

6 Move Management Services

6.1 Scope of Move Management Services

The Move Management Services (MMS) provider shall provide all household goods (HHG) transportation services as described in the Household Goods Tender of Service (HTOS) and all move management services as described in this section. The MMS provider shall comply with all requirements of this HTOS including the service, delivery timeframe, billing, reporting, and liability requirements.

6.2 Memorandum of Understanding (MOU)

The MMS provider and the Agency shall enter into a written Memorandum of Understanding (MOU) setting out the terms and conditions of the MMS provider's responsibilities. In instances when the Agency requests Bill of Lading (BL) preparation and maintenance under Section 6.6.4, the MOU should contain specific instructions on the BL preparation and maintenance, including instructions to complete each portion of the BL.

A sample MOU is provided in Appendix E. This document is only a sample to be used to initiate the MOU drafting process between the Agency and the MMS provider. The Agency and MMS provider must tailor the final MOU to meet the Agency's specific needs. If requested by the MMS provider and/or the Agency, the GSA Program Management Office (PMO) will review the agreement before implementation.

6.3 Performance as TSP

The MMS provider shall be qualified as a Transportation Service Provider (TSP) in the Centralized Household Goods Traffic Management Program (CHAMP), file rates within its current approved scope of operations, be subject to the Customer Satisfaction Index (CSI) rating system and comply with the requirement to collect and remit to GSA the Industrial Funding Fee (IFF) as specified in the annual Request for Offers (RFO).

6.4 Commissions Prohibited

The payment of a commission from the TSP to a MMS provider is prohibited under CHAMP.

6.5 Required Services

The MMS provider shall arrange, coordinate and monitor each employee's HHG move from initial notification of the move by the Agency through completion of all move-related transactions required under Sections 6.5.1 through 6.5.7. The MMS provider shall comply with the terms of the MOU when performing these services.

A HHG move within the Continental United States (CONUS) is defined as a basic move consisting of one shipment of HHG and, when specifically authorized by the Agency, shipment of one or more Privately Owned Vehicles (POVs). A HHG move to or from an international location is defined as a basic move consisting of one surface shipment of HHG and, when specifically authorized by the Agency, one or more Unaccompanied Baggage (UAB) shipments and shipment of one or more POVs. Multiple origins and/or destinations may be involved for both CONUS and international shipments.

6.5.1 Customer Service

The MMS provider shall:

- Provide a 24-hour, toll-free telephone number to assist in tracking/tracing shipments
- Resolve problems that occur during the move
- Provide an approved quality control program resolving all problems which might occur
- Assist in filing post-delivery claims for Agencies that choose that optional service.

6.5.2 TSP Selection

An Agency may select the TSP to transport the employee's HHG or may delegate this responsibility to the MMS provider. If the Agency delegates TSP selection to the MMS provider, the Agency will furnish the MMS provider criteria to use in selecting the TSP. The selected TSP shall be currently approved to participate in CHAMP and shall have approved rates on file with GSA. The MMS provider shall be capable of accessing the GSA Transportation Management Services Solution (TMSS) system to obtain cost comparison information for use in making the TSP selection when delegated this responsibility by the Agency.

6.5.3 Shipment Booking

The MMS provider shall perform the following when booking a shipment:

- Schedule the move with the selected TSP
- Order a pre-move survey
- Identify any special services for authorizing storage-in-transit (SIT) or any special service. Special services include, but are not limited to: shuttle service, special crating, third party servicing, elevator charges, long carry and stair carries
- Indicate in writing all services authorized and identify those that will be paid as an allowance to the employee

- Identify those services which the employee requests, but for which the employee will not be paid an allowance and which may be advanced and charged back to the employee
- Inform the employee before performing any service that will be advanced and charged back to the employee.

The provider may develop a generic form for this purpose. Any service shown on a generic form that is not applicable to a particular shipment shall be struck through or marked as “None” or “Not Applicable” before the form is submitted to the Responsible Transportation Officer (RTO) for written approval.

6.5.4 Ensuring TSP Performance

The MMS provider shall ensure that transportation services are performed according to the provisions of this HTOS, notwithstanding the Origin and Destination On-Site Quality Control procedures specified in Section 6.6.7 below. The MMS provider shall also take any action deemed necessary and appropriate to protect the interests of the Agency to ensure proper TSP performance, and to protect both the real and personal property of the employee. When the MMS provider fails to direct performance as required and causes the Agency or employee to incur damages (other than damage to HHG), the MMS provider will be liable to the Agency and the employee, as appropriate, for such damages.

6.5.5 Arranging Storage-in-Transit (SIT)

If an Agency authorizes Storage-in-Transit (SIT), the MMS provider shall arrange the storage under provisions of this HTOS. The MMS provider shall notify the employee of the authorized SIT duration and location and provide the employee’s SIT-provider contact information within five (5) calendar days after delivery into SIT.

6.5.5.1 Monitoring Shipments in SIT

The MMS provider shall monitor shipments in SIT and is responsible for arranging delivery of shipments from SIT. The MMS shall provide a written request for disposition instructions from the employee or the Agency’s destination facility representative at least ten (10) business days before expiration of the authorized SIT period. The request will inform the employee of their personal financial responsibility for any charges incurred for storage in excess of the maximum authorized 180 calendar day period.

6.5.5.2 SIT in Excess of 180 Calendar Days

If SIT exceeds 180 calendar days, the MMS provider shall determine the condition of the employee’s property at the end of this period to protect the Government’s and the employee’s

right to recover for TSP-caused loss or damage. The warehouse automatically will be considered the shipment's destination upon expiration of the 180 calendar day SIT period at which time the MMS provider's responsibility for the shipment ends. The shipment then becomes subject to warehouse rules, procedures and charges, to include local drayage charges for delivery out of storage. The employee is responsible for payment of storage charges for any period of storage in excess of 180 calendar days. If any discrepancy exists between other HTOS provisions and the provisions of this paragraph for purposes of SIT, the provisions of this paragraph apply.

6.5.6 Completion of GSA Form 3080

The MMS provider shall furnish the employee [GSA Form 3080](#), "Household Goods Carrier Evaluation Report" for completion of the "Relocating Employee's Response" section. (This form is available for downloading and printing the [GSA Household Goods Transportation](#) web page.) The MMS provider shall request the employee to return the completed evaluation form to the Agency for completion of the "B/L Issuing Officer's/Agency Move Coordinator's Response" section. The MMS provider shall also follow up to ensure both the employee and the Agency complete their respective portions of the form and return it to the PMO. If the employee has not completed the appropriate section on the form within thirty (30) calendar days from the date of delivery of the HHG to the new residence, the MMS provider shall advise the Agency.

6.5.7 Service Performance Audit

The MMS provider shall conduct an independent service performance line item audit of transportation billings. The MMS provider shall document and certify, by line item, whether billed services (including any services specifically requested by the employee) were necessary, were properly authorized and were actually performed. The provider may develop a form for this purpose and, if requested, have it preapproved by the Agency.

This service performance audit is unrelated to an Agency's prepayment audit of the actual billing charges. (Financial audit is an optional MMS provider service under Section 6.6.2 below). If prepayment audit of transportation bills is performed by the MMS provider under procedures in Section 6.6.2, the MMS provider shall furnish the service performance audit certification along with the transportation billing to the prepayment auditor for audit of the actual billing charges.

6.5.8 Management Information Reports

The Government requires certain management information reports that may or may not be commercially standard. If the MMS provider has a commercial report that would meet an Agency's stated specific need, it may propose that the Agency use that report instead of the one specified, as long as it can satisfactorily demonstrate how the proposed substitution would

meet the Agency's needs. Reports must contain monthly, quarterly and year-to-date totals when appropriate. The MMS provider shall provide required reports to the Agency within fifteen (15) business days following the month/quarter services were performed.

If requested by the Agency, the MMS Provider shall furnish the following reports with the form, content and frequency specified by the Agency, data elements may be revised by the Agency.

6.5.8.1 Shipment Summary

A summary of the total number of shipments handled for the specified period further broken down into the following categories:

- Number of shipments by Agency activity
- Number of shipments by TSP
- Number of interstate shipments
- Number of intrastate shipments
- Number of shipments to/from an international location

For each category the MMS provider shall show total linehaul and accessorial charges.

6.5.8.2 Claims Summary

A summary of the total number of loss/damage claims handled for the specified period further broken down into the following incremental categories:

- Number of claims by Agency activity
- Number of claims by TSP
- Number of intrastate claims
- Number of interstate claims
- Number of international location claims
- Average number of days between the date of claim filing and date of issue of initial settlement offer
- Average number of days between the date of receipt of the initial settlement offer and the date of final settlement
- Average amount claimed and settled interstate
- Average amount claimed and settled intrastate
- Average amount claimed and settled on shipments to/from an international location

The Agency may specify that a claim is delayed if not settled within thirty (30) calendar days or sixty (60) calendar days of its filing. For any claim not settled within the specified thirty (30) or sixty (60) calendar day limit, the MMS provider shall include an explanation for the delay, using the appropriate Delay Codes identified in Appendix D Report Formats.

6.5.8.3 Counseling Contact Summary Report

When an Agency has chosen the optional “Employee Pre-Move Counseling” service, the MMS provider shall present a summary report of counseling contacts showing the employee’s name, date of initial contact and current status of the move including date(s) for the pre-move survey, packing, pick-up and actual or proposed delivery into SIT and/or residence.

6.5.8.4 On-time Services Summary Report

A summary report listing:

- Employee(s) name
- Scheduled pick-up date
- Actual pick-up date
- Scheduled delivery date(s) into SIT and/or residence
- Actual delivery date(s) into SIT and/or residence
- Scheduled date for delivery out of SIT
- Actual date for delivery out of SIT.

When scheduled and actual dates are different, an explanation shall be provided.

6.5.8.5 Specially Requested Reports

Special one-time reports may be furnished to the RTO when the Agency requests and the PMO approves. Content of these reports will be specified at the time of the Agency request and PMO approval

6.6 *Optional Services*

If specifically requested by the Agency, the MMS provider shall provide the optional services specified in Sections 6.6.1 through 6.6.8 below.

6.6.1 Employee pre-move counseling

Employee pre-move counseling (as distinguished from a TSP provided pre-move survey) shall include information on the TSP’s commercial moving practices affecting all aspects of the HHG move. It also may include Government-specific information on HHG allowances prescribed in

the [Federal Travel Regulation](#) (41 CFR chapters 300-304) as well as information on any Agency internal implementing regulations including weight allowance information. Additionally, the provider shall counsel the employee about services the employee is authorized at Government expense as well as any requested services that are not the Government's financial responsibility and which the employing Agency will charge back to the employee. Some of these services are:

- Extra pick-up/delivery
- Temporary SIT authorized by the Agency
- Extended (Non-temporary (NTS) or “permanent”) storage
- Unauthorized items
- Assembly/disassembly of property
- Shipment of perishable items
- Firearms and hazardous material exclusions
- Level of service coverage, options and costs
- Reporting concealed damages, employee rights and responsibilities, third-party servicing
- Packing/unpacking and crating/ uncrating
- Preparation and filing of claims
- Name and address of origin/destination storage provider
- Local drayage out of storage.

6.6.2 Prepayment Audit

If, at the Agency’s option, prepayment audit services are provided by the MMS provider, the MMS provider will conduct, or arrange to have conducted, a prepayment audit of each transportation billing and supplemental billing for service performed under this HTOS.

6.6.2.1 Certification

Any auditor (other than a GSA Prepayment Audit Schedule contractor performing under Financial and Business Solutions (FABS) Schedule 520, Special Item Number 520-10) desiring to perform prepayment audit services must be certified by the GSA Audit Division (FBA) to do so. Certification may be obtained by contacting:

General Services Administration

[Federal Supply Service](#)

[Audit Division \(FBA\)](#)

1800 F Street, NW

Washington, DC 20405

6.6.2.2 Procedures

The Prepayment Audit procedures under this section are subject to provisions of the [Federal Management Regulation](#) part 102-118 (41 CFR parts 102-118).

Procedures stated in this section reflect requirements that may be used in addition to any other required procedures published in the FMR in developing the MMS provider/Agency MOU.

The prepayment auditor shall adjust billed charges as appropriate based on the service performance audit as specified in Section 6.5.7 and the prepayment audit before submitting the billing invoice, along with the service performance audit certification, to the Agency for payment.

6.6.2.3 Adjustments

Upon instructions from the Agency, the MMS provider shall advise the TSP and the Agency via a statement of differences submitted either electronically or in writing within seven (7) calendar days of receipt of the bill of any adjustment the auditor makes. The statement of differences shall include the following:

- TSP's Standard Carrier Alpha Code (SCAC)
- TSP's bill number
- Amount billed
- Amount paid
- Agency name
- TSP's Taxpayer Identification Number (TIN)
- Document Reference Number (DRN)
- Payment voucher number
- Complete tender or tariff authority, including the governing item or section number.

The MMS provider shall show the following information on all transportation bills that have been completed:

- TSP's Standard Carrier Alpha Code (SCAC)
- TSP's bill number
- Amount billed
- Amount paid
- Agency name
- TSP's Taxpayer Identification Number (TIN)
- Document Reference Number (DRN)
- Payment voucher number
- Complete tender or tariff authority, with the applicable rate authority, including the governing item or section number
- Copy of any statement of differences sent to the TSP
- The date invoice received from the TSP.

6.6.2.4 Appeal Procedures

The Agency will establish an appeal process that directs TSP appeals to an Agency official or to the MMS provider with responsibility for providing adequate consideration and review of the circumstances of the claim. Review of an appeal must be completed within thirty (30) calendar days.

If the TSP disputes the findings and the Agency, or MMS provider if appropriate, cannot resolve the dispute with the TSP, all relevant documents including a complete billing history and the appropriation or fund charged should be forwarded to GSA for a decision. TSP claims must be submitted within three (3) years beginning the day after the latest of the following dates (except in time of war):

- Accrual of the cause of action
- Payment of charges for the transportation involved
- Subsequent refusal for over payment of those charges
- Deduction made to a TSP claim by the Government under [31 U.S.C. 3726](#).

6.6.3 Performance Standards for Service Performance Audit and Prepayment Audit

The Government will comply with provisions of the [Prompt Payment Act](#) (31U.S.C. 3901(a) (5)). Therefore, within seven (7) calendar days of receiving the TSP's bill, the MMS provider shall:

- Complete the service performance audit as described in Section 6.5.7, and if optioned
- Complete the prepayment audits as described in Section 6.6.2
- Deliver the consolidated transportation/MMS billing, accompanied by the service performance audit certification, to the Agency for payment.

The MOU between the Agency and the MMS provider shall stipulate whether the Agency or the MMS provider is responsible for remitting payment to the TSP. If the MMS provider is to remit payment to the TSP, the Agency must issue and forward the remittance by check or electronic transfer to the MMS provider in time for the Agency to be deemed in compliance with provisions of the Prompt Payment Act. The MMS provider will not be liable for any late payment interest charge the Agency may accrue on a transportation payment that is not in compliance with the Prompt Payment Act requirements.

6.6.4 Preparation of Shipment Documentation

If an Agency exercises its option to have the contractor prepare the BL, the contractor must comply with the terms and conditions set forth in [FMR part 102-117](#) (41 CFR Part 102-117). On international shipments, the MMS provider shall complete and distribute copies of each GBL following instructions published in the "U.S. Government Freight Transportation—Handbook" To get a copy of this handbook, you may write to:

General Services Administration
[Transportation Audit Division \(QMCA\)](#)
Crystal Plaza 4, Room 300
2200 Crystal Drive
Arlington, VA 22202

The provider shall furnish a legible memorandum copy of all BL or a legible copy of all BL prepared and distributed to the RTO before the shipment pick-up date.

6.6.5 Data Communications Capabilities

The MMS provider shall:

- Provide on-line electronic access to all database information pertaining to task orders and applicable shipment records

- Provide the RTO or designee and the GSA PMO in Kansas City, Missouri, on-line access to all database information pertaining to task orders and shipment records for all accounts established under the terms of this HTOS
- Establish sufficient safeguards to prevent unauthorized access to the database information and make real-time electronic access available
- Furnish clear documentation setting out procedures for access to and use of the database.

6.6.5.1 Data Elements

The database must contain, but is not limited to, the following elements:

- Task/delivery order information
- Shipment information sufficient to generate the management information reports specified in Section 6.5.8.

The shipment database must be maintained in a separate directory with a separate shipment record for each employee move. Shipment files must not be commingled with data maintained for shipments not subject to this HTOS. Each shipment record must contain all information required for that particular shipment including any claims filed by the TSP, status of the claim, etc. using a continuous computer terminal screen, if necessary. Performance data documenting how the move was handled must be collected independently and maintained in this record. The MMS provider shall provide the capability for the RTOs and the GSA PMO to extract and consolidate data such as TSP performance if specific reports are required.

6.6.5.2 Database Maintenance

The MMS provider shall update the database at least once every 24 hours, and provide for on-line electronic access to database elements for a period of one (1) year from date of pick-up. After one year, only a hard copy of the records is required to be maintained for six (6) years after the date of action, as specified under [28 U.S.C. Section 2415](#).

6.6.6 On-site Quality Control Service

If an Agency requests, the MMS provider shall arrange for quality control personnel to provide on-site inspection services at the origin and destination residences. Inspection services include, but are not limited to:

- Verification of correct inventory coding
- Use of proper packing materials

- Appropriate article servicing
- Equipment and personnel suitability
- Satisfactory performance of unpacking.

The actual cost of any on-site quality control service requested is negotiable between the MMS provider and the Agency. The price agreed upon shall be stated in a written document and retained by both parties. This document is construed as a one-time only amendment to the provider's rate filing. A copy of the written document shall be included with the MMS provider's voucher. The MMS provider may engage a third party to perform these services provided they are representatives or employees of a TSP or an agent thereof.

6.6.7 Quality Assurance Plan

If requested by the Agency, the MMS provider shall provide the Agency a quality assurance plan to ensure quality service and shall designate quality assurance personnel to execute the plan.

6.6.8 Claims Preparation, Filing, and Settlement Assistance

If either the employee or Agency requests, the MMS provider shall provide timely loss and damage claim preparation and filing assistance, including follow-up assistance for any subsequently discovered loss or damage. The MMS provider shall review and negotiate any settlement offer that is inconsistent with the TSP's liability or HTOS provisions, and, in the case of an impasse, shall refer the complete file to the Agency. The MMS provider shall also counsel the employee about potential consequences of signing any full and unconditional release on any offer of settlement before all claims resulting from a particular move have been resolved.