

1.4 *Revising the HTOS*

The HTOS is revised and reissued by the PMO as necessary. This is done through the publication of change pages or reissuing of the document on the HTOS page from the [GSA Household Goods Transportation](#) website.

Unless otherwise specified in the Web document, the effective date will be the date of publication (posting) to the website.

The issuance of versions of the HTOS, changes thereto, or reissues thereof will only be by means of publication on the HTOS and RFO Reference Library page on the GSA website.

Unless specifically endorsed by the PMO in writing as part of the publication, versions of the HTOS issued by parties other than the PMO, including reprints of the pages, electronic copies, or any other form of publication, are null and void.