Draft Environmental Assessment

for the

Coburn Gore Land Port of Entry

Expansion and Modernization Project

Coburn Gore, Franklin County, Maine



Prepared by:
U.S. General Services Administration
New England Region



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ACRONYMS AND ABBREVIATIONS

ACM Asbestos-containing Materials

AST Aboveground storage tank

ASTM American Society of Testing and Materials

BFE Base flood elevation

BMP Best Management Practice

BwH Beginning with Habitat

CBP U.S. Customs and Border Protection

C.F.R. Code of Federal Regulations
CGP Construction General Permit

CMP Central Maine Power

CO Carbon Monoxide

COVID-19 Coronavirus Disease 2019

CT Census Tract
CWA Clean Water Act

CY Cubic Yards

DACF Maine Department of Agriculture, Conservation, and Forestry

dBA A-weighted Decibels
D-GN General Development

DHHS-DWP Department of Health and Human Services - Drinking Water Program

D-RS Residential Development

EA Environmental Assessment

EISA Energy Independence and Security Act of 2007

E.O. Executive Order

EPA U.S. Environmental Protection Agency

ESA Endangered Species Act

FEMA Federal Emergency Management Agency

GSA U.S. General Services Administration

H&H Hydrologic and Hydraulic

HBMI Houlton Band of Maliseet Indians

IPaC Information for Planning and Consultation
JMT Johnson, Mirmiran, and Thompson, Inc.

k Kelvin kW kilowatts

LPOE Land Port of Entry

Maine DEP Maine Department of Environmental Protection

MBTA Migratory Bird Treaty Act

MDIFW Maine Department of Inland Fisheries and Wildlife

MESA Maine Endangered Species Act

MFP Maine Floodplain Management Program

M-GN General Management
MGS Maine Geological Survey

MHPC Maine Historic Preservation Commission

MLUPC Maine Land Use and Planning Commission

MMP Materials Management Plan

MPDF Multiple Property Documentation Form NAAQS National Ambient Air Quality Standards

NEPA National Environmental Policy Act

NETR Nationwide Environmental Title Research

NHD National Hydrology Dataset

NHPA National Historic Preservation Act

NO₂ Nitrogen Dioxide

NOB Non-friable Organically Bound

NPDES National Pollutant Discharge Elimination System

NRCS Natural Resources Conservation Service

NRHP National Register of Historic Places
NRPA Natural Resources Protection Act

NWI National Wetlands Inventory

NWP Nationwide permit

OSHA U.S. Occupational Safety and Health Administration

PBS Public Buildings Service

Phase (I or II) ESA Phase I or II Environmental Site Assessment

PM10 Particulates that have aerodynamic diameters of 10 micrometers or less
PM2.5 Particulates with aerodynamic diameters of less than 2.5 micrometers

POR Program of Requirements
POV Privately-owned Vehicle

ppm parts per million

Project Coburn Gore LPOE Expansion and Modernization Project

P-SL2 Shoreland - 75' Protection

P-WL2 Scrub-shrub Wetlands Protection
P-WL3 Forested Wetlands Protection

QR Quick Response

REC Recognized Environmental Condition

ROI Region of Influence SSA Sole Source Aquifer

SWPPP Stormwater Pollution Prevention Plan

U.S. United States

USACE U.S. Army Corps of Engineers

U.S.C. United States Code
USCB U.S. Census Bureau

USFWS U.S. Fish and Wildlife Service

USGS U.S. Geological Survey

UST Underground Storage Tank

WOTUS Waters of the U.S.

EXECUTIVE SUMMARY

Introduction

The United States (U.S.) General Services Administration (GSA) has prepared this Draft Environmental Assessment (EA) to evaluate the social, economic, and environmental impacts resulting from the proposed expansion and modernization of the Coburn Gore Land Port of Entry (LPOE) (the Project). GSA is supporting the U.S. Department of Homeland Security's Customs and Border Protection (CBP) missions by bringing LPOE operations in line with the current CBP LPOE Design Standard and operational requirements.

As part of a nationwide effort, GSA conducted programmatic feasibility studies for LPOEs and their operational deficiencies based on the most recent LPOE design standard. CBP, the primary tenant at LPOEs, participated in this effort. The Infrastructure Investment and Jobs Act (2021) allocated \$3.4 billion to GSA to undertake 26 major expansion and modernization projects along the northern and southern U.S. borders. Many of the LPOEs currently managed by GSA, including Coburn Gore, are outdated and long overdue for modernization. The Existing LPOE does not meet the needs of GSA's federal agency tenants and does not allow for efficient and safe inspections of the traveling public. This Draft EA analyzes two alternatives: (1) the South Scheme ("Action" Alternative), which involves the acquisition of land for the expansion and modernization of the LPOE at Coburn Gore, and (2) the "No Action" Alternative, which assumes that land acquisition and the subsequent expansion and modernization of the LPOE would not occur.

The Draft EA was prepared in compliance with the National Environmental Policy Act (NEPA) of 1969 (42 United States Code [U.S.C.] 4321 et seq.), GSA Public Buildings Service (PBS) NEPA Desk Guide, and other relevant federal and state laws and regulations and executive orders.

Purpose and Need

The purpose of the Project is to expand and modernize the Existing LPOE to improve the operational efficiency, safety, and security of CBP personnel and travelers crossing between Coburn Gore, Maine, and Woburn, Quebec, Canada.

The proposed Project is needed to increase processing efficiency and capacity for all traffic types, reduce traffic queues and travel delays, minimize conflict points, improve line-of-sight to inbound traffic, and provide better line-of-sight between the U.S. and Canadian Ports of Entry.

Project Alternatives

GSA is considering two alternatives, as described below.

Alternative 1 – Action Alternative

GSA would locate the Modernized LPOE on the south side of The Arnold Trail with most of the existing road alignment intact. The Modernized LPOE would be oriented so that vehicular traffic entering the U.S. from Canada would be fully visible from the border to primary inspection. The Action Alternative would occupy 17.70 +/- acres including approximately 5.66 impervious acres and approximately 2.30 landscaped acres. This Alternative would require the acquisition of two

residences, a gatehouse with seasonal residence, commercial properties, forested land, a former landfill, and portions of The Arnold Trail, and cause the relocation of a portion of Big Island Road. Approximately 14.11 acres of private property would be acquired. The Existing LPOE Building, the four residences currently used by CBP Officers, and the buildings acquired for the Project would be demolished. Earthwork would occur in the area, including excavation, grading, and cut and fill operations. New structures in the Modernized LPOE would include a Main Building and new CBP Officer housing. Supporting facilities would be constructed, including employee and visitor pedestrian paths, snow storage locations, stormwater management areas, return routes, employee and public parking spaces, and utility connections.

Under this alternative, the Existing LPOE Building would remain in operation until the Main Building is fully operational. Operations would then move to the Main Building while the Existing LPOE Building is demolished. Inbound traffic would temporarily be routed along the outbound lanes until the Existing LPOE Building is demolished and the new inbound lanes are constructed.

Alternative 2 - No Action Alternative

The No Action Alternative assumes that demolition of existing facilities, construction of newer, larger facilities, and expansion and modernization of the Existing LPOE would not occur. GSA would not acquire land under the No Action Alternative. Maintenance, repairs, and alterations would occur as needed, and the operation of the Existing LPOE would continue as it currently does. The No Action Alternative does not meet CBP's mission requirements.

Public Scoping

GSA held a public scoping meeting on October 26, 2023, with an associated comment period of October 2 to November 27, 2023. Following the October 2023 scoping meeting, GSA expanded the study area to the south of The Arnold Trail to accommodate the addition of a south alternative and conducted supplemental resource investigations. GSA held a second scoping meeting to present the expanded study area on June 27, 2024, with an associated comment period of May 31 to July 29, 2024.

Both meetings were held at the Coburn Gore LPOE in an open-house format with no formal presentation. At the first meeting posters displaying project information were available in English and French to facilitate the discussion between GSA and the public. Large study area posters were available to facilitate conversation at the second meeting. A French interpreter was available at both meetings. Also at both meetings, GSA provided an informational handout that summarized the Project background, the NEPA process, and how to submit comments. Pre-addressed comment forms were available for attendees who wished to provide written comments. The meeting handout also included a quick response (QR) code with a direct link to an online comment form (also available in French). Attendees who signed in would receive additional project email updates.

GSA received 34 comments during the October 2023 scoping period and 10 comments during the June 2024 scoping period on subjects including: requests for information, historical resources, traffic and transportation, facility design and aesthetics, Dark Skies protection, recreation, land use, socioeconomics/business concerns, wildlife/wildlife habitat, sustainability/resilience, wetlands/water quality, community impacts, and utilities.

Environmental Consequences

Table ES-1 presents a summary of the assessed environmental consequences associated with the Action Alternative and No Action Alternative for the resources analyzed in the Draft EA.

Table ES-1: Effects Comparison, Mitigation Measures, and Best Management Practices (BMPs)

Resource	Alternative 1 – Action Alternative	Alternative 2 – No Action Alternative	Mitigation Measures and BMPs
Land Use and Zoning	Alternative 1 would acquire 14.11+/- acres, consisting of residential and commercial properties, and forest. During construction, there would be direct, short-term, minor, localized, and adverse effects on land use because of temporary road detours and temporary lane shifts during construction. In accordance with 40 C.F.R. § 3312, GSA would consult with the local officials to design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements. Therefore, Alternative 1 would have no effect on zoning.	No effect to land use.	GSA would coordinate with landowners and business owners to maintain access to their properties during and after construction. Consistent with 40 C.F.R. § 3312, GSA would consult with the local officials to design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements.
Socioeconomic Resources	The Action Alternative would have direct, long-term, moderate, site-specific, and adverse effects to private citizens whose property is acquired for the Project. There would be direct, long-term, minor, localized and regional, and adverse effects to socioeconomics due to the loss of real estate tax revenue from the replacement of private property with federal property. During construction, the Modernized LPOE would result in direct, indirect, short-term, minor, regional, and beneficial economic effects within the ROI due to the creation of construction jobs and spending in the local community. There would also be direct, short-term, minor, site-specific, and adverse effects to access to local businesses due to lane closures, possible detours, and construction vehicles using local roads. After construction, there would be new traffic patterns that may affect the business community since there would no longer be direct drive-by exposure on The Arnold Trail, and the traffic patterns would be more complex. The new traffic patterns would continue to bring inbound and outbound traffic close to the business community, affording them visibility and access in the vicinity of the Modernized LPOE. As a result, the Action Alternative would have direct, long-term, minor, localized, and adverse economic effects to local businesses after construction of the Modernized LPOE.	No effect to socioeconomics.	GSA would notify the property owner of its intent to acquire and its appraisal obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value established by an approved appraisal. GSA would offer relocation assistance services, payments, and other eligible benefits to any displaced persons in accordance with the policies and provisions in the Uniform Act, as needed. A traffic management plan would be prepared prior to the start of construction that would outline the anticipated timing, duration, and proposed phasing of any travel lane closures, traffic detours, and mitigation measures. The Modernized LPOE would incorporate signage to assist travelers as to how to navigate the new roadways including access to The Arnold Trail.
Traffic and Transportation	Under the Action Alternative, three inbound lanes would be constructed for the Modernized LPOE to accommodate inbound traffic and improve the processing efficiency. The lanes would consist of straight approaches to the inspection area to enhance visibility, reduce delays, and improve the flow of traffic. During construction, there would be direct , short-term , minor , localized , and adverse effects on traffic and transportation because of detours and traffic delays. After construction, direct , long-term , minor , localized and regional , and beneficial effects to traffic would occur under Alternative 1 since the Modernized LPOE improvements would increase processing efficiency and capacity for all traffic types, reduce traffic queues, minimize conflict points, improve line-of-sight to inbound traffic, and provide better line-of-sight between the U.S. and Canadian Ports of Entry.	No effect to traffic and transportation.	GSA, in coordination with Maine Department of Transportation, would create a traffic management plan that would outline the anticipated timing, duration, and proposed phasing of any travel lane closures, traffic detours, and temporary inspection areas. The traffic management plan would describe the potential impacts on Big Island Road during construction and any mitigation measures.

Resource	Alternative 1 – Action Alternative	Alternative 2 - No Action Alternative	Mitigation Measures and BMPs
Geology, Topography, and Soils	Due to the shallow depth to bedrock in portions of the study area, which may be as close as six inches below ground surface in some areas, rock excavation would be needed in some areas during construction grading activities. Construction of the Modernized LPOE would have a direct, permanent, minor, localized, and adverse effect on geology due to the need for rock excavation and the potential effects to surrounding rock mass. After construction, there would be no effect to the geology of the area as no blasting or drilling would be required during operation of the Modernized LPOE. There would be no effect on geological hazards because the study area is not on active faults and is not documented as susceptible to landslides. Topography The total area of site disturbance would be approximately 11.92 acres. The total cut volume would be 6,811 CY and the total fill volume would be 116,144 CY. During construction the effect to topography from Alternative 1 grading would be direct, permanent, moderate, site-specific, and adverse. After construction, there would be no effect to the topography of the area as no elevation changes would be required during operation of the Modernized LPOE. Soils Impacts on soils (previously disturbed and undisturbed) would be 11.92 acres for Alternative 1. During construction there would be direct and indirect, long-term, moderate, site-specific, and adverse effects due to excavation, grading, and cut and fill operations. After construction, there would be no effect to soils as no additional grading or excavation would be required during operation of the Modernized LPOE.	No effect to geology, topography, and soils.	Practices to reduce potential effects to surrounding rock mass would be adhered to, when possible, to minimize effects to geology within the study area. Stormwater management BMPs would be implemented to prevent or reduce soil erosion and soil pollution/contamination during and after construction. BMPs that GSA would consider include installing silt fencing and sediment traps; placing gravel or riprap for heavy vehicle transit; and reestablishing vegetation to minimize erosion and sedimentation. Revegetation with regionally appropriate native plant species of areas around the buildings, parking lots, and other infrastructure where soils remain exposed after construction would also minimize impacts over a longer term. To the extent practicable, existing disturbed and developed land within the study area would be used for staging construction equipment and stockpiling.
Biological Resources	Vegetation Under Alternative 1, approximately 6.73 acres of maintained/disturbed vegetation and 5.19 acres of forested areas would be cleared for the Modernized LPOE. The total area of disturbance would be approximately 11.92 acres, of which approximately 5.66 acres would be converted to impervious surfaces and approximately 2.30 acres would be landscaped as part of the Modernized LPOE. During construction there would be direct, indirect, long-term, minor, localized, and adverse effects due to forest clearing and removal of native plant species and from the potential spread of invasive species. After construction, there would be no effect to vegetation as no additional clearing would be required during operation of the Modernized LPOE. Wildlife During construction there would be direct, indirect, short-term, minor, localized, and adverse effects due to the loss and disturbance of available habitat and from construction and LPOE operation related disturbances. After construction there would be adverse effects from the removal of habitat, As a result, the Action Alternative would have direct, indirect, long-term, minor, localized, and adverse effects on wildlife. Federally Protected Threatened and Endangered Species and Special Status Species During and after construction there would be direct, short- and long-term, minor, localized, and adverse effects to the Canada lynx and its suitable habitat due to noise and activity during construction and forest clearing. There would also be a direct, indirect, short-term, minor, localized, and disturbance due to noise and activity during construction. After construction, there would be removal of potential breeding habitat which would result in direct, indirect, long-term, minor, localized, and adverse effects on migratory birds.	No effect to biological resources.	During construction, overall effects on vegetation would be minimized by concentrating the area of disturbance to the smallest area necessary to complete the Project. Tree clearing would be minimized to the extent practicable. Disturbed areas would be replanted with native vegetation, where feasible, after the end of construction. Some areas of grass and other low vegetation may incur short-term disturbance due to heavy equipment, vehicle passes, and foot traffic. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible. BMPs, such as equipment washing and proper disposal of invasive species found during construction activities, would be implemented to limit the introduction and establishment of invasive species. BMPs would be implemented during the construction and operation of the Modernized LPOE to minimize potential adverse effects to wildlife. Construction vehicles would observe speed limits to minimize the possibility for any wildlife-vehicle collisions. Staging and stockpile areas would be located within or immediately adjacent to the construction footprint within the study area to reduce the area of habitat disturbance. Mitigation measures for the Canada lynx are as summarized: Avoid tree clearing from May 1–July 15. If construction is conducted between May 1–July 15, inspect area for Canada lynx, drive slowly, and work during daylight hours. Permanent fencing must be permeable. Place ramp in any open pits. BMPs would be implemented, such as minimizing tree removal, and avoiding tree removal during the breeding season for protected migratory birds, to the greatest extent practicable.

Resource	Alternative 1 – Action Alternative	Alternative 2 – No Action Alternative	Mitigation Measures and BMPs
Water Resources	WOTUS Under Alternative 1, there would be approximately 0.18 acres of permanent wetland impacts. Construction of Alternative 1 would result in direct, permanent and short-term, minor, site-specific, and adverse effects to WOTUS following implementation of mitigation measures required by the permit. After construction, there would be no effect to the WOTUS during the operation of the Modernized LPOE. Floodplains No flood studies have been performed within the study area and the area has not been mapped by FEMA. It is undetermined if the Action Alternative would have an effect on floodplains during or after construction. As the final design for the Modernized LPOE progresses, flood studies would be performed. Stormwater Management Through the implementation of the SWPPP, the effects of construction on stormwater runoff would be minor because the risk of escape of sediments or other pollutants from the site would be minimal. The Action Alternative would have direct, short-term, negligible, localized, and adverse effects to stormwater management during construction-related activities. Under Alternative 1, the Modernized LPOE would include 5.66 acres of impervious surfaces. Increased impervious surfaces resulting from the Project would increase the potential for degradation of water quality from stormwater runoff. The design and implementation of stormwater management infrastructure would mitigate the effects of increased runoff. The resulting effects to stormwater management after construction would be direct, long-term, negligible, localized, and adverse. Groundwater During construction there would be direct, indirect, short-term, negligible, localized, and adverse effects to groundwater recharge long-term. After construction, the long-term effects of the Action Alternative would result in small reductions of ground recharge from the addition of impervious surfaces to the study area. The Action Alternative would result in direct, indirect, long-term, negligible, localized, and adverse effects to groundwater.	No effect to water resources.	Under the Action Alternative, mitigation for permanent impacts to wetlands would be required under the Clean Water Act (CWA) and Natural Resources Protection Act (NRPA) and would be administered by Maine Department of Environmental Protection (DEP). Compensation for those impacts that cannot be further avoided or minimized would be accomplished through payment to the In Lieu Fee Compensation Program. GSA would develop and implement a Stormwater Pollution Prevention Plan (SWPPP) for Maine DEP. The SWPPP would include erosion prevention, sediment control, and water quality requirements in controlling stormwater runoff and pollutants during construction and post construction. Spill prevention BMPs would be implemented to reduce the risk of contaminated sediments escaping the site via erosion or the risk of spilled materials (e.g., diesel fuels or oils) escaping the site via stormwater runoff during the construction phase. Drop cloths, proper storage of chemicals, and immediate treatment of spill areas with absorbents and soil removal are examples of BMPs that GSA would consider to mitigate the risk of spills. Well drillers for water and geothermal would not use materials or procedures which may adversely affect the public health, the drill site, and groundwater. All drilling fluids and contaminated drill cuttings, samples, or liquids would be disposed of properly. All drilling equipment which may have become contaminated during a drilling operation would be thoroughly cleaned and decontaminated before reuse. Wells would be sited such that there is no migration of contaminants into uncontaminated zones. Stormwater design would also be pursuant to the requirements of the Maine DEP Stormwater Management Standards, Chapter 500, related to water quality treatment; the Project's stormwater design would incorporate appropriate BMPs in conformance with Section 4.C.(3) and corresponding Appendices of Chapter 500.
Cultural and Tribal Resources	Architectural Resources The study area contains the Coburn Gore LPOE, which is listed in the Natural Register of Historic Places (NRHP). The listing currently contains three contributing resources: the Existing LPOE Building as the primary resource and the 1931 CBP Residences 1 and 2 as two auxiliary resources. The 1967 CBP Residences 3 and 4 are eligible for listing in the NRHP as auxiliary contributing resources. The Action Alternative would result in the demolition of the Existing LPOE Building, the 1931 CBP Residences, and the 1967 CBP Residences. Private residences are planned for demolition and there may be visual impacts to other privately owned structures. None of these buildings have been evaluated for NRHP eligibility. Archaeological Resources No archaeological resource surveys have been completed within the study area. Section 106 consultation with the Maine Historic Preservation Commission (MHPC) has not been initiated. GSA will coordinate with MHPC on an effects determination. Currently, the effect to the NRHP-listed resource and previously unidentified architectural resources and archaeological resources is undetermined.	No effect to Cultural and Tribal Resources.	Cultural resource investigations and consultation in accordance with Section 106 will be initiated and would continue beyond publication of the Final EA. Consultation with MHPC will define mitigation measures.

Resource	Alternative 1 – Action Alternative	Alternative 2 – No Action Alternative	Mitigation Measures and BMPs
Cultural and Tribal Resources (Cont.)	<u>Tribal Resources</u> No federally recognized Tribes or Nations use the study area for cultural activities, nor do they own properties within the study area that would be impacted by the Project. Therefore, there would be no effect to Tribes or Nations after construction of the Modernized LPOE.		
Air Quality	During construction there would be direct , short-term , minor , site-specific , and adverse effects due to increased emissions and fugitive dust. After construction, there would be direct , long-term , minor , regional , and beneficial effects because vehicle processing time would be decreased, resulting in reduced emissions at that LPOE, and the Modernized LPOE would incorporate a sustainable design, resulting in increased energy efficiency and reduced emissions.	No effect to Air Quality.	GSA would require contractors to use the best available technology regarding construction equipment, to the extent possible, to minimize and/or mitigate vehicle emissions. Dust suppression would be used onsite to control particulates.
Noise	During construction there would be direct, short-term, minor, site-specific , and adverse effects due to grading activity and construction equipment use. After construction, operation of the Modernized LPOE is not anticipated to create increased noise, so there would be no effect .	No effect to Noise	The Modernized LPOE would comply with U.S. Occupational Safety and Health Administration (OSHA) noise exposure levels during operation. Each alternative would be compliant with the Noise Control Act of 1972, and the Quiet Communities Act of 1978. GSA would consider using low-noise construction machinery with sound-dampening technology and low-noise engines, position noise sources farther away from sensitive areas like residences, informing nearby residents about construction plans and noise mitigation measures, and limiting construction activities to daylight hours to the maximum extent possible.
Visual and Recreational Resources	Visual The Action Alternative would impact visual resources along and south of The Arnold Trail. The Existing LPOE occupies approximately 3.6 acres. Under the Action Alternative, the total Modernized LPOE would be approximately 17.70 acres. During construction, there would be direct, short-term, minor, site-specific, and adverse effects because construction would detract from views of the surrounding landscape and make the area potentially unsafe for users. After construction there would be direct, long-term, minor, site-specific, and adverse effects due to larger structures added and increased infrastructure. Recreational The Longfellow Trail proposed route approach to the intersection of The Arnold Trail and Big Island Road would require redesign. After construction there would be direct, long-term, minor, site-specific	No effect to Visual and Recreation resources.	Mitigation measures to limit artificial light pollution would include directing light fixtures toward the ground, light sources with amber/warm colors, control light temperatures, and control the period and duration of artificial light use.
	and regional , and beneficial effects because the LPOE would be designed to accommodate pedestrian and non-motorized traffic by increasing processing efficiency and capacity for all traffic types, reduce traffic queues and travel delays, and minimize conflict points.		
Hazardous Materials	During construction, there would be direct , short-term , minor , site-specific , and adverse effects from accidental spills of hazardous materials, such as from construction vehicles or during the removal of existing fuel and other storage tanks. After construction, there would be direct , long-term , minor , site-specific and localized , and beneficial effects from the clean-up and remediation of hazardous materials. At this time, the Project is not expected to impact the traffic volume, and therefore the number of vehicles passing through the Modernized LPOE carrying hazardous materials is not expected to increase. The potential for any spills or release of hazardous materials during normal operations would be minimal. Overall, LPOE operations would result in direct , long-term , negligible , site-specific , and adverse effects.	No effect to Hazardous Materials.	GSA would develop a Materials Management Plan (MMP) to offer guidance on handling and disposal of unanticipated hazardous substances encountered during construction activities. Construction and demolition waste would be removed frequently to minimize contaminant runoff from standing waste. Removal and disposal of fuel and other storage tanks would be conducted using licensed contractors and all proper closure procedures. Accidental spills of hazardous materials (e.g., diesel fuel from vehicles, paint, solvents) would be minimized by implementing practices such as regular vehicle inspections and maintenance, proper storage of hazardous materials, maintaining a clean working environment, and adherence to a Spill Prevention, Control, and Countermeasure plan. BMPs for managing asbestos containing materials (ACM) during demolition may include adequately wetting all regulated ACMs, sealing the material in leak tight containers, and disposing of the ACMs as expediently as practicable. Lead—safe practices would be employed during demolition. BMPs would be in place to minimize the chance of a spill occurring, and any potential spill or leak would be addressed in accordance with applicable laws and regulations as soon as it is noticed.

Resource	Alternative 1 – Action Alternative	Alternative 2 – No Action Alternative	Mitigation Measures and BMPs
Utilities	Potable Water, and Sanitary Sewer During construction there would be no effect on potable water supply and sanitary sewer demands as the Existing LPOE has its own dedicated water and sewer system. Since new potable water supply and sanitary sewer facilities would be constructed specifically for the Modernized LPOE, these facilities would have no effect on the facilities outside of the Modernized LPOE that are servicing the utility needs for the rest of the community. Electric Supply During construction, there would be direct , short-term , minor , site-specific and regional , and adverse effects on electric supply. After construction, the electric capacity of the Modernized LPOE would be outsized to accommodate expansion following CBP standards and geothermal energy would decrease energy needs for heating the Modernized LPOE, therefore there would be a direct , long-term , minor , site-specific and regional , and beneficial effect. Telecommunications The communications The communication tower onsite would be maintained, CBP would maintain responsibility to provide telephone and internet service, and cellular service would not be impacted. Therefore, there would be no effect to telecommunications during or after construction.	No effect to Utilities.	Construction crews would follow standard industry practices to minimize the chance of discovering unmarked utilities during construction work. These include locating and marking utilities prior to demolition and site preparation and coordination with utilities providers in the event of discovery of unmarked utilities. GSA would implement energy conservation measures into their design and operations and would generally require less utility service per square foot than the Existing LPOE.

1.0 INTRODUCTION

The United States (U.S.) General Services Administration (GSA) has prepared this Draft Environmental Assessment (EA) to evaluate the social, economic, and environmental impacts resulting from the proposed expansion and modernization of the Coburn Gore Land Port of Entry (LPOE) (the Project). The Coburn Gore LPOE is located at The Arnold Trail (State Route 27) and the U.S.-Canada border in Coburn Gore, Maine, and facilitates inspections for privately-owned vehicles (POVs), permitted commercial vehicles, non-motorized traffic (e.g. bicycles), and pedestrians.

The Infrastructure Investment and Jobs Act (2021) includes \$3.4 billion for GSA to undertake 26 major expansion and modernization projects at LPOEs nationwide (GSA, 2024). Many of the country's LPOEs are outdated and overdue for modernization. Some LPOEs operate at full capacity and have surpassed the needs for which they were originally designed.

This Draft EA is being prepared to comply with the National Environmental Policy Act (NEPA) of 1969, as amended (42 U.S. Code [U.S.C.] 4321), GSA Order ADM 1095.1F – Environmental Considerations in Decision Making, the GSA Public Buildings Service (PBS) NEPA Desk Guide (GSA, 1999), and other relevant federal and state laws and regulations. NEPA requires federal agencies to examine the potential effects of their proposed actions on the natural and human environment and consider alternatives before taking an action. GSA is the lead agency for this Draft EA.

GSA is integrating the consultation process required under Section 7 of the Endangered Species Act (ESA) with the NEPA process. The integration of the ESA with NEPA requires federal agencies to consider potential impacts on endangered species and their habitats as part of the Draft EA by assessing potential impacts on listed species alongside other environmental impacts in a single process. This is further discussed in Section 3.6 (Biological Resources) of this Draft EA.

The potential effects of the Project alternatives on historic resources are evaluated in Section 3.8 (Cultural and Tribal Resources) of this Draft EA, as required by NEPA. GSA must also identify and assess the effects its actions may have on cultural and tribal resources in accordance with Section 106 of the National Historic Preservation Act (NHPA). These evaluations can be integrated under the NEPA analysis or done separately. For this Project, GSA has elected to perform these evaluations separately. GSA would initiate Section 106 consultation as set forth in 36 Code of Federal Regulations (C.F.R.) 800.3 once a preferred Project alternative is identified, which occurs as part of the process to evaluate public comments received on the Draft EA and develop the Final EA. Through the Section 106 consultation process, GSA would discuss the potential cultural resource impacts with the State Historic Preservation Office and, if necessary, negotiate measures to mitigate adverse effects.

1.1 Purpose and Need for the Project

Purpose of the Project

The purpose of the Project is to expand and modernize the Coburn Gore LPOE (Existing LPOE) to improve the operational efficiency, safety, and security of U.S Customs and Border Protection (CBP) personnel and travelers crossing between Coburn Gore, Maine, and Woburn, Quebec, Canada. GSA is supporting CBP's mission by providing a facility that meets the CBP LPOE Design Standard.

Need for the Project

The Existing LPOE (which includes the Existing LPOE Building, the garage, and all of its current facilities) no longer functions adequately and does not support CBP's mission requirements. Specifically, the Existing LPOE:

- has outdated facilities and technologies and cannot accommodate modern inspection and border security technologies;
- has undersized and outdated mechanical, electrical, and plumbing systems;
- does not meet minimum space requirements for CBP and GSA operations as specified in the Program of Requirements (POR);
- lacks capacity for inspections of different traffic types (POVs, non-motorized, and pedestrian);
- has spatial constraints with limited interior space for offices and processing and limited opportunity for expansion within its current footprint;
- lacks booths for processing commercial traffic, so drivers park their vehicles and enter the Existing LPOE Building to have paperwork processed; and
- lacks outbound inspection booths or canopies.

These inadequacies pose safety and security risks for CBP Officers and the traveling public.

The proposed Project is needed to increase processing efficiency and capacity for all traffic types, reduce traffic queues and travel delays, minimize conflict points (paths where two more vehicles could potentially collide), improve line-of-sight to inbound traffic, and provide better line-of-sight between the U.S. and Canadian Ports of Entry.

1.2 Background and Overview

GSA assists federal agency customers with their current and future workplace needs based on their specific mission requirements. The Coburn Gore LPOE is owned by GSA and operated by CBP personnel. As part of a nationwide effort, GSA and CBP conducted programmatic feasibility studies for LPOEs and noted their operational deficiencies, based on the most recent LPOE Design Standard. These programmatic feasibility studies proposed alternatives to modernize

each LPOE, correct deficiencies, and bring the facilities up to current standards. A feasibility study for the Coburn Gore LPOE (Feasibility Study) was completed in 2018 to assess the existing Coburn Gore LPOE facilities based on CBP's 2014 LPOE Design Standard (Parsons, 2018).

1.3 Study Area and Existing Facilities

The Coburn Gore LPOE is located in Franklin County on Maine's western border with Canada. Coburn Gore is part of Maine's Unorganized Territory, and has no local, incorporated municipal government. The Coburn Gore LPOE is 105 miles northwest of Bangor, 20 miles northwest of Eustis, and 3 miles east of Woburn, Quebec, Canada (**Figure 1–1**).

The Coburn Gore LPOE is open 24 hours a day, seven days a week, and processes commercial, POV, non-motorized, and pedestrian traffic. The Coburn Gore LPOE consists of the Existing LPOE Building, attached garage space, parking areas, and four freestanding residences. The LPOE is situated on 3.6 acres on two parcels bisected by The Arnold Trail. The Existing LPOE Building is on the southern side, and the four residences are on the northern side.

The Existing LPOE Building was built in 1931 and is listed in the National Register of Historic Places (NRHP). Two of the four residences were also built in 1931 and are listed in the NRHP. The other two residences were built in 1967. Each residence includes an asphalt driveway and paved pathways accessed via The Arnold Trail. Three of the houses are currently rented to CBP staff for housing while on-duty.

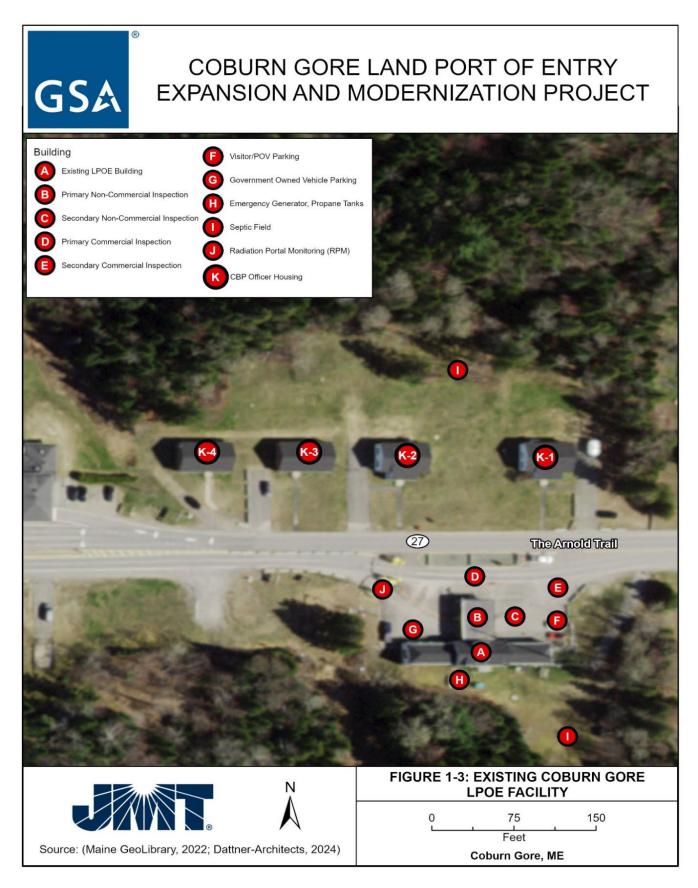
Adjacent properties include the Canadian Port of Entry to the west of the U.S.-Canada border, residential homes, logging facilities, a gas station with a convenience store to the east, and forest to the north and south. The Project's study area encompasses approximately 64 acres, which is the maximum amount of land area needed to build the Action Alternative. See **Figure 1–2** and **Figure 1–3** below for aerial views of the study area and vicinity.

Traffic at the Coburn Gore LPOE primarily consists of logging trucks, tourists, and occasionally hikers and snowmobilers. POV inbound vehicles enter through two primary lanes. Primary inspections are performed under the canopy located to the south of the inbound driving lane. Once primary inspections are completed, the vehicles are either released to the U.S. or sent to secondary inspections located in a paved area east of the canopy. There is no secondary POV inspection garage. Vehicles that are released to the U.S. proceed eastbound on The Arnold Trail. POVs that are denied entry continue eastward from the LPOE to make a U-turn offsite and return to Canada.

Commercial inspections are performed in one lane located north of the POV canopy. There are no commercial booths, canopies, secondary commercial inspection garage, or staging areas. After primary inspections are completed, vehicles are either released to the U.S. via the eastbound lane or returned to Canada via the westbound lane. Secondary inspections are either performed in the primary lane or on the paved areas south of the canopy. Vehicles that are released to the U.S. proceed eastbound on The Arnold Trail. Outbound inspections when performed are conducted in the westbound lane of The Arnold Trail. There are no outbound inspection booths or canopies.







The Existing LPOE Building is a wood-framed structure with a central brick-clad main block and clapboard-sided four-bay garage wings on either side. The canopy extends north of the main block over the POV inspection lanes. See **Photographs 1** and **2** of the existing LPOE Main Building and surrounding inspection areas. See **Photographs 3** through **6** of the existing CBP Officer housing. The Existing LPOE Building has two stories with a full basement. The basement stores equipment and fuel tanks. The first floor has CBP offices, bathroom, kitchen, public counter, secondary immigrations inspections and customs processing, and pedestrian processing with public waiting areas. The two garage bays in the west wing are used for storage. The east wing garage was remodeled around 2006 and is used as a multipurpose space. Public bathrooms are located in the east wing. A vestibule has been added to the front of the Existing LPOE Building (under the canopy), which serves as a POV inspection booth and interview room. POV primary inspection is completed on the passenger side of vehicle. The upper floor has been converted to an interview room and armory, Officer relief quarters, an information technology room/closet with fans, a personal protective equipment room, and a full bathroom.

Electrical service is provided by Central Maine Power via overhead electrical lines; there is no natural gas. Fuel oil tanks in the basement power the boiler, while an aboveground liquid propane tank powers the backup generator at the rear of the Existing LPOE Building. Water is supplied by on-site wells. A water treatment system has been installed, and the water is tested regularly per Maine protocols for well water. The sanitary sewer system consists of a septic tank and leach field southeast of the Existing LPOE Building. Each of the four existing residences has its own septic tank and leach field to the north.



Photograph 1: Front View of Existing LPOE Building Looking South (Johnson, Mirmiran, and Thompson, Inc. [JMT], 2023)



Photograph 2: View of Existing LPOE Building, POV Lanes, and Inspection Lanes Looking West (JMT, 2023)



Photograph 3: Front View of Existing LPOE Residence 1 Looking North (JMT, 2023)



Photograph 4: Front View of Existing LPOE Residence 2 Looking North (JMT, 2023)



Photograph 5: Front View of Existing LPOE Residence 3 Looking North (JMT, 2023)



Photograph 6: Front View of Existing LPOE Residence 4 Looking North (JMT, 2023)

1.4 Scoping Overview

GSA conducted two scoping periods for this Project, one in fall 2023 and one in late spring/early summer 2024. The Scoping Report (**Appendix A**) describes the Project (background, location, and facilities), scoping meetings, meeting materials, and comments received during the scoping periods.

1.4.1 Scoping Meetings

The purpose of the scoping meetings was to present information about the proposed Project, answer questions, identify concerns about potential environmental impacts that may result from the proposed Project, and gather information to assist with determining the scope of issues that should be evaluated in the Draft EA.

GSA notified the public of each scoping meetings using letters to federal, state, and local stakeholders, advertisements in *The Franklin Journal* in both English and French, media advisories to applicable local media, press releases, and posts on GSA social media accounts (Facebook and X).

GSA held a public scoping meeting on October 26, 2023, with an associated comment period of October 2 to November 27, 2023. Following the October 2023 scoping meeting, GSA expanded the study area to the south of The Arnold Trail to accommodate the addition of a south alternative and conducted supplemental resource investigations. GSA held a second scoping meeting to present the expanded study area on June 27, 2024, with an associated comment period of May 31 to July 29, 2024.

Both meetings were held at the Coburn Gore LPOE in an open-house format with no formal presentation. At the first meeting, posters displaying project information were available in English and French to facilitate the discussion between GSA and the public. Large study area posters were available to facilitate conversation at the second meeting. A French interpreter was available at both meetings. Also at both meetings, GSA provided an informational handout that summarized the Project background, the NEPA process, and how to submit comments. Pre-addressed comment forms were available for attendees who wished to provide written comments. The meeting handout also included a quick response (QR) code with a direct link to an online comment form (also available in French). Attendees who signed in would receive additional project email updates.

1.4.2 Scoping Comments

GSA received 34 comments during the October 2023 scoping period (**Table 1-1**) and 10 comments during the June 2024 scoping period (**Table 1-2**). Both tables show the distribution of comments by subject and commenter type.

Table 1–1: Formal Scoping Comments by Commenter Type and Subject for the October 2023 Scoping Period

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Subject	Agency Comments	Public Comments	Total Comments
Requests for Information	3	3	6
Historic Resources	0	1	1
Traffic and Transportation	0	4	4
Facility Design and Aesthetics	0	5	5
Dark Skies Protection	0	4	4
Recreation	0	1	1
Land Use	1	0	1
Socioeconomics/Business Concerns	0	3	3
Wildlife/Wildlife Habitat	1	2	3
Sustainability/Resilience	1	0	1
Wetlands and Water Quality	2	3	5
Total:	8	26	34

Table 1-2: Formal Scoping Comments by Commenter Type and Subject for the June 2024 Scoping Period

Subject	Agency Comments	Public Comments	Total Comments
Sustainability/Resilience	1	0	1
Facility Design and Aesthetics	0	4	4
Community Impacts	1	0	1
Utilities	0	1	1
Wetlands and Water Quality	2	0	2
Wildlife/Wildlife Habitat	1	0	1
Total:	5	5	10

1.5 Relevant Environmental Laws and Regulations

1.5.1 National Environmental Policy Act

Congress passed NEPA in 1969 and President Nixon signed it into law on January 1, 1970. NEPA, as amended in 2023, sets forth a national policy "to use all practicable means and measures, including financial and technical assistance, in a manner calculated to foster and promote general welfare, to create and maintain conditions under which man and nature can exist in productive harmony, and fulfill the social, economic, and other requirements of present and future generations of Americans" (42 U.S.C. 4331(a)).

NEPA also requires federal agencies to prepare a detailed statement on (1) the environmental impact of a proposed action; (2) any adverse effects that cannot be avoided; (3) alternatives to the proposed action; (4) the relationship between local short-term uses of man's environment and the maintenance and enhancement of long-term productivity; and (5) any irreversible and irretrievable commitments of resources that would be involved in the proposed action (42 U.S.C. 4332(2)(C).

Federal agencies are required to provide meaningful opportunities for the public to comment on proposed actions. Opportunities for the public to comment begin during scoping and are carried out through a public review of the Draft EA.

1.5.2 Section 106 of the National Historic Preservation Act

The NHPA (54 U.S.C. 300101 et seq.) directs federal agencies to protect historic properties and avoid, minimize, or mitigate potential adverse effects that may occur from a proposed action. The process by which an agency assesses the effects of a proposed action is referred to as the Section 106 process and is detailed in 36 C.F.R. 800.

Historic properties are those that are listed in, or eligible for listing in, the NRHP. The NRHP is maintained by the National Park Service and includes buildings, sites, districts, structures, or objects that have historic significance in American history, architecture, archaeology, engineering, or culture at the local, state, or national level. Generally, properties must be at least 50 years old to qualify for listing in the NRHP, unless of exceptional significance.

The Section 106 process includes four main steps: (1) initiate consultation with the primary consulting parties; (2) identify and evaluate historic properties; (3) assess effects of the proposed action on historic properties; and (4) resolve any adverse effects via avoidance, minimization, or mitigation.

GSA will consult with the Maine Historic Preservation Commission (MHPC) which is the State Historic Preservation Office for Maine. Section 106 compliance for the Project is described in greater detail in Section 3.8 (Cultural and Tribal Resources) of this Draft EA.

1.5.2 Section 7 of the Endangered Species Act

The ESA was enacted in 1973 to provide protection under the law for fish, wildlife, and plants that are listed as threatened or endangered. It provides methods for listing new species or removing species as threatened or endangered, preparing, and implementing plans for the conservation and recovery of species, and provides for interagency cooperation to avoid adverse impacts to listed species.

The ESA requires federal agencies to ensure that proposed actions are not likely to jeopardize the continued existence of listed species or adversely modify designated critical habitat. Section 7 of the ESA (16 U.S.C. 1531 et seq.) describes procedures for federal interagency cooperation to conserve listed species and designated critical habitat. GSA's Section 7 consultation activities are described in detail in in Section 3.6 (Biological Resources) of this Draft EA.

1.5.3 Relevant Laws and Regulations and Design Standards

Table 1–3 below provides a list of relevant laws and regulations that GSA must comply with as part of the project planning and NEPA process.

Table 1-3: Potentially Applicable Laws and Regulations

Statutes

National Environmental Policy Act of 1970 (42 U.S.C. § 4321 et seq.)

Clean Air Act of 1970 as amended (42 U.S.C. § 7401, et seq.)

Clean Water Act of 1977 as amended (33 U.S.C. § 1251, et seq.)

Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. § 9601, et seq.)

Archaeological Resources Protection Act of 1979 (16 U.S.C. § 470aa-mm)

Energy Independence and Security Act (42 U.S.C. § 17001, et seq.)

National Energy Conservation Policy Act (42 U.S.C. §82312, et seq.)

Resource Conservation and Recovery Act of 1976 (42 U.S.C. § 6901, et seq.)

Endangered Species Act of 1973 (16 U.S.C. § 1531-1544)

National Historic Preservation Act of 1966 (54 U.S.C. § 300101 et seq.) (89 Public Law 665 (1966)

Federal Uniform Relocation and Real Estate Acquisition Policies Act of 1970 as amended (42 U.S.C. 4601-4655)

Americans with Disabilities Act of 1970 (42 U.S.C. § 12101)

Safe Drinking Water Act of 1974, as amended (42 U.S.C. § 300f, et seq.)

Noise Control Act of 1972, 42 U.S.C. § 4901 et seq.

Regulations

Protection of Archaeological Resources: Uniform Regulations (32 C.F.R. 229)

U.S. Army Corps of Engineers Regulations (33 C.F.R. 320-330)

Protection of Historic Properties (36 C.F.R. 800)

Hazardous Substance Regulations (40 C.F.R. 300-399)

Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation (48 Federal Register 44716, Thursday, September 29, 1983)

National Primary Drinking Water Regulations (40 C.F.R. 141)

Executive Orders

Executive Order 11593 - Protection and Enhancement of the Cultural Environment

Executive Order 11988 - Floodplain Management

Executive Order 11990 - Protection of Wetlands

Executive Order 13589 - Promoting Efficient Spending

Executive Order 14154 - Unleashing American Energy

Maine Administrative Code

Maine Drinking Water Rules 10-144 C.M.R., Chapter 231

Stormwater Management C.M.R. 06, 096, ch. 500

Erosion and Sediment Control C.M.R. 06, 096, ch. 500, app 096-500-A

Wetlands and Water Bodies Protection C.M.R. 06, 096, ch. 310

Natural Resources Protection Act C.M.R. 06, 096, ch. 305

Table 1–4 provides a list of relevant design standards.

Table 1-4: Relevant Design Standards

Design Standards

GSA Service Center Land Port of Entry Program of Requirements

CBP Land Port of Entry Design Standard - 2023

GSA Public Buildings Service Core Building Standards - 2025

2.0 ALTERNATIVES

The alternatives presented in this Draft EA are conceptual and subject to change throughout the design process. The most up-to-date alternatives would be presented in the Final EA and potential impacts will be considered and evaluated.

The design of this LPOE would comply with the 2023 CBP LPOE Design Standard and GSA's Core Building Standards (GSA, 2025). The design of the Officer housing building would comply with the 2009 CBP Housing Standards. The proposed Action Alternative was developed in the context of existing site constraints, scanning technologies, standoff requirements, vehicle turning radii, site grading strategies, and both the GSA and CBP POR. The Main Building and all of its proposed facilities associated with the modernized LPOE campus are referred to as the "Modernized LPOE" throughout this analysis. The majority of the Modernized LPOE would be dedicated to CBP operations. Dedicated GSA space would be provided with the Action Alternative. The housing component for Officers on-site would include housing units along with a communal kitchen, lounge area, and a gym.

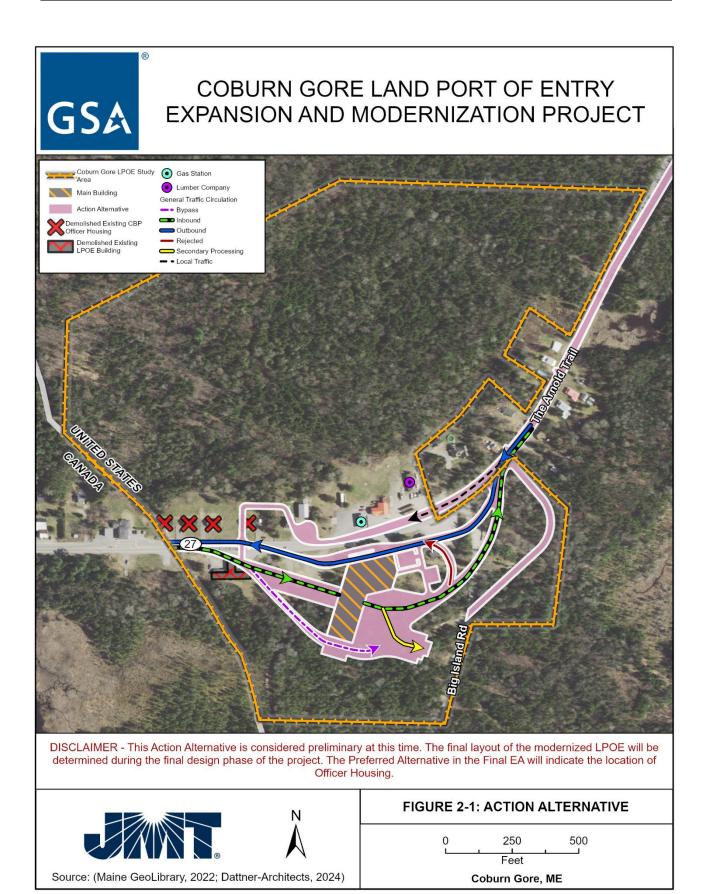
2.1 Alternatives Considered

2.1.1 Alternative 1 – Action Alternative (South Scheme)

GSA would develop a Modernized LPOE on the south side of The Arnold Trail, with most of the existing road alignment intact (**Figure 2-1**). The Modernized LPOE would be oriented so that vehicular traffic entering the U.S. from Canada would be fully visible from the border to primary inspection. Under the Action Alternative, inbound traffic from Canada would be directed through three lanes into the Modernized LPOE. An additional bypass lane south of the Main Building would be used for oversized vehicles. Admitted vehicles proceeding into the U.S. would either turn right onto The Arnold Trail or could make a left turn to access the gas station and lumber company. Rejected vehicles would be diverted to the two outbound lanes. Outbound traffic would access the Modernized LPOE from The Arnold Trail. International travelers would be directed using signage. Local traffic would continue along The Arnold Trail, north of the Modernized LPOE. **Figure 2-1** shows the general traffic circulation.

A cul-de-sac would be built west of the gas station. The Existing LPOE, CBP residential structures, and the buildings acquired for the Project would be demolished. Under the Action Alternative, Big Island Road would be realigned to accommodate the location of the Modernized LPOE. Big Island Road would connect to The Arnold Trail slightly farther east from its existing connection.

GSA anticipates that the construction contract would be awarded in 2026. The LPOE would remain open and operational throughout construction. Under this alternative, the Existing LPOE Building would remain in operation until the Main Building is fully operational. Operations would then move to the Main Building while the Existing LPOE Building is demolished. Inbound traffic would temporarily be routed along the outbound lanes until the Existing LPOE Building is demolished and the new inbound lanes are constructed. This alternative would occupy 17.70 +/-acres including approximately 5.66 impervious acres and approximately 2.30 landscaped acres.



Land Acquisition

This Alternative would require the acquisition of two residences, a gatehouse with seasonal residence, commercial properties, forested land, a former landfill, and portions of The Arnold Trail, and cause the relocation of a portion of Big Island Road. **Figure 2–2** and **Table 2–1** show the approximate land acquisition area required for the Project, listed by tax parcel number.

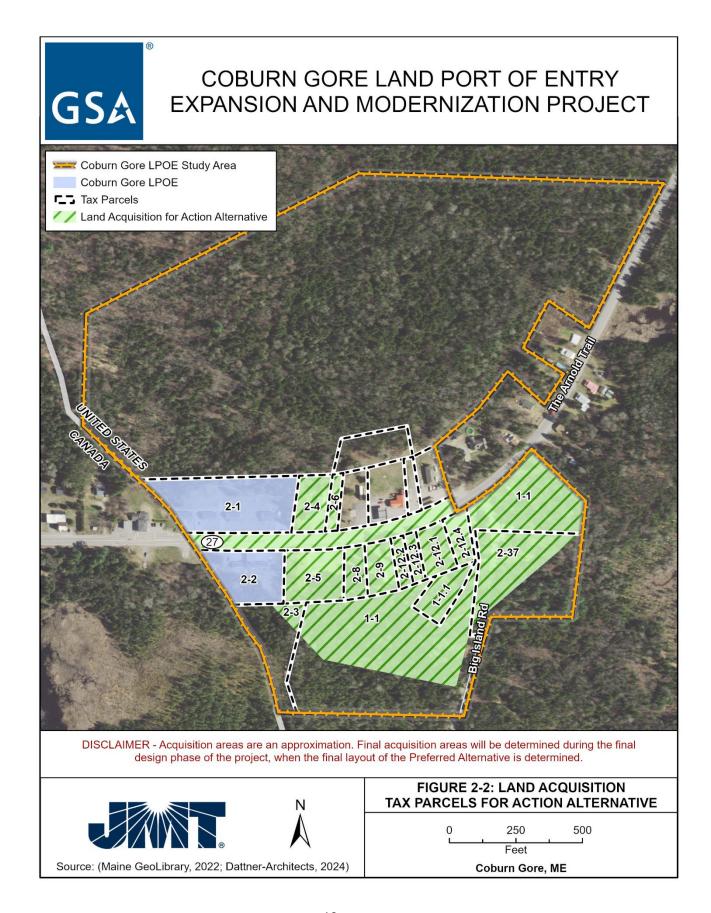
Table 2-1: Alternative 1 – Action Alternative Property Acquisition

Parcel Number	Approximate Property Acquisition (acres)
1-1	5.57
1-1.1	0.89
2-3	0.19
2-4	0.62
2-5	1.02
2-6	0.21
2-8	0.38
2-9	0.50
2-12.1	0.51
2-12.2	0.23
2-12.3	0.21
2-12.4	0.51
2-37	1.04
Existing Road	2.23
Total Property Acquisition for LPOE area	14.11
Total LPOE Area*	17.70

^{*} includes 3.59 acres of existing government owned property

2.1.2 Alternative 2 – No Action Alternative

The No Action Alternative is included and analyzed to provide a baseline for comparison with impacts from the Project. This alternative assumes that no Modernized LPOE would be constructed. This action would not meet the purpose and need of the Project, as operational constraints and safety deficiencies would not be corrected.



2.2 Alternatives Considered and Dismissed from Detailed Analysis North Scheme

GSA considered an alternative, referred to as the North Scheme, which would locate the Modernized LPOE on the north side of The Arnold Trail. This alternative would include the construction of a new operational campus including a Main Building and new CBP Officer housing. Supporting facilities would be constructed, including employee and visitor pedestrian paths, snow storage locations, stormwater management areas, return routes, employee and public parking spaces, and utility connections. This alternative would occupy 17.32 +/- acres with approximately 6.67 impervious acres and approximately 3.05 landscaped acres. Under this alternative, all four CBP residences, as well as the additional acquired buildings, would be demolished to construct the North Scheme. The Existing LPOE Building would be renovated for GSA operations. This alternative would require a significant amount of grading and earthwork due to the steep topography in this area. The amount of earthwork needed for construction was determined to be cost-prohibitive. Therefore, this alternative was dismissed from detailed analysis in this Draft EA.

Middle Scheme

GSA considered an alternative, referred to as the Middle Scheme, which would relocate the LPOE along the existing alignment of The Arnold Trail, with operations split to the north and south of the road. This alternative would include the construction of a new operational campus including a Main Building, commercial processing, secondary inspection facilities, government employee parking garage, traffic lanes, traffic roundabout, public parking, supporting facilities, stormwater management facilities, and snow storage areas. This alternative would occupy 8.4 +/- acres with approximately 3.75 impervious acres and approximately 2.06 landscaped acres. Under this alternative, all four of the CBP residences would be demolished to construct the Middle Scheme. The Existing LPOE Building would remain and become GSA space with additional staff parking. Because the LPOE would be relocated along the existing alignment of The Arnold Trail, the majority of the community, both residential and commercial, would be displaced. Therefore, this alternative was dismissed from detailed analysis in this Draft EA.

The study area, as shown in **Figure 1–2**, was sized to accommodate the North Scheme, South Scheme (Action Alternative), and Middle Scheme. However, the North Scheme and Middle Scheme were dismissed due to the reasons mentioned above after the resource surveys were performed. Therefore, the original size of the study area remains.

3.0 AFFECTED ENVIRONMENT AND ENVIRONMENTAL CONSEQUENCES

Chapter 3 describes the current environment for resource areas that may be affected by the alternatives and the potential environmental consequences associated with the alternatives. Through internal and external scoping, GSA has identified the following resource areas to evaluate in detail in this Draft EA:

- Land Use and Zoning
- Socioeconomic Resources
- Traffic and Transportation
- Geology, Topography, and Soils
- Biological Resources
- Water Resources

- Cultural and Tribal Resources
- Air Quality
- Noise
- Visual and Recreational Resources
- Hazardous Materials
- Utilities

GSA considered but dismissed from detailed analysis the following resource areas:

Population and Housing

Community Facilities and Services

The reasons for dismissing these resource areas are provided in **Table 3–1** below:

Table 3–1: Topics Considered but Dismissed from Detailed Analysis

Dismissed Topic	Reasons for Dismissing Impact Topic
Population and Housing	The Project would not measurably increase staffing at the Modernized LPOE. The Action Alternative would not result in changes to the existing and future population and housing needs in the vicinity of the study area. Therefore, this topic was dismissed from further analysis in this Draft EA.
Community Facilities and Services	There are no community facilities or services in the study area; therefore, this topic was dismissed from further analysis in this Draft EA.

3.1 Methodology

This section summarizes the existing physical, biological, social, and economic conditions of the study area. For each resource analyzed in this chapter, the area that could be impacted by the Project is defined, and the elements or components of the resource that may be potentially affected are described. For some resources, the geographic area for analysis extends beyond the boundaries of the study area. For other resources, the area of analysis is located within the footprint of the study area. The new Main Building and accessory uses, including the proposed CBP Officer's housing, are referred to as the "Modernized LPOE" throughout this analysis. The Existing LPOE Building and accessory uses are referred to as the "Existing LPOE" throughout this analysis.

The analysis of environmental consequences for each resource begins by explaining the methodology used to characterize potential effects, including any assumptions made. This analysis considers how the condition of a resource would change as a result of implementing the Project and describes the types of effects that would occur (e.g., direct, indirect, beneficial, or adverse). The significance of effects is assessed using three parameters: magnitude (how much), duration (how long), and extent (sphere of influence). The types of effects and the evaluation criteria to determine the significance of effects are described below.

3.1.1 Types of Effects

For the purposes of this Draft EA, the reasonably foreseeable effects evaluated in this document are defined as follows:

Direct effects: Effects that are caused by the action and occur at the same time and place.

Indirect effects: Effects that are caused by the action and are later in time or farther removed in distance but are still reasonably foreseeable. Indirect effects also include "induced changes" in the human and natural environments.

Identified effects may be either adverse or beneficial. For this Draft EA, the following definitions are used:

Beneficial effects: Those effects which are regarded as having a positive and supportive effect on the analyzed resource. A beneficial effect constitutes a positive change in the condition or appearance of the resource or a change that moves the resource toward a desired condition.

Adverse effects: Those effects which are regarded as having a negative and harmful effect on the analyzed resource. An adverse effect causes a change that moves the resource away from a desired condition or detracts from its appearance or condition.

3.1.2 Evaluation Criteria

Evaluation criteria (or significance criteria) provide a structured framework for assessing effects, supporting conclusions regarding the significance of effects, and comparing effects between alternatives.

The significance of effects is determined systematically by assessing three parameters of environmental effects: magnitude, duration, and extent. Each parameter is divided into the following levels:

Magnitude:

- Major Substantial effect or change in a resource that is easily defined, noticeable, and measurable, or exceeds a standard.
- Moderate Noticeable change in a resource occurs, but the integrity of the resource remains intact.
- Minor Change in a resource occurs, but no substantial resource effect results.

- Negligible The effect is at the lowest levels of detection barely measurable but with perceptible consequences.
- None The effect is below the threshold of detection with no perceptible consequences.

Duration:

- Permanent The effect would last indefinitely.
- Long-term The effect would likely last for the duration of the Project, or for as long as the Coburn Gore LPOE is in operation.
- Short-term The effect would last for the duration of the construction phase.
- Temporary The effect would last for a portion of the construction phase.

Extent:

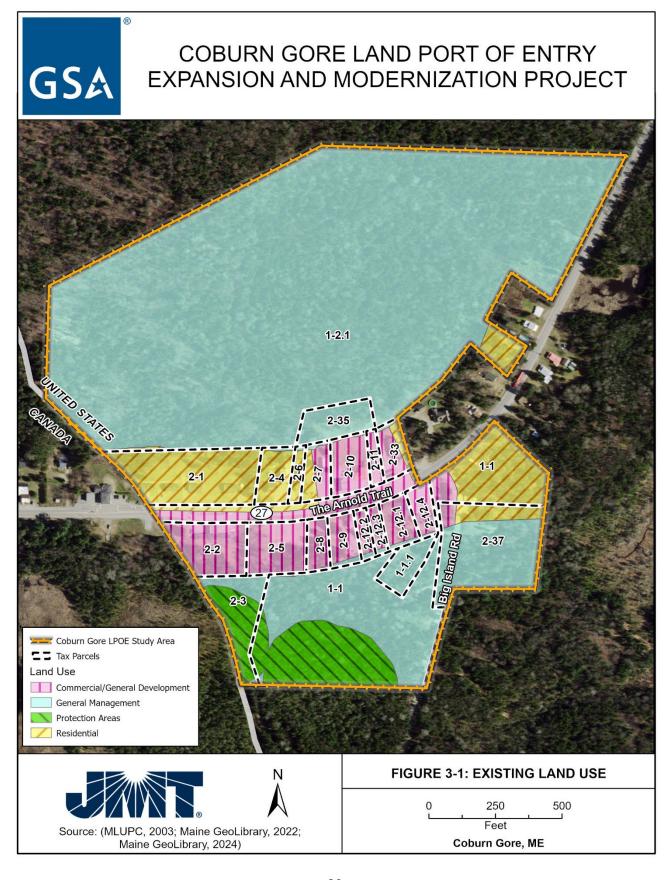
- Regional Would affect the resource on a county, regional, or state level, extending well
 past the immediate study area. These may also include effects that would extend beyond
 the U.S.-Canada international border and into Canada.
- Localized Would affect the resource only in the study area or its immediate surroundings, and would not extend into the county, region, state, or beyond the U.S.-Canada border. These also include impacts within the Township of Coburn Gore.
- Site-specific Would affect the resource over a portion of the study area.

3.2 Land Use and Zoning

3.2.1 Affected Environment

The Existing LPOE is located within Coburn Gore, an unincorporated area, in the North Franklin unorganized territory in Franklin County, Maine. The Project's study area encompasses approximately 64 acres, which is the maximum amount of land area needed to build the Action Alternative. Current land use within the study area includes forest, government (Existing LPOE), commercial, residential, and a closed municipal landfill off Big Island Road (**Figure 3–1**).

The study area is zoned mostly as "General Management" (M-GN), covering approximately 72.5 percent of the area. The remaining area is zoned as "General Development" (D-GN) and "Residential Development" (D-RS) along The Arnold Trail and "Scrub-shrub Wetlands Protection" (P-WL2), "Forested Wetlands Protection" (P-WL3), and "Shoreland – 75' Protection" (P-SL2) south of the road (Maine Land Use and Planning Commission [MLUPC], 2023) (**Figure 3–2**). **Table 3–2** shows a summary of the land use and zoning in the study area. **Table 3–3** shows the breakdown of zoning in the study area.



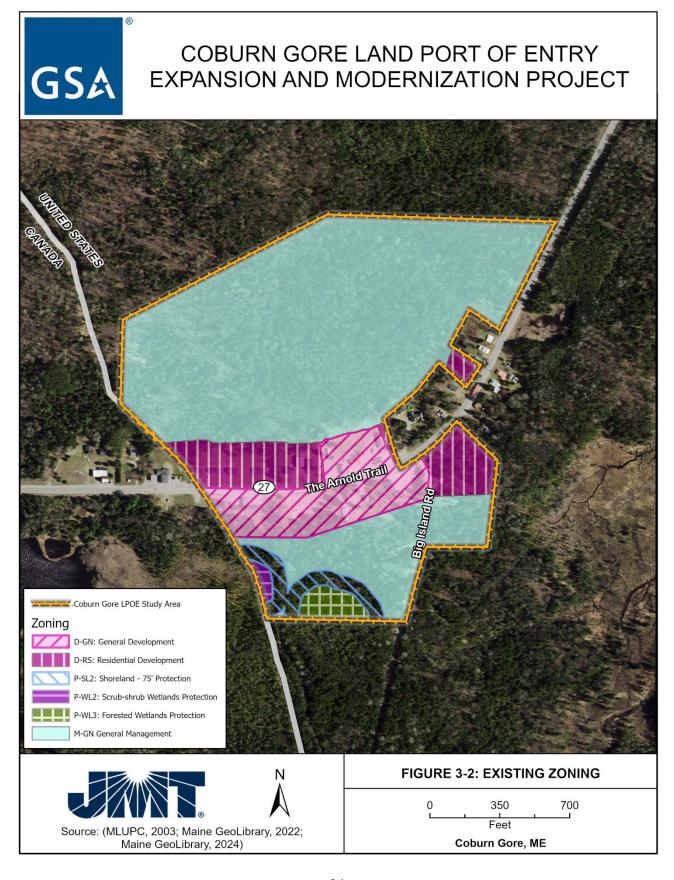


Table 3-2: Summary of Land Use and Zoning within the Study Area

Parcel	Owner	Zone	Current Land Use
01-1	Private	M-GN; D-RS; P-WL3; P-WL2;	Forest
01-1.1	Private	M-GN	Forest
01-2.1	Private	M-GN	Forest
02-1	Federal	D-GN	Government
02-2	Federal	D-RS	Government
02-3	Private	M-GN; P-WL2; P-SL2	Forest
02-4	Private	D-RS	Residential
02-5	Private	D-GN	Commercial
02-6	Private	D-RS	Residential
02-7	Private	D-GN	Commercial
02-8	Private	D-GN	Residential
02-9	Private	D-GN	Residential
02-10	Private	D-GN	Commercial
02-11	Private	D-GN	Commercial
02-12.1	Private	D-GN	Commercial
02-12.2	Private	D-GN	Residential
02-12.3	Private	D-GN	Residential
02-12.4	Private	D-GN	Commercial
02-33	Private	D-GN	Residential
02-35	Private	M-GN	Forest
02-37	Municipal	M-GN	Municipal

Sources: MLUPC, 2003; Maine GeoLibrary, 2024

Table 3-3: Breakdown of Zoning in the Study Area

Zone	Acreage	Percentage
M-GN	47	72.5%
D-RS	6	10.2%
D-GN	7	11.4%
P-WL2, P-WL3, P-SL2	4	5.9%
Total:	64	100%

Sources: MLUPC, 2003; Maine GeoLibrary, 2024

3.2.2 Environmental Consequences

<u>Alternative 1 – Action Alternative</u>

The Action Alternative would include land acquisition and new construction within the study area. The Modernized LPOE would be constructed southeast of the Existing LPOE and realign The Arnold Trail. The Action Alternative would acquire 14.11+/- acres, consisting of residential and commercial properties, and forest.

During construction, there would be **direct, short-term, minor, localized,** and **adverse** effects on land use because of temporary road detours and temporary lane shifts during construction. As design progresses, GSA would coordinate with landowners and business owners to maintain access to their properties during and after construction.

After construction, the acquired properties would change to government use for the Modernized LPOE. The impact of this land use change would be experienced at the local level and would not cause a substantial change to the overall land use within the greater North Franklin unorganized territory.

In accordance with 40 C.F.R. § 3312, GSA would consult with the local officials to design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements. Therefore, the Action Alternative would have **no effect** on zoning.

Indirect impacts to land use are not anticipated as the Modernized LPOE would not spur additional population growth and development in the study area or its vicinity.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. The No Action Alternative would have **no effect** on current land use and zoning in the study area, because the Existing LPOE would continue to operate in the existing space.

3.3 Socioeconomic Resources

The analysis of socioeconomic resources identifies those aspects of the social and economic environment that are sensitive to changes and that may be affected by actions associated with the Modernized LPOE. Socioeconomic factors describe the local demographics, income characteristics, and employment relevant to Coburn Gore, Franklin County (Region of Influence [ROI]), and Maine (Region of Comparison) that could be potentially affected by the Project. Census data is not available for Coburn Gore; therefore, Census Tract (CT) 9701.02 was used for the purpose of data comparison (**Figure 3–3**).

3.3.1 Affected Environment

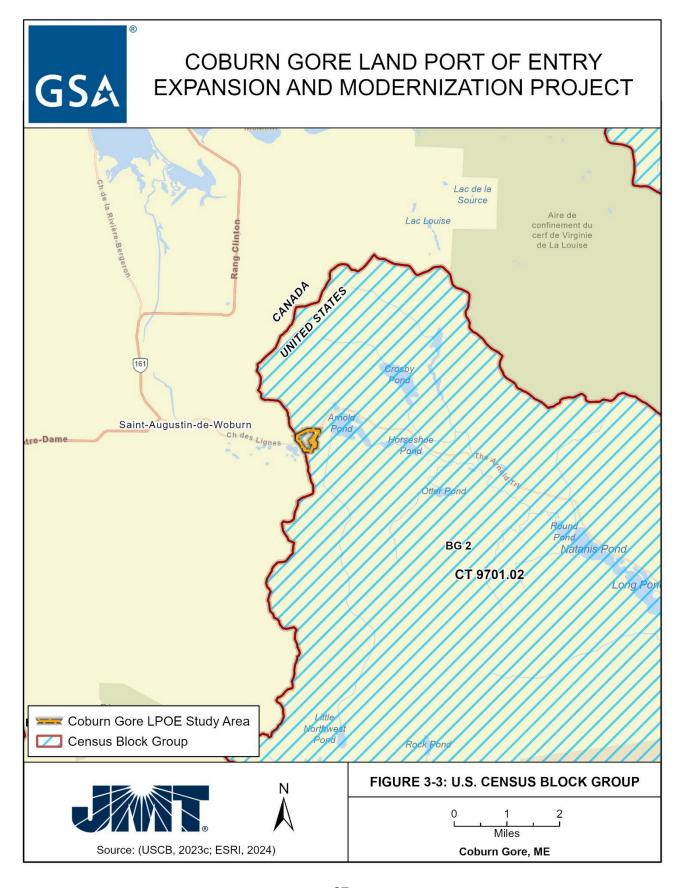
3.3.1.1 Population

A review of U.S. Census Bureau (USCB) data was conducted to compare the socioeconomic characteristics of CT 9701.02 with Franklin County with Maine (USCB, 2010a; USCB, 2015a; USCB, 2020a; USCB, 2023a). **Table 3-4** below shows the population trends from 2010 to 2023. The population within CT 9701.02 and Franklin County decreased by 41.1 percent and 1.7 percent, respectively. The total population in Maine increased by 3.7 percent.

Table 3-4: Population Trends from 2010 - 2023

Location	2010	2015	2020	2023	Population Change (2010-2023)
CT 9701.02	909	617	792	535	-41.1%
Franklin County	30,657	30,402	29,933	30,145	-1.7%
Maine	1,327,665	1,329,100	1,340,825	1,377,400	3.7%

Sources: USCB, 2010a; USCB, 2015a; USCB, 2020a; USCB, 2023a



3.3.1.2 **Employment**

The economic structure of CT 9701.02 is primarily comprised of arts, entertainment, recreation, accommodation, and food services; finance, insurance, real estate, rental and leasing; other services except public administration; educational services, health care, and social assistance; transportation, warehousing, and utilities; and retail trade (USCB, 2023b).

Table 3–5 illustrates the six categories representing the majority of the economic development structure of CT 9701.02 compared with the same categories in Franklin County and Maine. The numbers represent a workforce of age 16 and older (USCB, 2023b).

Table 3-5: Economic Structure Comparison for Census Year 2023

Industry*	CT 9701.02	Franklin County	Maine
Arts, entertainment, recreation, accommodation, and food services	37.5%	8.0%	7.9%
Finance, insurance, real estate, rental and leasing	9.6%	4.3%	6.3%
Other services except public administration	9.1%	4.3%	4.4%
Educational Services, health care, and social assistance	8.7%	31.6%	27.4%
Transportation, warehousing, and utilities	8.7%	3.6%	4.2%
Retail Trade	8.7%	11.7%	12.7%

Source: USCB, 2023b

Table 3–6 shows the annual unemployment rates in CT 9701.02, Franklin County, and Maine in 2010, 2015, 2020, and 2023. Unemployment rates in CT 9701.02 have experienced an overall increase from 3.9 percent in 2010 to 12.6 percent in 2023. The rates in Franklin County generally decreased from 2010 to 2023 (7.7 percent to 5.3 percent). The unemployment rate in Maine increased slightly between 2010 and 2015 (6.5 percent to 6.8 percent), then decreased slightly between 2015 and 2023 (6.8 percent to 3.9 percent).

Table 3-6: Unemployment Rates from 2010 - 2023

Location	2010	2015	2020	2023
CT 9701.02	3.9%	27.1%	7.8%	12.6%
Franklin County	8.4%	7.7%	4.8%	5.3%
Maine	6.5%	6.8%	4.0%	3.9%

Sources: USCB, 2010b; USCB, 2015b; USCB, 2020b; USCB, 2023d

3.3.1.3 <u>Income</u>

Table 3–7 presents 2010, 2015, 2020, and 2023 mean household incomes for CT 9701.02, Franklin County, and Maine. All dollar estimates were adjusted for inflation.

^{*} Economic structure categories do not total 100 percent because not all U.S. Census 2000 industry categories were included.

Table 3-7: Mean Household Incomes from 2010 - 2023

Location	2010	2015	2020	2023	Percent Change (2010-2023)
CT 9701.02	\$42,584	\$47,647	\$57,629	\$42,048	-1.3%
Franklin County	\$49,662	\$55,643	\$69,798	\$80,168	61.4%
Maine	\$60,036	\$64,985	\$78,301	\$96,507	60.8%

Sources: USCB, 2010c; USCB, 2015c; USCB, 2020c; USCB, 2023e

Note: All dollar estimates are adjusted for inflation.

The mean household income in CT 9701.02 decreased by 1.3 percent from 2010 to 2023; whereas mean household income increased by 61.4 percent and 60.8 percent over the 13-year span for Franklin County and Maine, respectively.

3.3.2 Environmental Consequences

<u>Alternative 1 – Action Alternative</u>

The Action Alternative would include land acquisition and construction within the study area. The Action Alternative would require the acquisition of private property and relocation assistance in accordance with the Uniform Relocation Assistance and Real Property Acquisition Policies for Federal and Federally Assisted Programs Act (the Uniform Act). GSA would notify the property owner of its intent to acquire and its appraisal obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value established by an approved appraisal. GSA would offer relocation assistance services, payments, and other eligible benefits to any displaced persons in accordance with the policies and provisions in the Uniform Act, as needed.

The Action Alternative would have **direct**, **long-term**, **moderate**, **site-specific**, and **adverse** effects to private citizens whose property is acquired for the Project. There would be **direct**, **long-term**, **minor**, **localized** and **regional**, and **adverse** effects to socioeconomics due to the loss of real estate tax revenue from the replacement of private property with federal property.

During construction, the Modernized LPOE would result in **direct, indirect, short-term, minor, regional**, and **beneficial** economic effects within the ROI due to the creation of construction jobs and spending in the local community. The increase in construction expenditures within the ROI would last for the duration of construction. These effects would be regional as personnel from counties adjacent to the ROI may be hired to work on the construction site. Construction personnel would likely patronize local businesses such as the gas station/convenience store in Coburn Gore, temporary housing (hotels, motels, short-term rentals) in the area, and restaurants and retail store likely including businesses further south in Eustis. The additional workforce (estimated at 480 people) would be largely associated with construction and considered temporary and, therefore, would not contribute to a significant change in population.

For those parties who have business and/or properties outside the proposed land acquisition area of the Action Alternative, GSA would coordinate to maintain access to their properties during construction. There would be **direct**, **short-term**, **minor**, **site-specific**, and **adverse** effects to access due to lane closures, possible detours, and construction vehicles using local roads. A traffic management plan would be prepared prior to the start of construction that would outline the

anticipated timing, duration, and proposed phasing of any travel lane closures, traffic detours, and mitigation measures.

After construction, there would be new traffic patterns that may affect the business community since there would no longer be direct, drive-by exposure on The Arnold Trail, and the traffic patterns would be more complex. The new traffic patterns would continue to bring inbound and outbound traffic close to the business community, affording them visibility and access in the vicinity of the Modernized LPOE. As a result, the Action Alternative would have **direct, long-term, minor, localized,** and **adverse** economic effects to local businesses after construction of the Modernized LPOE. The Modernized LPOE would incorporate signage to assist travelers as to how to navigate the new roadways including access to The Arnold Trail.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. Therefore, the No Action Alternative would result in **no effect** to socioeconomics.

3.4 Traffic and Transportation

3.4.1 Affected Environment

The Existing LPOE is located on The Arnold Trail. The Arnold Trail is characterized by a single travel lane in each direction with paved shoulders and continues into Quebec as Quebec Route 161. The Existing LPOE accommodates two inbound lanes from Quebec Route 161 and one outbound lane from The Arnold Trail. Big Island Road is gravel/dirt roadway that connects to The Arnold Trail. Access to the road is currently limited by a gate managed by the Megantic Fish and Game Corporation.

Traffic data for the Existing LPOE from 2018 through January 2023 indicates that POV traffic counts decreased during entry restrictions associated with Coronavirus Disease 2019 (COVID-19) from 2020 to 2021 but were returning to pre-pandemic levels as of January 2023, as shown in **Table 3–8**. No outbound traffic data is available.

2023 Category 2018 2019 2020 2021 2022 (January) **Truck Count** 18,452 18,386 21,487 18,582 19,084 6,454 **Truck Occupants** 18,630 21,624 18,773 6,435 18,473 19,195 **POV Count** 57,200 58,061 21,585 7,746 30,224 10,340 **POV Occupants** 101,954 104,284 33,571 9,940 54,122 16,815 **Pedestrians** 21 43 18 3 6 1

Table 3-8: Coburn Gore LPOE Inbound Traffic Data

Source: Dattner Architects, 2024

3.4.2 Environmental Consequences

Alternative 1 - Action Alternative

Under the Action Alternative, three inbound lanes would be constructed for the Modernized LPOE to accommodate inbound traffic and improve the processing efficiency. The lanes would consist of straight approaches to the inspection area to enhance visibility, reduce delays, and improve the flow of traffic. Temporary traffic impacts would occur during construction. These impacts may include traffic delays resulting from temporary lane closures or during the use of temporary inspection areas. The majority of The Arnold Trail would remain open during construction to maintain access to residences and commercial properties. The area of The Arnold Trail directly east of the border would close after operations are moved to the Modernized LPOE.

During construction, there would be **direct**, **short-term**, **minor**, **localized**, and **adverse** effects on traffic and transportation because of detours and traffic delays. As design of the Project progresses, GSA, in coordination with Maine Department of Transportation, would create a traffic management plan that would outline the anticipated timing, duration, and proposed phasing of any travel lane closures, traffic detours, and temporary inspection areas.

Under the Action Alternative, Big Island Road would be realigned to accommodate the location of the Modernized LPOE. Big Island Road would connect to The Arnold Trail slightly east from its existing connection. The traffic management plan would describe the potential impacts on Big Island Road during construction and any mitigation measures.

After construction, i.e. during operations, **direct, long-term, minor, localized** and **regional**, and **beneficial** effects to traffic would occur under the Action Alternative since the Modernized LPOE improvements would increase processing efficiency and capacity for all traffic types, reduce traffic queues, minimize conflict points, improve line-of-sight to inbound traffic, and provide better line-of-sight between the U.S. and Canadian Ports of Entry. At this time, the Project is not expected to impact the traffic volume passing the Modernized LPOE.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This would result in **no effect** to vehicle processing times and inspections.

3.5 Geology, Topography, and Soils

3.5.1 Affected Environment

3.5.1.1 **Geology**

The study area is underlain by igneous bedrock formations. This bedrock formed sometime between 350 to 400 million years ago during the Devonian period and consists of Devonian granite with inclusions of biotite granite, as well as hornblende-biotite granite with inclusions of unmetamorphosed rock (Osberg et al., 1985). Depth to bedrock within the study area is primarily greater than 65 inches (in.), though as shallow as 6 in. in parts of the forest north of The Arnold Trail (Natural Resources Conservation Service [NRCS], 2024a).

3.5.1.2 **Geological Hazards**

The study area and vicinity do not contain any active faults and there are no active Quaternary faults¹ within 60 miles of the area of analysis (U.S. Geological Survey [USGS], 2024). No earthquakes greater than 5.0 magnitude have occurred within 60 miles of Coburn Gore in the last 100 years. The largest earthquake recorded within the area occurred in 1973 and was a 4.8 magnitude event in Lac-Megantic, Québec, Canada, approximately 9 miles to the southwest (Earthquake Track, 2024a). There have been numerous earthquakes between magnitude 1.6 and 3.1 in the last 50 years within 60 miles of the study area (Earthquake Track, 2024b). According to the Federal Emergency Management Agency's (FEMA) Earthquake Hazards Map, the study area, and much of Maine, is within the seismic design category, which reflects the likelihood and severity of earthquakes, of "B." Category B indicates: "could experience shaking of moderate intensity" and "moderate shaking — Felt by all, many frightened. Some heavy furniture moved; a few instances of fallen plaster. Damage Slight" (FEMA, 2020a).

No documented landslides have occurred within five miles of the study area in the last quarter-century. The nearest documented landslide to the study area occurred approximately 9.4 miles south-southeast (Maine Department of Agriculture, Conservation, and Forestry [DACF], 2021). Other geological hazards such as rockslides, volcanoes, avalanches, and land subsidence, are not known to be a problem surrounding the study area.

3.5.1.3 **Topography**

The topography within the study area and vicinity is generally sloped from northwest to southeast. The topography is relatively flat around the Existing LPOE Building but slopes down to the south in the rear of the building. The Existing LPOE is approximately 1,420 feet (ft) above mean sea level. Elevations within the study area range from approximately 1,400 ft to 1,460 ft above mean sea level (Google Earth, 2022; ESRI, 2024; **Figure 3-4**).

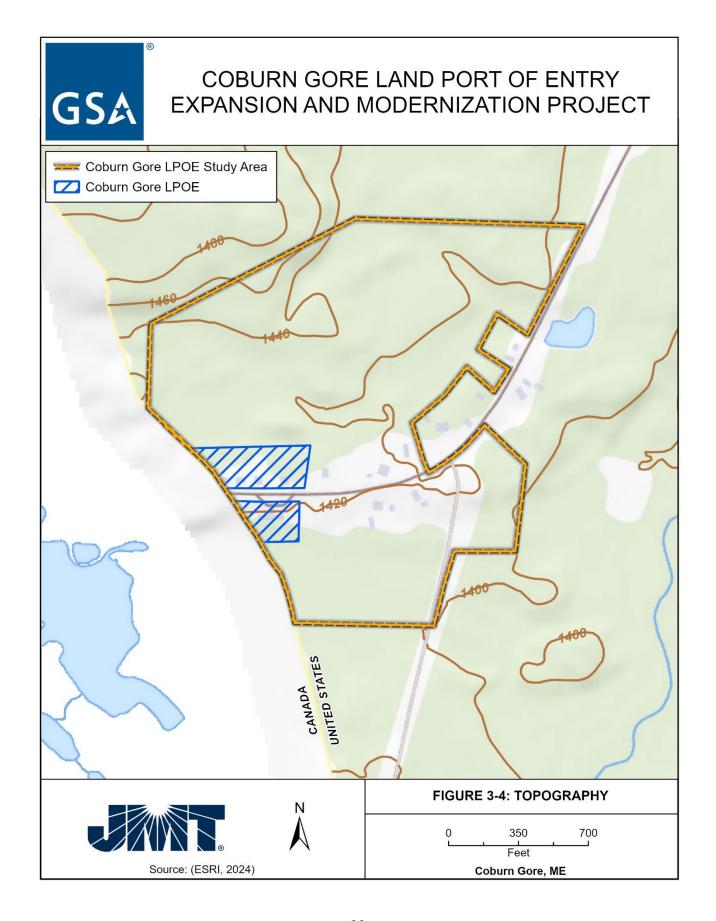
3.5.1.4 **Soils**

The Soil Survey Geographic Database compiled by the U.S. Department of Agriculture - NRCS indicates that the study area contains five soil map units (**Figure 3–5, Table 3–9**).

The Becket-Skerry soil association encompasses approximately four acres of the study and occurs on the higher elevations of the study area. This soil is extremely stoney, very deep, moderately well drained, and formed in loamy materials over dense, sandy glacial till on drumlins and glaciated uplands. Depth to bedrock is greater than 65 in., which is considered shallow, and slopes range from 0 to 15 percent (NRCS, 2024a).

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¹ A quaternary fault is a fracture or zone of fractures between two blocks of rock that has been recognized at the surface and that has moved in the past 1,600,000 years (1.6 million years). That places fault movement within the Quaternary Period, which covers the last 2.6 million years (USGS, 2025).



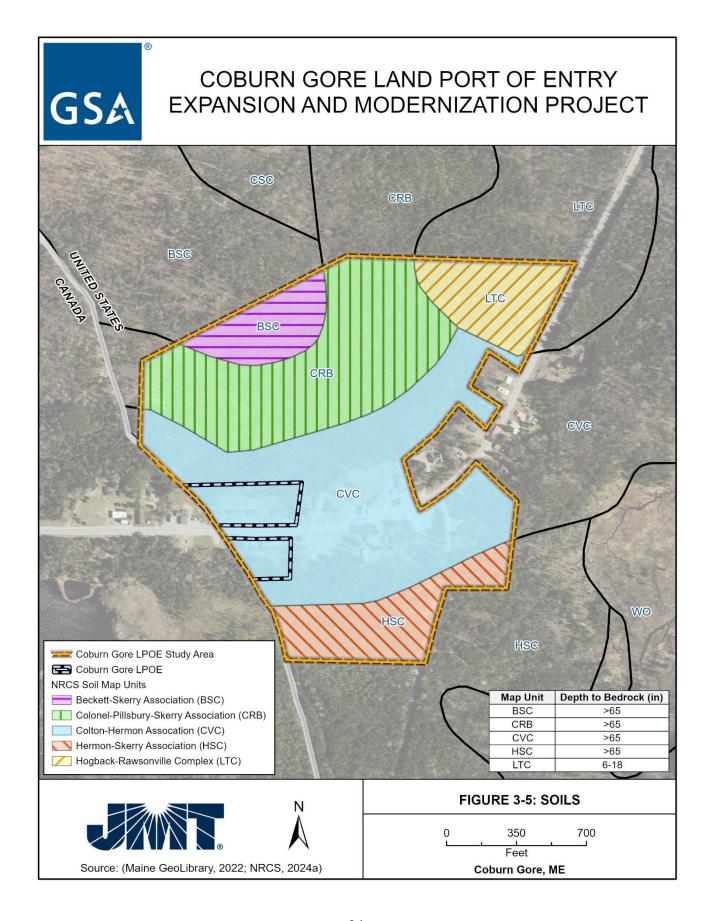


Table 3-9: Soils in the Study Area Summary Table

Symbol	Description	Farmland Classification	Depth to Water Table (in.)	Acres in Study Area
BSC	Beckett-Skerry association, 0 to 15 percent slopes, very stony	Not Farmland	>80	4
CRB	Colonel-Pillsbury- Skerry association, 0 to 8 percent slopes, very stony	Not Farmland	6–18	18
CVC	Colton-Hermon association, 5 to 15 percent slopes	Not Farmland	>80	28
HSC	Hermon-Skerry association, 0 to 15 percent slopes, extremely stony	Not Farmland	>80	8
LTC	Hogback-Rawsonville complex, 4 to 25 percent slopes	Not Farmland	>80	6
			Total:	64

Source: NRCS, 2024a

The Colonel-Pillsbury-Skerry soil association encompasses approximately 18 acres of the study area and contains hydric soil.² This soil association is moderately deep to a dense substratum and very deep to bedrock soils that form in loamy lodgment till in glaciated uplands and lowlands. Depth to bedrock is greater than 65 in., which is considered shallow, and slopes range from 0 to 8 percent (NRCS, 2024a).

The Colton-Hermon soil association encompasses approximately 28 acres. The Existing LPOE and surrounding area is located on this soil. Colton-Hermon soils are well-drained, moderately deep soils formed in glacial till on till plains and ridges. Depth to bedrock is greater than 65 in., which is considered shallow, and slopes range from 5 to 15 percent (NRCS, 2024a).

Hermon-Skerry association soil, encompassing approximately eight acres, is a very deep, somewhat excessively drained, dense soil formed of dense, sandy glacial till on drumlins and glaciated uplands, upland till plains, hills, and ridges. Depth to bedrock is greater than 65 in., which is considered shallow, and slopes range from 0 to 15 percent (NRCS, 2024a).

Approximately six acres of the study area is mapped as Hogback-Rawsonville complex soil which is shallow, very rocky, well drained, and formed in loamy till on glaciated uplands. Depth to bedrock ranges from 6 to 18 in., and slopes range from 4 to 25 percent (NRCS, 2024a).

No soils within the study area have a farmland designation; therefore, the Farmland Policy Protection Act does not apply.

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² A hydric soil is formed under conditions of saturation, flooding, or ponding long enough during the growing season to develop anaerobic conditions in the upper part (NRCS, 2024b).

3.5.2 Environmental Consequences

3.5.2.1 **Geology**

Alternative 1 – Action Alternative

Due to the shallow depth to bedrock in the study area, rock excavation would be needed in some areas during construction grading activities (see **Figure 3–5**; NRCS, 2024a). Grading for the Action Alternative would likely require blasting and other percussive measures. Geotechnical investigations would need to be performed to determine the amount of rock excavation that would be anticipated. The use of line or channel drilling described above would directly affect the excavated bedrock and stress-induced damage to surrounding rock mass may occur. Practices to reduce potential effects to surrounding rock mass would be adhered to, when possible. As a result, construction of the Modernized LPOE would have a **direct, permanent, minor, localized,** and **adverse** effect on geology due to the need for rock excavation and the potential effects to surrounding rock mass.

Drilling into bedrock is also anticipated for a geothermal system and the installation of two water supply wells. Geothermal energy would be considered as a renewable energy source for the Modernized LPOE. Maine regulates geothermal bores through the Maine Department of Environmental Protection (Maine DEP) Underground Injection Control program. The final locations of geothermal bores and the piping system would need to be carefully coordinated during the design phase for the building.

After construction, there would be **no effect** to the geology of the area as no blasting or drilling would be required during operation of the Modernized LPOE.

Because the study area is not located on any active faults and is not susceptible to landslides, the would be **no effect** on geologic hazards.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. **No effect** to geology in the study area would occur under the No Action Alternative as there would be no ground disturbing activities.

3.5.2.2 **Topography**

Alternative 1 – Action Alternative

The existing topography for the Action Alternative reflects a decrease in grade to the south of The Arnold Trial and adjacent structures. Placement of the Modernized LPOE entirely south of The Arnold Trail results in significant import requirements for structural fill, with no readily available source of on-site cut material. To accommodate the Modernized LPOE and achieve the required line of sight, the Action Alternative would result in a net fill scenario. The total area of site disturbance would be approximately 11.92 acres. The total cut volume would be estimated at 6,811 cubic yards (CY) and the total fill volume would be estimated at 116,144 CY (Dattner Architects, 2024). Existing grades would be met at the limits of work. The proposed footprint of

the Modernized LPOE is generally flat with minor grading to the east and west away from the Main Building for stormwater management. The effect to topography from the Action Alternative grading would be **direct, permanent, moderate, site-specific, and adverse.**

After construction, there would be **no effect** to topography as no additional grading would be required during operation of the Modernized LPOE.

Alternative 2 – No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. **No effect** to topography in the study area would occur under the No Action Alternative as there would be no ground disturbing activities.

3.5.2.3 **Soils**

<u>Alternative 1 – Action Alternative</u>

Construction and site preparation consisting of grading, excavation, and filling would adversely affect the existing natural soil horizons. Impacts on soils (previously disturbed and undisturbed) would be 11.92 acres for the Action Alternative. In addition, during construction, the use of heavy equipment and the location of staging areas would contribute to soil compaction. Heavy equipment and other vehicles would compact or loosen and destroy the structure and function of organic and mineral soils; reduce the transfer of air and water through the soil; cause decreased vegetative productivity due to root restriction; and reduce soil moisture resulting in increased runoff and erosion. As a result, the effect on soils would be **direct, indirect, long-term, moderate, site-specific,** and **adverse.**

Stormwater management best management practices (BMPs) would be implemented to prevent or reduce soil erosion and soil pollution/contamination during and after construction. BMPs that GSA would consider include installing silt fencing and sediment traps; placing gravel or riprap for heavy vehicle transit; and reestablishing vegetation to minimize erosion and sedimentation. Revegetation with regionally appropriate native plant species of areas around the buildings, parking lots, and other infrastructure where soils remain exposed after construction would also minimize impacts over a longer term. To the extent practicable, existing disturbed and developed land within the study area would be used for staging construction equipment and stockpiling.

After construction, there would be **no effect** to soils as no additional grading or excavation would be required during operation of the Modernized LPOE.

Alternative 2 – No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. **No effect** to soils in the study area would occur under the No Action Alternative as there would be no ground disturbing activities.

3.6 Biological Resources

Biological resources information was collected for the study area during on-site field investigations conducted on October 23–27 and November 29, 2023, and April 23, 2024, by qualified biologists.

3.6.1 Affected Environment

3.6.1.1 <u>Vegetation</u>

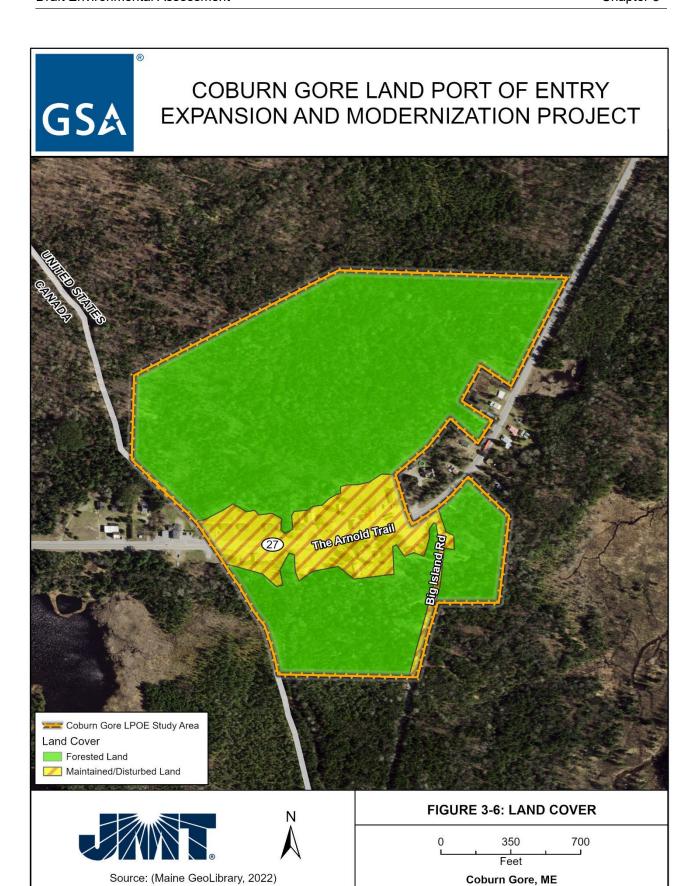
The majority (53.43 +/- acres) of the 64-acre study area is forested (**Figure 3-6**). The forested area is comprised of a Montane Spruce-Fir Forest vegetative community (Gawler and Cutko, 2010). Plants in the forested area included balsam fir (*Abies balsamea*) as the dominant canopy species with red maple (*Acer rubrum*), white ash (*Fraxinus americana*), yellow birch (*Betula alleghaniensis*), northern white cedar (*Thuja occidentalis*), striped maple (*Acer pensylvanicum*), and paper birch (*Betula papyrifera*) also present. Approximately 10.57 acres of the study area is maintained/disturbed land, including the Existing LPOE, roads and other paved areas, and rural residential and commercial areas. The Existing LPOE and residential/commercial areas have a mixture of mowed turf grass and planted trees.

Surrounding and directly abutting the study area are two parcels of the Coburn Gore Forest Conservation Project conservation easement, held by the Forest Society of Maine (**Figure 3–7**). The overall Coburn Gore Forest Conservation Project encompasses a total of 8,175 acres of forestlands, 7,075 acres of which are working forests, and 1,100 acres are designated as ecological reserves. This land has been managed for logging since 1970. Coburn Gore Forest Conservation Project connects conserved land in Maine to public and Nature Conservancy Canada lands in Québec creating a network of protected land totaling nearly 200,000 acres. Natural Areas are regulated by the Maine Natural Areas Program (Maine Legislature Title 12, Part 2, Chapter 201–A, Subchapter 1).

3.6.1.2 Wildlife and Wildlife Habitat

The forested portion of the study area contains suitable habitat for many common wildlife species. Wildlife that may occur in the study area include martens, red foxes, opossum, white-tailed deer, beavers, chipmunks, skunks, raccoons, weasels, woodchucks, porcupines, squirrels, bats, sparrows, pigeons, starlings, bobcats, coyotes, hares and rabbits, moles, muskrats, otters, ruffed grouses, bald eagles, geese, owls, robins, swallows, woodpeckers, snakes, black bears, and moose (Maine Department of Inland Fisheries and Wildlife [MDIFW], 2024a).

Significant Wildlife Habitats are defined under the Maine Natural Resources Protection Act (NRPA) as deer wintering areas, inland waterfowl / wading bird habitat, seabird nesting islands, shorebird areas, significant vernal pools, and tidal waterfowl / wading bird habitat. A review of available data from the MDIFW Beginning with Habitat (BwH) Map Viewer indicated that no Significant Wildlife Habitat is located within or adjacent to the study area. Additionally, the BwH data did not identify state designated rare wildlife or plant habitats and communities within the study area. The map viewer identified the study area as outside of undeveloped habitat blocks (MDIFW, 2024b).





3.6.1.3 <u>Federally Protected Threatened and Endangered Species and Special Status</u> <u>Species</u>

Under Section 7 of the ESA, the U.S. Fish and Wildlife Service (USFWS) has regulatory authority over federally listed endangered or threatened plant and animal species. The USFWS Information for Planning and Consultation (IPaC) was reviewed to identify federally listed threatened and endangered species, designated critical habitats³, migratory birds, and national wildlife refuges potentially occurring within and surrounding the study area (**Appendix B**; USFWS, 2025a).

IPaC indicates that two federally listed species may occur within the study area: Canada lynx (*Lynx canadensis*) and Monarch Butterfly (*Danaus plexippus*). The federal status for the Canada lynx is "Threatened" and the federal status for the monarch butterfly is "Proposed Threatened." Proposed threatened species receive no statutory protection under the ESA (ESA, 1973). No USFWS designated critical habitat for either species was identified within the study area.

Field assessments determined that suitable habitat for Canada lynx is present within the forested areas of the study area. Email coordination on October 22, 2024, with the USFWS Maine Ecological Field Office determined that the biological conclusion is likely "may affect, not likely to adversely affect" (**Appendix B**). As a result, the USFWS has provided mitigation measures to implement during construction (see Section 3.6.2.3). Additional coordination with USFWS is ongoing.

MDIFW holds management responsibility for inland fish and wildlife listed under the Maine Endangered Species Act (MESA) and shares responsibility with the USFWS for inland fish and wildlife listed under ESA. MESA applies only to animals; plants are not included in the legislation. MDIFW did not indicate known occurrences of protected species within the study area (MDIFW, 2024b).

Special status species are identified by federal and state agencies to conserve rare species, avoid future federal threatened or endangered status, and avoid effects during construction activities. These species are not listed as federally threatened, endangered, proposed, or candidate species.

Special status species are considered:

- Species protected by the Migratory Bird Treaty Act of 1918;
- Species considered rare, sensitive, or noteworthy by local conservation organizations or specialists.

The Migratory Bird Treaty Act (MBTA) prohibits the take (including killing, capturing, selling, trading, and transport) of protected migratory bird species without prior authorization by the U.S.

³ Critical habitat is the habitat necessary to support the special needs of federally threatened or endangered species (USFWS, 2025b).

⁴ The term "threatened species" means any species which is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range (ESA, 1973).

⁵ "Proposed Threatened" species are plants and animals for which the USFWS has determined is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range (ESA, 1973).

Fish and Wildlife Service (USFWS, 2024a). While additional species may occur, the USFWS IPaC query identifies nine bird species protected under the MBTA as potentially occurring within the study area:

- Bald eagle (Haliaeetus leucocephalus) breeding season from December 1 to August 31;
- Bobolink (Dolichonyx oryzivorous) breeding season from May 20 to July 31;
- Canada warbler (Cardellina canadensis) breeding season from May 20 to August 10;
- Chimney swift (Chaetura pelagica) breeding season from March 15 to August 25;
- Evening grosbeak (Coccothraustes vespertinus) breeding season from May 15 to August 10;
- Olive-sided flycatcher (Contopus cooperi) breeding season from May 20 to August 31;
- Rose-breasted grosbeak (*Pheucticus Iudovicianus*) breeding season from May 15 to July 31;
- Veery (Catharus fuscescens fuscescens) breeding season from May 15 to Jul 15; and,
- Wood thrush (Hylocichla mustelina) breeding season from May 10 to August 31.

The bald eagle is protected by the Bald and Golden Eagle Protection Act even though it has been delisted under the Endangered Species Act. The Bald and Golden Eagle Protection Act, originally passed in 1940, provides for the protection of the bald eagle and the golden eagle (as amended in 1962) by prohibiting the take, possession, sale, purchase, barter, or offer to sell, purchase or barter, transport, export or import, of any bald or golden eagle, alive or dead, including any part, nest, or egg, unless allowed by permit (16 U.S.C. 668(a); 50 C.F.R. 22; USFWS, 2024b). Based on a review of the USFWS Bald Eagles Nest Sites data online mapper and field observations, there are no bald eagle nests within or immediately adjacent to the study area; however, there is one known nest approximately 15 miles to the southeast of the study area (USFWS, 2024c). According to the USFWS, this nest is a breeding pair.

3.6.2 Environmental Consequences

3.6.2.1 <u>Vegetation</u>

<u>Alternative 1 – Action Alternative</u>

Under the Action Alternative, approximately 6.73 acres of maintained/disturbed vegetation and 5.19 acres of forested areas would be cleared for the Modernized LPOE. The total area of disturbance would be approximately 11.92 acres, of which approximately 5.66 acres would be converted to impervious surfaces and approximately 2.30 acres would be landscaped as part of the Modernized LPOE.

During construction, overall effects on vegetation would be minimized by concentrating the area of disturbance to the smallest area necessary to complete the Project. Tree clearing would be minimized to the extent practicable. Disturbed areas would be replanted with native vegetation,

where feasible, after the end of construction. Some areas of grass and other low vegetation may incur short-term disturbance due to heavy equipment, vehicle passes, and foot traffic. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible.

Construction activities could also indirectly spread invasive plant species to the study area through seeds and plant matter being accidentally brought from external areas in imported equipment. Additionally, construction activities would create disturbed conditions that would be susceptible to the establishment and spread of invasive species. BMPs, such as equipment washing and proper disposal of invasive species found during construction activities, would be implemented to limit the introduction and establishment of invasive species.

As a result, the Action Alternative would have **direct**, **indirect**, **long-term**, **minor**, **localized**, and **adverse** effects on vegetation during construction.

After construction, there would be **no effect** to vegetation as no additional clearing would be required during operation of the Modernized LPOE.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on vegetation.

3.6.2.2 Wildlife

Alternative 1 - Action Alternative

Construction activities could cause minor displacement of and disturbance to wildlife that may be present in or near the study area due to habitat loss, noise, and visual disturbance during project activities. The start of construction activities would likely scare wildlife away from the footprint of disturbance. Species would be expected to return to areas where vegetation is not cleared, and where habitat still exists after project activities are completed. Species likely to be impacted are common and widely distributed and, as a result, construction of the Action Alternative would not significantly impact the size or future viability of their populations.

Approximately 5.19 acres of forest would be cleared for the Action Alternative. Tree clearing would be limited to the maximum extent practicable. Vegetation clearing would not create fragmented habitat, as the study area is surrounded with forest, which would provide continued connection of wildlife habitat. Species would be expected to return to areas where vegetation is not cleared, and where habitat still exists after project activities are completed.

BMPs would be implemented during the construction and operation of the Modernized LPOE to minimize potential adverse effects to wildlife. Construction vehicles would observe speed limits to minimize the possibility for any wildlife-vehicle collisions. Staging and stockpile areas would be located within or immediately adjacent to the construction footprint within the study area to reduce the area of habitat disturbance. As a result, construction activities would have **direct, indirect, short-term, minor, localized,** and **adverse** effects on wildlife.

After construction, no large-scale increases in border crossings are expected. Noise from traffic passing through the LPOE would be consistent with current levels. In addition, there would be adverse effects from the removal of habitat. As a result, the Action Alternative would have **direct**, **indirect**, **long-term**, **minor**, **localized**, and **adverse** effects on wildlife.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on wildlife.

3.6.2.3 <u>Federally Protected Threatened and Endangered Species and Special Status Species</u>

Alternative 1 - Action Alternative

During construction, forest clearing would be anticipated under the Action Alternative (**Table 3–10**). Habitat loss, construction noise and associated visual disturbance could result in temporary displacement of Canada lynx within and adjacent to the study area, but they would likely return to the vicinity once construction activities are completed. The amount of habitat removed would be relatively small compared to the availability of suitable habitat in the surrounding vicinity. The Modernized LPOE would have a **direct, short-** and **long-term, minor, localized,** and **adverse** effect to the Canada lynx and its suitable habitat. USFWS has provided the following recommended mitigation measures that would be required before and during construction to avoid and minimize potential effects:

- Avoid tree clearing and disturbance to the extent practicable between May 1-July 15 to avoid the breeding and denning season of Canada lynx.
- If work must be conducted between May 1-July 15, work crews or an environmental
 monitor should be trained to perform a pre-construction walkthrough of the area and
 inspect for evidence of Canada lynx dens or Canada lynx (sightings, tracks, scat, etc.). If
 Canada lynx evidence is observed within 100 ft of the site, do not proceed with
 construction until after July 15.
- Brief project personnel on avoiding Canada lynx and preventing vehicle collisions (drive slowly and during daylight hours as much as possible).
- Schedule construction work during daylight hours to minimize trips during the dusk and dawn periods when Canada lynx are most active.
- Any permanent fencing must be permeable to wildlife to allow any trapped Canada lynx to escape.
- Install temporary fencing around any open pits to prevent Canada lynx from falling in, and/or place ramps into any pits or trenches for Canada lynx to escape if they fall in.

During operation of the Modernized LPOE, operational noise would not be expected to differ from operation of the Existing LPOE. Canada lynx would likely continue to avoid the Modernized LPOE, especially during periods of higher traffic.

Bald eagles and other migratory birds may occur in or near the study area but are unlikely to utilize the available habitat due to the high levels of disturbance and traffic. BMPs would be implemented, such as minimizing tree removal, and avoiding tree removal during the breeding season for protected migratory birds, to the greatest extent practicable. Construction activities could temporarily displace migratory birds, but the disturbance would not increase migratory bird energy expenditure or resource competition outside of the range of natural variation. Additionally, any temporary disturbances to migratory bird activities would end following construction. Therefore, the Action Alternative would have **direct, indirect, short-term, minor, localized,** and **adverse** effects on migratory birds during construction of the Modernized LPOE.

After construction, no large-scale increases in border crossings are expected. Noise from traffic passing through the LPOE would be consistent with current levels. In addition, there would be adverse effects to migratory birds from the removal of potential breeding habitat. As a result, the Action Alternative would have **direct**, **indirect**, **long-term**, **minor**, **localized**, and **adverse** effects on migratory birds.

Alternative 2 – No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on federally protected threatened and endangered species and special status species.

3.7 Water Resources

3.7.1 Affected Environment

3.7.1.1 Waters of the U.S. (including wetlands)

Waters of the U.S. (WOTUS) are defined under 33 C.F.R. Part 328 and 40 C.F.R. Part 120 (effective as of March 20, 2023) (U.S. Environmental Protection Agency [EPA] and U.S. Army Corps of Engineers [USACE], 2023) as summarized below:

- Tributaries to traditional navigable waters, the territorial seas, interstate waters, or impoundments when the tributaries meet either the relatively permanent standard or the significant nexus standard ("jurisdictional tributaries")
- Wetlands adjacent to waters, wetlands adjacent to and with a continuous surface connection to relatively permanent impoundments, wetlands adjacent to tributaries that meet the relatively permanent standard, and wetlands adjacent to impoundments or jurisdictional tributaries when the wetlands meet the significant nexus standard ("jurisdictional adjacent wetlands")

Executive Order (E.O.) 11990 *Protection of Wetlands* requires federal agencies to minimize the destruction, loss or degradation of wetlands and to preserve and enhance the natural and

beneficial values of wetlands. To meet these objectives, the E.O. requires federal agencies, in planning their actions, to consider alternatives to wetland sites and limit potential damage of an activity affecting a wetland cannot be avoided.

WOTUS are regulated under Sections 404 and 401 of the Clean Water Act (CWA). The USACE regulates the discharge of fill material into WOTUS under Section 404 and issues permits for actions proposed within such waters. Under Section 401 of the CWA, certificates of compliance with state or tribal water quality standards are required for any discharge of dredge and fill material into WOTUS. The MLUPC has been designated the "certifying agency" for all activities located wholly within areas of MLUPC regulatory jurisdiction and subject to MLUPC permitting review and approval under the Land Use Planning Law or the Maine Waterway Development and Conservation Act. Coburn Gore is located within the Western Region of the MLUPC.

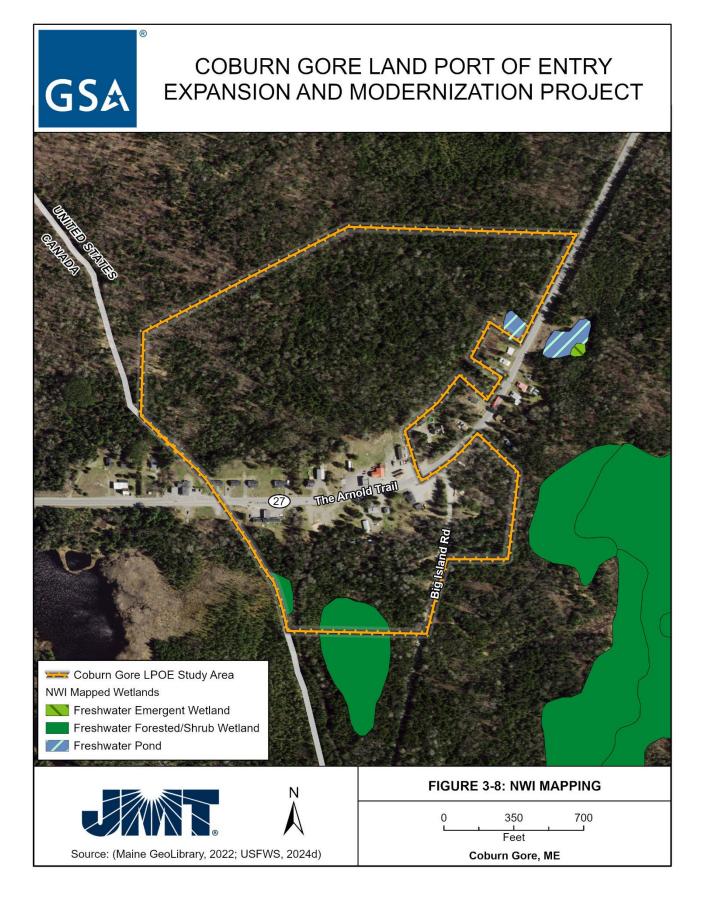
In Maine, natural resources are also protected under the NRPA. Protected natural resources are defined as coastal sand dune systems, coastal wetlands, significant wildlife habitat, fragile mountain areas, freshwater wetlands, great ponds and rivers, streams or brooks. A permit may be required when an activity is located in, on, or over any protected natural resource.

The study area is located within the Kennebec River watershed (Hydrologic Unit Code 010500030603), which has a drainage area of 3,776,000 acres. The study area drains to Massachusetts Bog Stream which flows into Arnold Pond and Horseshoe Stream (DACF, 2007).

The National Wetlands Inventory (NWI) and National Hydrology Dataset (NHD) databases were queried to map possible WOTUS that may occur in the study area. NWI mapping indicates three wetland areas in the study area (USFWS, 2024d; **Figure 3–8**). NHD does not identify any features within the study area.

JMT, GSA's NEPA contractor, conducted WOTUS delineations on October 23–27, November 29, 2023, and April 23, 2024, in accordance with the Corps of Engineers Wetlands Delineation Manual (Environmental Laboratory, 1987) and the Regional Supplement to the Corps of Engineers Wetland Delineation Manual: Northcentral and Northeast Region, Version 2.0 (USACE, 2011) and current regulations. A request for a Preliminary Jurisdictional Determination was approved by the USACE on November 11, 2024 (**Appendix B**).

Four wetland systems were delineated within the study area during field investigations (**Figure 3–9, Table 3–10;** JMT, 2024a). No streams or open water features were identified within the study area.



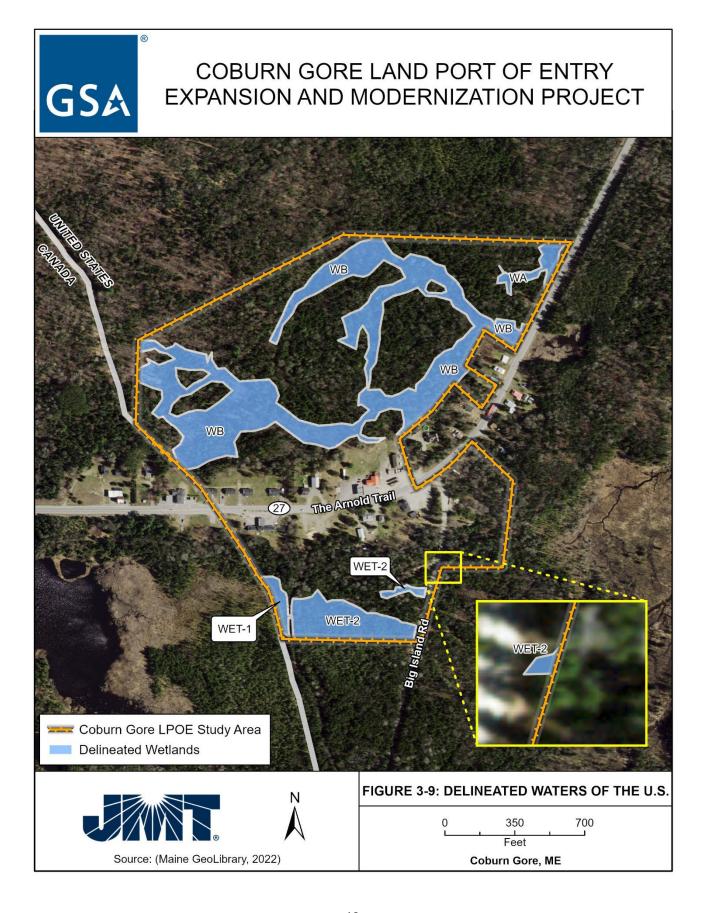


Table 3-10: WOTUS Delineated within the Study Area

Map ID	Acres	Classification ⁶
WA	0.60	Palustrine Forested Wetland
WB	13.00	Palustrine Forested Wetland
WET-1	0.37	Palustrine Forested Wetland
WET-2	2.37	Palustrine Forested Wetland
Total:	16.34	

Source: JMT, 2024a

3.7.1.2 Floodplains

E.O. 11988 *Floodplain Management* requires federal agencies to avoid or minimize development in the floodplain except where there are no practicable alternatives. FEMA regulations related to the implementation and enforcement of E.O. 11988 are set forth in 44 C.F.R. Chapter 1 (10–1–03 Edition).

FEMA identifies flood hazard areas throughout the U.S. and its territories by producing Flood Hazard Boundary Maps, FEMA Flood Insurance Rate Maps, and Flood Boundary and Floodway Maps. Several areas of flood hazards are commonly identified on these maps. One of these areas is the Special Flood Hazard Area or high-risk area defined as any land that would be inundated by the 1-percent annual chance (historically known as the 100-year) flood (also referred to as the base flood).

The FEMA and the Maine Floodplain Management Program (MFP) have not completed a flood hazard study for the Township of Coburn Gore; therefore, a flood map has not been published (FEMA, 2024; MFP, 2024).

FEMA defines a "Critical Action" as a facility of rowhich even a slight chance of flooding is too great (FEMA, 2020b). GSA's baseline requirement for a building enclosure is to locate non-critical facilities above the 1-percent annual chance base flood elevation (BFE) plus two feet, while "Critical Action" facilities must be elevated above the 1-percent annual chance BFE plus three feet, or the 0.2-percent annual chance elevation, whichever is higher. The CBP issued a determination in September 2023 that the LPOE is considered a "Critical Action" facility (Appendix B). GSA would need to design the Modernized LPOE to minimize impacts to the floodplain and mitigate to protect all critical facilities.

⁶ A palustrine wetland system includes all nontidal wetlands dominated by trees, shrubs, persistent emergent plants, emergent mosses or lichens, and all such wetlands that occur in tidal areas where salinity due to ocean derived salts is below 0.5 parts per thousand (USFWS, 2024e). A palustrine forested wetland is a type of wetland that contains trees and is dominated by woody

vegetation.

⁷ Examples of such facilities range from the storage of national strategic material to the storage of volatile or toxic materials, and to facilities such as hospitals, schools, and childcare facilities (FEMA, 2020b).

3.7.1.3 <u>Stormwater Management</u>

Stormwater runoff is regulated by the CWA Section 402, which authorizes the National Pollutant Discharge Elimination System (NPDES) program as well as the state pollutant discharge elimination system program. These permit programs are intended to maintain water quality by regulating discharges of pollutants into surface waters, including sediment and pollutants that can be generated during ground-disturbing activities and transported by stormwater runoff. In Maine, the NPDES program is regulated and administered by the Maine DEP. The Project would require an NPDES permit for construction.

Section 438 of the Energy Independence and Security Act of 2007 (EISA) requires federal agencies to develop and redevelop facilities in a manner that maintains or restores stormwater runoff to the maximum extent technically feasible. The guidelines state: "... the sponsor of any development or redevelopment project involving a Federal facility with a footprint that exceeds 5,000 square feet shall use site planning, design, construction, and maintenance strategies for the property to maintain or restore, to the maximum extent technically feasible, the predevelopment hydrology of the property with regard to the temperature, rate, volume, and duration of flow" (EPA, 2024a).

The existing stormwater drainage at the Existing LPOE follows the site's natural topography: sloping to the southeast. There is no storm drainage system and stormwater runoff either infiltrates into the ground or is intercepted by the wetlands south of the Existing LPOE.

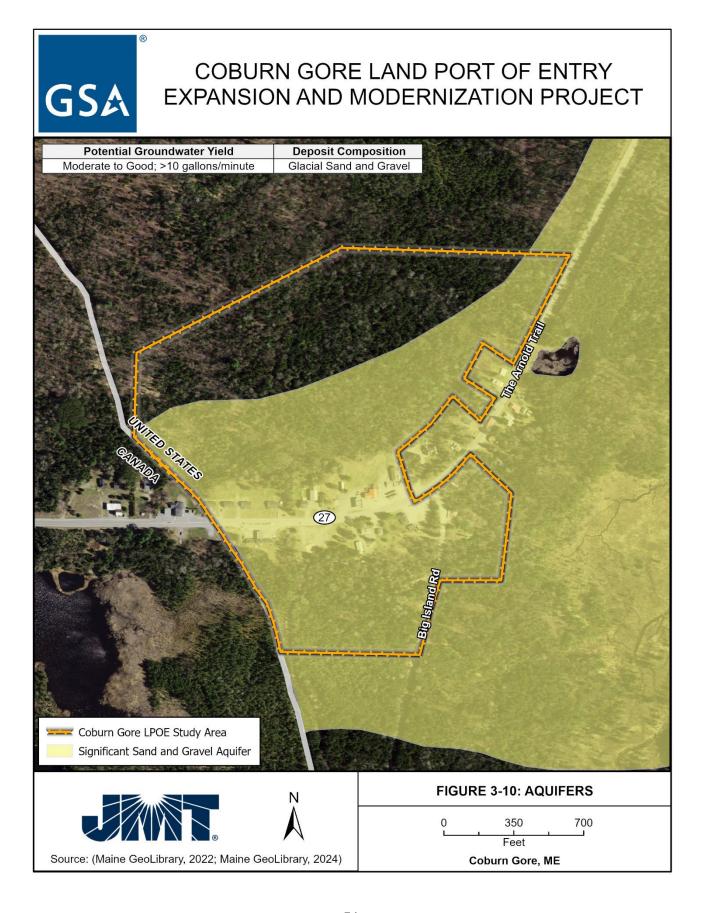
3.7.1.4 Groundwater

Under Section 1424(e) of the Safe Drinking Water Act of 1974 (Public Law 93–523, 42 U.S.C. 300 et. seq) the EPA may designate sole source aquifers (SSA). A review of the EPA's map of SSAs (EPA, 2024b) and the Maine Geological Survey's (MGS) Significant Sand and Gravel Aquifer maps (MGS, 2024) indicates that the study area is not within an SSA but is over a significant sand and gravel aquifer⁸ (**Figure 3–10**). A significant sand and gravel aquifer is a geologic formation that contains a large amount of water that can be extracted and used and capable of being continuously pumped at a rate of 10 gallons per minute or more. Sand and gravel aquifers are recharged by local precipitation, which make them excellent groundwater sources for towns (DACF, 2012).

A review of available information from the Maine Center for Disease Control and Prevention Division of Environmental and Community Health Public Water Resources Information System (Maine Division of Environmental and Community Health, 2024) identifies a GSA-owned water well within the study area that supplies the Existing LPOE. Private property owners within the Coburn Gore community are served by individual wells on their respective properties.

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⁸ Sand and gravel aquifers are unconsolidated sand and gravel deposits formed during the last glacial episode that contain porosity and permeability that make them significant groundwater resources (DACF, 2012).



3.7.2 Environmental Consequences

3.7.2.1 Waters of the U.S. (including wetlands)

<u>Alternative 1 – Action Alternative</u>

GSA designed the Action Alternative with an aim to minimize impact to existing wetlands; however, construction of the Modernized LPOE would require permanent fill in previously undeveloped forested wetlands due to grading and construction activities. Permanent impacts to wetlands would be approximately 0.18 acres. Temporary impacts to wetlands during construction are also anticipated and would be determined when construction easements are finalized. Impacts to approximately 0.18 acres would require a Nationwide Permit (NWP) (given that less than 0.5 acres would be affected) from the USACE under the CWA. The NWP would be acquired prior to construction. An NRPA permit may also be required as the wetlands identified within the study area are considered a protected natural resource (freshwater wetland).

Construction would result in **direct**, **permanent** and **short-term**, **minor**, **site-specific**, and **adverse** effects to WOTUS following implementation of mitigation measures required by the permit.

After construction, there would be **no effect** to the WOTUS during the operation of the Modernized LPOE.

Under the Action Alternative, mitigation for permanent impacts to wetlands would be required under the CWA and NRPA and would be administered by Maine DEP. Compensation for those impacts that cannot be further avoided or minimized would be accomplished through payment to the In Lieu Fee Compensation Program. Resource compensation fees are calculated using the resource dependent formulas provided by Maine DEP and the resource compensation ratio outlined in the Wetlands and Waterbodies Protection Rules, Chapter 310 and the Significant Wildlife Habitat Rules, Chapter 335.

Alternative 2 – No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on WOTUS.

3.7.2.2 Floodplains

Alternative 1 – Action Alternative

Because no existing flood studies were identified for the area, a future design phase of the Project would include performing a detailed hydrologic and hydraulic (H&H) modeling analysis. The full H&H evaluation would establish the 1-percent annual chance and the 0.2-percent annual chance (historically known as the 500-year) water level for these areas in the existing condition and Action Alternative condition. Design measures would be implemented to reduce impacts to abutting properties as a result of fill or runoff from the Project, and critical assets of the Modernized LPOE would be located above the design water levels (Dattner Architects, 2024).

Given that no flood studies have been performed within the study area and the area has not been mapped by FEMA, it is **undetermined** if the Action Alternative would have an **effect** on floodplains during or after construction. As the final design for the Modernized LPOE progresses, flood studies would be performed.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on floodplains.

3.7.2.3 <u>Stormwater Management</u>

Alternative 1 - Action Alternative

Because construction activities would disturb more than 1 acre, a Construction General Permit (CGP) would be required under the NPDES program. The CGP would be acquired prior to construction. Permits contain limits on what can be discharged, monitoring and reporting requirements, and other provisions to ensure that the discharge does not harm water quality. Issuance of a CGP would be contingent upon the submission of a Stormwater Pollution Prevention Plan (SWPPP) to Maine DEP. The SWPPP would include erosion prevention, sediment control, and water quality requirements in controlling stormwater runoff and pollutants during construction and post construction.

Accidental spills of chemicals, fuels, or other substances used during construction would have a low likelihood of occurring; however, if they do occur, they could contribute to small reductions in water quality depending on the volume and composition of spilled substances. Spill prevention BMPs would be implemented to reduce the risk of contaminated sediments escaping the site via erosion or the risk of spilled materials (e.g., diesel fuels or oils) escaping the site via stormwater runoff during the construction phase. Drop cloths, proper storage of chemicals, and immediate treatment of spill areas with absorbents and soil removal are examples of BMPs that GSA would consider to mitigate the risk of spills.

Well drillers for water and geothermal would not use materials or procedures which may adversely affect the public health, the drill site, and groundwater. All drilling fluids and contaminated drill cuttings, samples, or liquids would be disposed of properly. All drilling equipment which may have become contaminated during a drilling operation would be thoroughly cleaned and decontaminated before reuse. Wells would be sited such that there is no migration of contaminants into uncontaminated zones.

Through the implementation of the SWPPP, the effects of construction on stormwater runoff would be minor because the risk of escape of sediments or other pollutants from the site would be minimal. The Action Alternative would have **direct**, **short-term**, **negligible**, **localized**, and **adverse** effects to stormwater management during construction-related activities.

After construction, the replacement of vegetated surfaces with impervious surfaces under the Action Alternative would reduce natural stormwater percolation and attenuation processes, thereby increasing stormwater runoff associated with the Modernized LPOE. See **Table 2–2** for

the proposed impervious acres under the Action Alternative. Stormwater water treatment volumes for a preferred alternative would be calculated as design progresses.

Stormwater runoff from the Modernized LPOE would be collected in a combination of a closed drainage system (catch basins and storm drain piping) and open grassed swales, then conveyed to on-site stormwater BMPs designed to comply with the EISA Section 438 requirements to retain runoff from the 95th percentile storm and mitigate peak runoff rate increases from larger design storm events. Stormwater design would also be pursuant to the requirements of the Maine DEP Stormwater Management Standards, Chapter 500, related to water quality treatment; the Project's stormwater design would incorporate appropriate BMPs in conformance with Section 4.C.(3) and corresponding Appendices of Chapter 500. Under the Action Alternative, the grade of the Modernized LPOE would be designed to direct water to infield stormwater regions. From the infield areas, overflow water is sub-terraneously drained to a detention basin. This stormwater system allows for contaminants and chemicals to be strained from site water before being filtered to natural wetlands surrounding the Modernized LPOE.

Increased impervious surfaces resulting from the Action Alternative would increase the potential for degradation of water quality from stormwater runoff. The design and implementation of stormwater management infrastructure would mitigate the effects of increased runoff. The resulting effects to stormwater management after construction would be **direct**, **long-term**, **negligible**, **localized**, and **adverse**.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. Drainage and stormwater would remain unchanged from current conditions. The No Action Alternative would have **no effect** to stormwater management in the study area.

3.7.2.4 Groundwater

Alternative 1 - Action Alternative

Under the Action Alternative, earthwork would occur to prepare the site for construction of the Modernized LPOE. Contaminants (such as hazardous materials like fuel, paint, and other chemicals) may percolate into the groundwater from storm events and adversely affect groundwater quality in the short term. Drilling for the proposed wells and geothermal systems would also affect groundwater by causing erosion due to surface disturbance and potential contamination from drilling fluids (containing salts, heavy metals, and other chemicals). GSA would implement appropriate BMPs to minimize adverse effects to groundwater similar to the measures described above in the stormwater section. During construction, the Action Alternative would result in **direct, indirect, short-term, negligible, localized,** and **adverse** effects to groundwater.

After construction, the long-term effects of the Action Alternative would result in small reductions of ground recharge from the addition of impervious surfaces to the study area. See **Table 2–2** for the proposed impervious acres under the Action Alternative. The existing sand and gravel aquifer is largely undeveloped with little impervious surfaces. The increase in impervious surfaces from

the Modernized LPOE would be a small percentage of the area of the aquifer. Stormwater infrastructure design would be incorporated into the Modernized LPOE to promote stormwater infiltration to recharge the groundwater where feasible. As a result, the Action Alternative would result in **direct, indirect, long-term, negligible, localized,** and **adverse** effects to groundwater.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. The No Action Alternative would have **no effect** to groundwater in the study area.

3.8 Cultural and Tribal Resources

Cultural resources are associated with the use of an area by humans that result in archaeological sites, ethnographic interest areas, historic architectural structures, or other historic properties associated with the past and present use of an area as defined in the NHPA of 1966, as amended (36 C.F.R. 800). A cultural resource may be physical remains either buried (archaeological sites) or above ground (historic architecture) or may be intangible traditional use areas and landscapes of past or present resources. Historic Properties are those cultural resources that are either listed in or eligible for listing in the NRHP. Traditional cultural properties having heritage value for contemporary communities (often, but not necessarily, Native American groups) also can be listed in the NRHP because of their association with historic cultural practices or beliefs that are important in maintaining the cultural identities of such communities. Standing structures and buildings are usually referred to as historic architectural properties, while physical remains of cultural resources are referred to as archaeological sites. Tribal resources are sites, features, places, cultural landscapes, sacred places, and objects with cultural value to historic and modern Native Americans (Bureau of Indian Affairs, 2025).

The potential effects of the project alternative on historic resources are evaluated in the Cultural and Tribal Resources section of this Draft EA, as required by NEPA. GSA must also identify and assess the effects its actions may have on cultural resources in accordance with Section 106 of the NHPA. These evaluations can be integrated under the NEPA analysis or done separately. For this Project, GSA has elected to perform these evaluations separately.

3.8.1 Affected Environment

A desktop literature review and pedestrian survey of cultural resources, including archaeological resources and historic structures, was conducted in the study area in summer 2024 as part of a cultural resources technical report. The study area includes the Existing LPOE and several private properties. This does not represent official initiation of the Project with MHPC. GSA invited each of the four federally recognized tribes (Houlton Band of Maliseet Indians [HBMI], Mi'kmaq Nation, Passamaquoddy Tribe, and Penobscot Nation) to consult on this Project and each was invited to attend the public scoping meetings. To date, there has been no response from the Tribes or Nations regarding this Project. Evaluations of eligibility and determinations of effect on the private residences and structures within the alternative have not been completed. No archaeological surveys have been completed as of the release of the Draft EA. Coordination between GSA, MHPC, tribal historic preservation officers, and other consulting agencies and parties will be initiated through the Section 106 process.

3.8.1.1 <u>History of the Study Area</u>

Coburn Gore LPOE

The Existing LPOE is located in Parcel 02-2 and was constructed in 1931 on approximately 2.5 acres. The Existing LPOE Building is a one- and one-half story building with shed dormers on the north and south elevations and is flanked by two four-bay garages (Building Conservation Associates, Inc., 2019a). The Arnold Trail pre-dated the facilities, though no development was identified on the property in historic imagery prior (Building Conservation Associates, Inc., 2019a). Major alterations include a replaced canopy, partially renovated garage space in each of the wings for additional office space, addition of a vestibule at the entrance, and replaced windows.

Parcel 02-1, across The Arnold Trail from the Existing LPOE Building, contains the residences for CBP Officers. The two easternmost residences, Numbers 1 and 2, were built in 1931 and are wood-framed, vinyl-clad, with gable roofs and small, enclosed porticos on the north elevation. Residence Number 1 is no longer in use. They are mirrored copies of each other (Building Conservation Associates, Inc., 2019b). While the exteriors of the 1931 residences have been modified by the enclosure of the front porch, the buildings retain their original footprint, location and interior spatial arrangement. Residences 3 and 4, to the west, were built in 1967 and are also wood frame, but with a brick veneer in a running bond. They also have a gable roof and are mirrored (Building Conservation Associates, Inc., 2019c).

The Existing LPOE officially opened in 1931. The Existing LPOE was listed in the NRHP in 2014 as part of a Multiple Property Documentation Form (MPDF) for border crossing facilities constructed in the 1930s and 1940s (NRHP Ref # 14000558; MHPC Inventory No.: 533–0001). The NRHP listing currently includes three contributing resources: the Existing LPOE Building as the primary resource and CBP Residences 1 and 2 as two auxiliary resources.

The 1931 CBP Residences were also listed in the NRHP in the 2014 MPDF (NRHP Ref # 14000558; Residence #1 – MHPC Inventory No.: 533–0002; Residence #2 – MHPC Inventory No.: 533–0003). The 1931 residences are an important component of the Existing LPOE because they provide living quarters for CBP employees working at the remote border crossings (Building Conservation Associates, Inc., 2019b). MHPC determined in a letter on November 13, 2017 (**Appendix B**) that the 1967 CBP residences #3 and #4 are potentially eligible for listing in the NRHP in a letter to GSA on November 13, 2017 for their association with the Existing LPOE under Criteria A politics / government (Residence #3 – MHPC Inventory No.: 533–0004; Residence #4 – MHPC Inventory No.: 533–0005; Mohney, 2017).

Private Property

Historic maps and atlases show the development of the study area including prior parcel boundaries. A review of historic records and imagery by MHPC has identified no documented occupation of the study area by Euro-Americans prior to 1861. Limited mapping of the region limits our understanding of the development of the study area through time, which makes it unclear when the unincorporated community of Coburn Gore was established. The earliest occupation at the border crossing verified by mapping is likely associated with the early 1930s, during the period of construction. By 1935, there were some developments, and additional roads built surrounding Arnold Pond, though Coburn Gore is still minimally inhabited (USGS, 1935).

Currently, Coburn Gore contains Pepin's General Store and gas station, the LPOE and associated residences, and a series of private property. At one point there was a Forestry Department along The Arnold Trail, but that is now closed.

Table 3–11 below shows privately owned parcels containing residences or other structures visible in the 1984 aerial image (Nationwide Environmental Title Research [NETR] Online, 2024).

Table 3-11: Structures within Coburn Gore Parcels from 1984 to Present.

	Visible Structures within Coburn Go	
Parcel	Visible Structure in 1984 Aerial	Present Conditions
00.4	Within the Study Area	
02-1	CBP Residences 1-4	CBP Residences 1-4
02-2	Existing LPOE	Existing LPOE
02-3	No structures	No structures
02-4	Residence and possible garage	Residence and garage, new build*
02-5	Residence and possible garage	No structures
02-6	Residence and possible secondary structure	No structures
02-7	Possible residence, may be trailer	No structures
02-8	No structures	No structures
02-9	Residence and possible garage	Residence and secondary structure
02-10	Likely Pepin's Store and gas station	Pepin's Store and gas station
02-11	Unclear	No structures
02-12.1	Commercial structure and garage	Commercial structure and secondary structure associated with 02-12.4
02-12.2	Possible garage/secondary structure associated with 02-9	Residence associated with 02-9
02-12.3	No structures	Garage
02-12.4	No structures	Secondary structure associated with 02-12.1*
02-33	Residence	Residence/Office, new build*
02-35	No structure	No structures
02-37	No structures	No structures
01-1	No structures	No structures
01-1.1	Residence	Residence
01-2.1	No structures	No structures
Parcel	Visible Structure in 1984 Aerial	Present Conditions
	Adjacent to the Study Area	
02-13	Residence	Residence
02-14	Residence	Residence
02-15	Residence	Residence
02-16	Residence	Residence
02-17	Residence and secondary structures	Residence and secondary structures
02-18	Residence	Residence
Parcel	Visible Structure in 1984 Aerial	Present Conditions
02-19	Residence and secondary structures	Residence and secondary structures
02-31	Residence and secondary structure	Residence and secondary structures
02-36	Unclear	Structures
02-38	No structures	Residence and garage*

^{*}New build since 1984, unlikely to be eligible for NRHP

3.8.1.2 **Cultural Resource Reconnaissance Investigation**

Known Cultural Resources

A cultural resources records search of the study area was requested by GSA as part of a cultural resources technical report. On June 24, 2024, MHPC provided a list of previously identified cultural resources and surveys of the study area and immediate vicinity (Mohney, 2024; **Appendix B**). The information provided by MHPC showed that no prior archaeological or historic architecture surveys have been conducted within the study area or the immediate vicinity. The 1931 Existing LPOE Building and 1931 residences 1 and 2 are listed in the NRHP, while GSA has been directed to consider the 1967 residences 3 and 4 as potentially eligible for listing in the NRHP. None of the private residences or associated structures have been evaluated for their eligibility at this time; however, structures built in the last 50 years are unlikely to be eligible for listing in the NRHP, including the house at Parcel 02-4. No known archaeological resources are located within the study area. The coordination with MHPC does not represent official project initiation on behalf of GSA.

Archaeological Sensitivity Assessment

In the June 2024 letter, MHPC noted a potential for historic archaeological resources within the LPOE parcels for refuse areas associated with construction of the Modernized LPOE or with the CBP personnel who have worked at the Existing LPOE since its opening (Mohney, 2024). Because of this, MHPC recommended an archaeological survey of the area with a focus on features and deposits associated with the twentieth century period of use of the LPOE. While no Pre-Contact⁹ resources were previously identified either, areas of level terrain and the neardistance to Arnold Pond and other resource areas indicate a high potential for Pre-Contact archaeological resources in the study area as well.

Historic Architecture Assessment

The Existing LPOE Building and CBP Residences 1 and 2 are listed in the NRHP, while CBP Residences 3 and 4 are potentially eligible for listing in the NRHP. A search of Maine's Cultural & Architectural Resource Management Archive map viewer noted the private residences within and directly adject to the study area had not been documented or surveyed previously.

There are approximately six structures north of The Arnold Trail and eight structures south of The Arnold Trail. These structures are residences and businesses for permanent and seasonal inhabitants of the area. These structures are largely one-and-one-half to two-story houses and cabins with associated sheds, garages, and secondary structures. Aerial imagery indicates the majority of these structures were present at least since 1984 (see Table 3-11). Historic imagery of Coburn Gore is unclear as to when development began after the construction of the border crossing.

In the June 2024 letter, MHPC also requested a historic architecture survey.

⁹ Pre–Contact is a reference to Native American cultural traditions prior to extensive trade and interaction with European settlers (MHPC, 2019).

3.8.1.3 <u>Native American Tribes</u>

Maine is home to four federally recognized Wabanaki tribes, including the HBMI, Mi'kmaq Nation, Passamaquoddy Tribe, and Penobscot Nation, together making up the Wabanaki Confederacy. None of the four federally recognized Tribes or Nations are currently associated with land in Franklin County (HBMI, 2024; Mi'kmaq Nation, 2024; Passamaquoddy Tribe, 2024).

3.8.2 Environmental Consequences

In the June 2024 letter, MHPC requested both a historic archaeological investigation and historic architecture survey to identify the presence/absence of cultural resources. The testing methodology will be designed to identify potentially significant archaeological and historic architectural resources not previously identified according to all MHPC standards and guidelines. This consultation was done as part of a cultural resources technical report.

GSA would initiate Section 106 consultation as set forth in 36 C.F.R. 800.3 once a preferred project alternative is identified, which occurs as part of the process to evaluate public comments received on the Draft EA and develop the Final EA. Through the Section 106 consultation process, GSA would discuss the potential cultural resource impacts with the MHPC and, if necessary, negotiate measures to mitigate adverse effects.

Alternative 1 – Action Alternative

The Action Alternative would result in the demolition of the Existing LPOE Building, the two 1931 residences, and the two 1967 residences. The Existing LPOE is listed on the NRHP with the Existing LPOE Building as a primary contributing resource and the 1931 CBP Residences 1 and 2 as auxiliary contributing resources. The 1967 CBP Residences 3 and 4 are potentially eligible for listing in the NRHP as auxiliary contributing resources.

The Action Alternative would construct a Modernized LPOE on the south side of The Arnold Trail with a new operational campus, inspection facilities, travel lanes, and supporting facilities. The Arnold Trail would be terminated west of the Pepin General Store parcel. Big Island Road would be rerouted to the east around the Modernized LPOE. This Alternative would require the acquisition of two residences, a gatehouse with seasonal residence, commercial properties, forested land, a former landfill, and portions of The Arnold Trail, and cause the relocation of a portion of Big Island Road.

Private residences are planned for demolition and there may be visual impacts to other privately owned structures. None of these buildings have been evaluated for NRHP eligibility. GSA will coordinate with MHPC on an effects determination.

No archaeological resource surveys have been completed within the study area.

Section 106 consultation with the MHPC has not been initiated. GSA will coordinate with MHPC on an effects determination. Currently, the effect to the NRHP-listed resource and previously unidentified architectural resources and archaeological resources is **undetermined**.

No federally recognized Tribes or Nations use the study area for cultural activities, nor do they own properties within the study area that would be impacted by the project. Therefore, there would be **no effect** to Tribes or Nations after construction of the Modernized LPOE.

The strategies for the mitigation of impacts to cultural resources would involve specific mitigation measures to rectify adverse effects and would be determined with MHPC coordination throughout the process. No further effects would be expected due to the operation of the LPOE.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance and repair, as needed. The No Action Alternative would have **no effect** on cultural and tribal resources because the existing facilities would remain.

3.9 Air Quality

The Clean Air Act requires that the EPA establish primary and secondary National Ambient Air Quality Standards (NAAQS) for air pollutants that are considered harmful to the public and environment. The pollutants, identified as criteria pollutants, include ozone, particulates that have aerodynamic diameters of 10 micrometers or less (PM10), particulates with aerodynamic diameters of less than 2.5 micrometers (PM2.5); carbon monoxide (CO); nitrogen dioxide (NO₂); sulfur dioxide; and lead. Federally funded projects are required to comply with the General Conformity Rule to ensure that federal actions do not interfere with a state's plans to attain or maintain the NAAQS.

3.9.1 Affected Environment

Maine, including Franklin County, is in attainment for the NAAQS for all criteria pollutants and is therefore not subject to EPA's general conformity requirements (EPA, 2025a). Franklin County has no air monitoring stations for criteria pollutants. An active PM2.5 monitoring site is located in the Rumford Avenue area, in Rumford, Maine, approximately 60 miles south-southeast, and an active ozone monitoring site is located on Smith Farm Road in Bethel, Maine, approximately 70 miles south-southwest (Maine DEP, 2019). There have been no PM2.5 exceedances in either 2024 or thus far in 2025 (EPA, 2025b). EPA's Air Data Air Quality Index Summary Report (EPA, 2025c) notes air quality monitoring was performed for 90 days (about 3 months) within Oxford County thus far in 2025; yet there are no reported exceedances of the NAAQS. Oxford County was used as the closest area to the Existing LPOE because Franklin County data was not available.

Air emission sources in the vicinity of the Existing LPOE primarily include exhaust emissions of vehicles that travel through the Existing LPOE on The Arnold Trail. Air emissions are also emitted from the boiler heat pumps and the liquid propane fueled emergency generator that serve the Existing LPOE Building.

3.9.2 Environmental Consequences

<u>Alternative 1 – Action Alternative</u>

Project impacts on air quality were qualitatively assessed using publicly available data and project design information for the Action Alternative. During construction of the Action Alternative, operation of construction vehicles and construction associated traffic delays would result in temporary increases in emissions of criteria pollutants due to the exhaust emissions associated with construction vehicles and equipment, idling of vehicles passing through the Existing LPOE during construction delays, release of fugitive dust from construction, and disturbance of

excavated soils. Emissions from construction activities are anticipated to include CO, nitrogen oxides, volatile organic compounds, PM10, and PM2.5. GSA would require contractors to use the best available technology regarding construction equipment, to the extent possible, to minimize and/or mitigate vehicle emissions. Dust suppression would be used onsite to control particulates. Mitigation measures would reduce emissions, but there would still be a net increase of emissions during site preparation, demolition, and construction activities. During construction, the Action Alternative would result in **direct, short-term, minor, site-specific,** and **adverse** effects on air quality.

During operation, the Project is not anticipated to induce traffic level increases. Traffic levels are expected to return to pre-construction numbers once construction is complete. The Modernized LPOE would benefit from vehicle processing upgrades and additional lanes that would increase the capacity to process vehicles more efficiently and reduce vehicle idling. Decreased vehicle idling would decrease vehicle emissions at the LPOE because vehicles would move faster through the LPOE, thereby creating less exhaust, which contains carbon dioxide, NO₂, and PMs. Heating and cooling would be provided via heat pumps powered through geothermal well fields and electricity supplied by Hydro-Québec, which would decrease the need for non-renewable energy sources for heating the Modernized LPOE. The Action Alternative would have **direct**, **long-term**, **minor**, **regional**, and **beneficial** effects on air quality during operation of the Modernized LPOE.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on Air Quality.

3.10 Noise

The Noise Control Act of 1972 (42 U.S.C. 4901) authorized the EPA to issue regulations to address sources of noise, finding "that inadequately controlled noise presents a growing danger to the health and welfare of the Nation's population, particularly in urban areas; that the major sources of noise include transportation vehicles and equipment, machinery, appliances, and other products in commerce." The Act was amended by the Quiet Communities Act of 1978 (42 U.S.C. 4913) which promoted the development of effective state and local noise control programs.

The U.S. Occupational Safety and Health Administration (OSHA) has established acceptable occupational noise exposure levels (29 C.F.R. 1910.95, 2008). These regulations state that employees must not be exposed to occupational noise levels greater than 90 A-weighted decibels (dBA) without adequate hearing protection. If occupational noise levels exceed 85 dBA, the employer must establish a hearing conservation program as described under 29 C.F.R. 1910.95(c-o), 2008. For occupational noise exposure levels greater than 90 dBA, the daily period of noise exposure must be less than eight hours, as described in 29 C.F.R. 1910.95(b), 2008.

3.10.1 Affected Environment

Noise-sensitive land uses include those associated with indoor or outdoor activities that may be subject to stress or substantial interference from noise and generally include residences, hotels/motels, nursing homes, schools, places of worship, and libraries. Residential properties within, and in the vicinity of, the study area are a noise-sensitive land use (**Figure 3–11**). There are no additional sensitive noise receptors in the vicinity.

Ambient noise in the study area is mostly the vehicular traffic traveling along The Arnold Trail. Passenger vehicles and commercial traffic including logging trucks are the main noise sources, with additional ambient noise coming from the Existing LPOE and surrounding residential and commercial land uses.

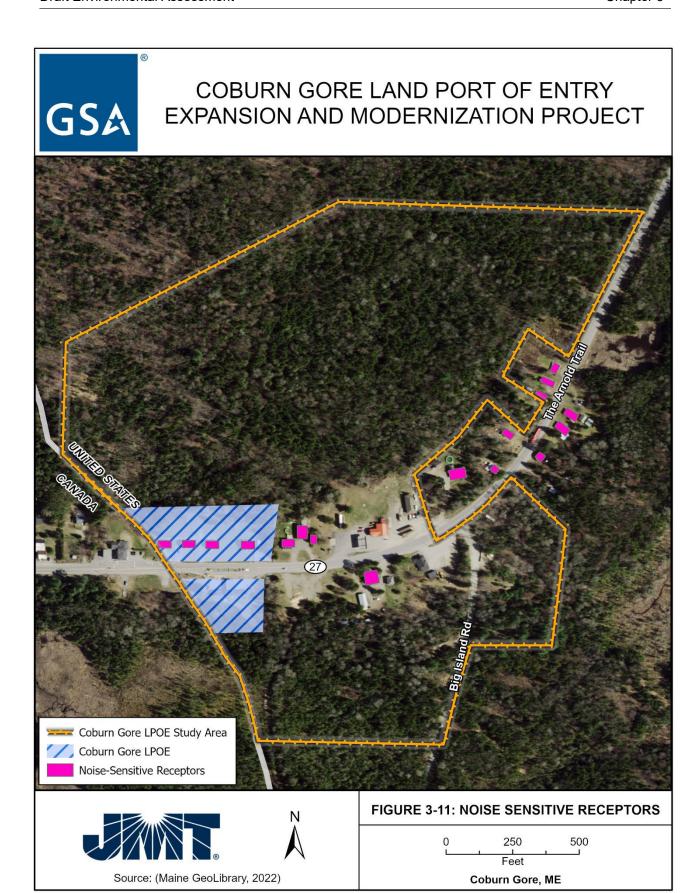
3.10.2 Environmental Consequences

Alternative 1 - Action Alternative

There would be temporary increases in noise levels from construction equipment and activities. Demolition and construction activities would generate noise caused by the operation of heavy equipment, such as bulldozers, excavators, and dump trucks. Construction vehicles and equipment on average generate noise levels of 77 to 130 dBA directly at the source of the sound (Berger et al., 2018). Relatively high construction noise levels (76 to 82 dBA) typically occur within distances of 400 to 800 ft from the site of major equipment operations. Affected noise sensitive receptors within this distance include the residential properties along The Arnold Trail (see **Figure 3–11**).

Construction of the Action Alternative would require grading. Due to the relatively shallow depth of bedrock underlying the study area, grading would likely require blasting and other percussive measures. The average noise level from blasting bedrock is typically around 80-90 dBA, with peak levels potentially reaching up to 115 dBA, depending on the size of the blast, distance from the blast site, and the type of rock being blasted. Geotechnical investigations would need to be performed to determine the amount of rock excavation that would be anticipated. Construction would result in **direct, short-term, minor, site-specific,** and **adverse** effects from noise.

Noise regulations are intended to protect human health from environmental noise pollution or regulating occupational noise hazards. Franklin County and the Township of Coburn Gore do not have ordinances pertaining to construction noise levels. Construction crews would follow applicable OSHA regulations regarding noise exposures and wear protective equipment. Mitigation measures that GSA would consider include using low-noise construction machinery with sound-dampening technology and low-noise engines, position noise sources farther away from sensitive areas like residences, informing nearby residents about construction plans and noise mitigation measures, and limiting construction activities to daylight hours to the maximum extent possible.



The Modernized LPOE would be similar to existing operations and result in a similar noise environment. The Modernized LPOE would comply with OSHA's noise exposure levels during operation. Each alternative would be compliant with the Noise Control Act of 1972, and the Quiet Communities Act of 1978. After construction, operation of the Modernized LPOE is not anticipated to create increased noise, so there would be **no effect**.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on noise.

3.11 Visual and Recreational Resources

3.11.1 Affected Environment

The landscape's viewshed consists of the Existing LPOE, the surrounding rural residential community, and natural features comprised of mature forests. Due to the rural location of the existing LPOE, potential observers of the viewshed would be mostly limited to POV passengers and truck drivers crossing the U.S.-Canadian border and passing through the LPOE, those visiting or working at the LPOE, and the rural residential community.

The study area is located across from the Mont-Megantic International Dark Sky Reserve in Québec, Canada. It is approximately 18 miles from the Mont-Megantic National Park and Mont-Megantic Observatory. Designated as such in 2007, Mont-Megantic International Dark Sky Reserve is the first of its kind, encompassing 34 Canadian municipalities, all of which have developed outdoor lighting regulations in order to control and limit the area's light pollution (DarkSky International, 2015). Though Coburn Gore is not located within the Reserve, it is located in one of the darkest horizons due to its sparse population density.

Tourism and recreation contribute significantly to Maine's economy. The Maine Trails Coalition is developing the Longfellow Trail, a recreational/heritage trail from Eustis to Coburn Gore. A portion of this trail is proposed to cross through Coburn Gore and into Canada (Maine Trails Coalition, 2024; **Figure 3–12**). A map of the proposed location of the trail shows the route extending south of Arnold Pond before turning north toward Coburn Gore and intersecting with The Arnold Trail at Big Island Road and either following The Arnold Trail to the border or extending north behind the gas station and residences and following the forest line (Town of Carrabassett Valley, 2016; Warren, 2023). An alternate route maps the trail following Recreational tourism and convenient and safe access to and through the border is important along the State Route 27 corridor.

3.11.2 Environmental Consequences

Alternative 1 - Action Alternative

Under the Action Alternative, construction would detract from views of the surrounding landscape and make the area potentially unsafe for people using recreation resources; however, this would only last the duration of the Project and would cease upon conclusion of these activities. The presence of construction vehicles and equipment, along with their activities, would alter the viewshed in the area during construction. These objects are not part of the characteristic viewshed and could detract from the views of the Existing LPOE and the surrounding forest. Construction

would result in **direct**, **short-term**, **minor**, **site-specific**, and **adverse** effects on visual and recreational resources.

The Action Alternative would result in changes to the visual appearance of the Existing LPOE with larger, more modern structures. The Existing LPOE occupies approximately 3.6 acres. Under Alternative 1, the total Modernized LPOE would be approximately 17.70 acres. This conversion of natural lands into developed areas would shift part of the characteristic landscape. The rural location of the Modernized LPOE would limit the number of observers. The viewshed would only be affected for those traveling along The Arnold Trail and through the Modernized LPOE, those who are visiting or working at the Modernized LPOE, and residents of the rural community. Vehicle traffic is not expected to increase under either alternative, so it is unlikely that the LPOE expansion would bring more visitors to the area. After construction, the Action Alternative would result in direct, long-term, minor, site-specific, and adverse effects on visual resources.

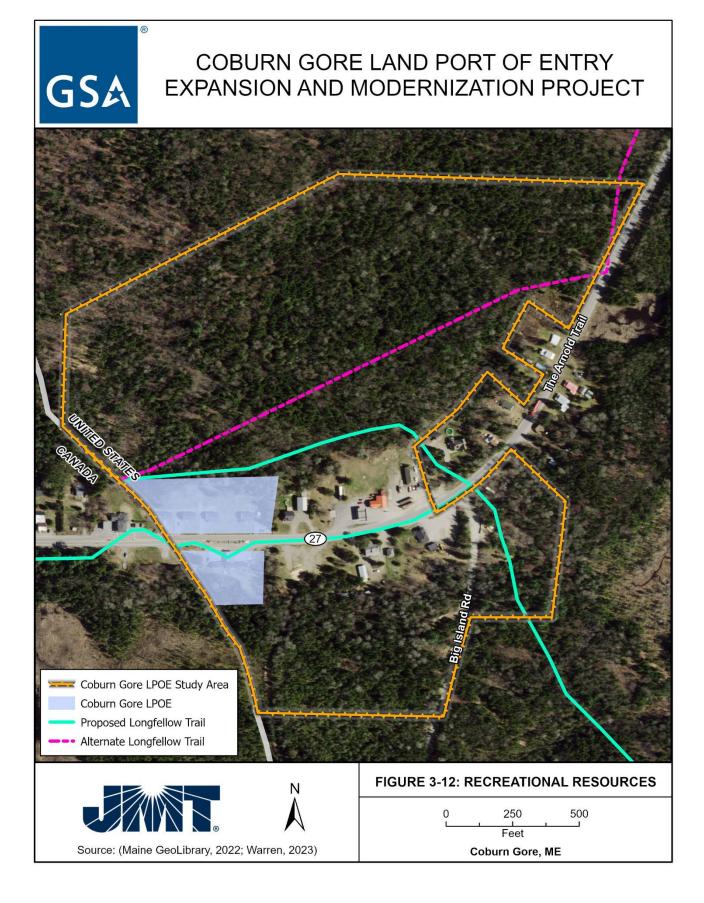
In order to minimize impacts to the Mont-Megantic International Dark Sky Reserve, the Modernized LPOE would consider strategies to reduce artificial light pollution. The following minimization and mitigation measures include, but are not limited to:

- Light fixtures that are directed towards the ground;
- Light source that are amber/warm in color;
- Luminaires that produce sober and uniform lighting and are not excessively bright. For a brightness of more than 1000 lumens, a bulb of 1800 Kelvin (k) to 2200k that is amber or "insect repellent" LED should be used. For a brightness of less than 1000 lumens, the color temperature should not exceed 3000k; and
- Control over the period and duration of artificial light use (DarkSky International, 2015).

The Modernized LPOE would be designed to continue to accommodate pedestrian and non-motorized traffic. It would increase processing efficiency and capacity for all traffic types, reduce traffic queues and travel delays, and minimize conflict points. Currently, the exact alignment of the Longfellow Trail is undetermined. GSA would coordinate with Maine Trails Coalition regarding the location of the proposed trail in association with the selected alternative. The Action Alternative would result in **direct, long-term, minor, site-specific** and **regional,** and **beneficial** effects on recreational resources.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. This alternative would have **no effect** on visual resources. The Existing LPOE caters to pedestrians and non-motorized traffic; therefore, this alternative would have **no effect** to recreational resources.



3.12 Hazardous Materials

3.12.1 Affected Environment

A Phase I Environmental Site Assessment (Phase I ESA) was completed on the Study Area, and a Building Materials Survey (Federal Occupational Health, 2012; Federal Occupational Health, 2013) was completed for the Existing LPOE. Details on the Existing LPOE and the privately-owned parcels identified for acquisition as a part of Alternative 1 – Action Alternative (p. 17, Figure 2-2) are summarized below.

3.12.1.1 **Phase I ESA**

A Phase I ESA was prepared in July 2024 (Revised November 2024; JMT, 2024b). The assessment was performed in accordance with the American Society of Testing and Materials (ASTM) Standard Practice for the Phase I Environmental Site Assessment Process (ASTM Designation: E1527–21) and the U.S. Environmental Protection Agency Standard Practice for All Appropriate Inquiries (40 C.F.R. Part 312) under the Comprehensive Environmental Response, Compensation, and Liability Act. The main objective of the Phase I ESA was to identify recognized environmental conditions (RECs) in Study Area.

Existing LPOE Property

The Phase I ESA identified the following REC for the Existing LPOE (Parcel 02-2):

• Dumping areas were observed near the southern boundary of the Existing LPOE property that included materials such as metal gas cans, and rusted, unlabeled, 55–gallon drums. This type of waste is indicative of a possible hazardous material release, and thus indicates a REC. Although evidence of a material release (e.g., staining, stressed vegetation, leakage) was not noted during the inspection, given the type and condition of materials present, inability to determine original contents, and volume of abandoned waste, the possibility of a material release cannot be ruled out.

A Phase II ESA is recommended to investigate the impact of the dumped materials.

Land Acquisition Parcels for Alternative 1 - Action Alternative

The Phase I ESA identified the following REC for the private properties identified for acquisition under Alternative 1 – Action Alternative, Parcels 02-4, 02-6, 02-5, 02-8, 02-9, 02-12.2, 02-12.3, 02-12.1, 02-12.4, 01-1 (incl. 02-3), 01-1.1 and 02-37 (p. 17, Figure 2-2):

• Multiple dumping areas were observed that included materials such as abandoned vehicles and parts, an aboveground storage tank, abandoned piping, unlabeled plastic bottles which appear to have contained oil, a gas pump, 55-gallon oil drums, and discarded 5-gallon hydraulic oil buckets. This type of waste is indicative of a possible hazardous material release, and thus indicates a REC. Although evidence of a material release (e.g., staining, stressed vegetation, leakage) was not noted during the inspection, given the type and condition of materials present, inability to determine original contents, and volume of abandoned waste, the possibility of a material release cannot be ruled out.

A Phase II ESA is recommended to investigate the impact of the dumped materials.

Two environmental database records were identified for a closed municipal landfill at Parcel 02-37. The Active Solid Waste and Closed Landfills, Landfill Closure Program records associated with the landfill indicate the suspected closure date as some time in the 1980's. However, the details do not provide a method of closure or if continued monitoring is required. Further investigation may be required.

3.12.1.2 <u>Aboveground Storage Tanks (ASTs)</u>

Four 500-gallon heating oil ASTs are present in the basement of the Existing LPOE Building. Each of the residences currently used by CBP Officers contain two 500-gallon heating oil ASTs located in the basement (JMT, 2024b). While JMT was not able to verify the condition and possible releases associated with the ASTs inside two of the four residences, the ASTs that were inspected appeared to be in good condition, free of rust and pitting, and without signs of past releases.

3.12.1.3 <u>Building Material Surveys</u>

An Asbestos Survey Report (Federal Occupational Health, 2012) details the identification of suspect asbestos—containing materials (ACMs) and bulk sampling that was performed at the Existing LPOE Building and CBP Officer housing. The report indicates that asbestos containing sheetrock, joint compound/paint, floor tile with mastic, insulation, and gray duct mastic were identified in the residences. Asbestos containing floor tile, sheetrock/joint compound, ceiling tile, and gray duct mastic were identified in the Existing LPOE Building.

3.12.2 Environmental Consequences

Alternative 1 - Action Alternative

Dumped materials with the potential to release petroleum or other hazardous substances were observed throughout the Alternative 1 – Action Alternative area and the occurrence of unreported spills or releases cannot be ruled out. Further assessment, such as a Phase II ESA, may be required to determine the presence of hazardous substances. GSA would consult with Maine Department of Environmental Protection, as appropriate. There would be **direct**, **short-term**, **minor**, **site-specific**, and **adverse** effects if there were accidental spills of hazardous materials, such as from construction vehicles or during the removal of existing fuel and other storage tanks.

GSA would develop a Materials Management Plan (MMP) to offer guidance on handling and disposal of unanticipated hazardous substances encountered during construction activities. Construction and demolition waste would be removed frequently to minimize contaminant runoff from standing waste. Removal and disposal of fuel and other storage tanks would be conducted using licensed contractors and all proper closure procedures. Accidental spills of hazardous materials (e.g., diesel fuel from vehicles, paint, solvents) would be minimized by implementing practices such as regular vehicle inspections and maintenance, proper storage of hazardous materials, maintaining a clean working environment, and adherence to a Spill Prevention, Control, and Countermeasure plan.

ACM waste identified in the 2012 Asbestos Survey Report would be produced from the demolition of the Existing LPOE Building and CBP Officer housing. The possibility of ACM and lead would

be considered during demolition of buildings within the Alternative 1 – Action Alternative area. Asbestos and lead encountered during demolition activities would be disposed of in accordance with state and federal regulations. BMPs for managing ACM during demolition may include adequately wetting all regulated ACMs, sealing the material in leak tight containers, and disposing of the ACMs as expediently as practicable. Lead–safe practices would be employed during demolition.

Given proper coordination with the appropriate state and federal regulation for cleanup and remediation activities during construction, the Action Alternative would result in **direct, long-term**, **minor**, **site-specific** and **localized**, and **beneficial** effects from the clean—up and remediation of hazardous materials.

At this time, the Project is not expected to impact the traffic volume, and therefore the number of vehicles passing through the Modernized LPOE carrying hazardous materials is not expected to increase. The potential for any spills or release of hazardous materials during normal operations would be minimal. CBP staff would continue to utilize existing inspection and safety procedures that are currently in place. BMPs would be in place to minimize the chance of a spill occurring, and any potential spill or leak would be addressed in accordance with applicable laws and regulations as soon as it is noticed. Overall, LPOE operations would result in **direct, long-term, negligible, site-specific,** and **adverse** effects.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. Impacts on unknown or possible buried environmental contamination and hazardous waste impacts would not occur. The No Action Alternative would result in **no effect** to hazardous materials.

3.13 Utilities

This section describes the utilities within the study area, such as potable water supply, sanitary sewer, electric supply, and telecommunications services. No city water or natural gas utilities feed the Existing LPOE.

3.13.1 Affected Environment

3.13.1.1 Potable Water Supply and Sanitary Sewer

The Existing LPOE and CBP residences are supplied with potable water from on-site wells with a filtration system (Dattner Architects, 2024).

The sanitary sewer system consists of a septic tank and leach field. The leach field is located to the southeast of the main building. Each of the four CBP residences has its own septic tank and leach field (Parsons, 2018).

3.13.1.2 Electric Supply

The existing single phase electrical service to the Existing LPOE is provided by Hydro-Québec, which owns the power lines in Canada and has a high voltage of 12,470 Volts to 13,800 Volts at the border. Hydro-Québec and Central Maine Power (CMP) have an agreement to step power down at the border to 240 Volts, for use at the Existing LPOE. Hydro-Québec supplies power to the border and CMP distributes power using CMP owned poles on the U.S. side including the Existing LPOE. The current Service Entrance Main Distribution Panel is a 120/240V 1ph, 3W, 400 Amp Panel. The Existing LPOE also has a 50-kilowatt (kW) generator which provides emergency power via an Automatic Transfer Switch (Dattner Architects, 2024). The emergency generator, located outside of the Existing LPOE Building, was installed in 2016. The emergency generator is a liquid propane type. There is an existing Generac engine generator rated 30 kW and all accessories located in the basement that was decommissioned in 2016 (Parsons, 2018).

3.13.1.3 <u>Telecommunications</u>

CBP provides internet services for the Existing LPOE. The existing T1/telephone lines come from overhead into the building down into the basement where the main telephone/communications board is located. A line is routed to the sever located on the 1st floor (Parsons, 2018). Cellular telephone service coverage in the study area is poor based on reception during the site visit. CBP operates a communications tower on-site.

3.13.2 Environmental Consequences

Alternative 1 – Action Alternative

Under the Action Alternative, existing utilities would require upgrades for the Modernized LPOE. Construction of the Modernized LPOE would occur in phases to ensure minimal disruption to the Existing LPOE. Utility infrastructure would be installed during the first phase of construction. While construction could result in temporary and minor outages for some utilities at the Existing LPOE due to construction of the Modernized LPOE and utility relocation and upgrades, any impacts would be temporary. A subsurface utility investigation would occur prior to any construction activities under the Action Alternative.

Construction crews would follow standard industry practices to minimize the chance of discovering unmarked utilities during construction work. These include locating and marking utilities prior to demolition and site preparation and coordination with utilities providers in the event of discovery of unmarked utilities.

The Modernized LPOE would be designed and built adhering to sustainable guidelines and the latest building standards and codes, ensuring that they are more energy and water efficient compared to existing facilities. In addition, renewable energy sources would be considered for viability and feasibility as the design progresses. After construction, the Modernized LPOE would be more energy efficient, but the facility would be larger than the Existing LPOE. There would not likely be significant increases in utility demands to accommodate the Modernized LPOE.

3.13.2.1 <u>Potable Water Supply and Sanitary Sewer</u>

The Modernized LPOE would include the installation of two new water supply wells and construction of a water supply system. The construction of new wells may require an application for the MLUPC Site Law Permit. Forms would be submitted to the Maine Department of Health and Human Services - Drinking Water Program (DHHS-DWP) proposing the well location and design, evaluating potential contaminant sources, and documenting compliance with the siting and setback requirements. Once approved, a Maine-licensed well driller would install the wells per design specifications. The well drillers would minimize soil erosion and effects on bedrock geology using the best available boring techniques.

The new wells would be sited in locations that meet the setback requirements of the Maine Drinking Water Rules, which include a minimum 300-foot setback distance to potential sources of contamination such as septic leach fields and stormwater infiltration systems; and a minimum 1,000- foot setback distance to regulated USTs intended for oil or chemicals (waivers may be available on a case-by-case basis). Once installed, the new wells would be tested for water quality and safe yield. Water samples would be analyzed by a certified laboratory for primary drinking water contaminants that are regulated by the Section 7.B and 7.C of the State of Maine Rules Relating to Drinking Water ("Maine Drinking Water Rules," 10–144 Code of Maine Regulations, Chapter 231) and the National Primary Drinking Water Regulations (40 C.F.R. Part 141).

The Modernized LPOE would rely on septic for sanitary treatment. The system would be sized to accommodate the planned number of employees, occupants of the CBP Officer housing, and fixtured counts. To reduce both initial construction and long-term maintenance costs, the leach field would be located close to the building(s) being served and preferably at a lower elevation to utilize gravity flow to the extent possible and avoid the need for more expensive sanitary lift stations.

In Maine, any changes to, or replacement of, the water supply and/or wastewater disposal system would need to be included and described in the application for the MLUPC Site Law Permit. Additionally, a new public water supply would need approval from Maine DHHS-DWP. A new wastewater system may require a permit under Maine Subsurface Wastewater Disposal Rules, 10–144 Code of Maine Regulations, Chapter 241 ("ME Wastewater Rules").

During construction there would be **no effect** on potable water supply and sanitary sewer demands as the Existing LPOE has its own dedicated water and sewer system. Since new potable water supply and sanitary sewer facilities would be constructed specifically for the Modernized LPOE, these facilities would have **no effect** on the facilities outside of the Modernized LPOE that are servicing the utility needs for the rest of the community.

3.13.2.2 <u>Electric Supply</u>

Energy demand would not be expected to increase during site preparation and the majority of the construction phase because construction equipment and vehicles are not electric and would not contribute to the energy demand of the LPOE. However, energy demand at the LPOE would increase temporarily during the final construction phase due to concurrent operations of temporary facilities, the Existing LPOE, and electrical commissioning of the Modernized LPOE.

Specific power and commissioning plans would be determined during the planning and design phase of this Project to determine the capacity of the electrical grid.

GSA would implement energy conservation measures into their design and operations and would generally require less utility service per square foot than the Existing LPOE. While the number of CBP staff and traffic flowing through the LPOE is not expected to increase, the modernized LPOE would also be larger than the existing LPOE; operation of the larger modernized buildings would likely increase the overall energy demand of the LPOE.

Based on the estimated power loads, the total connected load for the Modernized LPOE is roughly 1.9 megawatts. The total connected load would be more defined as the design progresses and exact LPOE equipment is provided. The current electrical service needs to be upgraded to three phase 480V to accommodate the Modernized LPOE demand load as well as 50 percent future expansion as stated in the 2023 CBP LPOE Design Standards. In order to provide the Modernized LPOE with three phase power, two additional phase conductors need to be provided from the nearest three phase pole owned by Hydro-Québec to the U.S. border. Coordination with CMP would be required to distribute power from the border to the Modernized LPOE. CMP would buy power from Hydro-Québec and the Modernized LPOE would buy power from CMP (Dattner Architects, 2024).

For emergency power, two 1250 kW standby 480V, 3 phase, 4 wire diesel fuel engine-generators with associated output distribution would be provided, sized at 150 percent each to support the emergency, legally required and optional standby loads as well as 50 percent future expansion as required the 2023 CBP LPOE Design Standards to support the Modernized LPOE (Dattner Architects, 2024). The diesel fuel engine-generators would be fully EPA compliant.

Geothermal energy would be considered as a renewable energy source for the Modernized LPOE. Maine regulates geothermal bores through the Maine DEP Underground Injection Control program. The Action Alternative would utilize a geothermal heat pump system that would require installation of a geothermal well field consisting of approximately 48, 400-foot-deep wells in an approximately 14,000 square foot field. The exact quantity of wells and configuration of the circuiting would be dependent on the geological analysis of the well field.

During construction, there would be **direct**, **short-term**, **minor**, **site-specific** and **regional**, and **adverse** effects on electric supply. After construction, the electric capacity of the Modernized LPOE would be outsized to accommodate expansion following CBP standards and geothermal energy would decrease energy needs for heating the Modernized LPOE, therefore there would be a **direct**, **long-term**, **minor**, **site-specific** and **regional**, and **beneficial** effect.

3.13.2.3 <u>Telecommunications</u>

The communications tower would be maintained. Cellular service would not be impacted by the work. CBP would provide telephone and internet service, which would not be impacted. There would be **no effect** on telecommunications under the proposed Action Alternative.

Alternative 2 - No Action Alternative

Under the No Action Alternative, no construction or modernization activities would occur at the Existing LPOE other than maintenance, repair, and alteration, as needed. **No effect** to utilities at the Existing LPOE are anticipated under the No Action Alternative.

3.14 Unavoidable Adverse Environmental Effects

Impacts from the Action Alternative on the environment have been described in detail in the previous individual resource sections of this chapter. **Table 3–12** provides a summary of unavoidable adverse environmental effects of the Project.

Table 3-12: Unavoidable Adverse Environmental Effects

Resource	Unavoidable Effects
Land Use and	During construction, there would be direct , short-term , minor , localized , and
Zoning	adverse effects on land use because of temporary road detours and temporary
_	lane shifts during construction.
Socioeconomic Resources	The Action Alternative would have direct , long-term , moderate , site-specific , and adverse effects to private citizens whose property is acquired for the Project. There would be direct , long-term , minor , localized and regional , and adverse effects to socioeconomics due to the loss of real estate tax revenue from the replacement of private property with federal property. There would also be direct , short-term , minor , site-specific , and adverse effects to access to local businesses due to lane closures, possible detours, and construction vehicles using local roads. The new traffic patterns would continue to bring inbound and outbound traffic close to the business community, affording them visibility and access in the vicinity of the Modernized LPOE. As a result, the Action Alternative would have
	direct, long-term, minor, localized, and adverse economic effects to local businesses after construction of the Modernized LPOE.
Traffic and Transportation	During construction, there would be direct , short-term , minor , localized , and adverse effects on traffic and transportation because of detours and traffic delays.
Geology, Topography, and Soils	Construction of the Modernized LPOE would have a direct , permanent , minor , localized , and adverse effect on geology due to the need for rock excavation and the potential effects to surrounding rock mass.
	During construction the effect to topography from Alternative 1 grading would be direct, permanent, moderate, site-specific, and adverse.
	During construction there would be direct and indirect , long-term , moderate , site-specific , and adverse effects to soils due to excavation, grading, and cut and fill operations.
Biological Resources	During construction there would be direct , indirect , long-term , minor , localized , and adverse effects due to forest clearing and removal of native plant species and from the potential spread of invasive species.
	During construction there would be direct , indirect , short-term , minor , localized , and adverse effects due to the loss and disturbance of available habitat and from construction and LPOE operation related disturbances.
	After construction there would be direct , indirect , long-term , minor , localized , and adverse effects on wildlife from the removal of habitat.

Resource	Unavoidable Effects
Biological	During and after construction there would be direct, short- and long-term,
Resources (Cont.)	minor, localized, and adverse effects to the Canada lynx and its suitable habitat due to noise and activity during construction and forest clearing. There would also be a direct, indirect, short- and long-term, minor, localized, and adverse effect on migratory birds due to the removal of potential breeding habitat and disturbance due to noise and activity during construction.
Water Resources	Construction of Alternative 1 would result in direct , permanent and short-term , minor , site-specific , and adverse effects to WOTUS following implementation of mitigation measures required by the permit.
	The Action Alternative would have direct , short-term , negligible , localized , and adverse effects to stormwater management during construction-related activities. The resulting effects to stormwater management after construction would be direct , long-term , negligible , localized , and adverse .
	During construction there would be direct , indirect , short-term , negligible , localized , and adverse effects to groundwater due to the impact of contaminants and erosion from drilling short-term and reductions in groundwater recharge long-term.
	After construction, the long-term effects of the Action Alternative would result in small reductions of ground recharge from the addition of impervious surfaces to the study area. The Action Alternative would result in direct, indirect, long-term, negligible, localized, and adverse effects to groundwater.
Cultural and Tribal Resources	GSA will coordinate with MHPC on an effects determination. Currently, the effect to the NRHP-listed resources is undetermined .
Air Quality	During construction there would be direct , short-term , minor , site-specific , and adverse effects due to increased emissions and fugitive dust.
Noise	During construction there would be direct , short-term , minor , site-specific , and adverse effects due to grading activity and construction equipment use.
Visual and Recreational Resources	During construction, there would be direct, short-term, minor, site-specific , and adverse effects because construction would detract from views of the surrounding landscape and make the area potentially unsafe for users.
	After construction there would be direct , long-term , minor , site-specific , and adverse visual effects due to larger structures added and increased infrastructure.
Hazardous Materials	During construction, there would be direct , short-term , minor , site-specific , and adverse effects if there were accidental spills of hazardous materials, such as from construction vehicles or during the removal of existing fuel and other storage tanks.
	After construction, there would be direct, long-term, minor, site-specific and localized , and beneficial effects from the clean-up and remediation of hazardous materials.
	At this time, the Project is not expected to impact the traffic volume, and therefore the number of vehicles passing through the Modernized LPOE carrying hazardous materials is not expected to increase. The potential for any spills or release of hazardous materials during normal operations would be minimal. Overall, LPOE operations would result in direct, long-term, negligible, site-specific, and adverse effects.
Utilities	During construction, there would be direct , short-term , minor , site-specific and regional , and adverse effects on electric supply.

3.15 Irreversible and Irretrievable Commitments of Resources

Section 102(C)(v) of NEPA [42 USC 4332] requires NEPA documents to address "any irreversible and irretrievable commitments of resources which would be involved in the Action Alternative should it be implemented." Irreversible commitments of resources mean losses to or impacts on natural resources that cannot be recovered or reversed. Irretrievable commitments are those that are lost for a period of time.

3.15.1 Irreversible Commitments of Resources

Under the Action Alternative, the following irreversible commitments of resources would occur:

- Consumption of fossil fuels (primarily diesel) and lubricants by heavy construction equipment (e.g., bulldozers and Caterpillars, graders, scrapers, excavators, loaders, trucks) during site preparation and construction activities;
- Materials used to develop and construct modernized LPOE structures, including cement/concrete, soil cement, steel, iron and other metallic alloys, copper wiring, polyvinyl chloride pipe, plastic, etc.;
- Energy, supplied by fossil fuels or some other source, used over the operational life of the Modernized LPOE; and
- Workforce labor for both the construction of and operation of the Modernized LPOE.

3.15.2 Irretrievable Commitments of Resources

As noted above, "irretrievable" commitments of resources are those that are lost for a period of time, but not permanently. The Action Alternative would entail the long-term loss of the landscaped, non-native vegetation within the study area. Mitigation measures and BMPs would be implemented to minimize impacts; they are summarized for each resource in **Table 3–13**.

Table 3-13: Summary of Mitigation Measures and BMPs

Zoning Socioeconomic	Mitigation Measures and BMPs GSA would coordinate with landowners and business owners to maintain access to their properties during and after construction. Consistent with 40 C.F.R. § 3312, GSA would consult with the local officials to design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements. GSA would notify the property owner of its intent to acquire and its appraisal obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value established by an approved appraisal. GSA would offer relocation assistance
Zoning Socioeconomic	to their properties during and after construction. Consistent with 40 C.F.R. § 3312, GSA would consult with the local officials to design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements. GSA would notify the property owner of its intent to acquire and its appraisal obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value
Socioeconomic	Consistent with 40 C.F.R. § 3312, GSA would consult with the local officials to design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements. GSA would notify the property owner of its intent to acquire and its appraisal obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value
Socioeconomic	design the Modernized LPOE in a manner consistent with the zoning requirements to the maximum extent practicable, without compromising security of the LPOE or CBP mission requirements. GSA would notify the property owner of its intent to acquire and its appraisal obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value
	obligations. GSA would determine the amount of just compensation to be offered for the private property; this amount would not be less than the fair market value
	services, payments, and other eligible benefits to any displaced persons in accordance with the policies and provisions in the Uniform Act, as needed. A traffic management plan would be prepared prior to the start of construction that would outline the anticipated timing, duration, and proposed phasing of any
	travel lane closures, traffic detours, and mitigation measures.
	The Modernized LPOE would incorporate signage to assist travelers as to how to navigate the new roadways including access to The Arnold Trail.
Traffic and	GSA, in coordination with Maine Department of Transportation, would create a
	traffic management plan that would outline the anticipated timing, duration, and proposed phasing of any travel lane closures, traffic detours, and temporary inspection areas. The traffic management plan would describe the potential impacts on Big Island Road during construction and any mitigation measures.
	Practices to reduce potential effects to surrounding rock mass would be adhered to, when possible, to minimize effects to geology within the study area.
	Stormwater management BMPs would be implemented to prevent or reduce soil erosion and soil pollution/contamination during and after construction. BMPs that GSA would consider include installing silt fencing and sediment traps; placing gravel or riprap for heavy vehicle transit; and reestablishing vegetation to minimize erosion and sedimentation. Revegetation with regionally appropriate native plant species of areas around the buildings, parking lots, and other infrastructure where soils remain exposed after construction would also minimize impacts over a longer term. To the extent practicable, existing disturbed and developed land within the study area would be used for staging construction equipment and stockpiling.
Resources	During construction, overall effects on vegetation would be minimized by concentrating the area of disturbance to the smallest area necessary to complete the Project. Tree clearing would be minimized to the extent practicable. Disturbed areas would be replanted with native vegetation, where feasible, after the end of construction. Some areas of grass and other low vegetation may incur short-term disturbance due to heavy equipment, vehicle passes, and foot traffic. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible. Staging areas would be established in previously disturbed and unvegetated areas to the extent possible. BMPs, such as equipment washing and proper disposal of invasive species found during construction activities, would be implemented to limit the introduction and establishment of invasive species.

Resource	Mitigation Measures and BMPs
Biological Resources (Cont.)	BMPs would be implemented during the construction and operation of the Modernized LPOE to minimize potential adverse effects to wildlife. Construction vehicles would observe speed limits to minimize the possibility for any wildlife-vehicle collisions. Staging and stockpile areas would be located within or immediately adjacent to the construction footprint within the study area to reduce the area of habitat disturbance.
	Mitigation measures for the Canada lynx are as summarized: Avoid tree clearing from May 1–July 15. If construction is conducted between May 1–July 15, inspect area for Canada lynx, drive slowly, and work during daylight hour. Permanent fencing must be permeable. Place ramp in any open pits. BMPs would be implemented, such as minimizing tree removal, and avoiding tree removal during the breeding season for protected migratory birds, to the greatest extent practicable.
Water Resources	Under the Action Alternative, mitigation for permanent impacts to wetlands would be required under the Clean Water Act (CWA) and Natural Resources Protection Act (NRPA) and would be administered by Maine Department of Environmental Protection (DEP). Compensation for those impacts that cannot be further avoided or minimized would be accomplished through payment to the In Lieu Fee Compensation Program.
	GSA would develop and implement a SWPPP for Maine DEP. The SWPPP would include erosion prevention, sediment control, and water quality requirements in controlling stormwater runoff and pollutants during construction and post construction.
	Spill prevention BMPs would be implemented to reduce the risk of contaminated sediments escaping the site via erosion or the risk of spilled materials (e.g., diesel fuels or oils) escaping the site via stormwater runoff during the construction phase. Drop cloths, proper storage of chemicals, and immediate treatment of spill areas with absorbents and soil removal are examples of BMPs that GSA would consider to mitigate the risk of spills.
	Well drillers for water and geothermal would not use materials or procedures which may adversely affect the public health, the drill site, and groundwater. All drilling fluids and contaminated drill cuttings, samples, or liquids would be disposed of properly. All drilling equipment which may have become contaminated during a drilling operation would be thoroughly cleaned and decontaminated before reuse. Wells would be sited such that there is no migration of contaminants into uncontaminated zones.
	Stormwater design would also be pursuant to the requirements of the Maine DEP Stormwater Management Standards, Chapter 500, related to water quality treatment; the Project's stormwater design would incorporate appropriate BMPs in conformance with Section 4.C.(3) and corresponding Appendices of Chapter 500.
	GSA would implement appropriate BMPs to minimize adverse effects to groundwater similar to the measures described above in the stormwater section.
Cultural and Tribal Resources	Cultural resource investigations and consultation in accordance with Section 106 will be initiated and would continue beyond publication of the Final EA. Consultation with MHPC will define mitigation measures.
Air Quality	GSA would require contractors to use the best available technology regarding construction equipment, to the extent possible, to minimize and/or mitigate vehicle emissions. Dust suppression would be used onsite to control particulates.

Resource	Mitigation Measures and BMPs
Noise	The Modernized LPOE would comply with U.S. Occupational Safety and Health Administration (OSHA) noise exposure levels during operation. Each alternative would be compliant with the Noise Control Act of 1972, and the Quiet Communities Act of 1978.
	GSA would consider using low-noise construction machinery with sound-dampening technology and low-noise engines, position noise sources farther away from sensitive areas like residences, informing nearby residents about construction plans and noise mitigation measures, and limiting construction activities to daylight hours to the maximum extent possible.
Visual and Recreational Resources	Mitigation measures to limit artificial light pollution would include directing light fixtures toward the ground, light sources with amber/warm colors, control light temperatures, and control the period and duration of artificial light use.
Hazardous Materials	GSA would develop a MMP to offer guidance on handling and disposal of unanticipated hazardous substances encountered during construction activities. Construction and demolition waste would be removed frequently to minimize contaminant runoff from standing waste. Removal and disposal of fuel and other storage tanks would be conducted using licensed contractors and all proper closure procedures. Accidental spills of hazardous materials (e.g., diesel fuel from vehicles, paint, solvents) would be minimized by implementing practices such as regular vehicle inspections and maintenance, proper storage of hazardous materials, maintaining a clean working environment, and adherence to a Spill Prevention, Control, and Countermeasure plan. BMPs for managing ACM during demolition may include adequately wetting all regulated ACMs, sealing the material in leak tight containers, and disposing of the ACMs as expediently as practicable. Lead—safe practices would be employed during demolition.
	BMPs would be in place to minimize the chance of a spill occurring, and any potential spill or leak would be addressed in accordance with applicable laws and regulations as soon as it is noticed.
Utilities	Construction crews would follow standard industry practices to minimize the chance of discovering unmarked utilities during construction work. These include locating and marking utilities prior to demolition and site preparation and coordination with utilities providers in the event of discovery of unmarked utilities.
	GSA would implement energy conservation measures into their design and operations and would generally require less utility service per square foot than the Existing LPOE.

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APPENDIX A: SCOPING REPORT



FINAL PUBLIC MEETING SCOPING REPORT

Coburn Gore Land Port of Entry Coburn Gore, Maine

Prepared for:

U.S General Services Administration Region 1 – New England



Prepared by Johnson, Mirmiran, and Thompson

Submitted: October 18, 2024

JMT Project No: 22-03611-001



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FIGURES

2-1 Coburn Gore LPOE Project Location

2-2 Coburn Gore LPOE Study Area and Vicinity

APPENDICES

Appendix A: Newspaper Advertisements

Appendix B: Press Release and Advertising on Social Media

Appendix C: Distribution List and Letter to Interested Parties

Appendix D: Public Meeting Materials

Appendix E: Meeting Sign-In Sheet and Follow-Up Email

Appendix F: Public Scoping Meeting Transcript

Appendix G: Index of Comments by Source and Date



ACRONYMS AND ABBREVIATIONS

CBP U.S. Customs and Border Protection
CEQ Council on Environmental Quality
CED Code of Federal Regulations

CFR Code of Federal Regulations
EA Environmental Assessment

EDT Eastern Daylight Time
EST Eastern Standard Time

GOV Government-owned Vehicle

GSA U.S. General Services Administration
HVAC Heating, ventilation, and air conditioning
JMT Johnson, Mirmiran, and Thompson, Inc

LEED Leadership in Energy and Environmental Design

LPOE Land Port of Entry

NEPA National Environmental Policy Act
NRHP National Register of Historic Places

POV Privately-owned vehicle

QR Quick-response

SITES Sustainable SITES Initiative

SR State Route U.S. United States

USC United States Code



1.0 Introduction

The United States (U.S.) General Services Administration (GSA) is preparing an Environmental Assessment (EA) to analyze the potential impacts of the proposed modernization and expansion of the existing Coburn Gore Land Port of Entry (LPOE) as required by the National Environmental Policy Act (NEPA) of 1969 (42 United States Code [USC] 4321-4347), the Council on Environmental Quality (CEQ) Regulations for Implementing the Procedural Provisions of NEPA (40 Code of Federal Regulations [CFR] 1500-1508), and the GSA Public Buildings Service's NEPA Desk Guide.

Johnson, Mirmiran, and Thompson, Inc (JMT), GSA's NEPA Contractor, prepared this scoping report on behalf of GSA to describe the proposed project, communicate details of the two public scoping meetings and the coordinating advertisement materials, and to summarize the comments received during the two public scoping periods. This document also includes:

- Appendix A: Newspaper Advertisements
- Appendix B: Press Release and Advertising on Social Media
- Appendix C: Distribution List and Letter to Interested Parties
- Appendix D: Public Meeting Materials
- Appendix E: Meeting Sign-in Sheet and Follow-up Email
- Appendix F: Public Scoping Meeting Transcript
- Appendix G: Index of Comments by Source and Date

GSA, with support from JMT, held a public scoping meeting on Thursday, October 26, 2023, from 5:00 to 7:00 PM Eastern Standard Time (EST) at the Coburn Gore LPOE Main Building. Comments were accepted during the public scoping period from October 2 to November 27, 2023.

After the first public scoping meeting, the Study Area was expanded to the south due to comments received during the first public scoping period and other due diligence. In order to provide an update to the public and solicit comments pertinent to the revised Study Area, GSA held a second public scoping meeting on Thursday, June 27, 2024, from 5:00 to 7:00 PM Eastern Daylight Time (EDT) at the Coburn Gore LPOE Main Building. Comments were accepted during the second public scoping period from May 31 to July 29, 2024.

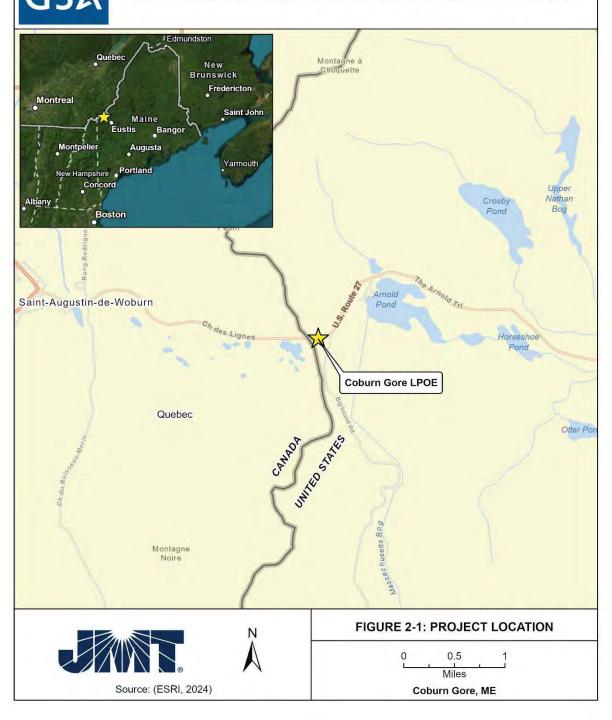
2.0 PROJECT DESCRIPTION

The Coburn Gore LPOE is a port of entry for vehicles and pedestrians crossing the U.S.- Canada border between Coburn Gore, Maine, and Woburn, Quebec, Canada. Coburn Gore is a small, unorganized township in an isolated setting about 20 miles northwest of the small town of Eustis, ME. The port accommodates commercial and non-commercial vehicles and focuses on the inspection and control of vehicles, goods, and people. See **Figure 2-1** below for a broad overview of the region.



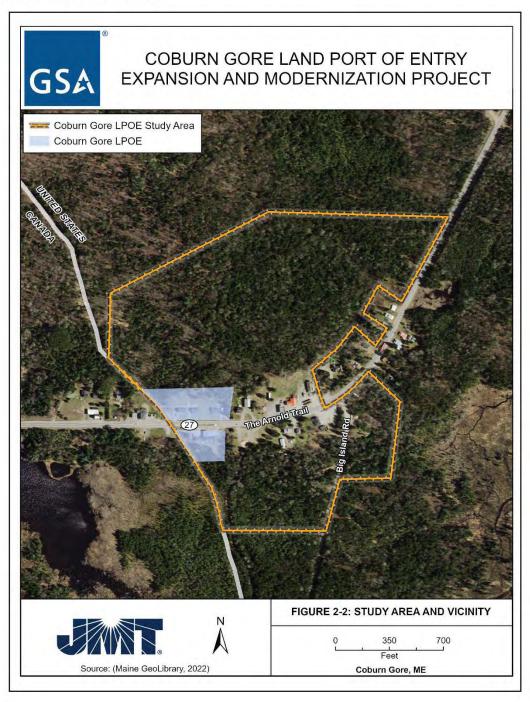


COBURN GORE LAND PORT OF ENTRY EXPANSION AND MODERNIZATION PROJECT





Adjacent land uses include the Canadian inspection station (Saint-Augustin-de-Woburn) to the west; four LPOE residences to the north of the existing LPOE, a small center of residential and commercial development along State Route (SR) 27, and undeveloped forested lands surrounding the area to the north, south, east, and west. See **Figure 2-2** below for an aerial view of the project area and vicinity.





The existing LPOE consists of a main building and four stand-alone residences on 3.6 acres. It is bisected by SR 27, with the southern half of the LPOE containing 1.38+/- acres and the main building and paved driveways. The northern portion of the site consists of 2.18+/- acres of land and includes the four residences. The main building and two of the residences were built in 1932 and are listed on the National Register of Historic Places (NRHP). Two additional residences were built in 1967 and are considered eligible for listing in the NRHP according to the Maine State Historic Preservation Office. Due to the lack of capacity for inspections of different traffic types (commercial, non-commercial, and pedestrian) and outdated facilities and technologies, the LPOE no longer functions adequately and poses safety and security risks for U.S. Customs and Border Protection (CBP) officers and the traveling public. The existing LPOE has spatial constraints, with limited interior space for offices and processing, limited separation between port operations and Officer's living quarters, and limited opportunity for expansion within its current footprint.

The proposed project would expand and modernize the Coburn Gore LPOE to improve the operational efficiency, safety, and security of CBP personnel and cross-border travelers at the LPOE. The proposed LPOE would be functional, accessible, and equitable for CBP and their operations and interactions with the public. All facility and infrastructure improvements proposed under the action alternatives would incorporate sustainable, climate-resilient, cyber-secure, and operationally efficient design. Specific sustainability goals include, but are not limited to:

- A net-zero ready facility:
- Use all-electric heating, ventilation, and air conditioning (HVAC) and plumbing equipment;
- 80% fossil fuel-energy generated reduction;
- Use GSA's green proving ground technology;
- Achievement of Leadership in Energy and Environmental Design (LEED) Gold and Sustainable SITES Initiative (SITES) Silver certification; and
- Whole-building embodied carbon reduction.

2.1 EXISTING FACILITIES

The Coburn Gore LPOE consists of the main building, which oversees two non-commercial lanes and one lane that can process permitted commercial traffic. The facility is open 24 hours per day, seven days a week, and processes non-commercial vehicles, buses, pedestrians, and limited commercial traffic. The main building is a two-story building which contains an office work area, privately-owned vehicle (POV) inspection booth, holding cells, an armory, bathroom and shower, relief quarters, IT room/closet, and a PPE room (Dattner A/E Team, 2024). The fuel tanks are located in the cellar and the generator is located outside. There is no occupiable space under the garages. The garages are too small for modern vehicles, so the space is used as storage/multipurpose space. The east wing of the garage was remodeled around 2006, and is used as a multipurpose space and mat room.

2.2 Proposed Alternatives

The EA will consider "action" alternatives and a "no action" alternative. The "action" alternatives may include the following activities:

 Constructing new LPOE facilities- Main building, commercial processing, a separate nonintrusive inspection, secondary inspection, government-owned vehicle (GOV) garage, traffic lanes, parking and supporting facilities;



- Acquiring additional land;
- Reuse, renovation, and/or removal of some or all the existing historical features on site;
- Constructing new LPOE housing;
- Creating a cul-de-sac at the end of SR 27;
- Grading for new LPOE facilities;
- Building a retaining wall for new LPOE facilities; and
- Constructing on-site stormwater management measures.

The "no action" alternative assumes that the existing LPOE would remain in its current state and continue to operate under current conditions.

3.0 NOTIFICATION OF SCOPING MEETING

This section summarizes the outreach conducted to inform the public of the Coburn Gore LPOE scoping meetings. GSA notified the public of both public scoping meetings using advertisements in the newspaper and letters to interested parties and adjacent property owners, and social media posts. Advertisements and meeting materials were provided in both English and French. GSA accepted public comments from October 2 to November 27, 2023, for the first scoping period and from May 31 to July 29, 2024 for the second scoping period.

3.1 Newspaper Advertisements

JMT published an advertisement in both English and French in *The Franklin Journal* on October 6 and October 13, 2023, prior to the first meeting, and on June 7 and June 14, 2024, prior to the second meeting. The advertisements stated GSA's intent to prepare an EA and conduct each scoping meeting; provided a brief description of the project; identified each public scoping meeting's time and location; and included instructions for submitting comments via email or through written comments via mail. **Appendix A** contains affidavits for the legal notices and the newspaper advertisements.

3.2 Press Release and Social Media

GSA distributed to local media and posted press releases on the GSA New England Region 1 website on October 18, 2023, prior to the first scoping meeting¹, and on June 18, 2024, prior to the second scoping meeting². Each press release briefly summarized the purpose of the scoping meeting, and provided details of each meeting's time, date, and location. **Appendix B** contains a screenshot of the press releases. A link to the press releases was also provided on the project website³.

To increase project visibility and in an effort to expand public participation in the first scoping meeting for the Coburn Gore LPOE Expansion and Modernization project, GSA advertised on several social media platforms. GSA posted a social media notice to the "U.S. General Services Administration New England Region" Facebook page on October 18, 2023. The Facebook post announced the scoping meeting and provided a link to the press release with the meeting details.

5

¹https://www.gsa.gov/about-us/gsa-regions/region-1-new-england/region-1-newsroom/press-releases/us-general-services-administration-to-host-publi-10182023

²https://www.gsa.gov/about-us/gsa-regions/region-1-new-england/region-1-newsroom/press-releases/us-general-services-administration-to-host-secon-06182024

³ http://gsa.gov/coburngore



Similarly, the "GSA New England Region" Twitter page posted a notice announcing the scoping meeting on October 18, 2023. **Appendix B** contains screenshots of the Facebook and Twitter posts.

3.3 Interested Parties Letter

A list of stakeholders was developed for the Coburn Gore LPOE which included state and local government officials; federal, state, and local agencies (including Canadian agency contacts); non-governmental organizations; and adjacent property owners or individuals with a known or potential interest in the project. The scoping letters were emailed to interested parties with available email addresses on October 2, 2023, prior to the first meeting, and May 31, 2024, prior to the second meeting. Hard copies were mailed to interested parties without email addresses on the same dates. Each letter provided background information on the project, the date and time of each public scoping meeting, and instructions on how to submit comments. **Appendix C** contains the list of interested parties identified for the Coburn Gore LPOE Expansion and Modernization project and a copy of the letters sent to interested parties. The Maine State Historic Preservation Office and the Tribal Historic Preservation Offices were contacted directly by GSA for each meeting.

4.0 Public Scoping Meeting

The purpose of each scoping meeting was to provide the public with information regarding the proposed project, answer questions, identify issues regarding the potential environmental impacts that may result from implementation of the proposed project, and gather information to determine the scope of issues to be addressed in the EA.

4.1 MEETING DETAILS AND LOCATION

2023 Public Scoping Meeting #1

GSA held the first public scoping meeting on Thursday, October 26, 2023, from 5:00 to 7:00 PM EST at the Coburn Gore LPOE Main Building. A total of 23 people attended the public meeting, in addition to GSA and JMT personnel. According to the U.S. Census Bureau (USCB) 2020 data, the population of the North Franklin unorganized territory totaled 41 people.

The meeting was held in an open-house format. Meeting posters were available in English and French to facilitate the discussion between GSA and the public. A French interpreter was available to provide language assistance services as needed. The posters provided background on the project and an explanation of the NEPA process. Throughout the public scoping meeting, the GSA team worked to encourage discussion and ensure that the public had ample opportunities to speak with project representatives.

GSA provided an informational handout that summarized the project background, NEPA process, and how to submit comments either at the meeting, via email, or via mail. Mailable comment forms were available for attendees who wished to provide written comments. The meeting handout also included a quick-response (QR) code with a direct link to an online form (also available in French) to submit comments. Attendees who signed in will be included on the distribution list for additional project email updates. **Appendix D** contains the handout, posters, and comment form for the public scoping meeting, which were also shared on the project website.



The meeting sign-in sheet is available in **Appendix E**. GSA followed up with meeting attendees and interested parties on November 9, 2023, via email with a reminder for how to submit written comments and to provide the handouts that were available at the public scoping meeting (see **Appendix E**).

2024 Public Scoping Meeting #2

Following GSA's decision to expand the Study Area, a second public scoping meeting was held on Thursday, June 27, 2024, from 5:00 to 7:00 PM EDT at the Coburn Gore LPOE Main Building. A total of 27 people attended the public meeting, in addition to GSA and JMT personnel.

The meeting was held in an open-house format. Oversized Study Area posters were available to facilitate the discussion between GSA and the public. A French interpreter was available to provide language assistance services as needed. The meeting began with remarks from GSA staff about the proposed project and moved into a question-and-answer session. Throughout the public scoping meeting, the GSA team worked to encourage discussion and information sharing and to ensure that the public had ample opportunities to speak with project representatives.

As with the first scoping meeting, GSA provided an informational handout that summarized the project background, NEPA process, and how to submit public comments either in-person at the meeting, via email, or via mail. Mailable comment forms were available for attendees who wished to provide written comments. The meeting handout also included a QR code with a direct link to an online form (also available in French) to submit comments. Attendees who signed in will be included on the distribution list for additional project email updates. **Appendix D** contains the handout, posters, and comment form for the public scoping meeting, which were also shared on the project website. The meeting sign-in sheet is available in **Appendix E**. The transcript of the public meeting is available in **Appendix F**.

5.0 Public Scoping Comments

GSA invited scoping comments from the public, agencies, and other interested parties on the proposed project. **Appendix G** contains an index of all comments received.

5.1 COLLECTING COMMENTS

GSA offered multiple ways to submit comments, including hard copy comment forms distributed at the public meeting, a QR code with a link to an online comment form, emails, and spoken comments at the public scoping meeting. GSA accepted comments throughout the first public scoping meeting's 56-day comment period and second public scoping meeting's 60-day comment period. GSA created a dedicated project email inbox (coburngore.LPOE@gsa.gov) specifically to receive public comments pertaining to this project.

5.2 SUMMARY OF COMMENTERS

JMT indexed received comments based on the source or commenter. Commenters included federal, state, and local agencies and members of the public. A total of 23 commenters provided input during the scoping period, 17 during the first scoping period and 6 during the second scoping period. **Appendix G** includes an index of comments including the commenter name, affiliation, and comment.



5.3 ISSUES IDENTIFIED DURING SCOPING MEETING #1

Table 5-1 shows the number of comments received by subject and commenter type during the first (October 2023) public scoping period. A total of 17 commenters submitted 34 comments (some commenters submitted more than one comment).

Table 5-1. Commenter Type and Comments by Subject, Scoping Meeting #1

Subject	Number of Agency Comments	Number of Public Comments	Total Number of Comments
Requests for Information	3	3	6
Historical Resources	0	1	1
Traffic and Transportation	0	4	4
Facility Design and Aesthetics	0	5	5
Dark Skies Protection	0	4	4
Recreation	0	1	1
Land Use	1	0	1
Socioeconomics/Business Concerns	0	3	3
Wildlife/Wildlife Habitat	1	2	3
Sustainability/Resilience	1	0	1
Wetlands and Water Quality	2	3	5
Total	8	26	34

5.4 ISSUES IDENTIFIED DURING SCOPING MEETING #2

Table 5-2 shows the number of comments received by subject and commenter type for the second (June 2024) public scoping period. A total of 6 commenters submitted 10 different comments (some commenters submitted more than one comment). This table does not include informal comments or questions raised during the public scoping meeting. Informal comments or questions identified in the second public scoping meeting are summarized in Section 5.7.

Table 5-2. Commenter Type and Comments by Subject, Scoping Meeting #2

Subject	Number of Agency Comments	Number of Public Comments	Total Number of Comments
Sustainability/Resilience	1	0	1
Facility Design and Aesthetics	0	4	4
Community Impacts	1	0	1
Utilities	0	1	1
Wetlands and Water Quality	2	0	2
Wildlife/Wildlife Habitat	1	0	1
Total	5	5	10



5.5 SUMMARY OF COMMENTS BY SUBJECT

This section summarizes the comments received during the public scoping period. The comments are organized into 13 unique subject categories as shown in Table 5-1 and 5-2 above.

5.5.1 Requests for Information

Six comments (three from agencies and three from the public) were submitted requesting additional information, including requests for more specialized information once the design has progressed further, and requests for additional information about the study area.

5.5.2 Historical Resources

One comment was submitted in support of preserving the historical buildings.

5.5.3 Traffic and Transportation

Four comments were submitted with concerns about traffic and transportation, including concerns about the proposed traffic flow and the potential impacts on businesses and the future development of the town, as well as access to adjacent properties, and potential increases in traffic through the LPOE and adjacent roadway.

5.5.4 Facility Design and Aesthetics

Nine comments were submitted regarding the proposed facility design and aesthetics. One comment was in support of keeping the aesthetics of the facility consistent with Maine and its environment. Other comments offered suggestions for the layout of the proposed facility, the use of adjacent property, and functionality improvements. Other comments were concerned that the project site would prevent the use of SR 27, would encroach on their properties, and would impact the location of a scenic highway.

5.5.5 Dark Skies Protection

Four comments were received regarding the effect the project may have on the dark night skies around the LPOE. The study area is located adjacent to the Mont-Megantic International Dark Sky Reserve and is about 18 miles from the Mont-Megantic Observatory, which is home to the largest scientific telescope on the East Coast. Commenters expressed concern over light pollution from the proposed LPOE and urged the study team to consider any strategies to reduce negative effects of artificial light coming from the facility.

5.5.6 Recreation

One comment was received regarding a proposed trail network that would pass through the study area and the proposed LPOE. The commenter expressed interest in communicating with the project team about the proposed trail and how recreational users of the trail could pass through the LPOE.

5.5.7 Land Use

One comment was received regarding consideration of compatibility of the proposed LPOE with the surrounding land uses and neighboring zoning development subdistricts.



5.5.8 Socioeconomics/Business Concerns

Three comments were received regarding the potential socioeconomic effects of the project and business concerns. Local businesses in the area access the existing roadway network and are patronized by customers crossing through the LPOE. Business concerns included concern that creating a dead-end/cul-de-sac would result in less customers patronizing the businesses or that this condition would affect business operations.

5.5.9 Wildlife/Wildlife Habitat

Four comments were received regarding wildlife and wildlife habitat including information about potential rare, threatened, or endangered species that may be in the affected area and comments about the effects of the project on existing forested areas and forest conservation easements.

5.5.10 Sustainability/Resilience

Two comments were submitted supporting actions that would increase the sustainability/ resilience of the proposed Coburn Gore LPOE. One commenter requested that the EA explain how the proposed design of the proposed action would meet the sustainability goals set forth for the project. Another commenter requested that the project design address climate change and its potential impacts on the new LPOE.

5.5.11 Wetlands and Water Quality

Seven comments were submitted regarding water quality. The comments requested that the Draft EA analyze the potential impacts on water quality, such as potential impacts to wetlands and streams, increased runoff pollution, or impacts from septic systems that could result from the proposed action.

5.5.12 Community Impacts

One comment was submitted regarding impacts on the community. The commenter suggested that the EA should address the effects that the construction and property acquisition would have on the local environment and community, and the commenter stressed the importance of stakeholder feedback and community engagement.

5.5.13 Utilities

One comment was submitted regarding the proposed utilities for the new LPOE. The commenter was concerned that the proposed power supply would be unreliable and expensive and was concerned about the water supply for Coburn Gore and the new LPOE.

5.6 SUMMARY OF INFORMAL COMMENTS BY SUBJECT

This section provides a high-level summary of the informal comments and questions voiced, but not formally recorded during the second public scoping meeting. For more specific detail of the questions and comments provided during the meeting, please refer to the meeting transcript provided in **Appendix F**. The comments are organized into 9 subject categories below.



5.6.1 Requests for Information

Requests for information included questions about the timeline of the EA process, the guidance documents that inform the NEPA process, the appearance of the study area map, and the purpose of the project.

5.6.2 Traffic/Transportation

Comments about traffic and transportation included concerns about traffic downstream caused by the renovation of the LPOE, processing times at the LPOE, and suggesting the involvement of the Maine Department of Transportation in the EA process.

5.6.3 Utilities

Comments about utilities included concerns about electricity source and cost, location and maintenance of power lines, and concerns about the source and cleanliness of drinking water.

5.6.4 Climate

Comments about the climate included concerns about severe winter weather and the effects of cold weather on the construction process.

5.6.5 Customs and Border Protection/Safety

Comments about the operations of CBP and the safety of Coburn Gore included concerns about extra personnel needed during construction, extra safety measures at the new LPOE, communication between Canadian Border Services and CBP, and immigration procedures at the new LPOE.

5.6.6 Siting

Comments about the siting of the new LPOE included concerns about the use of eminent domain and seizure of privately-owned lands and potential rerouting of SR 27.

5.6.7 Labor/Economy

Comments about labor and economic issues included concerns about using local versus imported labor, the cost of the project and the cost to taxpayers, and the agency that will be responsible for funding the project.

5.6.8 Dark Skies Protection

Comments about dark skies protection included concerns about light pollution from the construction and new LPOE impacting the nearby Dark Sky Reserve.

5.6.9 Hazardous Materials

Comments about hazardous materials included concerns about gasoline spills in the Study Area.

6.0 LIST OF REFERENCES

(Dattner A/E Team, 2024). Dattner A/E Team. 2024. Pre-design Feasibility Report- Coburn Gore Land Port of Entry. U.S. General Services Administration and U.S. Customs and Border Protection.

ESRI. 2024. World Street Map Basemap, Coburn Gore, ME. Accessed October 17, 2024.



Maine GeoLibrary. 2022. Regional Ortholmagery. https://gis.maine.gov/arcgis/services/imageryBaseMapsEarthCover/orthoRegional2022/ImageServer. Accessed October 17, 2024.

U.S. Census Bureau. 2020. "HISPANIC OR LATINO, AND NOT HISPANIC OR LATINO BY RACE." Decennial Census, DEC Redistricting Data (PL 94-171), Table P2, 2020, https://data.census.gov/table/DECENNIALPL2020.P2?q=P2&g=060XX00US2300751400. Accessed on October 17, 2024.



APPENDIX A: NEWSPAPER ADVERTISEMENTS

UMF Special EdProgram is now online

-The University of ings of \$5,880. Maine at Farmington is excited to announce special that its long-standing, nationally accredited With this new initia-Special Education Pro- tive, courses will be gram is now available fully online. Beginning in the Spring 2024 Semester, Farmington's new online modality will provide first-time students, place-bound students, and working MacLeod, UMF assisadults with the same quality Special Education courses that are available to Farmington's traditional residential students.

In addition, UMF Online Degree program qualifies for the New England Regional Program tuition discount for residents of Connecticut, Massachusetts, New Hampshire, Rhode Island, and Vermont for the

FARMINGTON 2023-2024 year-a sav-

UMF has prepared education teachers since 1963. taught by full-time special education faculty in a variety of online modality options, with no in-person instruction required.

According to Kate tant professor of Special Education, cultivating an inclusive and collaborative mindset, skill set, and heartset is critical to the work of this an effective special education teacher-a profession that is increasingly needed in Maine schools.

"We want folks who have a passion for creating more equitable

see UMF Page B6



Need to sell the old car?

Place an ad in the Franklin Journal Call 778-2075 for details

Newberry & Verch Duo deeply rooted in tradition

FARMINGTON — Old South Church Concert Series proudly presents the keepers of tradition, the duo of Joe Newberry and April Verch to Farmington on Monday, October 23. Doors open at 6:30pm. The concert begins at 7 p.m. Admission: Adults \$25, Seniors (65+) and Students \$20. Old South Church, located at 235 Main Street, is handicapped accessible.

Tickets can be reserved by calling/texting 207-491-5919, purchased online at Eventbrite link https://www.eventbrite. com/e/newberry-verch-in-concert-tickets-704497239207, or at the door. Cash or checks are accepted methods of payment at the door. Questions contact 207-491-5919 or by email oldsouthchurchconcerts@ gmail.com.

Growing up, Joe New-berry and April Verch absorbed traditions of home and hearth - in his Missouri Ozarks and her Ottawa Valley of Canada. Although they are on the road much of the year, the two musicians are fond of saying that they are rarely homesick, because their music means they always have a bit of home with them wherever they go.

Joe Newberry comes from a family of singers and dancers. He took up the guitar and banjo as a boy and learned fiddle tunes from great Missouri fiddlers. April Verch grew up listening to her dad's country band play at dances in the Ottawa Valley. She started step dancing at age three and fiddling at age six.

In a Newberry & Verch show, delighted audiences see first-hand the roots



Joe Newberry, left with April Verch, right.

of their music, their love strong musical connection. Original songs join timeless classics. Stories warm the heart and give audiences a chance to understand where their music comes from. Lively fiddle and banjo numbers dance steps to illustrate happy times when people made their own fun.

world for his clawham- abroad. mer banjo playing, Newberry is also a power-Brothers' version of his song "Singing As We Rise, "featuring guest vocalist Ricky Skaggs, won the 2012 IBMA "Gospel Recorded Performance Award". With Eric Gibson, he shared the 2013 IBMA "Song of the Year" It Music."

A longtime guest on A of performing, and their Prairie Home Companion, he was a featured singer on the Transatlantic Sessions 2016 tour of the U.K., and at the Transatlantic Session's debut at MerleFest in 2017. In addition to his work with April Verch, he plays combine with traditional in a duo with mandolin icon Mike Compton. He also plays and teaches at festivals and workshops Known around the in North America and

Before launching her professional career, Verch ful guitarist, singer and was the first woman to songwriter. The Gibson win both the Canadian Grand Masters and Canadian Open Fiddling Championships. In 2000, she formed "The April Verch Band," and together they have toured the world, performing in 18 different countries. She has released 14 solo re-Award for "They Called cordings to date, receiving JUNO, Canadian

Folk Music and Independent Music nominations and awards for several of those releases.

She has also released an instructional stepdance DVD, a book of original fiddle tunes, and a Canadian Fiddle tune teaching method for Mel Bay. Verch was one of 6 fiddlers who represented the Canadian fiddle tradition to the world at the 2010 Olympic Winter Games in Vancouver, as part of a segment called "Fiddle Nation" featured in the Opening Ceremonies.

Ever since Newberry & Verch met, and discovered a musical spark that few can match, they have toured across North America, Europe, and the U.K., including Nova Scotia's signature festival Celtic Colours International Festival, the Grey Fox Bluegrass Festival in New York state, and Celtic Connections in Glasgow, Scotland. Their 2018 CD, "Going Home," was released to wide acclaim.

In 2021 they released "On This Christmas Day," an album to accompany their annual Holiday Cheer Tour. Whether it is the power of two voices lifted in harmony, or the sound of traditional tunes calling people to get up and move, these two masters of tradition put on an unforgettable show.

And, when their feet kick up the dust in perfect rhythm and those two voices become one, Joe Newberry and April Verch make folks remember why this music existed in the first place. To learn more about the Newberry-Verch duo visit www. aprilverch.com/about/ newberry-verch/

LEGAL NOTICES

LEGAL NOTICE

Pursuant to MRSA Title 10: §1374. Self- Storage Act. The contents of household/personal property of persons listed below will be sold to satisfy operators lien. Sale will be held at the Four "K" Storage facility, 386 US Route 2 Wilton, ME on October 14, 2023, at 10:00 AM. - Kimberly Sweatt Unit # 504

TOWN OF FARMINGTON PUBLIC NOTICE

The Farmington Town Office will be closed on

Monday, October 9, 2023 in observance of the holiday.

Public Meeting on the Scoping and Development of an **Environmental Assessment for the** Coburn Gore Point Land Port of Entry Modernization Project

The U.S. General Services Administration (GSA) is preparing an Environmental Assessment (EA) to analyze potential impacts from the proposed modernization project at the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Maine. GSA is hosting a public meeting to provide project information, and to obtain written comments, on the scope of the EA on Thursday October 26, 2023, from 5:00 PM - 7:00 PM ET at:

Coburn Gore LPOE Main Building State Route 27 (The Arnold Trail) Coburn Gore, ME 04936

Written comments must be submitted to GSA by November 27, 2023 using one of the following methods:

- In-Person: At the meeting Email: coburngore.lpoe@gsa.gov with subject
- line "Coburn Gore EA"

· Mail: Send written comments by mail to:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Further information about the project can be viewed at: http://gsa.gov/coburngore. For more information, please contact Li Wang, Project Manager, GSA at (857) 246-6644 or coburngore.lpoe@gsa.gov.

STATE OF MAINE

140 MAIN STREET, SUITE 6 PROBATE NOTICES

TO ALL PERSONS INTERESTED IN ANY OF THE ESTATES LISTED BELOW: Notice is hereby given by the respective petitioners that they have filed the following instruments These matters will be heard at 8:30 A.M. or as soon thereafter as they may be, on the twenty-fifth day of October 2023. The requested actions may be taken on or after the hearing date if no interested persons appear to object. This notice complies with the requirement of 18-C M.R.S. § 3-403 and Maine robate Rule 4

Docket No. 1998-0171 Estate of HARRY E. DYKE, late of Chesterville, ME Petition for Formal Probate of Will or Appointment of Personal Representative or Both S. Clyde Ross, 183 Middle Street, Farmington

Docket No. 2023-0190 Estate of MAJORIE A. DYKE, late of Chesterville, ME Petition for Forma Adjudication of Intestacy and Appointment of Personal Representative or for Formal Adjudication of ntestacy Only S. Clyde Ross, 183 Middle Street, Farmington, ME 04938

Docket No. 2023-0194 Estate of RONALD STINSON McCARTHY, late of Farmington, ME Petition for formal Probate of Will or Appointment of Personal Representative or Both. Rhonda Hunt McCarthy, 113 Spruce Lane, Farmington, ME 04938

Dated: September 27, 2023

PROBATE COURT

/s/ Heidl P. Jordan, Register of Probate

Réunion publique sur la portée et l'élaboration d'une Évaluation Environnementale pour le projet de modernisation du port d'entrée terrestre Coburn Gore

La General Services Administration (GSA) des États-Unis prépare une Évaluation Environnementale (EE) pour analyser les impacts potentiels du projet de modernisation proposé au Port D'Entrée Terrestre de Coburn Gore à Coburn Gore, dans le Maine. La GSA organise une réunion publique pour fournir des informations sur le projet et pour obtenir des commentaires écrits sur la portée de l'EE le jeudi 26 octobre 2023, de 17h00 à 19h00 à:

Le Port D'Entrée Terrestre de Coburn Gore, Bâtiment Principal

Route 27 de l'État du Maine (également appelée Arnold Trail ou Arnold Pond Road), Coburn Gore, Maine 04936

Les commentaires écrits doivent être soumis à la GSA avant le 27 novembre 2023 en utilisant l'une des méthodes suivantes :

- En personne: lors de la reunion
- Par courriel à l'adresse suivante: coburngore.lpoe@gsa.gov avec pour ligne d'objet "Coburn Gore EA"
- Courrier: envoyer des commentaires écrits par courrier à:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Plus d'informations sur le projet peuvent être consultées à l'adresse suivante: http://gsa.gov/ coburngore.

Pour plus d'informations, veuillez contacter Li Wang, chef de projet, GSA au numéro suivant (857) 246-6644 ou par courriel à l'adresse suivante: coburngore.lpoe@gsa.gov.

Public Notices are a permanent and independent record of government and court actions. These include state and local government meetings, rule making, available contracts, zoning changes, and many more, as required by law. In addition, parties to some court proceedings, such as foreclosures, probate, and estate actions are required to publish notices to ensure notification of affected parties, as well as the general public. These notices also alert business owners, large and small, to potential government contractual jobs, helping to ensure economic activity across a level playing field. Public notices have existed to ensure transparency in all levels of government since the founding of the United States.

State and local notices are published in Maine newspapers and are also recorded at mainenotices.com, where anyone can browse or search notices, and sign up to receive email alerts when relevant notices appear.

Public Hearing Notice Town of Wilton Planning Board October 19, 2023 @ 7:00pm Wilton Town Office

Changes to US RT 2 Solar located at 3 Bryant Rd.

STATE OF MAINE

PROBATE COURT FRANKLIN, SS

NOTICE TO CREDITORS 18-C M.R.S. § 3-801 (1)

140 MAIN STREET, SUITE 6 FARMINGTON, M.

The following Personal Representatives have been appointed in the Estates noted. The first publication date of this notice is October 6, 2023. If you are a creditor of an Estate listed below, you must present your claim within four months of the first publication date of this Notice to Creditors or be forever barred.

You may present your claim by filing a written statement of your claim on a proper form with the Register of Probate of this Court or by delivering or mailing to the Personal Representative listed below at the address published by the Personal Representative's name a written statement of the claim indicating the basis therefore, the name and address of the claimant and the amount claimed or in such other manner as the law may provide. See 18-C M.R.S. § 3-804.

Docket No. 2023-0182 Estate of DEBRA LYNN BARTLETT, late of Temple, ME Ronald Lee Bartlett, 141 New Vineyard Road, Farmington, ME 04938

Docket No. 2023-0183 Estate of WENDALL J. KOLREG, SR., late of Jay, ME Theresa J. Tilton, 433 Crash Road, Jay, ME 04239

Docket No. 2023-0184 Estate of DOROTHY BARKER WHITE, late of Jay, ME Jeffrey P.

White, 668 Paris Hill Road, South Paris, ME 04281

Docket No. 2023-0187 Estate of RICHARD R. PUNSKY, late of Temple, ME Gary A.

Punsky, 38 Blandings Way, Biddeford, ME 04005 Docket No. 2023-0191 Estate of JOSHUA D. MACOMBER, late of Eustis, ME Elisabeth

Macomber, PO Box 34, Stratton, ME 04938

Docket No. 2023-0192 Estate of JOHN A. DISTEFANO, late of Farmington, ME Suzanne DiStefano, 301 Temple Road, Farmington, ME 04938

Docket No. 2023-0193 Estate of ALAN R. SMITH, late of Strong, ME Maria Janet

Lombardi, 1081 Franklin Road, Jay, ME 04239

Docket No. 2023-0195 Estate of KATHLEEN C. PORTER, late of Jay, ME Susan M. Lemieux, 465 Desert Pond Road, Mount Vernon, ME 04352 and Stacy L. Couture, 131 Wilson

Stream Lane, Farmington, ME 04938 Docket No. 2023-0200 Estate of BARBARA L. SMITH-BAKER, late of Weld, ME Lena E.

Smith, 189 West 89th Street, Apt. 9D, New York, NY 10024 Docket No. 2023-0205 Estate of LUCILLE I. ROLFE, late of Farmington, ME Patricia A

Mooar, 161 Morrison Hill Road, Farmington, ME 04938 Docket No. 2023-0209 Estate of RICHARD H. CONDON, late of Farmington, ME Robert

K. Condon, 122 Middle Street, Farmington, ME 04938

Dated: September 27, 2023

/s/ Heidi P. Jordan, Register of Probate 10/06/2023 & 10/13/2023

Home Plates: A great recipe for apple pie was the least of it

By Joyce Weldon

My mother-in-law, Edie, was born in 1906 and as a teenager took the train from North Woburn into Boston to attend a young lady's cooking school. She learned methods there that are no longer taught today, baking and cooking everything from scratch. Over the years that I had the joy of knowing her, she taught me many things I would not have learned anywhere else, like what to do with parsnips and turnips. which I had never heard of, and how to make wonderful turkey stuffing.

She taught me, most of all, how to love people. She was a nurse in a local nursing home until age 85, and she loved each resident like they were family. Over the years, she also taught me how to love my husband and children, without saying a word. She was famous in the family for her apple pie, which she continued to make well into her 90s. I have tried for years to make an apple pie like hers, even going so far as to watch her and write down every step. However, when I tried to repeat the process, it was never

Edie would stick out her arthritic hands and say, "It's in the hands." My hands are still trying after all these years.

Edie's Apple Pie

I have adjusted the recipe over the years, mainly using less extra Crisco and mixing the apples, sugar and spices in a bowl with a tablespoon of flour (for thickening) before placing the filling in crust and then dotting it with butter. But this is the recipe just as she made it.



PHOTO COURTESY OF JOYCE WELDON Edie, apple pie maker extraordinaire.

FOR THE CRUST: 1 ½ - 1 ¾ cups flour

Shake of salt

5 tablespoons of Crisco Enough water to make it slightly sticky (mixing as adding)

Mix together with a fork until Crisco is pea size and incorporated. Use your hands and divide dough in 2 pieces. Lightly flour a board and roll out to fit your round pie pan with slight amount hanging over the sides. Put a small amount of Crisco on bottom of pie pan. Fold dough in half and put in pan and spread over entire

FOR THE PIE:

Lightly sprinkle the crust to our won- Joyce Weldon with nutmeg and place in 3-4 peeled, sliced Cortland apples. Dot with about 3 teaspoons of butter. Then sprinkle apples with about 3/4 cup of sugar, 1/4 teaspoon each cinnamon and nut-

Roll out top crust. Sprinkle with nutmeg and place over apples, nutmeg-side down. Shake a wet hand of water over top crust. Lift the sides to press out any air and fold top edge under bottom crust. Crimp top and bottom crust together. Then poke holds with a fork in the top crust and gently rub top crust with

140 MAIN STREET, SUITE 6



PHOTO COURTESY OF JOYCE WELDON Edie's Apple Pie

a light amount of Crisco. Also sprinkle with water (about 10 drops with a shake of the hand) and lightly sprinkle with flour.

Cover the pie crust edge with strips of cloth or foil to prevent excessive browning. Bake at 400 degrees about 40 minutes or until crust is brown and juices begin to bubble through crust.

Remove cloth from edges for the last 15 minutes of baking.

THE COOK: Joyce Weldon



derful home in

New Gloucester, where I am a basic cook for my husband and myself. Over the years I learned to cook mainly from a Betty Crocker cookbook purchased in college and I've lots of recipes passed on from ladies in our churches. Neither of my working parents liked to cook and didn't pass on any cooking skills, all the more reason why my amazing mother-in-law (who lived to be 104 and whose cooking was loved by all) was such a great person and instructor in my life. Aside from daily cooking and trying out new cookie recipes, I love to cross stitch, crochet, and read

murder mysteries.

PHILLIPS continued from Page B1

50s, 60s, 70s, the group continued to patronize The Ocean View Restaurant. However, throughout the decades, as their tastes became ever more "refined", their "acuity" might have begun to dim,

Of course, you had to be there to get the full impact of all those decades on the lovely ladies who were first seen fussing with their lipsticks and giggling about boys and were now wearing hearing aids and using walking sticks and, perhaps, experiencing a bit of memory loss, as well.

In the last scene of the skit, all were gathered once again to decide where to go for dinner that evening. To the audience's great delight, the overwhelming response was, of course, The Ocean View Restaurant "because, you know, we've never been there..."

Following a brief intermission, during which the audience was encouraged to check out the snacks and beverages for sale at the back of the auditorium, Act II opened with "Hunting Camp", featur-ing Chris Hardy, Bruce Godin, Steve Mitchell, Milt Baston, and Duane

Bruce Godin also performed a soliloquy of "Hello, Muddah, Hello, Faddah" to a recording of the original tune by Alan Sherman.

The Mt. Abram duet, Freddy, and Evan, returned to perform a second number, the Road Jack" by Ray Charles.

The last act of the evening's entertainment was The Dancers: Sharon Jones with "Bob", Dolly Bodine with "Chris". Sandra Curtis with "Moe", BJ Bangs with "Egor", and Paula Kane



PAULA KANE PHOTO

Bruce Godin, performing "Hello Faddah, Hello Muddah."

with "Elvis". The group danced to "The Great Pretender" by Elvis Presley and received a lesson on how to do the Macarena from Harmony Cox and June Locklan.

A special thank you goes to Walmart for providing the broomstick partners, whose "personalities" and costumes were created by the ladies. The broomstick partners will be on display at the Scarecrow

Reunion.

This event was sponsored in part by Pat Matulaitis, Ginni Robie, Mt. Timber Frames, and Adams Bros. Monument Company.

All of PACC's activities this year are underwritten by Edmunds' Market, Dark Star Fabrics, Mike Soboleski, Eastman Park, Saviello's EPCS LLC, and Mike and Ginny Auger.



PAULA KANE PHOTO

Tom Skolfield, recites The Cremation of Sam McGee by Robert

LEGAL NOTICES

STATE OF MAINE

PROBATE COURT **PROBATE NOTICES**

TO ALL PERSONS INTERESTED IN ANY OF THE ESTATES LISTED BELOW: Notice is hereby given by the respective petitioners that they have filed the following instruments These matters will be heard at 8:30 A.M. or as soon thereafter as they may be, on the twenty-fifth day of October 2023. The requested actions may be taken on or after the hearing date if no interested persons appear to object. This notice complies with the requirement of 18-C M.R.S. § 3-403 and Maine Drohata Dula A

Docket No. 1998-0171 Estate of HARRY E. DYKE, late of Chesterville, ME Petition for Formal Probate of Will or Appointment of Personal Representative or Both S. Clyde Ross, 183 Middle Street, Farmington

ME 04938 Docket No. 2023-0190 Estate of MAJORIE A. DYKE, late of Chesterville, ME Petition for Forma Adjudication of Intestacy and Appointment of Personal Representative or for Formal Adjudication of Intestacy Only S. Clyde Ross, 183 Middle Street, Farmington, ME 04938

Docket No. 2023-0194 Estate of RONALD STINSON McCARTHY, late of Farmington, ME Petition for formal Probate of Will or Appointment of Personal Representative or Both. Rhonda Hunt McCarthy, 113 Spruce Lane, Farmington, ME 04938

Dated: September 27, 2023

/s/ Heidi P. Jordan, Register of Probate

Réunion publique sur la portée et l'élaboration d'une Évaluation Environnementale pour le projet de modernisation du port d'entrée terrestre Coburn Gore

La General Services Administration (GSA) des États-Unis prépare une Évaluation Environnementale (EE) pour analyser les impacts potentiels du projet de modernisation proposé au Port D'Entrée Terrestre de Coburn Gore à Coburn Gore, dans le Maine. La GSA organise une réunion publique pour fournir des informations sur le projet et pour obtenir des commentaires écrits sur la portée de l'EE le jeudi 26 octobre 2023, de 17h00 à 19h00 à:

Le Port D'Entrée Terrestre de Coburn Gore, Bâtiment Principal

Route 27 de l'État du Maine (également appelée Arnold Trail ou Arnold Pond Road),

Coburn Gore, Maine 04936

Les commentaires écrits doivent être soumis à la GSA avant le 27 novembre 2023 en utilisant l'une des méthodes suivantes :

- En personne: lors de la reunion
- Par courriel à l'adresse suivante: coburngore.lpoe@gsa.gov avec pour ligne d'objet "Coburn Gore EA"
- Courrier: envoyer des commentaires écrits par courrier à:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Plus d'informations sur le projet peuvent être consultées à l'adresse suivante: http://gsa.gov/ coburngore.

Pour plus d'informations, veuillez contacter Li Wang, chef de projet, GSA au numéro suivant (857) 246-6644 ou par courriel à l'adresse suivante: coburngore.lpoe@gsa.gov.

Public Notices are a permanent and independent record of government and court actions. These include state and local government meetings, rule making, available contracts, zoning changes, and many more, as required by law. In addition, parties to some court proceedings, such as foreclosures, probate, and estate actions are required to publish notices to ensure notification of affected parties, as well as the general public. These notices also alert business owners, large and small, to potential government contractual jobs, helping to ensure economic activity across a level playing field. Public notices have existed to ensure transparency in all levels of government since the founding of the United States.

State and local notices are published in Maine newspapers and are also recorded at mainenotices.com, where anyone can browse or search notices. and sign up to receive email alerts when relevant notices appear.

Public Hearing Notice Town of Wilton Planning Board October 19, 2023 @ 7:00pm Wilton Town Office

Changes to US RT 2 Solar located at 3 Bryant Rd.

Public Meeting on the Scoping and Development of an **Environmental Assessment for the** Coburn Gore Point Land Port of Entry Modernization Project

The U.S. General Services Administration (GSA) is preparing an Environmental Assessment (EA) to analyze potential impacts from the proposed modernization project at the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Maine. GSA is hosting a public meeting to provide project information, and to obtain written comments, on the scope of the EA on Thursday October 26, 2023, from 5:00 PM - 7:00 PM ET at:

Coburn Gore LPOE Main Building State Route 27 (The Arnold Trail) Coburn Gore, ME 04936

Written comments must be submitted to GSA by November 27, 2023 using one of the following methods:

- In-Person: At the meeting
- Email: coburngore.lpoe@gsa.gov with subject line "Coburn Gore EA"

 Mail: Send written comments by mail to: General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Further information about the project can be viewed at: http://gsa.gov/coburngore. For more information, please contact Li Wang, Project Manager, GSA at (857) 246-6644 or coburngore.lpoe@gsa.gov.

FARMINGTON SELECT BOARD PUBLIC HEARING

153 Farmington Falls Road Tuesday, October 24, 2023 at 6:30 PM **Downstairs Meeting Room**

The Farmington Select Board will conduct a Public Hearing for the purpose of presenting details and to solicit comments for the acceptance of Riverside Greenhouses and Florist LLC to the State of Maine Community Development Block Grant Economic Development Program as part of the Project Development Phase. The purpose of the grant funds is to construct a 30' x 80' heated year-round greenhouse and create four new jobs. Comments may be submitted in writing to: J. Stevens Kaiser, Code/Planning Officer, 153 Farmington Falls Road, Farmington, ME 04938 at any time prior to the hearing. TDD/TTY users may call 207-778-5873.

All interested parties are welcome to attend.

If you are physically unable to access any of the Town's programs or services, please call Cindy Gelinas at 778-5874 or 778-6538 so that accommodation can be made.

PROBATE COURT RANKLIN, SS

STATE OF MAINE

140 MAIN STREET, SUITE 6 FARMINGTON, M

NOTICE TO CREDITORS 18-C M.R.S. § 3-801 (1)

The following Personal Representatives have been appointed in the Estates noted. The first publication date of this notice is October 6, 2023. If you are a creditor of an Estate listed below, you must present your claim within four months of the first publication date of this Notice to Creditors or be forever barred.

You may present your claim by filing a written statement of your claim on a proper form with the Register of Probate of this Court or by delivering or mailing to the Personal Representative listed below at the address published by the Personal Representative's name a written statement of the claim indicating the basis therefore, the name and address of the claimant and the amount claimed or in such other manner as the law may provide. See 18-C M.R.S. § 3-804.

Docket No. 2023-0182 Estate of DEBRA LYNN BARTLETT, late of Temple, ME Ronald Lee Bartlett, 141 New Vineyard Road, Farmington, ME 04938

Docket No. 2023-0183 Estate of WENDALL J. KOLREG, SR., late of Jay, ME Theresa J. Tilton, 433 Crash Road, Jay, ME 04239

Docket No. 2023-0184 Estate of DOROTHY BARKER WHITE, late of Jay, ME Jeffrey P.

White, 668 Paris Hill Road, South Paris, ME 04281

Docket No. 2023-0187 Estate of RICHARD R. PUNSKY, late of Temple, ME Gary A Punsky, 38 Blandings Way, Biddeford, ME 04005

Docket No. 2023-0191 Estate of JOSHUA D. MACOMBER, late of Eustis, ME Elisabeth Macomber, PO Box 34, Stratton, ME 04938

Docket No. 2023-0192 Estate of JOHN A. DISTEFANO, late of Farmington, ME Suzanne

DiStefano, 301 Temple Road, Farmington, ME 04938

Docket No. 2023-0193 Estate of ALAN R. SMITH, late of Strong, ME Maria Janet

Lombardi, 1081 Franklin Road, Jay, ME 04239 Docket No. 2023-0195 Estate of KATHLEEN C. PORTER, late of Jay, ME Susan M. Lemieux,

465 Desert Pond Road, Mount Vernon, ME 04352 and Stacy L. Couture, 131 Wilson Stream Lane, Farmington, ME 04938 Docket No. 2023-0200 Estate of BARBARA L. SMITH-BAKER, late of Weld, ME Lena E.

Smith, 189 West 89th Street, Apt. 9D, New York, NY 10024 Docket No. 2023-0205 Estate of LUCILLE I. ROLFE, late of Farmington, ME Patricia A

Mooar, 161 Morrison Hill Road, Farmington, ME 04938 Docket No. 2023-0209 Estate of RICHARD H. CONDON, late of Farmington, ME Robert

K. Condon, 122 Middle Street, Farmington, ME 04938

Dated: September 27, 2023

/s/ Heidi P. Jordan, Register of Probate 10/06/2023 & 10/13/2023

The Western Maine Weeklies

The Franklin Journal • Livermore Falls Advertiser • Advertiser Democrat Bethel Citizen • The Rangeley Highlander

187 Wilton Road, Farmington ME 04938

(207) 778-2075 • Fax (207) 778-6970

Date: July 31, 2024

Re: JMT - Johnson, Mirmiran & Thompson, Inc 40 Wight Avenue, Hunt Valley, MD 21030

This is to certify that notices re: Coburn Gore Public Meeting on the Scoping and Development French version

Appeared in: (X) The Franklin Journal and () Livermore Falls Advertiser () The Advertiser Democrat ()

The Rangeley Highlander on

Franklin Journal – June 7, 2024 and June 14, 2024

Please see the attached tear sheet (s) for the ad as it appeared.

Michael Blanchet

Western Maine Weeklies Advertising Sales Manager

Sun Journal-Franklin Journal Sun Media Group Publications

207-780-9052

STATE OF MAINE

COUNTY OF FRANKLIN: SS

Then personally appeared before me the above named and acknowledged the foregoing instrument to be the free act and deed of (X) The Franklin Journal () Livermore Falls Advertiser () The Advertiser

Democrat () The Rangeley Highlander.

Notary Public

My commission expires:

SANDRA M. GRONDIN Notary Public, State Of Maine My Commission Expires January 8, 2025 State Registry, participants to FMH.

sessment Systems) reading to ten individuals will be then pledge to a one-year test and math at a 9th grade accepted into the program. employment commitment level which can be taken at Your first step is to apply! a local Adult Education.

The deadline to apply is health.org. Search by job

Visit www.careersatmaine-

Public Meeting on the Scoping and Development of an Environmental Assessment for the Coburn Gore Point Land Port of Entry Modernization Project

The U.S. General Services Administration (GSA) is preparing an Environmental Assessment (EA) to analyze potential impacts from the proposed modernization project at the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Maine. Concurrently GSA will coordinate and comply with the National Historic Preservation Act Section 106 as the current main building located on site is listed on the National Register of Historic Places (NRHP). A public meeting was held on October 26, 2023 to solicit public comment on the proposed project. Since that time, project development has continued and the need to expand the study area has been identified.

GSA will host a second public meeting on Thursday, June 27th, from 5:00 PM - 7:00 PM, with a project update starting at 5:15 p.m. GSA will provide updated information on the expanded study area to the attendees. The meeting will be held at:

Coburn Gore LPOE Main Building State Route 27 (The Arnold Trail) Coburn Gore, ME 04936

Written comments must be submitted to GSA by July 29, 2024 using one of the following methods:

- In-Person: At the meeting
- Email: coburngore.lpoe@gsa.gov with subject line "Coburn Gore EA"
- Mail: Send written comments by mail to: General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

A French translator will be present at the public meeting. To request additional special accommodations such as an American Sign Language interpreter or other audio/visual aids, please email coburngore.lpoe@gsa.gov before June 12, 2024. Further information about the project can be viewed at: http:// gsa.gov/coburngore. For more information, please contact Li Wang, Project Manager, GSA at (857) 246-6644 or coburngore.lpoe@gsa.gov.

jualifications to help you nove along a career path-



...In addition to discussing and voting on changes to the by-laws, we will be electing Officers and Trustees whose terms are expiring. Potluck dinner starts at 6pm. prior to our business meeting. We would love to have all members of FHS attend to vote on the proposed changes. The Board welcomes input and questions from the membership regarding the proposed clarifications and additions to the current by-laws.

Réunion publique sur la portée et l'élaboration d'une Évaluation Environnementale pour le projet de modernisation du port d'entrée terrestre Coburn Gore

La General Services Administration (GSA) des États-Unis prépare une Évaluation Environnementale (ÉE) pour analyser les impacts potentiels du projet de modernisation proposé au Port D'Entrée Terrestre de Coburn Gore à Coburn Gore, dans le Maine. Parallèlement, la GSA coordonnera et se conformera à l'article 106 du National Historic Preservation Act (Loi sur la préservation historique nationale), car le bâtiment principal actuel situé sur le site est répertorié dans le National Register of Historic Places (NRHP) (registre national des lieux historiques). Une réunion publique a eu lieu le 26 octobre 2023 pour solliciter les commentaires du public sur le projet proposé. Depuis, le développement du projet s'est poursuivi et la nécessité d'élargir la zone d'étude a été identifiée.

La GSA tiendra une deuxième réunion publique le jeudi 27 juin 2024, de 17h00 à 19h00, avec une mise à jour du projet commençant à 17h15. La GSA fournira aux participants des informations mises à jour sur la zone d'étude élargie. La réunion aura lieu à :

Le Port D'Entrée Terrestre de Coburn Gore, Bâtiment Principal Route 27 de l'État du Maine (également appelée Arnold Trail ou Arnold Pond Road), Coburn Gore, Maine 04936

Les commentaires écrits doivent être soumis à la GSA avant le 29 juillet 2024 en utilisant l'une des méthodes suivantes

- En personne : lors de la réunion
- Courriel: Envoyer un courriel à l'adresse suivante: coburngore.LPOE@gsa.gov avec pour ligne d'objet "Coburn Gore EA"
- Courrier : Envoyer des commentaires écrits par courrier à : General Services Administration Attention: Li Wang, Project Manager T.P. O'Neill Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

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B6 Friday, June 7, 2024 The Franklin Journal



Courtesy of CHA Architecture, P.C.

Each age-specific primary classroom is represented by an iconic residential form gable, gambrel, sloped roof or curved roof - that create welcoming entries to each classroom and are echoed inside each room as scaled down niches for imaginative play and gathering.



An initiative championed at UMF, nature-based education is the intentional use of nature in all learning environments, which benefits children with physical and social/emotional development and confidence building.

Sweatt-Winter Center wins prestigious design award

new, state-of-the-art University of Maine at Farmington Sweatt-Winter Child Care and Early Education Center designed by CHA Architecture, P.C., of Portland, has won a prestigious Maine AIA (American Institute of Architects) design award. The award was announced at a public event on May 9, and the Sweatt-Winter Center will be featured along with other award-winning projects, in the June Maine Home + Design magazine.

The vision for the new 10,000 sq. ft. center was developed over a two-year stakeholder process that pri-

home, and to feature a connature-based education. at UMF, nature-based edenvironments, which benefits children with physical and social/emotional de- formed a former call center velopment and confidence on the UMF campus into building.

"The new Sweatt-Winter Center's award-winning to nature-based childcare about UMF's commitment children from infants to ear-

FARMINGTON —The oritized the new space con- to providing quality childveying a feeling of safety care and well-prepared and comfort, similar to the early childhood educators security a child feels in their for families in Maine," said Joseph McDonnell, UMF nection to the outdoors and president. "In addition to the natural world through providing top notch, naa comprehensive focus on ture-based childcare and education, the center's An initiative championed unique lab school is preparing UMF students as ucation is the intentional the next generation of early use of nature in all learning childhood educators, leaders and professionals."

The design project transprovides expanded access

ly school age.

It is also the University's vital lab school where teacher education students in UMF's long-standing Early Childhood Education programs have hands-on Franklin County area, inexperience becoming tomorrow's educators. UMF directly students work with the center's children to observe and understand children's play, behavior, increase enrollment in its learning styles and developmentally appropriate teaching practices. Observation areas and cutting-edge, an innovative facility that real-time digital observation capabilities create an enhanced learning envidesign speaks volumes and early education for ronment for UMF students comed dozens of children,

hood Education program participants in the state.

The new building was designed to create 20 new slots for children in the cluding a new infant program for children 6 weeks to 18 months and a toddler program for children 18 months to age 3, as well as undergraduate and graduate early childhood education programs by at least

Since relocating to the new building in October 2023, the center has welthat can also be shared with introduced its new infant

way or up a career ladder

satellite UMF Early Child- and toddler program, hosted a regional conference on nature-based playscapes and has spurred the addition of a nature-based graduate certificate program in the UMF education program.

Funding for the expansion came from voter-approved state bonds, Governor Mills' Jobs & Recovery Plan and Congressionally ed Spending requested by the System and secured by U.S. Sen. Susan Collins. The Lennox Foundation contributed \$100,000 specifically designated for the outdoor nature-based areas.

CNA apprentice opportunity offered, earn-while-you-learn

Franklin Community Health Network is excited to offer an employment opportunity for individuals looking to become a Certified Nursing Assistant (CNA). This is a 36-hour earnwhile-you-learn employment opportunity that pays students to attend school to obtain their CNA license.

Successful applicants' employment for the first 5-7 weeks will be paid classroom hours Tuesday through Thursday as part of an accelerated CNA curriculum followed by paid clinical rotation at Franklin Memorial Hospital (FMH). Students will also work one shift per week on the Medical Surgical Unit while in

Upon successful completion of the course, passing the State CNA exam and successful acceptance to the State Registry, participants then pledge to a one-year employment commitment to FMH.



SUBMITTED PHOTO

Earn while you learn, build your qualifications to help you move along a career path-

a local Adult Education.

The deadline to apply is health.org. Search by job

All applicants must first June 24 with a start date of title: CNA Apprentice and pass the CASAS (Compre- July 22 and interviews are hensive Adult Student As- currently taking place. Six test and math at a 9th grade accepted into the program. level which can be taken at Your first step is to apply! Visit www.careersatmaine-

location Farmington.

This opportunity may be sessment Systems) reading to ten individuals will be the first of several health care stackable credentials over time to build your qualifications to help you move along a career path-

to potentially different and higher-paying jobs, such as a Registered Nurse, Medical Assistant, or Certified er at 779-2554 or Nicolle Surgical Technician.

For more information reach out to Tania Dawson, MSN, RN, CHPN, FMH Clinical Resource Manag-Godbout at 779-2569.

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LEGAL NOTICE

Notice of proposed amendments to the By-Laws Pursuant to Article XI of the By-Laws of the Farmington Historical Society, Inc., a duly organized Maine non-profit corporation, having an office and place of business at Farmington, Maine, notice is hereby given that at the Annual Member Meeting of the corporation scheduled for June 24, 2024, at 7pm, at the North Church at 118 High Street in Farmington, proposed amendments will be presented for discussion and acted upon.

Dated at Farmington, Maine, May 26,2024 Jane Woodman, President Emile Richard, Vice-President Theresa Forster, Secretary Janice Maxham, Treasurer

-In addition to discussing and voting on changes to the by-laws, we will be electing Officers and Trustees whose terms are expiring. -Potluck dinner starts at 6pm. prior to our business meeting. We would love to have all members of FHS attend to vote on the proposed changes. The Board welcomes input and questions from the membership regarding the proposed clarifications and additions to the current by-laws.

Legal Notices

Public Meeting on the Scoping and Development of an Environmental Assessment for the Coburn Gore Point Land Port of Entry Modernization

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Le Port D'Entrée Terrestre de Coburn Gore, Bâtiment Principal

Route 27 de l'État du Maine (également appelée Arnold Trail ou Arnold Pond Road), Coburn Gore, Maine 04936

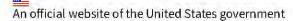
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 - Courrier : Envoyer des commentaires écrits par courrier à : General Services Administration Attention: Li Wang, Project Manager T.P. O'Neill Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Un traducteur français sera présent à la réunion. Pour demander d'autres aménagements tels qu'un interprète en langue des signes américaine ou des aides audiovisuelles, veuillez envoyer un courriel à l'adresse suivante: coburngore.lpoe@ gsa.gov avant le 12 juin 2024. Plus d'informations sur le projet peuvent être consultées à l'adresse suivante: http://gsa.gov/coburngore. Pour plus d'informations, veuillez contacter Li Wang, chef de projet, GSA au numéro suivant (857) 246-6644 ou par courriel à l'adresse suivante: coburngore.lpoe@gsa.gov.



APPENDIX B: PRESS RELEASE AND ADVERTISING ON SOCIAL MEDIA





U.S. General Services Administration

This is archived information. It may contain outdated contact names, telephone numbers, Web links, or other information. For up-to-date information visit GSA.gov pages by topic or contact our Office of Public Affairs at press@gsa.gov. For a list of public affairs officers by beat, visit the GSA Newsroom.

U.S. General Services Administration to host public scoping meeting for the Land Port of Entry in Coburn Gore, Maine

October 18, 2023

BOSTON – In compliance with the <u>National Environmental Policy Act</u>, the <u>U.S. General Services Administration (GSA)</u> will host a public meeting in support of an Environmental Assessment for the proposed modernization and expansion project of the <u>Land Port of Entry (LPOE) at Coburn Gore, Maine</u>.

The public is encouraged to attend and participate in the public meeting on:

WHEN: Thursday, October 26, 2023, from 5:00 p.m. to 7:00 p.m. ET.

WHERE: Coburn Gore LPOE, Main Building, ME-27, Coburn Gore, ME 04936

The meeting will be conducted in an open house format - with French translation available. GSA will provide project information to the attendees. The public will have an opportunity to hear about the project and learn how they can provide input on the issues that are important to the community. This input is a valuable step in the process and will be used by GSA to determine the scope and content of the Environmental Assessment.

The new facility, funded by the <u>Bipartisan Infrastructure Law</u>, will strengthen supply chains, improve operational capabilities and facility infrastructure, spur economic growth, and bolster the country's security.

The Coburn Gore LPOE will incorporate sustainability features that will reduce greenhouse gas emissions, mitigate environmental impact, and simultaneously increase the mission readiness of the federal government by increasing resilience to climate change.

Written comments regarding the Environmental Assessment must be received by November 27, 2023, using one of the following methods:

- ★ In-Person: Submit written comments at the public meeting via comment forms to be distributed at the meeting.
- ★ Email: Send an email to coburngore.lpoe@gsa.gov and reference "Coburn Gore LPOE EA" in the subject line.
- ★ Mail: Send written comments to the following address:

U.S General Services Administration

Attention: Li-hang Wang, Coburn Gore Project Manager

Thomas P. O'Neill, Jr., Federal Building

10 Causeway Street, 11th Floor

Boston, MA 02222-1077

Project information is available at: gsa.gov/coburngore

This announcement is part of President Biden's Investing in America agenda in growing the American economy from the bottom up and middle-out – from rebuilding our Nation's infrastructure, to creating a manufacturing and innovation boom powered by goodpaying jobs, to building a clean-energy economy that will combat climate change and make our communities more resilient.

About GSA:

GSA provides centralized procurement and shared services for the federal government, managing a nationwide real estate portfolio of nearly 370 million rentable square feet, overseeing about \$87 billion in products and services via federal contracts, and delivering technology services that serve millions of people across dozens of federal agencies. GSA's mission is to deliver the best customer experience and value in real estate, acquisition, and technology services to the government and the American people. For more information, visit GSA.gov and follow us at @USGSA .

Media Contact

Paul Hughes Public Affairs Officer Paul.hughes@gsa.gov 617-283-6142

Last Reviewed: 2023-10-18



GSA.gov

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U.S. General Services Administration New England Region @

October 18, 2023 · 3

https://ow.ly/4nbr50PYfm5

U.S. General Services Administration to host public scoping meeting for the Land Port of Entry in Coburn Gore, Maine



ow.ly/CTXh50PY9BK

U.S. General Services Administration to host public scoping meeting for the Land Port of Entry in Coburn Gore, Maine















June 18, 2024

GSA U.S. General Services Administration

U.S. General Services Administration to host second public scoping meeting for the Land Port of Entry in Coburn Gore, Maine

BOSTON - In compliance with the National Environmental Policy Act &, the U.S. General Services Administration (GSA) & will host a second public meeting in support of an Environmental Assessment for the proposed modernization and expansion project of the Land Port of Entry at Coburn Gore, Maine .

All are encouraged to attend and participate in the public meeting on:

WHEN: June 27, from 5:00 p.m. to 7:00 p.m. ET.

WHERE: Coburn Gore Land Port of Entry, Main Building, ME-27, Coburn Gore, ME

GSA will provide a project update at 5:15 p.m. A French interpreter will be available.

The public will learn how they can provide input on the issues that are important to the community. This input is a valuable step in the process and will be used by GSA to determine the scope and content of the Environmental Assessment.

The project, funded by the Bipartisan Infrastructure Law ., will provide a fully operational facility that coordinates with the traffic flow and operations of the Canadian port of entry at Saint-Augustin-de-Woburn Quebec, Port of Entry.

The new port will be functional, accessible and equitable for Customs and Border Protection (CBP) to more efficiently carry out its agency mission and their operations and interactions with the public.

The Coburn Gore Land Port of Entry project will incorporate sustainability features that will reduce greenhouse gas emissions, mitigate the facility's environmental impact and simultaneously increase the mission readiness of the federal government by providing resilience to climate change.

Written comments regarding the Environmental Assessment must be received by 5:00 p.m. on Monday, July 29, 2024, using one of the following methods:

- In-Person: Submit written comments at the public meeting via comment forms to be distributed at the meeting.
- Email: Send an email to <u>coburngore.LPOE@gsa.gov</u> and reference "Coburn Gore LPOE EA" in the subject line.
- Mail: Send written comments to the following address:

U.S General Services Administration

Attention: Li-hang Wang, Coburn Gore Project Manager Thomas P. O'Neill, Jr., Federal Building

10 Causeway Street, 11th Floor

Boston, MA 02222-1077

Project information is available at: gsa.gov/coburngore &

This announcement is part of President Biden's Investing in America agenda in growing the American economy from the bottom up and middle-out—from rebuilding our Nation's infrastructure, to creating a manufacturing and innovation boom powered by goodpaying jobs, to building a clean-energy economy that will combat climate change and make our communities more resilient.

Media Contact: Paul Hughes, 617-283-6142, paul.hughes@gsa.gov

About GSA:

GSA provides centralized procurement and shared services for the federal government, managing a nationwide real estate portfolio of nearly 370 million rentable square feet, overseeing **over \$100 billion** in products and services via federal contracts, and delivering technology services that serve millions of people across dozens of federal agencies. GSA's mission is to deliver the best customer experience and value in real estate, acquisition, and technology services to the government and the American people. For more information, visit <u>GGA.gov</u> and follow us at <u>GQUSGSA</u> a.

Last updated: Jun 18, 2024



APPENDIX C: DISTRIBUTION LIST AND LETTER TO INTERESTED PARTIES



GSA New England Region

October 2, 2023

RE: Scoping for the Preparation of an Environmental Assessment for the Proposed Modernization Project at the Coburn Gore Land Port of Entry in Coburn Gore, Maine

Dear Interested Party:

In compliance with the National Environmental Policy Act (NEPA), the U.S. General Services Administration (GSA) will prepare an Environmental Assessment (EA) to analyze the potential environmental impacts from the proposed modernization project at the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Maine (ME). You are receiving this letter because you have been identified as an interested party and/or stakeholder for this project. Please feel free to share this letter and the public meeting information with local neighbors.

The LPOE is owned and managed by GSA and operated by the U.S. Department of Homeland Security's Customs and Border Protection (CBP). GSA is the lead agency for the EA, acting on behalf of its federal agency tenant, CBP.

The Coburn Gore LPOE is located in Coburn Gore, ME, about 20 miles northwest of the Town of Eustis, ME and across the border from Woburn, Quebec. The Coburn Gore LPOE is bisected by State Route 27 (also known as Highway 27 and The Arnold Trail) with buildings and facilities to the north and south of State Route 27. The proposed project would improve the operational efficiency, safety, and security for CBP personnel and cross-border travelers at the LPOE. The existing facility can no longer adequately support the mission requirements of CBP.

The EA will consider "action" project alternatives. Three (3) alternatives will consider options that include the acquisition of additional land, construction of a new or expanded facility, relocation of existing historical single-family residences to address the issues mentioned above. The fourth alternative is a "no action" alternative where the current LPOE facilities would continue to operate under existing conditions.

You are invited to attend and participate in a public meeting on Thursday, October 26, 2023, from 5:00PM to 7:00PM Eastern Standard Time at:

Coburn Gore LPOE State Route 27 Coburn Gore, ME 04936

The meeting will be conducted in an open house format, where project information will be presented and distributed to the attendees. A French translator and American Sign Language interpreter will be present. Project information, including the meeting

materials, will also be available at the project website: http://gsa.gov/coburngore.

The purpose of the meeting is to provide interested parties, stakeholders, and the public with an opportunity to hear about the project and learn how they can provide input on the issues that are important to the community. This input is a valuable step in the process and will be used by GSA to determine the scope and content of the EA. Your participation in the EA process is greatly appreciated. We encourage you to review the project information and provide any comments you may have. Written comments must be submitted to GSA by November 27, 2023 using one of the following methods:

- In-Person: At the meeting. A stenographer will be present at the scoping meeting to receive and record oral comments.
- Email: Send an email to <u>coburngore.lpoe@gsa.gov</u> with subject line "Coburn Gore EA"
- Mail: Send written comments by mail to:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Information about the project can be viewed at: http://gsa.gov/coburngore. For more information, please contact Li Wang, Coburn Gore Project Manager, GSA at 857-246-6644 or coburngore.lpoe@gsa.gov.

Thank you for your interest in this project.

Sincerely,

96B637728A614E0...

DocuSigned by:

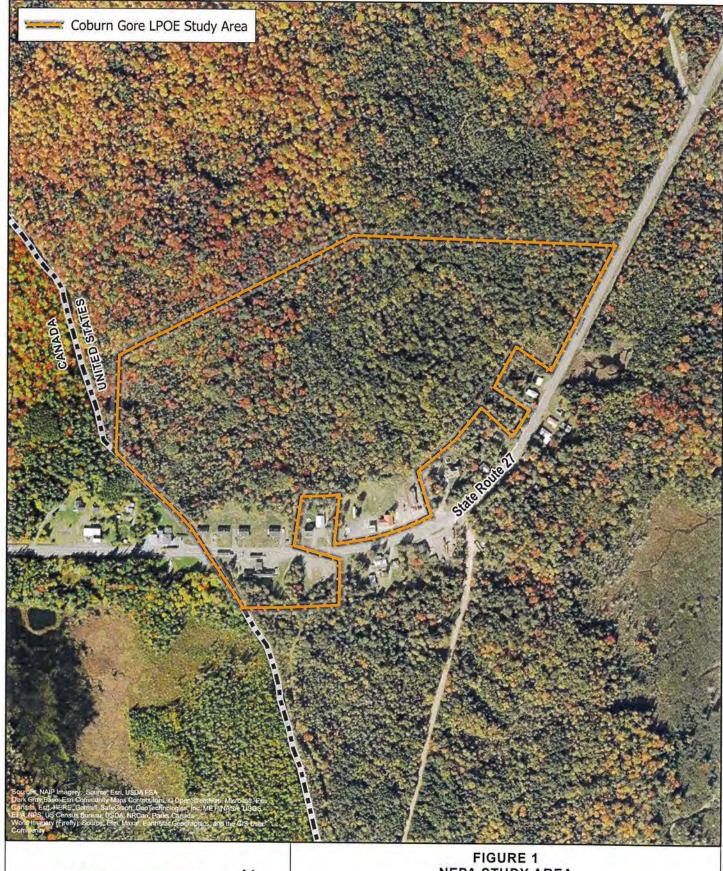
Li Wang

Project Manager

General Services Administration, New England Region

LHW/tls

Enclosures

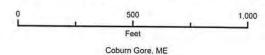






NEPA STUDY AREA

COBURN GORE LAND PORT OF ENTRY (LPOE)



Agency/Stakeholder Name	Role	Contact Name
Federal Government (U.S.)		
Council on Environmental Quality	Agency Representative	Agency Representative
Federal Highway Administration (FHWA) - Maine Division	Division Administrator	Todd Jorgensen
Federal Highway Administration (FHWA) - Maine Division	Environmental Specialist	Gary Scholze
NOAA - Fisheries	Assistant Regional Administrator for Habitat and Ecosystem Services Division	Lou Chiarella
NOAA - National Marine Fisheries Service, Habitat and Ecosystem Services Division	Marine Habitat Resource Specialist	Kaitlyn Shaw
U.S. Army Corps of Engineers - Maine Project Office	Project Manager	Heather Stukas
U.S. Customs and Border Protection - Coburn Gore	Port Director	Robert Ruddy
U.S. Customs and Border Protection	Facilities Operations Specialist - Boston Field Office	Jason Gilptrick
U.S. Customs and Border Protection	Project Manager- Field Office / Facilities	Deborah Applegate
U.S. Customs and Border Protection	Operational Support Facilities Division – Project Delivery Branch	Thomas Brown
U.S. Environmental Protection Agency - Region 1	Director, EPA R1 NEPA Office	Timothy Timmermann
U.S. Fish and Wildlife Service - Maine Ecological Field Office	Fish and Wildlife Biologist	Wende Mahaney
International Boundary Commission	Deputy Commissioner AND Eastern Field Office	J.T. Moore and Graig Hill
State Government (U.S.) - Maine		
Department of Transportation	Commissioner	Bruce A. Van Note (Jamie Sienko, Administrative Assistant to the Commissioner)
Department of Transportation	Public Information Officer	Paul Merrill
Department of Transportation	Region Manager (Western Region)	Matt Drost
Maine State Historic Preservation Commission JMT NOT TO CONTACT; GSA WILL CONTACT	Director and State Historic Preservation Officer	Kirk Mohney
Maine State Historic Preservation Commission JMT NOT TO CONTACT; GSA WILL CONTACT	Assistant Director, Deputy State Historic Preservation Officer	Christi A. Chapman-Mitchell
Maine State Historic Preservation Commission JMT NOT TO CONTACT; GSA WILL CONTACT	Historic Preservation Coordinator	Mike D. Johnson
Department of Environmental Protection	Commissioner	Melanie Loyzim
Department of Agriculture, Conservation and Forestry	Commissioner	Amanda E. Beal
Department of Agriculture, Conservation and Forestry - Maine Forest Service	Director	Patty Cormier
Department of Agriculture, Conservation, & Forestry - Land Use Planning Commission	Director	Stacie Beyer
Department of Inland Fisheries and Wildlife	Commissioner	Judy A Camuso
Department of Marine Resources	Commissioner	Patrick Keliher
Department of Economic and Community Development	Commissioner	Heather Johnson
Maine Department of Labor	Commissioner	Laura Fortman
Local Government (U.S.) - County of Franklin	Soliting and the solition of t	Laura 10) stricts
Franklin County - District 3	County Commissioner	Bob Carlton
Franklin County Municipal Services	Franklin County Administrator	Amy Bernard
Franklin County Numerical Services Franklin County Rural Communications Center (Dispatch)	Communications Director	Brad Timberlake
Greater Franklin Development Council	Executive Director	Charlie Woodworth
Greater Franklin Development Council		
Greater Franklin Development Council	Special Projects & Program Coordinator Greater Franklin Economic & Community Development	Morgan Spencer
		Mike Pond
Unorganized Territories (UT) of Franklin County	UT Road Agent	
Unorganized Territories (UT) of Franklin County	E-911 Addressing Officer	Debra Richards
Town of Eustis	Town Clerk	And the Section Section 1
Eustis Fire Department	Fire Chief	Sprauge Wise
Eustis Select Board	Chair - Term 2024	Stephen St. Jean
Eustis Select Board	Term 2025	Jeff Lecander
Eustis Select Board	Term 2025	Justin Wyman
Eustis Select Board	Term 2026	Carol Sherrier
Eustis Select Board	Term 2026	Linda Marzelli
North Star Emergency Medical Services	Director	Mike Senecal
Utilities (U.S.)		
Central Maine Power Company (https://www.cmpco.com/) - Corporate Location	CEO	Joseph Purington
Other (U.S.) - Landowners and Adjacent Landowners: IN GREEN = S Massarello confirmed this info		
United States of America	see above in LPOE contacts	
Alex Pepin & Christine Carrier		
Maurice J. Pepin & Julie R. Pepin	Homeowner and Family Timber Business in Town	Maurice J. Pepin & Julie R. Pepin

Pepin's General Store, Inc.	Homeowner and Owner of Pepin's General Store	Mario Pépin
Mylène Pépin	Family Timber Business in Town, daughter of Maurice & Julie Pepin, may also own in town	Mylène Pépin
Van Vleck Timberlands, LLC, c/o Harriet Van Vleck, Registered Agent	Landowner and Owners Representative	Harriet Van Vleck, Registered Agent
Colette Labonte Boulanger & Real Boulanger	Homeowner	
Coburn Gore, LLC., c/o Harriet Van Vleck, Registered Agent	Landowner and Owners Representative	Harriet Van Vleck, Registered Agent
Megantic Fish and Game Corp		
Cedric Pépin	Homeowner and Family Timber Business in Town, son of Maurice & Julie Pepin	Cedric Pépin
Forest Society of Maine (FSM)	President/CEO	Karin Tilberg
Franklin County	See above in local government	
Estate of Jeffrey T. Gurney		Katie Waugh
Joseph P. Dumais & Kimberly A. Dumais		
Raymond LaPoint		
George R. Briggs & Holly L. Rogers		
Jean-Denis LaPoint		
Adam R. Bilodeau (Heir of Robert Welch, et al.)		-
Jean R. DuPuis		+
Somerset Telephone Company		
Canadian Government		
Canadian Border Services Agency (CBSA) - Woburn Canada Border Services Agency	Manager, Fixed Infrastructure & Environmental Operations, Atlantic Region	Benoit Clavette
		Andrew Giddens
Canada Border Services Agency	A/Manager – National Real Property & Accommodations Directorate - Eastern Region	
Canada Border Services Agency	Manager, Regional Programs, Atlantic Region	Isabelle MacLennan
Canada Border Services Agency	Acting Manager; Land Border Crossing Project, Finance and Corporate Management Branch	Catherine Jolicoeur
Canada Border Services Agency	Director - Stakeholder Relations & Communications Land Border Crossing Project	Rachida Benouattaf
Canada Border Services Agency		Michael Frimpong
Transport Canada	Minister of Transport	The Honourable Pablo Rodriguez, MP
Environment and Climate Change Canada	Minister of Environment and Climate Change	The Honourable Steven Guilbeault
Quebec Government		
Quebec, Canada - Transports et Mobilite durable Quebec	Communications Contact for Transportation and Infrastructure	
Quebec, Canada - Ministere de l'Environnement, de la Lutte contre les changements climatiqu	es, de la Fai Minister of the Environment, the Fight Against Climate Change, Wildlife and Parks	Benoît Charette
Woburn		
Municipality of Saint-Augustin	Mayor	Guy Brousseau
Municipality of Saint-Augustin	Councillor #1	Mathieu Pepin
Municipality of Saint-Augustin	Administrative Assistant	Carmen N. LeBrun
Tribal Historic Preservation Officers (THPO) - JMT DO NOT SEND LETTERS		
Houlton Band of Maliseet Indians	THPO	Isaac St. John
Mi'kmaq Nation (formerly Aroostook Band of Micmacs)	THPO	Kendyl Reis
Passamaquoddy Tribe	THPO	Donald Soctomah
Penobscot Nation	THPO	Chris Sockalexis
Penobscot Nation	Chief	Kirk Francis
Penobscot Nation	Ambassador	Maulian Dana
Penobscot Nation	Tribal Attorney	Allison Binney
U.S. Congress / Congressional Delegation		
U.S. Senate - Senator Angus S. King, Jr.	Regional Representative for Senator King	Sharon Campbell
U.S. Senate - Senator Susan Collins	State Office Representative for Senator Collins	Trisha House
U.S. House of Representatives - Rep. Jared Golden	District Representative for Representative Golden	Barbara Hayslett
State Elected Officials	The state of the second	
Governor	Governor, and Chief of Staff	Governor Janet Mills (D), Chief of Staff Jeremy Kennedy
State Senate	State Senator District 17 (Coburn Gore)	Russell Black (R-Franklin)
State Senate	State Senator District 19 (Custis-North Franklin UT)	Lisa Keim (R-Oxford)
State House of Representatives	State Representative (R-Phillips)	Michael Soboleski
State House of Representatives	State Representative (R-Prinips) State Representative (R-Wilton)	Randall C. Hall
		Individu L. Edil

State House of Representatives	State Representative (R-Livermore Falls)	Sheila A. Lyman
State House of Representatives	State Representative (R-Belgrade)	Daniel J. Newman
Other Community Stakeholders		
Forestry Department	Neighboring Campground	
Maine Tourism Association		
Franklin County Chamber of Commerce		
Maine APEX Accelerator	Franklin County Procurement Counselor	Christopher Paradis
Maine Trails Coalition		
ongfellow Mountains Heritage Trails, Inc.	1111	Larry Warren
Natanis Point Campground		
Arnold Trail Snowmobile Club (ATSC)		



May 31, 2024

RE: Second Public Scoping Meeting for the Preparation of an Environmental Assessment for the Proposed Modernization Project at the Coburn Gore Land Port of Entry in Coburn Gore, Maine

Dear Interested Party:

In compliance with the National Environmental Policy Act (NEPA), the U.S. General Services Administration (GSA) will prepare an Environmental Assessment (EA) to analyze the potential environmental impacts from the proposed modernization project at the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Maine (ME). GSA is the lead agency for the EA, acting on behalf of its federal agency tenant, U.S. Customs and Border Protection (CBP). Concurrently GSA will coordinate and comply with the National Historic Preservation Act Section 106 as the current main building located on site is listed on the National Register of Historic Places (NRHP).

You are receiving this letter because you have been identified as an interested party and/or stakeholder for this project. A public meeting for the proposed Coburn Gore LPOE modernization project was held on October 26, 2023. At this meeting, information about the proposed project and the NEPA process was presented in an open house format with GSA staff available to answer questions and accept public feedback. Since that time, project development has continued and the need to expand the study area has been identified. GSA will hold a second public meeting to provide a brief update on the project, and seek additional public feedback.

You are invited to attend and participate in a public meeting on Thursday June 27, 2024, from 5:00PM to 7:00PM Eastern Standard Time at:

Coburn Gore LPOE Main Building State Route 27 (The Arnold Trail) Coburn Gore, ME 04936

A project update with information about the proposed project will begin shortly after the start of the meeting, approximately 5:15. After the update, the meeting will continue in an open house format to encourage discussion and information sharing through opportunities for the public to speak one-on-one with GSA representatives. Project information, including the meeting materials will be available on the project website after the meeting: http://gsa.gov/coburngore.

A French translator will be present at the meeting. To request other accommodations such as an American Sign Language interpreter or audio/visual aids, please email coburngore.lpoe@gsa.gov before June 12, 2024.

Your participation in the EA process is greatly appreciated. Written comments must be submitted to GSA by Monday, July 29, 2024 using one of the following methods:

- In-Person: A stenographer will be present at the scoping meeting to receive and record oral comments. Comment forms for written input will be available.
- Email: Send an email to <u>coburngore.LPOE@gsa.gov</u> with subject line "Coburn Gore EA"
- · Mail: Send written comments to:

General Services Administration Attention: Li Wang, Project Manager T.P. O'Neill Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Information about the project can be viewed at: http://gsa.gov/coburngore. For more information, please contact Li Wang, Calais Ferry Point Project Manager, GSA at 857-246-6644 or coburngore.LPOE@gsa.gov.

Thank you for your interest in this project.

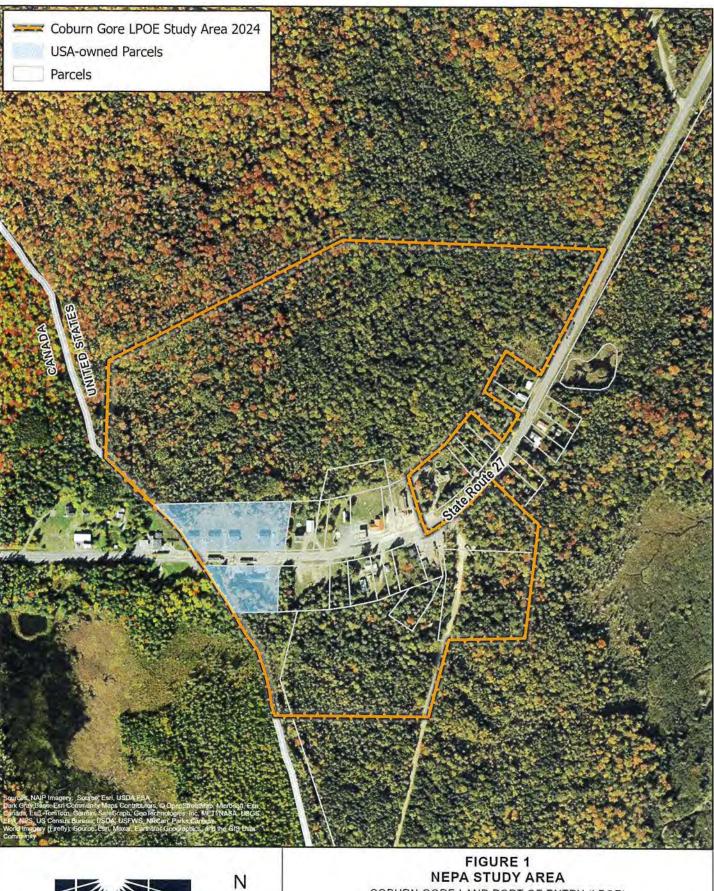
Sincerely,

Digitally signed by LI-HANG WANG
DN: CN=LI-HANG WANG +
OID. 02-2342.19200300.100.1.1=47001004045913.
OID-General Services Administration, 0=U.S.
Government, C=US
Reason). Plave reviewed this document
Date: 2024.05.30 16:59:19-04'00'

Li Wang Project Manager General Services Administration, New England Region

LHW/tls

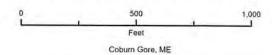
Enclosures: NEPA Study Area Map







COBURN GORE LAND PORT OF ENTRY (LPOE)





31 mai, 2024

Concernant : La deuxième réunion publique de cadrage pour la préparation d'une évaluation environnementale pour le projet de modernisation proposé au port d'entrée terrestre de Coburn Gore, à Coburn Gore, dans le Maine

Chère personne intéressée:

Conformément à la National Environmental Policy Act (NEPA) (Loi sur la politique nationale de l'environnement), la General Services Administration (GSA) (Administration des Services Généraux) des États-Unis va préparer un projet d'évaluation environnementale (ÉE) pour évaluer les impacts environnementaux potentiels résultant du projet de modernisation proposée du port d'entrée terrestre Coburn Gore à Coburn Gore, dans l'État du Maine (ME). La GSA est l'agence principale pour l'ÉE, agissant au nom de son agence fédérale locataire, U.S. Customs and Border Protection (CBP) (Service des douanes et de la protection des frontières des États-Unis). Parallèlement, la GSA coordonnera et se conformera à l'article 106 du National Historic Preservation Act (Loi sur la préservation historique nationale), car le bâtiment principal actuel situé sur le site est répertorié dans le National Register of Historic Places (NRHP) (registre national des lieux historiques).

Vous recevez cette lettre car vous avez été identifié comme partie intéressée et/ou partie prenante pour ce projet. Une réunion publique pour le projet de modernisation proposé du Coburn Gore LPOE a eu lieu le 26 octobre 2023. Lors de cette réunion (qui s'est déroulée sous forme d'une réunion portes ouvertes), des informations sur le projet proposé et le processus du NEPA ont été présentées, avec le personnel de la GSA disponible pour répondre aux questions et accepter les commentaires du public. Depuis, le développement du projet s'est poursuivi et la nécessité d'élargir la zone d'étude a été identifiée. La GSA tiendra une deuxième réunion publique pour fournir une brève mise à jour sur le projet, et pour solliciter des commentaires supplémentaires du public.

Vous êtes invités à assister et à participer à une réunion publique le jeudi 27 juin 2024, de 17h00 à 19h00, heure normale de l'Est à:

Le Port D'Entrée Terrestre de Coburn Gore, Bâtiment Principal Route 27 de l'État du Maine (également appelée Arnold Trail ou Arnold Pond Road), Coburn Gore, Maine 04936

Une mise à jour du projet contenant des informations sur le projet proposé débutera peu après le début de la réunion, vers 17 h 15. Après la mise à jour, la réunion se déroulera sous forme de réunion portes ouvertes pour encourager la discussion et le partage d'informations, grâce à des opportunités permettant au public de parler en tête-à-tête avec les représentants de la GSA. Les informations sur le projet, y compris le matériel de la réunion, seront disponibles sur le site Web du projet après la réunion: http://gsa.gov/coburngore.

Un traducteur français sera présent à la réunion. Pour demander d'autres aménagements tels qu'un interprète en langue des signes américaine ou des aides audiovisuelles, veuillez envoyer un courriel à l'adresse suivante: coburnqore.lpoe@gsa.gov avant le 12 juin 2024.

Votre participation au processus de l'ÉE est grandement appréciée. Les commentaires écrits doivent être soumis à la GSA avant lundi 29 juillet 2024 en utilisant l'une des méthodes suivantes:

- En personne: Un sténographe sera présent à la réunion de cadrage pour recevoir et enregistrer les commentaires oraux. Des formulaires pour les commentaires écrits seront disponibles.
- Courriel: Envoyer un courriel à l'adresse suivante coburngore.LPOE@gsa.gov avec pour ligne d'objet "Coburn Gore EA"
- Courrier: Envoyer des commentaires écrits par courrier à :

General Services Administration Attention: Li Wang, Project Manager T.P. O'Neill Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

Plus d'informations sur le projet peuvent être consultées à l'adresse suivante: http://gsa.gov/coburngore.

Pour plus d'informations, veuillez contacter Li Wang, chef de projet, GSA au numéro suivant (857) 246-6644 ou par courriel à l'adresse suivante: coburngore.lpoe@gsa.gov.

Merci de votre intérêt pour ce projet.

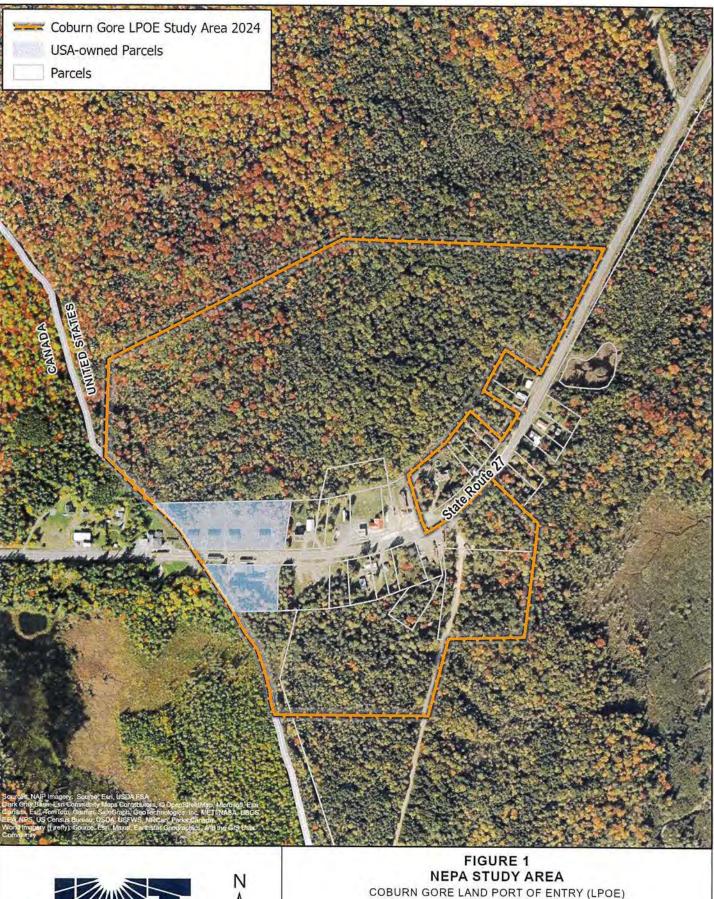
Sincèrement.



Li Wang Chef de projet General Services Administration, Région Nouvelle Angleterre

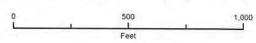
LHW/tls

Pièces jointes: Carte de la zone d'étude NEPA









Coburn Gore, ME

Agency/Stakeholder Name	Role	Contact Name
Federal Government (U.S.)		
Council on Environmental Quality	Agency Representative	Agency Representative
Federal Highway Administration (FHWA) - Maine Division	Division Administrator	Todd Jorgensen
Federal Highway Administration (FHWA) - Maine Division	Environmental Specialist	Gary Scholze
NOAA - Fisheries	Assistant Regional Administrator for Habitat and Ecosystem Services Division	Lou Chiarella
NOAA - National Marine Fisheries Service, Habitat and Ecosystem Services Division	Marine Habitat Resource Specialist	Kaitlyn Shaw
U.S. Army Corps of Engineers - Maine Project Office	Project Manager	Heather Stukas
U.S. Customs and Border Protection - Coburn Gore	Port Director	Robert Ruddy
U.S. Customs and Border Protection	Facilities Operations Specialist - Boston Field Office	Jason Gilptrick
U.S. Customs and Border Protection	Project Manager- Field Office / Facilities	Deborah Applegate
U.S. Customs and Border Protection	Operational Support Facilities Division – Project Delivery Branch	Thomas Brown
U.S. Environmental Protection Agency - Region 1	Director, EPA R1 NEPA Office	Timothy Timmermann
U.S. Fish and Wildlife Service - Maine Ecological Field Office	Fish and Wildlife Biologist	Wende Mahaney
International Boundary Commission	Deputy Commissioner AND Eastern Field Office	J.T. Moore and Graig Hill
State Government (U.S.) - Maine		
Department of Transportation	Commissioner	Bruce A. Van Note (Jamie Sienko, Administrative Assistar
		to the Commissioner)
Department of Transportation	Public Information Officer	Paul Merrill
Department of Transportation	Region Manager (Western Region)	Matt Drost
Maine State Historic Preservation Commission JMT NOT TO CONTACT; GSA WILL CONTACT	Director and State Historic Preservation Officer	Kirk Mohney
Maine State Historic Preservation Commission JMT NOT TO CONTACT; GSA WILL CONTACT	Assistant Director, Deputy State Historic Preservation Officer	Christi A. Chapman-Mitchell
Maine State Historic Preservation Commission JMT NOT TO CONTACT; GSA WILL CONTACT	Historic Preservation Coordinator	Mike D. Johnson
Department of Environmental Protection	Commissioner	Melanie Loyzim
Department of Agriculture, Conservation and Forestry	Commissioner	Amanda E. Beal
Department of Agriculture, Conservation and Forestry - Maine Forest Service	Director	Patty Cormier
Department of Agriculture, Conservation, & Forestry - Land Use Planning Commission	Director	Stacie Beyer
Department of Inland Fisheries and Wildlife	Commissioner	Judy A Camuso
Department of Marine Resources	Commissioner	Patrick Keliher
Department of Economic and Community Development	Commissioner	Heather Johnson
Maine Department of Labor	Commissioner	Laura Fortman
Local Government (U.S.) - County of Franklin		
Franklin County - District 3	County Commissioner	Bob Carlton
Franklin County - District 2	County Commissioner	Lance Harvell
Franklin County - District 1	County Commissioner	Terry Brann
Franklin County Administration	Franklin County Administrator	Amy Bernard
Franklin County Aurillist audit Franklin County Rural Communications Center (Dispatch)	Communications Director	Brad Timberlake
Greater Franklin Development Council		
	Executive Director	Charlie Woodworth
Greater Franklin Development Council	Special Projects & Program Coordinator Greater Franklin Economic & Community Development	Morgan Spencer
Greater Franklin Development Council		
Unorganized Territories (UT) of Franklin County	UT Road Agent	Mike Pond
Unorganized Territories (UT) of Franklin County	E-911 Addressing Officer	Debra Richards
Town of Eustis	Town Clerk	
Eustis Fire Department	Fire Chief	Sprauge Wise
Eustis Select Board	Chair - Term 2024	Stephen St. Jean
Eustis Select Board	Term 2025	Jeff Lecander
Eustis Select Board	Term 2025	Justin Wyman
Eustis Select Board	Term 2026	Carol Sherrier
Eustis Select Board	Term 2026	Linda Marzelli
North Star Emergency Medical Services	Director	Mike Senecal
Utilities (U.S.)		
Central Maine Power Company (https://www.cmpco.com/) - Corporate Location	CEO	Joseph Purington
Other (U.S.) -Landowners and Adjacent Landowners: IN PURPLE = S Massarello confirmed this info		Incompany and Section 1
United States of America	con above in LPOC contacts	

see above in LPOE contacts

United States of America

Christine Carrier & Alex Pépin	Homeowner and Family Timber Business in Town	Christine Carrier & Alex Pépin
Maurice J. Pépin & Julie R. Pépin	Homeowner and Family Timber Business in Town	Maurice J. Pépin & Julie R. Pépin
epin's General Store, Inc.	Homeowner and Owner of Pepin's General Store	Mario Pépin
tylène Pépin	Family Timber Business in Town, daughter of Maurice & Julie Pépin, may also own in town	Mylène Pépin
an Vleck Timberlands, LLC, c/o Harriet Van Vleck, Registered Agent	Landowner and Owners Representative	Harriet Van Vleck, Registered Agent
olette Labonte Boulanger & Real Boulanger	Homeowner	Colette Labonte Boulanger & Real Boulanger
anielle Greene	daughter of Colette Labonte Boulanger & Real Boulanger	Danielle Greene
oburn Gore, LLC., c/o Harriet Van Vleck, Registered Agent	Landowner and Owners Representative	Harriet Van Vleck, Registered Agent
legantic Fish & Game Corporation	Landowner	Bill Burgess, President, and Eric Johnson, Steward
edric Pépin	Homeowner and Family Timber Business in Town, son of Maurice & Julie Pépin	Cedric Pépin
rest Society of Maine (FSM)	President/CEO	Karin Tilberg
anklin County	See above in local government	
tate of Jeffrey T. Gurney		Katie Waugh
seph P. Dumais & Kimberly A. Dumais		
ymond LaPoint		
orge R. Briggs & Holly L. Rogers		
an-Denis LaPoint		
lam R. Bilodeau (Heir of Robert Welch, et al.)		
an R. DuPuis		
imerset Telephone Company		
nadian Government		
anadian Border Services Agency (CBSA) - Woburn		
nada Border Services Agency	Manager, Fixed Infrastructure & Environmental Operations, Atlantic Region	Benoit Clavette
nada Border Services Agency	A/Manager – National Real Property & Accommodations Directorate - Eastern Region	Andrew Giddens
nada Border Services Agency	Manager, Regional Programs, Atlantic Region	Isabelle MacLennan
nada Border Services Agency	Acting Manager; Land Border Crossing Project, Finance and Corporate Management Branch	Catherine Jolicoeur
anada Border Services Agency	Director - Stakeholder Relations & Communications Land Border Crossing Project	Rachida Benouattaf
anada Border Services Agency	Site of the State	Michael Frimpong
ansport Canada	Minister of Transport	The Honourable Pablo Rodriguez, MP
ovironment and Climate Change Canada	Minister of Environment and Climate Change	The Honourable Steven Guilbeault
uebec Government	Williace of civilorine and civilace cronge	THE HOHOURANE SEEVEN COMMERCIAL
uebec, Canada - Transports et Mobilite durable Quebec	Communications Contact for Transportation and Infrastructure	
	ts climatiques, de la Fa Minister of the Environment, the Fight Against Climate Change, Wildlife and Parks	Benoit Charette
oburn	Sumatiques, de la Fajiminster of the Emitoriment, the right Against climate change, whome and rails	benot charette
Junicipality of Saint-Augustin	Mayor	Guy Brousseau
unicipality of Saint-Augustin	Mayor Councillor #1	Mathieu Pepin
unicipality of Saint-Augustin	Administrative Assistant	Carmen N. LeBrun
ibal Historic Preservation Officers (THPO) - JMT DO NOT SEND LETTERS	Administrative Assistant	Carmer N. Lebiuri
oulton Band of Maliseet Indians	THPO	Isaac St. John
	ТНРО	Kendyl Reis
i'kmaq Nation (formerly Aroostook Band of Micmacs)		Donald Soctomah
ssamaquoddy Tribe nobscot Nation	ТНРО ТНРО	Chris Sockalexis
nobscot Nation	Chief	Kirk Francis
enobscot Nation	Ambassador	Maulian Dana
enobscot Nation	Tribal Attorney	Allison Binney
S. Congress / Congressional Delegation	Titibal Accorncy	I vinsor princy
S. Senate - Senator Angus S. King, Jr.	Regional Representative for Senator King	Sharon Campbell
S. Senate - Senator Susan Collins	State Office Representative for Senator Collins District Representative for Representative Golden	Trisha House
S. House of Representatives - Rep. Jared Golden	District Representative for Representative Golden	Barbara Hayslett
ate Elected Officials	Comment and Chief of Chiff	Governor Janet Mills (D), Chief of Staff Jeremy Kenne
overnor	Governor, and Chief of Staff	
ate Senate	State Senator District 17 (Coburn Gore)	Russell Black (R-Franklin)
ate Senate	State Senator District 19 (Eustis-North Franklin UT)	Lisa Keim (R-Oxford)

State House of Representatives	State Representative (R-Phillips)	Michael Soboleski
State House of Representatives	State Representative (R-Wilton)	Randall C. Hall
State House of Representatives	State Representative (D-Farmington)	Scott H. Landry
State House of Representatives	State Representative (R-Livermore Falls)	Sheila A. Lyman
State House of Representatives	State Representative (R-Belgrade)	Daniel J. Newman
Other Community Stakeholders		
Forestry Department	Neighboring Campground	
Maine Tourism Association		
Franklin County Chamber of Commerce		
Maine APEX Accelerator	Franklin County Procurement Counselor	Christopher Paradis
Maine Trails Coalition		
Longfellow Mountains Heritage Trails, Inc.	10.12	Larry Warren
Natanis Point Campground		
Arnold Trail Snowmobile Club (ATSC)		
Arnold Pond Fish & Game Club	Treasurer	Carolle Marchand
Additional Public Meeting Attendees from Oct 26, 2023		
		Peter and Jane Roy
		Pierre Blackburn
Dark Sky Reserve	19.6	Remi Boucher
	101	Marc Trepanies
		Marck Rogers
	4. 9	Marie-Eve Chouinard
	N C	Claude Bergeron
		Gregory Pease



APPENDIX D: PUBLIC MEETING MATERIALS



General Services Administration

Coburn Gore Land Port of Entry, Coburn Gore, Maine Environmental Assessment

PUBLIC SCOPING MEETING HANDOUT



Summary

The U.S. General Services Administration (GSA) is proposing to modernize the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Franklin County, Maine. The proposed project would improve the operational efficiency, safety, and security of U.S. Customs and Border Protection (CBP) personnel and cross-border travelers at the LPOE. Specifically, the deficiencies at the LPOE fall into two broad categories: 1) limited capacity and facilities for port operations; and 2) the existing buildings' condition.

A draft environmental assessment (EA) is being prepared in compliance with the National Environmental Policy Act (NEPA) of 1969, as amended (42 U.S. Code [U.S.C.] 4321), as implemented by Council on Environmental Quality (CEQ) regulations (40 Code of Federal Regulations [CFR] 1500–1508), and policies of the GSA as the lead federal agency. The draft EA process provides steps and procedures to evaluate the potential natural and human environmental impacts for the proposed modernization and expansion of the Coburn Gore LPOE. The current main building and two single-family residences located on site were built in 1932. As such, they are listed on the National Register of Historic Places (NRHP), and the GSA will consult with the National Historic Preservation Act (Section 106) and NEPA compliance.

The GSA is providing an opportunity for the public, stakeholders, and government agencies to provide input during EA preparation. The social, economic, and environmental considerations are evaluated and measured, as defined in the CEQ regulations, by their magnitude of impacts.

Project Background



The Coburn Gore LPOE is a port of entry for vehicles and pedestrians crossing the U.S.-Canada border between Coburn Gore, Maine, and Woburn, Quebec, Canada. The port accommodates commercial and non-commercial vehicles and focuses on the inspection and control of vehicles, goods, and people. The existing main building and two residences were built in 1932 and are listed on the National Register of Historic Places. Two additional residences were built in 1967. Due to the lack of capacity for inspections of different traffic types (commercial, non-commercial, and pedestrian), outdated facilities and technologies, and lack of separation between the facilities and CBP housing, the LPOE no longer functions adequately and poses safety and security risks for CBP officers and the traveling public. The existing LPOE has spatial constraints, with limited interior space for offices and processing and limited opportunity for expansion within its current footprint.

Alternatives Considered

The EA will consider "action" alternatives and a "no action" alternative.

The action alternatives may include:

- Constructing new LPOE facilities—Main port building, commercial processing, a separate non-intrusive inspection, secondary inspection, GOV garage, traffic lanes, parking, and supporting facilities.
- Acquiring additional land.
- Keeping the existing historical main port building in place and relocating the four existing CBP residences.
- · Constructing new CBP housing.
- Creating a cul-de-sac at the end of State Route 27.
- · Grading for new LPOE facilities.
- Building a retaining wall for new LPOE facilities.
- Constructing on -site stormwater measures.

Under the 'no action' alternative, current LPOE facilities would continue to operate under existing conditions.

National Environmental Policy Act (NEPA) Process



The GSA is currently in the Public Scoping Period phase of the NEPA EA process. The views and comments of the public are necessary to help determine the scope and content of the environmental analysis. An important objective of scoping is to identify specific elements of the environment that might be affected if the proposal is carried out. Potential impacts raised during scoping will be analyzed in detail in the EA.

Your participation in the EA process is appreciated. Written comments must be submitted to GSA by November 27, 2023, using one of the following methods:

- In-Person: At the meeting. A comment sheet will be available. A stenographer will also be present at the scoping meeting to receive and record oral comments.
- Email: Send an email to <u>coburngore.lpoe@gsa.gov</u> with subject line "Coburn Gore EA"
- By QR Code: Scan the code in the bottom right corner to provide comments online.
- Mail: Send written comments by mail to:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222



Scan this code and submit comments online.



Administration des Services Généraux

Port d'Entrée Terrestre de Coburn Gore, Coburn Gore, l'État du Maine Évaluation Environnementale (EE)



NOTE POUR LA RÉUNION PUBLIQUE DE CADRAGE DU PROJET

Résumé

La General Services Administration (GSA) (Administration des Services Généraux) des États-Unis propose de moderniser le port d'entrée terrestre de Coburn Gore (LPOE) à Coburn Gore, dans le comté de Franklin, dans l'État du Maine. Le projet proposé améliorerait l'efficacité opérationnelle, la sûreté et la sécurité du personnel des Customs and Border Protection (CBP) (douanes et de la protection des frontières des États-Unis) et des voyageurs transfrontaliers au LPOE. Plus précisément, les lacunes du LPOE se répartissent en deux grandes catégories : 1) capacité et installations limitées pour les opérations portuaires; et 2) l'état des bâtiments existant.

Une version préliminaire d'une Évaluation Environnementale (EE) est en cours de préparation conformément à la National Environmental Policy Act (NEPA) (Loi sur la politique nationale de l'environnement) de 1969, telle que modifiée par (42 U.S. Code [U.S.C.] 4321), telle que mise en œuvre par les règlements du Council on Environmental Quality (CEQ) (Conseil de la qualité de l'environnement) (40 Code of Federal Regulations [CFR] (Code des Régulations Fédérales) 1500–1508), et les politiques de la GSA en tant qu'agence fédérale principale. Le processus de l'Évaluation Environnementale préliminaire fournit des étapes et des procédures pour évaluer les impacts environnementaux naturels et humains potentiels résultant de la modernisation et de l'expansion proposées du Coburn Gore LPOE. En parallèle, la GSA lancera une consultation en vertu de l'article 106 du National Historic Preservation Act (Loi sur la préservation historique nationale), ainsi que de la conformité à la NEPA, car le bâtiment principal actuel et deux résidences unifamiliales construites en 1932 situées sur le site sont répertoriés dans le National Register of Historic Places (NRHP) (registre national des lieux historiques).

GSA offre une opportunité au public ; parties prenantes; et les agences locales, étatiques ou fédérales pour fournir leurs contributions et/ou leurs commentaires lors de réunions de cadrage et d'information publiques concernant la préparation de l'EE. Les considérations sociales, économiques et environnementales sont évaluées et mesurées, conformément à la réglementation CEQ, par l'ampleur de leurs impacts.

Contexte du Project



Le Coburn Gore LPOE est un port d'entrée pour les véhicules et les piétons traversant la frontière canado-américaine, entre Coburn Gore, Maine, et Woburn, Québec, Canada. Le port accueille des véhicules commerciaux et non commerciaux et se concentre sur l'inspection et le contrôle des véhicules, des marchandises et des personnes. Le bâtiment principal existant et les deux résidences ont été construits en 1932 et sont répertoriés dans le NRHP. Deux résidences supplémentaires ont été construites en 1967. En raison du manque de capacité d'inspection des différents types de trafic (commercial, non commercial et piéton), des installations et technologies obsolètes et du manque de séparation entre les installations et les logements du CBP, le LPOE ne fonctionne plus adéquatement et présente des risques en matière de sûreté et de sécurité pour les agents du CBP et le public voyageur. Le LPOE existant à des contraintes spatiales, avec un espace intérieur inadéquat pour les bureaux et le traitement, et des possibilités d'expansion limitées dans son empreinte actuelle.

Alternatives Envisagées

L'Évaluation Environnementale envisagera des alternatives « d'action » et une alternative « sans action ».

Les alternatives d'action pourraient inclure:

- Construction de nouvelles installations LPOE : Bâtiment Portuaire Principal, Traitement Commercial, Inspection Non Intrusive distincte, Inspection Secondaire, garage GOV, voies de circulation, du stationnement et des installations annexes.
- L'acquisition de terrains supplémentaires.
- Maintenir le bâtiment portuaire principal historique existant et déplacer les quatre résidences CBP existantes.
- Construction de nouveaux logements CBP.
- Création d'un cul-de-sac à la fin de la State Route 27.
- Nivellement du terrain pour les nouvelles installations LPOE.
- Construction d'un mur de soutènement pour les nouvelles installations LPOE.
- Construction pour permettre la gestion intégrée des eaux pluviales.

Dans le cas de l'alternative sans action, les installations LPOE actuelles continueraient de fonctionner dans les conditions existantes.

Processus du National Environmental Policy Act (NEPA)



LA GSA est maintenant dans la phase du Période de Cadrage Publique du processus d'EE de la NEPA. Les points de vue et les commentaires du public sont nécessaires pour aider à déterminer la portée et le contenu de l'analyse environnementale. Un objectif important du cadrage est d'identifier les éléments spécifiques de l'environnement qui pourraient être affectés si la proposition est réalisée. Les impacts potentiels soulevés lors du cadrage seront analysés en détail dans l'EE.

Votre participation au processus d'évaluation environnementale est grandement appréciée. Les commentaires écrits doivent être soumis à la GSA avant le 27 novembre 2023 au moyen de l'une des méthodes suivantes:

- En personne: Lors de la réunion. Une fiche de commentaires sera disponible. Un sténographe sera également présent lors de la réunion de cadrage pour recevoir et enregistrer les commentaires oraux.
- Courriel: Envoyer un courriel à l'adresse suivante <u>coburngore.lpoe@gsa.gov</u> avec pour ligne d'objet « Coburn Gore EA »
- Par Code QR: Scannez le code dans le coin inférieur droit pour fournir des commentaires en ligne.
- Courrier: Envoyez vos commentaires écrits par courrier à l'adresse suivante:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222



Scannez ce code et soumettez vos commentaires en ligne.



WELCOME

Proposed Modernization Project at the Land Port of Entry (LPOE) Coburn Gore, Maine

ENVIRONMENTAL ASSESSMENT PUBLIC SCOPING MEETING

Coburn Gore Land Port of Entry

Thursday October 26, 2023

5:00 pm to 7:00 pm





WE WELCOME YOUR COMMENTS!

GSA welcomes public input on the resources and issues that are important to you.

Public scoping comments must be submitted to GSA by November 27, 2023.

 IN-PERSON. Fill out a comment form and submit at this scoping meeting.



 BY E-MAIL. Send comments to: coburngore.lpoe@gsa.gov (Please include "Coburn Gore EA" in subject line.) · BY MAIL. Send comments to:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

 BY QR CODE. Scan this code and submit comments online.





NEPA TIMELINE



NEPA PROCESS

Internal Scoping

- GSA identified a need to update the Coburn Gore LPOE with current land port design standards and operational requirements of CBP while addressing existing deficiencies identified with ongoing LPOE operations.
- GSA conducted a Feasibility Study [November 2018] to explore viable alternatives to accommodate the Coburn Gore LPOE operations.

Public Scoping



- GSA informs local, state, and federal agencies of the proposed project through a stakeholder scoping letter.
- The intent of the Public Scoping Meeting is to describe the project, solicit comments, and listen to community concerns and interests before preparation of the Environmental Assessment (EA).
- The public may submit comments on issues that should be considered in the EA.
- Public Scoping Period ends November 27, 2023.

Preparing the Draft EA

- A Draft EA is developed to analyze potential impacts to the natural and human environment.
- Public comments are considered during the preparation of the Draft EA.
- Required consultations are initiated with federal and state agencies to comply with laws and regulations (e.g., Endangered Species Act, National Historic Preservation Act).

Drafting the EA and Public Comments

- GSA notifies the public that the Draft EA is available for public review. (Fall 2024)
- · 30-day Public Comment Period is held, which will include a public meeting.
- Written comments on the contents of the Draft EA are accepted via U.S. mail, e-mail, or inperson at the public meeting.

Final EA and Determination Public Review

- Complete required consultations with agencies.
- · Review, consider, and address, as appropriate, the public comments received.
- · Revise and finalize the EA.
- Determine if the project can proceed under a Finding of No Significant Impacts.
- · 30-day waiting period.



National Historic Preservation Act: Section 106

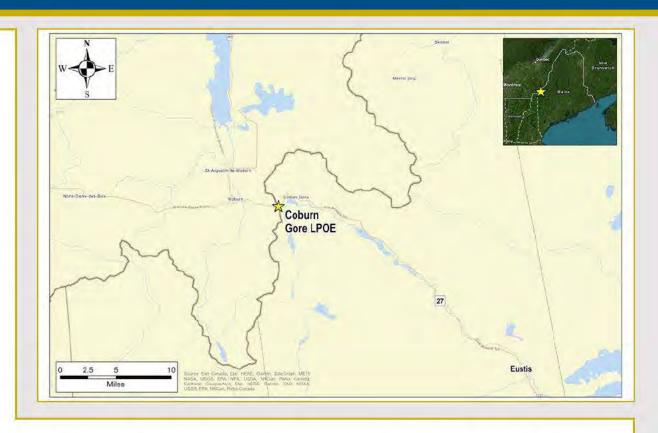
Section 106 of the National Historic Preservation Act of 1966 (NHPA) requires GSA to consider the effects of federal undertakings on historic properties. If a federal or federally-assisted project has the potential to affect historic properties, a Section 106 review must take place.

Step 1: Initiate Section 106	Step 2: Establish the Area of Potential Effect (APE)	Step 3: Identify Historic Resources	Step 4: Evaluate Effects on Historic Resources	Step 5: Resolve Adverse Effects (where necessary)
GSA identifies potential stakeholders and creates a plan for public involvement.	The geographic area that the project may impact is established.	Historic resources that are either listed in or are eligible for listing in the National Register for Historic Places are identified through survey, research, and public input.	The potential effects on identified historic resources are evaluated. If there are no potential effects, or no potential adverse effects, the process may end here.	If there are potential adverse effects, GSA will explore measures to avoid, minimize, or mitigate those effects. The resolution will result in a Memorandum of Agreement (MOA) or Programmatic Agreement (PA) recording the agreed upon measures to resolve the adverse effects.



PROJECT BACKGROUND

The Coburn Gore LPOE is located in Coburn Gore, ME, about 20 miles northwest of the Town of Eustis, ME and across the border from Woburn, Quebec. The Coburn Gore LPOE is bisected by State Route 27 (also known as Highway 27 and The Arnold Trail) with buildings and facilities to the north and south of State Route 27. The port accommodates commercial and non-commercial vehicles and focuses on the inspection and control of vehicles, goods, and people. The LPOE has been operating since 1932, with existing facilities constructed in the 1930s.



The existing main building and two single-family CBP residences were built in 1932 and are listed on the National Register of Historic Places (NRHP). Two additional single-family residences were built in 1967. Due to the lack of capacity for inspections of different traffic types (commercial, non-commercial, and pedestrian), outdated facilities and technologies, and lack of separation between the LPOE facilities and CBP housing, the LPOE no longer functions adequately and poses safety and security risks for CBP officers and the traveling public. The Environmental Analysis will analyze the potential environmental impacts of the project.



PURPOSE AND NEED



Purpose.

The purpose of the project is for GSA to support U.S. Customs and Border Protection's (CBP) missions by bringing the Coburn Gore LPOE operations in line with current land port design standards and operational requirements of CBP while addressing existing deficiencies identified with the ongoing port operations.

*GOV = government owned vehicle

*POV = privately owned vehicle

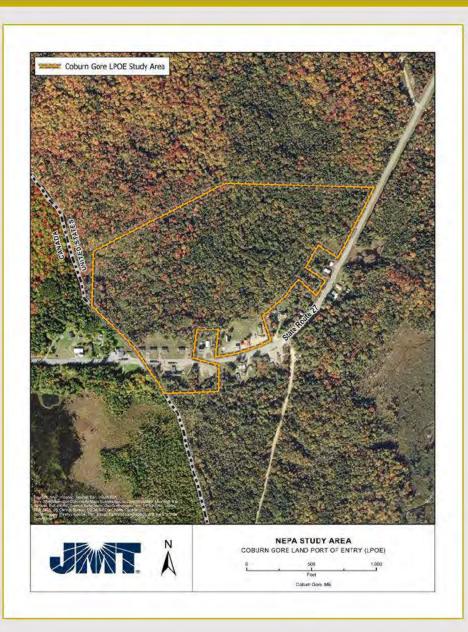
Need. The Proposed Action is needed to:

- Increase processing efficiency and capacity
- Add commercial processing, non-intrusive inspection, secondary inspection, traffic lanes, parking, and supporting facilities
- Provide CBP appropriate housing
- Introduce new safety and security technologies
- Incorporate sustainability features





PROPOSED ALTERNATIVES



The Environmental Assessment will consider three (3) "action" alternatives and a "no action" alternative.

The action alternatives may include:

- Construction of new LPOE facilities: Main Port
 Building, Commercial Processing, a separate NonIntrusive Inspection, Secondary Inspection, GOV
 garage, traffic lanes, parking, and supporting
 facilities
- Acquisition of additional land.
- Keeping the existing historical main port building in place and relocating the four existing CBP residences.
- Construction of new CBP housing.
- Creating a cul-de-sac at the end of State Route 27.
- Grading for new LPOE facilities.
- Building a retaining wall for new LPOE facilities.
- Construction of on -site stormwater measures.

Under the no action alternative, the current LPOE facilities would continue to operate under existing conditions.

GS∆

BIENVENUE

Projet de Modernisation Proposé au Port D'Entrée Terrestre (LPOE), à Coburn Gore, dans le Maine

RÉUNION PUBLIQUE DE CADRAGE DE L'ÉVALUATION ENVIRONNEMENTALE

Port D'Entrée Terrestre de Coburn Gore Jeudi 26 Octobre 2023 17h00 à 19h00





NOUS SOLICITONS VOS COMMENTAIRES!

La GSA sollicite la contribution du public sur les ressources et les questions qui sont importantes selon vous.

Les commentaires publics doivent être soumis à la GSA avant le 27 novembre 2023.

 EN PERSONNE. Remplissez une fiche de commentaires et soumettez-la lors de cette réunion de cadrage.



 Par Courriel. Envoyez vos commentaires à l'adresse suivante :

coburngore.lpoe@gsa.gov (Veuillez inclure « Coburn Gore EA » dans la ligne d'objet.) Par Courrier. Envoyer des commentaires écrits à :

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222

 PAR CODE QR. Scannez ce code et soumettez vos commentaires en ligne.





CHRONOLOGIE DU NEPA

Cadrage Interne de L'EE

Préparation de la Version Préliminaire de l'EE Version Finale de l'EE et Période de Revue Publique

Période de Cadrage Publique de l'EE Nous Sommes Ici

Réunion publique de cadrage de l'EE 26 octobre 2023

Version Préliminaire de l'EE et Période de Commentaire Publique

Réunion Publique Automne 2024 Version Finale de l'EE et Détermination Hiver 2024

PROCESSUS DU NEPA

CADRAGE INTERNE DE 'EE

- La GSA a identifié la nécessité de mettre à jour le LPOE de Coburn Gore avec les normes de conception des ports terrestres courantes et les exigences opérationnelles du CBP, tout en corrigeant les lacunes existantes identifiées dans les opérations LPOE en cours.
- GSA a conduit une étude de faisabilité [novembre 2018] pour explorer des alternatives viables pour répondre aux besoins des opérations LPOE de Coburn Gore.

PÉRIODE DE CADRAGE PUBLIQUE DE L'EE



★ NOUS SOMMES ICI

- La GSA informe les agences locales, étatiques et fédérales du projet proposé par le moyen d'une lettre de cadrage des parties prenantes.
- L'objectif de la réunion publique de cadrage de l'EE est de décrire le projet, de solliciter des commentaires et d'entendre les préoccupations et les intérêts de la communauté avant la préparation de l'évaluation environnementale (EE).
- · Le public peut soumettre des commentaires sur les questions qui devraient être prises en compte dans
- La période de cadrage publique se termine le 27 novembre 2023.

PRÉPARATION DE LA VERSION PRÉLIMINAIRE DE L'EE

- Une version préliminaire de l'évaluation environnementale est élaborée pour analyser les impacts potentiels sur l'environnement naturel et humain...
- Les commentaires du public sont pris en compte lors de la préparation de la version préliminaire de l'EE.
- Les consultations requises sont initiées avec les agences fédérales et étatiques pour se conformer aux lois et réglementations (par exemple, Endangered Species Act (Loi sur les espèces en voie de disparition), National Historic Preservation Act (Loi sur la préservation historique nationale)).

VERSION PRÉLIMINAIRE DE L'EE ET PÉRIODE DE COMMENTAIRE PUBLIQUE

- Une période de commentaires publics de 30 jours est organisée, qui comprendra une réunion publique.
- · Les commentaires écrits sur le contenu de la version préliminaire de l'EE sont acceptés par courrier américain, par courriel ou en personne lors de la réunion publique.

VERSION FINALE DE L'EE ET PÉRIODE DE REVUE PUBLIQUE

- Effectuer les consultations requises avec les agences.
- Examiner, considérer et, le cas échéant, traiter les commentaires publics reçus.
- Réviser et finaliser l'EE.
- Déterminer si le projet peut procéder en vertu d'une Constatation D'Absence D'Impacts Importants.
- Délai d'attente de 30 jours.



Loi sur la Préservation Historique Nationale : Section 106

Section 106 de la Loi sur la Préservation Historique Nationale de 1966 (NHPA) oblige la GSA à prendre en compte les effets des entreprises fédérales sur les propriétés historiques. Si un projet fédéral ou bénéficiant d'une aide fédérale est susceptible d'affecter des propriétés historiques, un examen en vertu de la section 106 doit avoir lieu.

Étape 1: Initier Section 106 Étape 2 Établir la Zone D'impact Potentiel (APE) Étape 3: Identifier les Ressources Historiques Étape 4: Évaluer les Impacts sur les Ressources Historiques

Étape 5: Résoudre les Impacts Négatifs (Si Nécessaire)

La GSA identifie les parties prenantes potentielles et crée un plan de participation du public. La zone géographique sur laquelle le projet pourrait impacter est établie. Les ressources
historiques qui sont
répertoriées ou
éligibles à l'inscription
au Registre National
des Lieux Historiques
sont identifiées grâce
à l'arpentage /
piquetage, des
recherches et des
commentaires du
public.

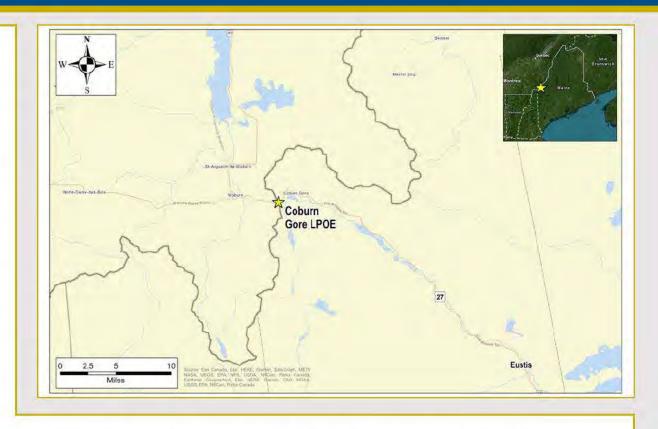
Les impacts
potentiels sur les
ressources
historiques identifiées
sont évalués. S'il n'y
a aucun impact
potentiel ou aucun
impact négatif
potentiel, le
processus peut
s'arrêter là.

S'il y a des impacts négatifs potentiels, GSA explorera des mesures pour éviter, minimiser ou atténuer ces impacts. La résolution donnera lieu à un Protocole D'Accord (MOA) ou à un Accord Programmatique (PA) enregistrant les mesures convenues pour résoudre les impacts négatifs.



CONTEXTE DU PROJET

Le port d'entrée terrestre (LPOE) de Coburn Gore est situé à Coburn Gore, ME, à environ 20 miles au nord-ouest de la ville d'Eustis, ME et de l'autre côté de la frontière de Woburn, Québec. Le port d'entrée terrestre de Coburn Gore est divisé en deux par la route 27 de l'État du Maine (également connue sous le nom de Highway 27 et The Arnold Trail) avec des bâtiments et des installations au nord et au sud de la route. Le port accueille des véhicules commerciaux et non commerciaux et se concentre sur l'inspection et le contrôle des véhicules, des marchandises et des personnes. Le LPOE est en activité depuis 1932 et les installations existantes ont été construites dans les années 1930.



Le bâtiment principal existant et deux résidences unifamiliales CBP ont été construits en 1932 et sont inscrits au Registre National des Lieux Historiques (NRHP). Deux résidences unifamiliales supplémentaires ont été construites en 1967. En raison du manque de capacité d'inspection des différents types de trafic (commercial, non commercial et piéton), des installations et des technologies obsolètes et du manque de séparation entre les installations LPOE et les logements du CBP, le LPOE ne fonctionne plus correctement et présente des risques en matière de sûreté et de sécurité pour les agents du CBP et le public voyageur. L'analyse environnementale analysera les impacts environnementaux potentiels du projet.



OBJECTIF ET NÉCESSITÉ



Objectif.

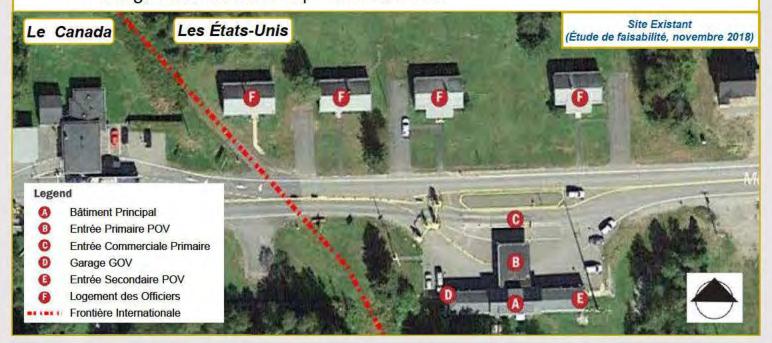
L'objectif du projet est que la GSA soutienne les missions des douanes et de la protection des frontières des États-Unis (CBP) en alignant les opérations LPOE de Coburn Gore sur les normes de conception des ports terrestres courantes et les exigences opérationnelles du CBP tout en comblant les lacunes existantes identifiées dans les opérations portuaires en cours.

*GOV = véhicule appartenant au gouvernement

*POV = véhicule privé

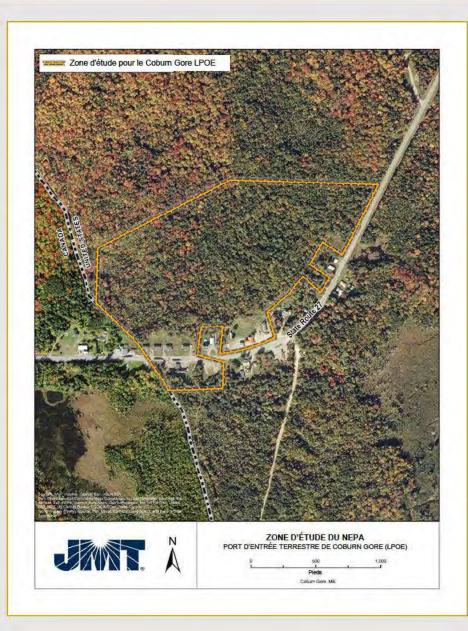
Nécessité. L'action proposée est nécessaire pour :

- Augmenter l'efficacité et la capacité de traitement
- Ajoutez le traitement commercial, une inspection non intrusive, une inspection secondaire, des voies de circulation, du stationnement et des installations annexes
- Fournir un logement approprié au CBP
- Introduire de nouvelles technologies de sûreté et de sécurité
- Intégrer des caractéristiques de durabilité





GSA ALTERNATIVES PROPOSÉES



L'Évaluation Environnementale envisagera trois alternatives «d'action» et une alternative «sans action».

Les alternatives d'action pourraient inclure:

- Construction de nouvelles installations LPOE : bâtiment portuaire principal, traitement commercial, inspection non intrusive distincte, inspection secondaire, garage GOV, voies de circulation, du stationnement et des installations annexes
- L'acquisition de terrains supplémentaires.
- Maintenir le bâtiment portuaire principal historique existant et déplacer les quatre résidences CBP existantes
- Construction de nouveaux logements CBP.
- Création d'un cul-de-sac à la fin de la State Route 27
- Nivellement du terrain pour les nouvelles installations LPOE.
- Construction d'un mur de soutènement pour les nouvelles installations I POF
- Construction pour permettre la gestion intégrée des eaux pluviales.

Dans le cas de l'alternative sans action, les installations LPOE actuelles continueraient de fonctionner dans les conditions existantes.



COMMENT SHEET

Proposed Modernization Project at the Coburn Gore Land Port of Entry Public Scoping Meeting Coburn Gore, ME Thursday, October 26, 2023

(PLEASE PRINT) NAME and AFFILIATION (OPTIONAL): EMAIL: ZIP CODE: Public participation is an essential component of the National Environmental Policy Act (NEPA) process, and GSA welcomes comments on the Proposed Modernization Project at the Coburn Gore Land Port of Entry. Please fill out the following form to ensure that the analysis, and ultimately the decision, considers the affected communities' opinions. If you would like to be added to the mailing list and receive information about the project, please provide your email or mailing address above. 1. Provide us with any environmental or design information or concerns, which you feel should be addressed in the Environmental Assessment for this project. 2. Use this space to provide any additional comments you might have:

Please leave this comment sheet at the designated "drop box" or mail your comments by November 27, 2023 to the address below:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222



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General Services Administration
Attention: Li Wang, Project Manager
Thomas P. O'Neill, Jr. Federal Building
10 Causeway Street, 11th Floor
Boston, MA 02222



FICHE DE COMMENTAIRES

Projet de Modernisation Proposé au Port d'Entrée Terrestre de Coburn Gore Réunion Publique de Cadrage du Projet Coburn Gore, ME Jeudi, le 26 octobre 2023

(VEUILLEZ IMPRIIMER)

ADRESSE:	
ADRESSE COURRIEL:	CODE POSTAL:
	erocessus du National Environmental Policy Act (NEPA) (la loi et la GSA accueille les commentaires sur le Projet de restre de Coburn Gore.
Veuillez remplir le formulaire suivant afin d'as opinions des communautés concernées.	ssurer que l'analyse et la décision finale prennent compte des
Si vous souhaitez être ajouté à la liste de diff votre adresse courriel ou postale ci-dessus.	usion et recevoir des informations sur le projet, veuillez fournir
	ou préoccupation environnementale ou de conception qui 'évaluation environnementale de ce projet.
Veuillez utiliser cet espace pour fourni	r tout commentaire supplémentaire:

Veuillez laisser cette fiche de commentaires dans la boîte indiquée, ou envoyez vos commentaires par courrier par le 27 novembre 2023 à l'adresse ci-dessous :

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222



	VEUILLEZ PLIER	- — — — —
	_	TIMBRE ICI LE BUREAU DE POSTE NE LIVRERA PAS SANS
ADRESSE DE RETOUR	-	L'AFFRANCHISSEMENT CORRECTE

General Services Administration
Attention: Li Wang, Project Manager
Thomas P. O'Neill, Jr. Federal Building
10 Causeway Street, 11th Floor
Boston, MA 02222

VEUILLEZ PLIER



COBURN GORE LPOE 2024 STUDY AREA





General Services Administration

Coburn Gore Land Port of Entry, Coburn Gore, Maine Environmental Assessment





Summary

The U.S. General Services Administration (GSA) is proposing to modernize the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Franklin County, Maine. The proposed project would improve the operational efficiency, safety, and security of U.S. Customs and Border Protection (CBP) personnel and cross-border travelers at the LPOE. Specifically, the deficiencies at the LPOE fall into two broad categories: 1) limited capacity and facilities for port operations; and 2) the existing buildings' condition.

A draft environmental assessment (EA) is being prepared in compliance with the National Environmental Policy Act (NEPA) of 1969, as amended (42 U.S. Code [U.S.C.] 4321), as implemented by Council on Environmental Quality (CEQ) regulations (40 Code of Federal Regulations [CFR] 1500–1508), and policies of the GSA as the lead federal agency. The draft EA process provides steps and procedures to evaluate the potential natural and human environmental impacts for the proposed modernization and expansion of the Coburn Gore LPOE. The current main building and two single-family residences located on site were built in 1932 and are listed on the National Register of Historic Places (NRHP). GSA will also consult with the State Historic Preservation Office (SHPO) in compliance with the Section 106 process of the National Historic Preservation Act of 1966, as amended.

The GSA is providing an opportunity for the public, stakeholders, and government agencies to provide input during EA preparation. The social, economic, and environmental considerations are evaluated and measured, as defined in the CEQ regulations, by their magnitude of impacts.

Since the initial Public Scoping Meeting in October 2023, the Study Area for the modernization efforts has expanded (see below).

October 2023 Study Area



June 2024 Study Area





Administration des Services Généraux

Port d'Entrée Terrestre de Coburn Gore, Coburn Gore, l'État du Maine Évaluation Environnementale (EE)



NOTE POUR LA RÉUNION PUBLIQUE DE CADRAGE DU PROJET

Résumé

La General Services Administration (GSA) (Administration des Services Généraux) des États-Unis propose de moderniser le port d'entrée terrestre de Coburn Gore (LPOE) à Coburn Gore, dans le comté de Franklin, dans l'État du Maine. Le projet proposé améliorerait l'efficacité opérationnelle, la sûreté et la sécurité du personnel des Customs and Border Protection (CBP) (douanes et de la protection des frontières des États-Unis) et des voyageurs transfrontaliers au LPOE. Plus précisément, les lacunes du LPOE se répartissent en deux grandes catégories : 1) capacité et installations limitées pour les opérations portuaires; et 2) l'état des bâtiments existant.

Une version préliminaire d'une Évaluation Environnementale (EE) est en cours de préparation conformément à la National Environmental Policy Act (NEPA) (Loi sur la politique nationale de l'environnement) de 1969, telle que modifiée par (42 U.S. Code [U.S.C.] 4321), telle que mise en œuvre par les règlements du Council on Environmental Quality (CEQ) (Conseil de la qualité de l'environnement) (40 Code of Federal Regulations [CFR] (Code des Régulations Fédérales) 1500–1508), et les politiques de la GSA en tant qu'agence fédérale principale. Le processus de l'Évaluation Environnementale préliminaire fournit des étapes et des procédures pour évaluer les impacts environnementaux naturels et humains potentiels résultant de la modernisation et de l'expansion proposées du Coburn Gore LPOE. En parallèle, la GSA lancera une consultation en vertu de l'article 106 du National Historic Preservation Act (Loi sur la préservation historique nationale), ainsi que de la conformité à la NEPA, car le bâtiment principal actuel et deux résidences unifamiliales construites en 1932 situées sur le site sont répertoriés dans le National Register of Historic Places (NRHP) (registre national des lieux historiques).

GSA offre une opportunité au public ; parties prenantes; et les agences locales, étatiques ou fédérales pour fournir leurs contributions et/ou leurs commentaires lors de réunions de cadrage et d'information publiques concernant la préparation de l'EE. Les considérations sociales, économiques et environnementales sont évaluées et mesurées, conformément à la réglementation CEQ, par l'ampleur de leurs impacts.

Contexte du Project



Le Coburn Gore LPOE est un port d'entrée pour les véhicules et les piétons traversant la frontière canado-américaine, entre Coburn Gore, Maine, et Woburn, Québec, Canada. Le port accueille des véhicules commerciaux et non commerciaux et se concentre sur l'inspection et le contrôle des véhicules, des marchandises et des personnes. Le bâtiment principal existant et les deux résidences ont été construits en 1932 et sont répertoriés dans le NRHP. Deux résidences supplémentaires ont été construites en 1967. En raison du manque de capacité d'inspection des différents types de trafic (commercial, non commercial et piéton), des installations et technologies obsolètes et du manque de séparation entre les installations et les logements du CBP, le LPOE ne fonctionne plus adéquatement et présente des risques en matière de sûreté et de sécurité pour les agents du CBP et le public voyageur. Le LPOE existant à des contraintes spatiales, avec un espace intérieur inadéquat pour les bureaux et le traitement, et des possibilités d'expansion limitées dans son empreinte actuelle.

Alternatives Envisagées

L'Évaluation Environnementale envisagera des alternatives « d'action » et une alternative « sans action ».

Les alternatives d'action pourraient inclure:

- Construction de nouvelles installations LPOE : Bâtiment Portuaire Principal, Traitement Commercial, Inspection Non Intrusive distincte, Inspection Secondaire, garage GOV, voies de circulation, du stationnement et des installations annexes.
- L'acquisition de terrains supplémentaires.
- Maintenir le bâtiment portuaire principal historique existant et déplacer les quatre résidences CBP existantes.
- Construction de nouveaux logements CBP.
- Création d'un cul-de-sac à la fin de la State Route 27.
- Nivellement du terrain pour les nouvelles installations LPOE.
- Construction d'un mur de soutènement pour les nouvelles installations LPOE.
- Construction pour permettre la gestion intégrée des eaux pluviales.

Dans le cas de l'alternative sans action, les installations LPOE actuelles continueraient de fonctionner dans les conditions existantes.

Processus du National Environmental Policy Act (NEPA)



LA GSA est maintenant dans la phase du Période de Cadrage Publique du processus d'EE de la NEPA. Les points de vue et les commentaires du public sont nécessaires pour aider à déterminer la portée et le contenu de l'analyse environnementale. Un objectif important du cadrage est d'identifier les éléments spécifiques de l'environnement qui pourraient être affectés si la proposition est réalisée. Les impacts potentiels soulevés lors du cadrage seront analysés en détail dans l'EE.

Votre participation au processus d'évaluation environnementale est grandement appréciée. Les commentaires écrits doivent être soumis à la GSA avant le 29 juillet 2024 au moyen de l'une des méthodes suivantes:

- En personne: Lors de la réunion. Une fiche de commentaires sera disponible. Un sténographe sera également présent lors de la réunion de cadrage pour recevoir et enregistrer les commentaires oraux.
- Courriel: Envoyer un courriel à l'adresse suivante <u>coburngore.lpoe@gsa.gov</u> avec pour ligne d'objet « Coburn Gore EA »
- Par Code QR: Scannez le code dans le coin inférieur droit pour fournir des commentaires en ligne.
- Courrier: Envoyez vos commentaires écrits par courrier à l'adresse suivante:

General Services Administration Attention: Li Wang, Project Manager Thomas P. O'Neill, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02222



Scannez ce code et soumettez vos commentaires en ligne.



COMMENT SHEET

Proposed Modernization Project at the Coburn Gore Land Port of Entry Public Scoping Meeting #2 Coburn Gore, ME Thursday, June 27, 2024

(PLEASE PRINT) NAME and AFFILIATION (OPTIONAL): ADDRESS: EMAIL: ZIP CODE: Public participation is an essential component of the National Environmental Policy Act (NEPA) process, and GSA welcomes comments on the Proposed Modernization Project at the Coburn Gore Land Port of Entry. Please fill out the following form to ensure that the analysis, and ultimately the decision, considers the affected communities' opinions. If you would like to be added to the mailing list and receive information about the project, please provide your email or mailing address above. 1. Provide us with any environmental or design information or concerns, which you feel should be addressed in the Environmental Assessment for this project. 2. Use this space to provide any additional comments you might have:

Please leave this comment sheet at the designated "drop box" or mail your comments by July 29, 2024, to the address below:

General Services Administration
Attention: Li Wang, Project Manager
Thomas P. O'Neill, Jr. Federal Building
10 Causeway Street, 11th Floor
Boston, MA 02222



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Thomas P. O'Neill, Jr. Federal Building
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Boston, MA 02222



FICHE DE COMMENTAIRES

Projet de Modernisation Proposé au Port d'Entrée Terrestre de Coburn Gore Réunion Publique de Cadrage du Projet Coburn Gore, ME Jeudi, le 27 juin 2024

(VEUILLEZ IMPRIIMER)

NOM ET AFFILIATION (OPTIONNEL):	
ADRESSE:	
ADRESSE COURRIEL:	CODE POSTAL:
	u processus du National Environmental Policy Act (NEPA) (la loi e), et la GSA accueille les commentaires sur le Projet de errestre de Coburn Gore.
Veuillez remplir le formulaire suivant afin d opinions des communautés concernées.	l'assurer que l'analyse et la décision finale prennent compte des
Si vous souhaitez être ajouté à la liste de c votre adresse courriel ou postale ci-dessu	diffusion et recevoir des informations sur le projet, veuillez fournir s.
	ion ou préoccupation environnementale ou de conception qui s l'évaluation environnementale de ce projet.
2. Veuillez utiliser cet espace pour fou	rnir tout commentaire supplémentaire:
-	
Veuillez laisser cette fiche de commer	ntaires dans la boîte indiquée. ou envoyez vos commentaires

par courrier par le 29 juillet 2024 à l'adresse ci-dessous :

General Services Administration
Attention: Li Wang, Project Manager
Thomas P. O'Neill, Jr. Federal Building
10 Causeway Street, 11th Floor
Boston, MA 02222



Scannez ce code et soumettez vos commentaires en ligne.

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General Services Administration
Attention: Li Wang, Project Manager
Thomas P. O'Neill, Jr. Federal Building
10 Causeway Street, 11th Floor
Boston, MA 02222

VEUILLEZ PLIER



APPENDIX E: MEETING SIGN-IN SHEETS AND FOLLOW-UP EMAIL



Projet de Modernisation Proposé au Port d'Entrée Terrestre de Coburn Gore, À Coburn Gore, dans l'État du Maine

General Services Administration (GSA) (Administration des Services Généraux)

Nom / Affiliation

Adresse

Adresse de Courriel

Numéro de Téléphone

Cardle Marchand

Pierre BLACKHURN

LARRY WARREN

MARK SULHER RESERVE

MARK RESERVE

MARK ROGERS

MARK ROGERS

METER *JAMP ROY

JEAN Dupuis

Réunion Publique de Cadrage du Projet | Coburn Gore LPOE | 26 octobre, 2023 | de 17:00H à 19:00H



Proposed Modernization Project at the Coburn Gore Land Port of Entry in Coburn Gore, Maine

General Services Administration (GSA)

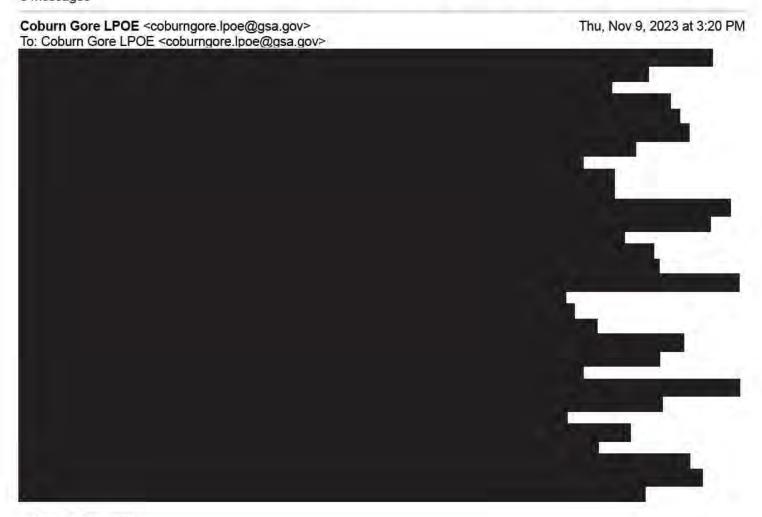
Name / Affiliation Address **Email** Phone Number METZLER/FORESTOF Indistine Carrier CLAUDE A. BERGERON GREGORY JulieRRepris MAURICE

Public Scoping Meeting | Coburn Gore LPOE | October 26, 2023 | 5:00 PM to 7:00 PM



Coburn Gore LPOE <coburngore.lpoe@gsa.gov>

Coburn Gore Land Port of Entry Public Comment Period through November 27, 2023 8 messages



Good afternoon,

We are reaching out to thank those of you who attended the National Environmental Policy Act (NEPA) scoping meeting for the Coburn Gore Land Port of Entry project on October 26th, and to provide project information for those of you who were unable to attend.

The scoping process is an opportunity for interested parties, stakeholders, and the public to provide input on issues that are important to the community. This input is a valuable step in the process, and will be used by GSA to determine the scope and content of the Environmental Assessment (EA).

We heard a lot of valuable insight from meeting attendees. Please note, only written comments submitted, as described below, become a part of the official record. We encourage you to review the project information and submit written comments, including any comments you may have provided verbally at the meeting. Project information is attached to this email, and available at the project website:

gsa.gov/coburngore.

Written comments must be submitted to GSA by Monday, November 27, 2023 using one of the following methods:

Email: Send an email to coburngore.lpoe@gsa.gov with subject line "Coburn Gore LPOE EA" or reply to this email.

Mail: Send written comments by mail to:

General Services Administration

Attention: Li Wang, Project Manager

Thomas P. O'Neill, Jr. Federal Building

10 Causeway Street, 11th Floor

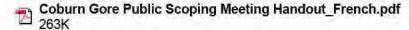
Boston, MA 02222

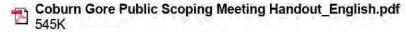
Your participation in the EA process is important and is greatly appreciated.

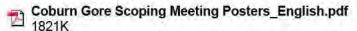
Regards,

GSA Project Team

4 attachments







Coburn Gore Scoping Meeting Posters_French.pdf 1813K

Mail Delivery Subsystem <mailer-daemon@googlemail.com>
To: coburngore.lpoe@gsa.gov

Thu, Nov 9, 2023 at 3:20 PM



Address not found

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LEARN MORE



Proposed Modernization Project at the Coburn Gore Land Port of Entry in Coburn Gore, Maine

General Services Administration (GSA)

Name / Affiliation	Address	Email	Phone Number
Cartene Trem blud Senator Collins			
JEN THERES			
Scott Cole resider			
LARRY WARREN			
Enic G. Johnson			
Ray Van Visce (& Smily Van Vlech			
Cedric Pepin			
Maria-Eve Choumare			
JOSEPH DUMANS			
Trançois 6812			

Public Scoping Meeting #2 | Coburn Gore LPOE | June 27, 2024 | 5:00 PM to 7:00 PM



Proposed Modernization Project at the Coburn Gore Land Port of Entry in Coburn Gore, Maine

General Services Administration (GSA)

Name / Affiliation	Address	Email	Phone Number
Joseph W. Dick			
Michiele A. Mala			
MACK ROGERS			
Bob CARLTON			
Claude A. Bergeron			
GREG BJORK			
MALL Drust Miredot			
alex pepin			
Mylene tepin			
JEXN-JENS/APOINT			

Public Scoping Meeting #2 | Coburn Gore LPOE | June 27, 2024 | 5:00 PM to 7:00 PM



Projet de Modernisation Proposé au Port d'Entrée Terrestre de Coburn Gore, À Coburn Gore, dans l'État du Maine

General Services Administration (GSA) (Administration des Services Généraux)

Nom / Affiliation	Adresse	Adresse de Courriel	Numéro de Téléphone
Joeph & Martin			
Mile SoboLESKI			
Led Bonlas			
Juli Pares			
MAUNICREM			
	94		

Réunion Publique de Cadrage du Projet | Coburn Gore LPOE | 27 juin, 2024 | de 17:00H à 19:00H



APPENDIX F: PUBLIC SCOPING MEETING TRANSCRIPT

1	STATE OF MAINE
2	
3	
4	Second Public Meeting on the Scoping
5	and Development of an Environmental Assessment for
6	the Coburn Gore Point Land Port of Entry
7	Modernization Project.
8	
9	
10	COBURN GORE LPOE MAINE BUILDING
11	STATE ROUTE 27 (THE ARNOLD TRAIL)
12	COBURN GORE, MAINE 04936
13	THURSDAY, JUNE 27, 2024
14	5:05 p.m.
15	
16	
17	Taken before Angella Clukey, a Notary
18	Public in and for the State of Maine, on Thursday,
19	June 27, 2024, at the Coburn Gore LPOE Main
20	Building, State Route 27 (The Arnold Trail) Coburn
21	Gore, Maine, commencing at 5:05 p.m. pursuant to
22	notice given.
23	
24	DON THOMPSON & ASSOCIATES
25	COURT REPORTING dtreport@myottmail.com 207-394-3900

1	Appearances	
2	MISSY MERTZ	GSA Environmental Protection Specialist
4	LI WANG	GSA Senior Project Manager
5 6	SARA MASSARELLO	GSA Real Property Disposition
7	PAUL HUGHES	GSA Regional Public Affairs Officer
8 9	ADRIENE DELOZIER	JMT Planning and Natural Resources
10	ROB RUDDY	Customs and Border Protection Director
11		
12		
13		
14		
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- MR. HUGHES: All right. Can everybody hear me in
- 2 the back? Feel free to move on up. There is one
- 3 more seat -- one more seat if anybody wants it.
- 4 All right. Good afternoon. My name is Paul
- 5 Hughes, I'm the public affairs officer for Region 1
- 6 GSA -- I'm the public affairs officer for Region 1
- 7 GSA. I do have a few announcements before we get
- 8 going here.
- **9** Number one, we do have a stenographer, so please
- 10 speak slowly and don't talk over each other if you
- 11 have comments. If you want to make your comments in
- 12 private, we can arrange that as well.
- Number two, we do have a French translator here.
- 14 So if you need someone to translate into French, we
- 15 can take care of that for you.
- Number three, make sure you sign in.
- 17 Number four, we're here to get your comments
- 18 tonight. So there are three ways where you can give
- 19 us your comments. One is here tonight. The other is
- 20 on this comment sheet available at the table. And
- 21 the other is you can send it in by mail, which is on
- 22 the back of the comment sheet.
- 23 Also, we have an e-mail address where you can
- 24 send comments to, but for the life of me right now I
- 25 can't remember it. But I'll have it for you before
- 4

- 1 the end of this event.
- 2 We are here to take your comments and we will be
- 3 able to answer some very basic questions. But we're
- 4 in the very early stages of a very long and complex
- 5 process. So most of your questions will have to be
- 6 answered in the future versus tonight.
- 7 Did I miss anything? Missy, you've been coaching
- 8 me for the last hour. Did I miss anything? Roger
- 9 that. There are snacks, you can have those.
- And without any further ado, I'm going to turn
- 11 you over to Li. He will run through the rest of the
- 12 briefing tonight.
- MR. WANG: Okay. Is this not working? One
- 14 second, folks. I haven't been to the military so I
- 15 need this. My vocal cords are not as strong as
- 16 Paul's.
- 17 How is this? Okay, great. I'll try not to
- 18 overdo it now.
- 19 Welcome, everybody. I am the project manager
- 20 representing GSA. We're obviously -- can you hear
- 21 me?
- 22 (A discussion was held off the record to fix the
- 23 PA system.)
- MR. WANG: So thank you all for being here
- 25 tonight. Thank you, Sarah.

- 1 (A discussion was held off the record to fix the
- 2 PA system.)
- 3 MR. WANG: So the last time we were here -- I
- 4 think I see a lot of familiar faces. So good to see
- 5 all of you again. We certainly appreciate you
- 6 spending some time with us today.
- 7 As Paul alluded to, we're still in the very
- 8 beginning stages of this really long complex project.
- 9 We are delivering this project on behalf of our
- 10 customer. The customer is the border patrol. And
- 11 their mission is critical to the success of this
- 12 project.
- So, briefly, you see two posters in front of me.
- 14 These, basically -- to highlight the areas that,
- 15 basically, show you additional study areas that we
- 16 were currently working on as part of our NEPA
- 17 process. And the NEPA process is, essentially, for
- 18 all of our GSA capital projects. We go -- part of
- 19 the requirement is why we're here.
- 20 We want to solicit the public's input. We look
- 21 at various -- many, many factors, environmental,
- 22 historical, utilities, all of those important things,
- 23 because this is a major project we are obligated to
- 24 deliver.
- Okay. So the last time we were here I believe we
 - okay. So the last time we were here I believe w

had an exhibit that, basically, infers where we were

- 2 setting north of 27. We received your input. And
- 3 thank you all for those, it's really important.
- 4 So now we are really looking at the next phase,
- 5 which is south and middle, really understanding these
- 6 are outlining the study areas. And we can get into
- 7 the details of what that means.
- 8 So this process is really beginning with
- 9 soliciting comments from you and getting your
- 10 feedback. But with that said, we're here to get your
- 11 comments. We're working on -- the process, the
- 12 project is very complex. We have a series of
- 13 guidance documents we must adhere to working with our
- 14 design teams and our engineers and consultants.
- And we have Jacobs Engineering here represented
- 16 by David Choi. He's our construction manager and
- 17 advisor. They are working hand and hand with GSA and
- 18 CBP. And certainly port director Rob Ruddy has been
- 19 with us every step of the way, as with Mr. GilPatrick
- 20 back there who's representing CBP.
- 21 So that's a quick summary. I know there were --
- 22 again, the -- the bigger way is we got your comments
- 23 on the first interaction. Now we're looking at
- 24 middle and south of Route 27 as we begin to formulate
- how we are going to deliver this project and how do

15 17 can correct me, but I think they're just --1 sometimes we get comments that, I don't like my 1 2 AUDIENCE MEMBER: What about the orange line? 2 neighbor, can you move them? I can't address that, 3 MS. MERTZ: This orange line was the initial 3 I'm sorry. But, yeah, so we do. 4 study. 4 COMMISSIONER CARLTON: So a follow-up. I 5 AUDIENCE MEMBER: But around the properties. 5 understand that you're going to run three-phase power 6 MS. MERTZ: This one? That's part of the 6 from down below to this facility; is that correct? initial --MR. WANG: I can take that. The answer I can 7 7 8 AUDIENCE MEMBER: Upper right --8 give you right now is it is being studied. A 9 9 three-phase study is an essential part of CBP's MS. MERTZ: Like these? AUDIENCE MEMBER: Right. Yeah. operation. 10 10 MS. MERTZ: This was the initial study area. So 11 COMMISSIONER CARLTON: Okay. 11 12 this part was part of the initial study area and then 12 MR. WANG: It is quite a long distance. And it's 13 we're now looking here as well. 13 a big cost. We're evaluating that right now. That I 14 Were there any other questions? Go ahead, sir. 14 can tell you. 15 COMMISSIONER CARLTON: Bob Carlton, Franklin 15 COMMISSIONER CARLTON: Okay. I've been crossing County commissioner. This is part of my district. I this border for 40 years. And when you run power 16 16 17 realize what's going on here. 17 from down below up here -- the weather events are significant. And when I say "significant," not only 18 Will this increase traffic through this port? 18 19 MS. MERTZ: I think that's more of a question for 19 to the power structure, but to the responding 20 CBP. I mean -- Port Director Ruddy, the question 20 agencies. was, Will this increase traffic through the port? 21 And as many days when these guys truck wood here, 21 22 MR. RUDDY: Well, as previously stated, right, we you know, it's -- it's impossible, it's impossible to travel on that road. So these are little things 23 are going from a permit port to a full commercial 23 24 that -- with the increase of traffic, with the 24 center, right. So all the commercial vehicles that 25 are seeking to cross here that makes most economic 25 environment that we are here, these are all 16 18 sense and geographic sense, right, to either the 1 significant. 1 maritime provinces, the I-95 corridor, right. So all 2 The other question I have -- and maybe you can of that - right, so all that traffic would then be 3 answer this -- is other than the current uses we have 3 coming through here. here now, will there be any additional uses for this 4 4 COMMISSIONER CARLTON: Okay. So my question is, facility? Will people be processed here? And this 5 6 Does your study look downstream? Because everything 6 is a big question from a lot of my constituents in 7 that comes here goes through Eustis, Kingfield, 7 Franklin County. eventually Farmington, all part of Franklin County. 8 So is there going to be any change of use? 8 9 MR. WANG: Well, I mean, it's -- can you be a 9 And we've seen some significant traffic increases. little bit more specific? I see Peter's eyes looking 10 So does your study look downstream? 10 11 MS. MERTZ: We do to a point. But I'm not going 11 12 12 to tell you we're going to analyze traffic 45 minutes MR. HUGHES: What do you -- what do you mean by 13 down the road because that wouldn't be accurate. 13 "process"? 14 COMMISSIONER CARLTON: It could potentially be a 14 COMMISSIONER CARLTON: The border the way it is big problem, a big problem. 15 now is -- it's a hot topic, huge topic. A lot of my 15 MS. MERTZ: That's a really valid comment for us constituents are saying, Will people be able to come 16 16 17 and that's something we would really appreciate if 17 to this crossing and say, I'm here, I want to declare 18 you would put it in writing. 18 asylum and be processed? Is this going to be a 19 And I wanted to say that, too, we really 19 facility that people will be able to process? 20 appreciate your comments in writing, in e-mail, with 20 MR. HUGHES: It is now. There will be no 21 the stenographer. That becomes part of the public 21 difference of how travelers coming into the United 22 record and you can provide comments anonymously. 22 States are going to be processed. No difference 23 We can't necessarily respond to you then, but we 23 whatsoever. 24 have to address comments. Even if it's just to say 24 COMMISSIONER CARLTON: Okay. All right. Thank we can't address that or that's -- you know, 25 you.

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that can answer these questions?

address that issue?

AUDIENCE MEMBER: And then will the design

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MR. WANG: Customs Border Patrol. You're looking

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from equitably.

e-mail address. It's on the handout, too.

MR. HUGHES: I mentioned that I owed you the

needs an improvement. And what she said is spot on.

AUDIENCE MEMBER: There's no question this port

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remember it.

Page 23 to 26 of 26

similar to the National Environmental Policy Act. And what it does is it requires us to use -- you

know, to treat folks that we're acquiring property

or I think everyone here -- I think this is all

So that means anyone who has private property --

back again and present --

If you look at it now, they say it's a \$95 million

- 1 project.
- 2 And if you guys don't even have a clue on what
- 3 you're going to do yet, does that mean, like all the
- 4 government projects, it's going to be a \$200 million
- project? I'm just worried about taxpayers' money. 5
- 6 MR. WANG: No, that's a good question.
- 7 MR. HUGHES: So we've been, from the beginning of
- 8 this project, advertising -- we've been publicly
- stating a range of numbers. But all of these 9
- projects are long and complex. So the short answer 10
- is we don't actually know yet what this project is 11
- going to cost because we don't know what we have to 12
- 13 build. Right?
- 14 I read the papers, too. I'm a public affairs
- 15 officer, I see the --
- 16 AUDIENCE MEMBER: Portland Press Herald said
- 17 85 million and then they said 95 million.
- 18 MR. HUGHES: And -- and if you go on that
- 19 website, you will see what goes into our thought
- 20 process of why it would be that expensive.
- 21 You know, you all live up here. This is a remote
- location, there's no workforce. We potentially have 22
- 23 to bring in three-phase power from a long ways away.
- People that come up here have to deal with the 24
- 25 winter. So we have an extended construction period.

 - All of these things make this an extremely complex
 - 2 and potentially very expensive project.
 - 3 But the short answer to your question is, we
 - don't know exactly what the bottom line is going to 4
 - be yet because we haven't processed your comments,
 - 6 figured out what we need to do to meet CBP's
 - 7 requirements and GSA's requirements and the
 - 8 community's needs.
 - 9 AUDIENCE MEMBER: I appreciate everything you
- just said, but we're all from Maine so we understand 10
- 11 the winters are long and harsh and we all understand
- 12 how to work in cold weather. And, you know, I would
- 13 just like to know what the scope of work is.
- 14 And I was looking at it to see if we were going
- 15 to prioritize people in Franklin County and Oxford
- 16 County and the surrounding counties here for the
- 17 contracts that are going to come up in this thing?
- 18 I'm worried about everybody coming in from out of
- 19
- state. People from Texas are not going to have a
- 20 really good time in Coburn Gore, I can tell you that.
- 21 MR. HUGHES: GSA does have a requirement to use
- 22 subcontractors and contractors, small businesses in
- all of their projects to the best of our ability.
- 24 AUDIENCE MEMBER: Under a project labor
- agreement?

MR. HUGHES: I can't really answer that, but I 1

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- 2 believe PLA are required.
- 3 AUDIENCE MEMBER: It's a requirement on the
- 4 project?
- 5 MR. WANG: Yes. And I can tell you --
- 6 AUDIENCE MEMBER: That's a problem.
- 7 MR. WANG: -- and -- you know, I saw David Choi
- 8 for a second, he's our CMA entity. He -- he's going
- 9 to be sort of our contractor to help pull that
- together for us. 10
- 11 AUDIENCE MEMBER: So he's the main contractor for
- 12 the whole job?
- 13 MR. WANG: No -- he could be. Why don't you
- 14 state your role.
- 15 AUDIENCE MEMBER: Does he have to bid on it? I
- mean -- you know, I'm talking about a scope of 16
- 17 work -- anybody that's a contractor understands what
- 18 the scope of work on a job is.
- 19 And if you don't have one, how did anybody get
- 20 appointed?
- 21 MR. CHOI: So this is why Jacob was hired as
- 22 what's called a construction manager's advisor.
- 23 We're, basically, watch guards. I mean, at the end
- of the day we're watching the dollars -- the dollars 24
- 25 and cents, tax dollars. Is it, you know, abiding by
- 1 all the regulations?
- 2 And to make sure that, yes, PLA project labor
- 3 agreement -- it's a huge percentage of the cost that
- the government has instituted because we want to, 4
- obviously, honor the fact that work is coming to the
- 6 northern part of Maine. So I do want to -- you know,
- 7 to make sure that that is understood by the public,
- 8
- 9 And I'm -- I'm here as -- not as the construction
- manager as constructor, but as construction manager's 10
- 11 advisor.
- 12 AUDIENCE MEMBER: Consultant.
- 13 MR. CHOI: Consultant. So to make sure before it
- 14 actually gets awarded that I -- as the watch guard,
- 15 everything is copacetic.
- 16 AUDIENCE MEMBER: If you go through this whole
- 17 process, are you going to also bid on the job?
- 18 MR. CHOI: We're precluded from that as a --
- 19 MR. WANG: They're a third party assisting this
- 20 for us. So we answer that question.
- 21 AUDIENCE MEMBER: Thank you.
- 22 MR. CHOI: And, also, I'm from -- I'm actually
- 23 from Portland and a lot of the projects that I'm
- 24 working on for GSA Portland is central.
- MR. WANG: David covers primarily our Maine 25

June 27, 2024 Coburn Gore LPOE Hearing 39 41 MR. CHOI: We have not studied that one because plowing expense because somebody is going to have to 1 2 that's -- that's a long one. We're just looking at 2 manage more because there's going to be a lot more the closest --3 traffic, too. 3 4 AUDIENCE MEMBER: But it's Canadian power either 4 Will that cost the -- who -- will the State of 5 way --5 Maine pay for it or --6 MR. CHOI: Yeah. 6 AUDIENCE MEMBER: The State contracts with a 7 AUDIENCE MEMBER: - once that line --7 private contractor to plow up this far. And some 8 AUDIENCE MEMBER: I'm going to make a comment on 8 days it's good and some days it's not so good. And it just -- I'm more concerned about what -- if we 9 that. 9 10 roll down the road, what impacts will --10 MR. CHOI: Please. AUDIENCE MEMBER: I own a cottage in (inaudible) 11 MR. WANG: Well, I can -- I -- we don't have any 11 12 we bought that in 1959, 65 years ago. The power we 12 operations in Maine (inaudible) in GSA, but in terms get, it's all coming from Canada, right. And it's a 13 of operating a home port, we contract our own snow 13 company called Central Maine Power who has the 14 removal. And our design -- this is why this is later 14 15 contract or whatever. 15 complexity, right. Our design has to absolutely And it is being sold to us for roughly two and a accommodate for snow storage on site -- on site. 16 16 17 half times the price of what we pay in Canada. And 17 That's important. in Woburn, 2 miles down here, there's three big saw 18 And that's -- that's really in our scope of work 19 mills. You need a lot of electricity. It's just 19 to the AD. So we're planning for that. So whatever 20 2 miles. 20 plowing we do gets stored on our site. 21 MR. WANG: I wasn't aware of the building side of 21 AUDIENCE MEMBER: Right. And I'm not concerned it, so thank you for that. That's vitally important. 22 here. It's, like, Milan said, it's down the road. We have been talking with Central Maine Power. We If you haven't involved DOT, I suggest -- highly 23 23 24 were talking to all the industries we need to 24 suggest that you bring DOT --25 collaborate with, to be perfectly frank. 25 MR. WANG: The gentleman --40 42 AUDIENCE MEMBER: I have another question. When AUDIENCE MEMBER: Oh, glad to see you. Perfect. 1 1 are you going to start the building? And with all 2 MR. WANG: But I can only speak for our property that are we going to have more security around the 3 and how we are going about delivering these projects town? 4 to another point, right. I mean, it's an old 4 infrastruct -- building. Our OAMs did what they 5 MR. WANG: That's a really tough question to 5 6 answer at this point. I can tell you overall we have 6 could, clear what they could. 7 another couple years ahead of us of this process. 7 In the new design that are all being planned we 8 AUDIENCE MEMBER: That's one thing you have to will have designated snowfields and all that. So 8 9 9 look for. We need security around here. absolutely we recognize that. MR. WANG: Yeah. No, I think this is - David is 10 AUDIENCE MEMBER: A project-related question, 10 11 taking notes. He's our consultant. 11 sort of offsite, I know, but there is -- part of the process isn't considering downstream, but with the --12 And -- yeah, we are aware executing these 12 13 projects at the border is very -- is challenging. 13 which entity pays for the realignment of Route 27? 14 And we want to make sure all of you who are here are 14 MR. WANG: Realignment of route 27. secure and represented and feel safe. 15 AUDIENCE MEMBER: Yeah. If the structure isn't 15 16 AUDIENCE MEMBER: This might be a not so good 16 in its current footprint and were to go either north 17 question, but he was mentioning more traffic. And we 17 or south of where it is currently, there would be 18 know in the wintertime there are trucks being --18 some requirement for the State to build part of that 19 jackknifing on the road and it's -- it's pretty bad. 19 road. 20 I mean, every week there's a truck that gets 20 Is that part of your budget or is it something we

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should be considering?

on -- on the land we acquire.

jackknifed or something.

I know Eustis pays for the power or is it the

AUDIENCE MEMBER: They will have an increase in

AUDIENCE MEMBER: State.

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state?

MR. WANG: Our budget includes the acquisition of

lands. And our budget includes building what we need

all cur -- of all state-controlled lands or private

now, it will remain where it is. So it's complex, a

9 lot of ideas on that.

AUDIENCE MEMBER: So you're no closer to making a 10

11 decision about which route you're going to take?

MR. WANG: We are a little closer, I would say, 12

13 because we -- we were -- I would say we -- I think

14 the simplest way to answer that is, We got your

comment and we reconsidered our original plan. And 15

16 that's why we are looking at expanding the plan.

17 So it's our process. We don't want to -- we

18 don't want to do this -- as I think Missy stated,

19 we're not doing this blind, we need your input. So,

20 you know, it might feel like, hey, it's taking us so

21 long, but we're weighing all these factors.

MR. CHOI: Yeah, I think it's a consensus 22

building process --23

24 MR. WANG: Yeah. That's right.

25 MR. CHOI: -- and trying to understand the

8 standards developed for reasons of national security.

9 And so it's going to take a lot of hard work.

I can't stand here and tell you we've solved it 10

11 because we haven't started to look at it. We know

12 the factors that are required. And, actually, the

13 dark skies is actually part of our guidance that

14 speaks to our design. I looked at P-100 before,

15 that's actually the criteria -- light -- reducing

light solution pollution is actually a requirement --16

17 MR. CHOI: Yeah, the government is obligated to

18 select light fixtures that are designated, basically,

19 not to pollute.

20 AUDIENCE MEMBER: I'm happy to hear it.

MR. WANG: We're happy you're hearing it. 21

22

23 AUDIENCE MEMBER: So there was -- I read an

24 article this weekend about the cost of the three

phase and they were saying it was \$8,000,000 to run

18 So we haven't -- we haven't looked at 19 infrastructure yet. We're -- that's really the next

step. Once we start to figure out -- get your

things will come. But I think -- there were some

earlier comments about lack of water pressure in

my -- if I'm remembering -- just remembering some of

AUDIENCE MEMBER: Like, based on personnel

know, hosing down people or something? I don't know,

MR. WANG: Nothing unique beyond what you would

23 account and required -- square footage, that sort of

is there anything unique --

typically see --

24 stuff?

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25 MR. WANG: I mean, obviously, we're obligated to

the comments that I read.

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address, mailing for the next 30 days open.

round of questions and comments.

And then we look forward to coming back and

presenting our concepts to you and getting another

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My commission expires March 17, 2031

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APPENDIX G: INDEX OF COMMENTS BY SOURCE AND DATE

Proposed Modernization Project at the Coburn Gore LPOE

Public Comments Received (October 26, 2023 Public Scoping Meeting)

Canada Border Services Agency	
Contact:	
Marie-Josée Blondeau (Acting Regional Manager, Infrastructure Program) Marie-josee.blondeau@cbsa-asfc.gc.ca	
We would appreciate obtain a written record of the meeting.	
Franklin County Unorganized Territories	
Contact:	
Debra Richards (E-911 Franklin County Addressing Officer)	
(207) 491-2965	
DRichards@franklincountymaine.gov	
Comment	GSA Response
I do the E-911 addressing for the Unorganized Territory of Franklin County, which includes Coburn Gore. If the proposed work changes the location of the main driveway of the POE, I will have to do new addressing. I address driveways, as that is what EMS would be looking for, so please take that into account as work proceeds.	
Longfellow Mountains Heritage Trails, Inc.	
Contact:	
Larry Warren (President)	
Comment	GSA Response
Longfellow Mountains Heritage Trais, Inc. (a non-profit 501-c-3 corporation) has been involved in the development of a	
recreational / heritage trail along the Dead River corridor from Eustis to Coburn Gore, ME. The historical route followed by	
Col. Benedict Arnold's Revolutionary Army's attack on Quebec City in 1775, was along this section of the Dead River. The local	
economies of the communities on both sides of the US / Canadian border are significantly reliant on tourism and recreation.	



Recreational tourism and convenient and safe access to and through the border has become increasingly important along the Route 27 corridor. Longfellow has been working on acquiring and developing a recreational corridor between Carrabassett Valley and Coburn Gore over the past several years. We would appreciate your cooperation in including a recreational corridor to and through the border for pedestrian and recreational vehicle access to assist in creating an international corridor between Carrabassett Valley, Maine and Lac Megantic, Quebec.

We have provided concept maps of the proposed trail corridor to the Coburn Gore Border staff and have indicated our interest in working with your team and the landowner in Coburn Gore to find a suitable corridor for the trail in Coburn Gore Twp. We would appreciate you're assistance in addressing this issue in your project design and implementation for the proposed new border port of entry at Coburn Gore. Thank you.

Attached are concept maps of the proposed trail location. The trail corridor shown in the "MHT to Coburn Gore" map was developed before we were aware of the potential relocation of the border station. The relocation of the border station and our concern about accommodating existing and anticipated growing bicycle use between Quebec and the Sugarloaf area have led us to consider a corridor along Route 27 as shown as the "Alternate Trail" on the other two maps. The trail location has been discussed with the landowner in Coburn Gore Twp. Maine. The landowner is concerned about allowing only one trail through their property in Coburn Gore and has requested that our organization coordinate with all the regional stakeholders. The Coburn Gore LPOE is critical as DHS and the border security organizations want the trail to pass through the existing and ultimately the proposed new security facilities. The landowner has concerns regarding bicycles and electric assist bicycles, particularly in areas where they have forest management operations. We have contacted Maine DOT regarding a trail corridor adjacent to the Route 27 corridor in Coburn Gore Twp. and we expect to continue discussions with DOT as this plan develops.







Mont-Megantic International Dark Sky Reserve Contact: Rémi Boucher (Scientific Coordinator) Comment **GSA Response** I'm writing to you as the scientific coordinator of the Mont-Megantic International Dark Sky Reserve, Our Dark Sky Reserve, which was the world's first certified by the DarkSky International organization in 2007, encompasses 34 municipalities in the very south-eastern part of the Province of Québec, and includes the town of Woburn. In fact, a large section of the Dark Sky Reserve's boundary runs along the U.S./Canada border of Maine and New Hampshire. At the core of the Reserve, and approximately 18 miles from Coburn Gore, we can find the Mont-Megantic National Park and the Mont-Megantic Observatory, which is home to the largest scientific telescope on the East Coast. We have recently been informed of the future project for the Coburn Gore Land Port of Entry by a resident of Coburn Gore, who was concerned by the impact of more artificial light in the area. While the Dark Sky Reserve doesn't go beyond the U.S./Canada border, our eastern and southern horizons have always been our darkest, thanks to the sparsely populated areas in these parts of Maine and New Hampshire. We've also had talks over the years with American citizens looking to protect the very dark skies on their side of the border. With your approval, we would be very interested in joining the audience for next week's public meeting to gain a better idea of the project. We strongly believe that good lighting techniques can enhance the visibility and the security of an area, while reducing the negative impacts of artificial light at night. **Pepin General Store** Contact: Mario Pepin (Owner, Pepin General Store) **GSA Response** This letter is to share my concern concerning Coburn Gore LPOE. After attending the public meeting on October 27th, 2023 I would like to share my concern.

Pepin General Store has been established for over 75 years. It is a busy store for Canadian people, tourists, and workers.



Having a gas station located near the US/Canadian border allows Canadian people to buy fuel/food at a more competitive rate considering the high taxes in Canada and the province of Quebec. At best, 1,000,000 gallons of fuel was sold annually. Currently, the number of gallons is lower than 1,000,000 /year because when covid hit, nobody was allowed to cross unless they were essential workers, so the store annual revenue took a hit during the pandemic.

As of now, 80% of my Canadian customers are now back at the store for weekly gas purchase, and Pepin Lumber Inc. is also purchasing fuel/gas/oil on a daily base.

I have been Pepin General Store owner for over 25 years, and I am aiming on being the owner for another 10 years or more. I strongly believe that the road to and from the Port of entry must remain at the same location. There are plenty of land available to build an efficient port within the same area. Colette and Real Boulanger have been for sale for quite some years now, they own the 2 pieces of land to the left of the current port, and I also own the white house next to them. Within those 3 lands, and the current CBP Houses, there should be enough space to build an efficient new port and apartment building for the officers while keeping traffic on the current route.

If the Cobum Gore Port is built in a new area, on a new road, this will cause logistics, safety, and efficiency issues to my customers and my store as well. I have invested over 700,000\$ in the store and cannot risk of losing sales due to the store being on a dead-end road. In the world that we live now, people want fast and efficient service. They want to cross, fuel up and go. The travelers want to get home or go on vacation without having to yield on a dead-road for gas services.

I am fully aware that building a new port in a new location will be way-more efficient 'logistically' wise in the short-run. It will be efficient during the construction time-frame, but after that, it will just leave a small town into a dead-end, it will affect my company volume/sales.

In all, I strongly believe that the port must remain on the same route as it is right now.

We hope that GSA will look into this option as we believe this remains the best option and less costly for a new port in Coburn Gore. Building in a new area will affect all of the current residents and business owners. Coburn Gore as always been a thru traffic town and businesses, houses were built there for a reason. I, Mario Pepin, would like the port to remain in the yellow zone, if it's built somewhere else, I will need to rethink of my business future, as sales will drop, and profitability will be affected.

See below a small sketch that Mylene Pepin from Pepin Lumber Inc. did. The yellow area could be the new port, and the orange area could be the officer's apartment. If the apartment building is built 1st, this then leaves room to built the new



port within the yellow area. Pepin Lumber Inc. Contact: The Pepin Family Comment **GSA Response** This letter is to share our concern concerning Coburn Gore LPOE. After attending the public meeting on October 27th, 2023 we would like to share our concern. Pepin Lumber Inc. has been established since 1981. We are a family-owned company in the logging industry. We have been building roads, harvesting, and hauling wood since then. Pepin Lumber Inc. currently employs 48 employees, H2-A Bonded workers and US Citizen. Having our business located in Coburn Gore is a key to our production and efficiency. Being in an unorganized territory with no cell phone signals, it is mandatory for us to be on the 'direct' road of the Canadian and U.S port of entry. Our employees are paid on a time-clock system. Not having cell signal, we are required to have a 'physical' time-clock so each day they are required to stop at the office to clock-in and clock-out. Our truck drivers are frequent border flyers. To export our loads into Canada, our drivers are required to hand 'physical' documents to the Canadian Customs. Those documents are located on our office porch. Most of the time, they will have a day worth of paperwork in their hands at best (different trailers, different products). If the Coburn Gore Port is built in a new area, on a new road, this will cause logistics, safety, and efficiency issues to our company. All our 'timed' employees will have to do a 'U-turn' for their daily clock-in/clock out. All of our truck drivers will have to do a U-TURN with their tractor-trailers to come to the office for their paperwork. - Logistics Issues: o Employees will have to turn onto the DEAD-END road twice a day. o Trucks drivers will have to turn onto the dead-end road for their paperwork. o Plowing in the winter is already a big issue, they have a hard time keeping the road clear, adding another route will add more road maintenance to the already not well-maintained road. - Efficiency Issue



- o Having our tractor-trailer turn around onto the dead-end road every other loads or so to get their paperwork will cost us in time efficiency.
- Safety Issue
- o Yielding onto the new 'port of entry' road will be a safety issue for our employees. Route 27 is a busy road, and having our employees yield onto the new road with loaded trucks is concerning to us as it take time to reach a certain speed due to their weight. Oncoming trucks will be 50% loaded and 50% not loaded.
- o Concern of the 'safety' of the full-time residents. Turning Coburn Gore into a dead-end means that if a threat in Maine is active, Coburn Gore Dead end will no longer be 'secured' and the threat could potentially turn into the dead-end zone instead of heading straight to the new port of entry. Will the U.S Customs put an officer/camera at the dead-end as well?
- Gas Station
- o We have been a customer of Pepin General Store for over 40 + years. We are afraid that if Coburn Gore becomes a dead-end road, the 'travelers' will no longer pull over at the gas station considering they would have to yield on a dead-end road. In the long term, this will affect the profitability of the gas station, which can be concerning FOR OUR BUSINESS considering the next gas station is 30 minutes further up south.

We are fully aware that building a new port in a new location will be way-more efficient 'logistically' wise in the shortrun. It will be efficient during the construction time-frame, but after that, it will just leave a small town into a dead-end, it will affect our company efficiency/production, and it will also affect the store owner next door, due to traffic being diminished to almost null, it will also affect the safety of the full-time residents.

In all, we strongly believe that the port must remain on the same route as it is right now.

There are plenty of land available to build an efficient port within the same area. Cole and Real Boulanger have been for sale, they own the 2 piece of land to the left of the current port. Mario Pepin (the store owner) owns the white house next to Cole 2's. Within those 3 lands, and the current CBP Houses, there should be enough space to build an efficient new port and apartment building for the officers while keeping traffic on the current route.

See below a small sketch of all the land available for the new built. The yellow area could be the new port, and the orange area could be the officer's apartment. If the apartment building is built 1st, this then leaves room to built the new port within the yellow area.

We hope that GSA will look into this option as we believe this remains the best option and less costly for a new port in Coburn Gore. Building in a new area will affect all of the current residents. Coburn Gore as always been a thru traffic town and



businesses, houses were built there for a reason. We, Pepin Lumber Inc. would like the port to remain in the yellow zone, if it's built somewhere else, we will need to relocate our office, which will add additional expenses for a small business that we don't need.



Rangeley Lakes Heritage Trust (RLHT)

Contact:

David Miller (Executive Director)

(207) 864-7311

Comment	GSA Response
Please find attached our request to integrate Dark Sky best practices and standards into the redevelopment of the Coburn Gore Land Point of Entry. As the implications of light pollution become more apparent by the day, we urge you to consider pioneering a new approach to the construction of infrastructure in your agency by including conservation of dark sky as a one of your criteria.	
Rangeley Lakes Heritage Trust (RLHT) is a conservation group and land trust. We conserve land, water, and dark sky for the benefit of the flora, fauna, residents, visitors and future generations. Since its inception in 1991, RLHT has worked with our partners to conserve over 100,000 acres of land and directly manages 21,000 acres in northwestern Maine, including 50 miles of lake and river frontage, 15 islands and the landmark 2,400-foot Bald Mountain. Our area of interest of 1,000,000 acres extends from Rangeley Lakes to the Canadian border.	
For the past six years, the Rangeley Lakes Heritage Trust has been working diligently to protect the night sky from light pollution. Northern Maine remains one of the very few places on the East Coast with minimal light pollution and where the celestial grandeur is undiminished by artificial lights. The importance of dark sky to animals and humans cannot be overstated and the benefits of Astra-tourism are demonstrable and growing.	



The Trust has been working closely with several stakeholders including the town of Rangeley, the largest town in the region, to develop and implement an outdoor lighting ordinance that is compliant with the standards established by the International Dark Sky Association (IDA). IDA's mission is "to preserve and protect the night time environment and our heritage of dark skies through quality outdoor lighting." IDA has developed best practice rules and regulations for outdoor lighting and we request that you to implement these in all of your infrastructure.

Light pollution, like other forms of pollution, can occur suddenly and take years, if ever, to remedy. Large commercial operations and institutional facilities tend to be among the biggest light polluters. The U.S. Border Patrol Station in Rangeley is one such example. We are focused on remediating light pollution where it exists and working with proponents of new developments to ensure full compliance with IDA regulations and best practices in general. We applaud GSA's commitment to LEED certification and Dattner Architects' history of community engagement and minimizing impact on the environment. Unfortunately, LEED certification does not yet address issues of light pollution. Accordingly, we strongly request that the new Coburn Core border facility, at a minimum, fully complies with IDA standards and otherwise represents best practices to minimize unnecessary and misdirected light.

Not only is Coburn Gore in our back yard, but it is also the epicenter of the Mont Megantic Dark Sky Reserve (https://darksky.org/places/mont-megantic-dark-sky-reservel) and the proposed Rangeley Region Dark Sky Reserve. Both organizations are discussing the creation of a true "International" Dark Sky Reserve extending over northwestern Maine and southern Quebec totaling 9,300 square kilometers, approximately the size of Connecticut.

This Dark Sky Reserve Initiation costs little, has far ranging benefits but takes strong leadership and an unwavering commitment to save the night sky.

Mr. Wang, we hope you and your colleagues find our mission to protect the night sky worthy and accordingly incorporate all necessary measures to ensure that the construction and operation of the Coburn Gore facility leaves no trace in the night sky. Further, we would welcome the opportunity to meet with you now or when the plans begin to take shape to discuss the watlighting plans.

State of Maine Department of Inland Fisheries and Wildlife

Contact:

Emily Robinson (Resource Biologist)

(207) 287-5254

Emily.Robinson@maine.gov

Comment

GSA Response



RE: Information Request - Coburn Gore Land Port of Entry, Coburn Project (ERID 7170)

Per your request received on October 05, 2023, we have reviewed current Maine Department of Inland Fisheries and Wildlife (MDIFW) information for known locations of Endangered, Threatened, and Special Concern species; designated Essential and Significant Wildlife Habitats; and inland fisheries habitat concerns within the vicinity of the *Coburn Gore Land Port of Entry, Coburn* project. Please note that as project details are lacking, our comments should be considered preliminary.

Our Department has not mapped any Essential Habitats that would be directly affected by your project. Essential Habitats are areas formally designated as essential to the conservation of a State Endangered or Threatened species and are protected pursuant to the Maine Endangered Species Act (MESA, 12 M.R.S, §12804.2). Currently, Essential Habitats are only designated for three State Endangered coastal breeding bird species.

Endangered, Threatened, and Special Concern Species

<u>Bat Species</u> — Of the eight species of bats that occur in Maine, four species are afforded protection under Maine's Endangered Species Act (MESA, 12 M.R.S §12801 et. seq.): little brown bat (State Endangered), northern long-eared bat (State Endangered), eastern small-footed bat (State Threatened), and tri-colored bat (State Threatened). The four remaining bat species are designated as Species of Special Concern (Rare): big brown bat, red bat, hoary bat, and silver-haired bat. While a comprehensive statewide inventory for bats has not been completed, based on historical evidence, it is likely that several of these species occur within the project area during spring/fall migration, the summer breeding season, and/or for overwintering. However, our Agency does not anticipate significant impacts to any of the bat species as a result of this project.

Roaring Brook Mayfly – The Roaring Brook mayfly, a State Threatened Species, may occur in the project area. Any instream work or work adjacent to high elevation streams in this area, including both unmapped perennial and intermittent streams, has the potential to impact this species. This species can occur in high elevation, headwater streams draining off forested (hardwood or mixed) slopes at or above ~1,000 feet (including unmapped streams) within or adjacent to the currently documented range of the species (northern Appalachian Mountain Range, stretching from Mt. Katahdin to western border with New Hampshire and Quebec). We recommend that surveys be conducted for this species within the project area, conducted by qualified biologists with experience surveying for this species, following MDIFW's most recent survey protocol. Alternatively, we recommend 250-foot intact riparian buffer zones along all mapped and unmapped streams, with no new no development or permanent habitat conversion within this zone. We also recommend that existing buffers be enhanced by allowing natural succession to forested habitat occur out to at least 100 feet from occupied waterbodies where there is currently little to no existing forested buffer due to past clearing activities.



Northern Spring Salamander - Northern spring salamanders, a State Species of Special Concern, may occur in the project area. Any instream work or work adjacent to high elevation streams in this area, including both unmapped perennial and intermittent streams, has the potential to impact this species. They can occur in first or second order perennial or intermittent, high elevation (generally at or above ~500 ft. MSL) headwater streams (mapped or unmapped) in hardwood or mixed forests, but they are also found in larger third order streams and rivers with suitable substrate (large cobble and/or gravel bars) within the documented range of primarily the western Maine mountains north and east into mountains of central Penobscot County. We recommend that surveys be conducted for this species within the project area, conducted by qualified biologists with experience surveying for this species, following MDIFW's most recent survey protocol. Alternatively, we recommend 250-foot intact riparian buffer zones along all mapped and unmapped streams, with no new no development or permanent habitat conversion within this zone. We also recommend that existing buffers be enhanced by allowing natural succession to forested habitat occur out to at least 100 feet from occupied waterbodies where there is currently little to no existing forested buffer due to past clearing activities.

Significant Wildlife Habitat

Significant Vernal Pools — Significant Vernal Pools (SVPs) are Significant Wildlife Habitats under Maine's Natural Resources Protection Act. MDIFW's resource maps do not currently document SVPs on the project parcel. However, a comprehensive statewide inventory for SVPs has not been completed. SVPs are not included on MDIFW maps until project areas have been surveyed using approved methods and the survey results confirmed. Thus, their absence from resource maps is not necessarily indicative of an absence on the ground. MDIFW recommends that surveys for vernal pools be conducted within the project boundary by qualified wetland scientists prior to final project design to determine whether there are SVPs present in the area. These surveys should extend up to 250 feet beyond the anticipated project footprint because of potential performance standard requirements for off-site SVPs, assuming such pools are located on land owned or controlled by the applicant. Once surveys are completed, survey forms should be submitted to our Agency for review well before the submission of any necessary permits. Our Department will need to review and verify any vernal pool data prior to final determination of significance.

Aquatic Resources

<u>Fish Habitat</u> - We generally recommend maintaining 100-foot undisturbed vegetated buffers from the upland edge of all intermittent and perennial streams and any contiguous wetlands. Maintaining and enhancing buffers along these resources is critical to the protection of water temperatures, water quality, natural inputs of coarse woody debris, and various forms of aquatic life necessary to support fish and other aquatic species. Riparian buffers also provide critical habitat and important travel corridors for a variety of wildlife species. Stream crossings should be avoided, but if a stream crossing is necessary, or an existing crossing needs to be modified, it should be designed to provide for full aquatic passage. Small streams, including intermittent streams, can provide crucial rearing habitat, cold water for thermal refugia, and abundant food for juvenile



salmonids on a seasonal basis. Undersized crossings may inhibit these functions and become a frequent maintenance problem that causes reoccurring damage to the resource. Generally, MDIFW recommends that all new, modified, and replacement stream crossings be sized to span at least 1.2 times the bankfull width of the stream. In addition, we generally recommend that stream crossings be open bottomed (i.e., natural bottom), although embedded structures which are backfilled with representative streambed material have been shown to be effective in providing habitat connectivity for fish and other aquatic organisms. Construction Best Management Practices should be closely followed to avoid erosion, sedimentation, alteration of stream flow, and other impacts as eroding soils can travel significant distances as well as transport other pollutants resulting in direct impacts to fish, other aquatic life, and their habitats. In addition, we recommend that any necessary instream work occur between July 15 and October 1.

This consultation review has been conducted specifically for known MDIFW jurisdictional features and should not be interpreted as a comprehensive review for the presence of other regulated features that may occur in this area. Prior to the start of any future site disturbance, we recommend additional consultation with the municipality, and other state resource agencies including the Maine Natural Areas Program and Maine Department of Environmental Protection in order to avoid unintended protected resource disturbance.

State of Maine Department of Agriculture, Conservation & Forestry, Land Use Planning Commission

Contact:

Tim Beaucage (Senior Planner)

(207) 287-2631

Timothy.Beaucage@maine.gov Comment	GSA Response
On October 2, 2023, the U.S. General Services Administration (GSA) provided the Mar LUPC or Commission) a scoping letter for the proposed modernization project at the requested comments on project scope prior to the preparation of an environmental a	ine Land Use Planning Commission (the Coburn Gore Land Port of Entry and
The Commission administers land use planning and regulations within the Unorganize including Coburn Gore and surrounding townships. In accordance with the Commission the LUPC is providing this preliminary information.	
Based on our review of the brief project scope, the LUPC offers the following feedbac	k:
 In accordance with Title 12, Section 685-B,1-A,B-1, the Maine Department of regulates development of state or regional significance (i.e., Site Law projects) Territories of Maine. In these cases, the Commission must certify that the proposed the subdistrict or subdistricts for which it is proposed and the proposed development. 	within the Unorganized and Deorganized sed development is an allowed use within



established by the Commission that is not considered in the Maine DEP review. Ultimately, the Maine DEP makes all determinations whether projects are reviewed under Site Law.

- 2. Timber harvesting, in all but development subdistricts, is regulated by the Maine Forest Service.
- 3. While the federal government, as the property owner and applicant, must obtain a development permit from state agencies with respect to environmental regulations, federal agencies are exempt from zoning requirements1. However, we have conducted a high-level review of the project scope for compatibility with existing subdistricts and uses. This review is intended only to identify matters for GSA to consider, not to imply state zoning authority with respect to this project.
- 4. Zoning Subdistricts Present in the Project Area:
 - a) General Development Subdistrict (D-GN) (Section 10.21,C) A small portion of the study area, and some neighboring land, are designated as D-GN subdistrict. Depending upon selected options and the intended facility amenities and layout, designation of the project area as D-GN (in-part or in-whole) may be necessary.
 - b) Residential Development Subdistrict (D-RS) (Section 10.21,J) The study area includes portions, and is contiguous to neighboring land, designated as the D-RS subdistrict. Consideration should be given to how to buffer any activities from existing residential uses. To the degree that selected alternatives include the relocation of residential development, land involved may need to be zoned to a more appropriate land use district.
 - c) General Management Subdistrict (M-GN) (Section 10.22,A) The study area is primarily designated as the M-GN subdistrict. This zone is applied to nearly 80% of the Commission's service area, and it does not indicate that there are specific protected resources present. Portions of the three project alternatives may qualify as an allowed use; however, more information would be necessary to make any specific determinations.
 - d) Shoreland Protection and Wetland Protection Subdistricts (P-SL and P-WL) (Sections 10.23(L) and (N)) While available public data does not indicate wetlands are present within the study area, any wetlands identified on-site would be regulated as P-WL subdistrict. Additionally, areas within 75 feet of a wetland are regulated as P-SL2 subdistrict. While it is likely that few (if any) activities will technically occur within the P-SL or P-WL subdistricts, the project as a whole is neither an allowed use, nor compatible with the subdistrict purposes. Additionally, we note that impacts to wetlands, regardless of Commission zoning, likely would be considered through application of any state or federal environmental regulations, such as would likely occur through the Maine DEP permit process.



Changes to land use district boundaries, if warranted, would be addressed separate from a permit approval process for construction activities.

5. The study area and neighboring properties include a range of uses (e.g., recreational trails or primitive recreation, habitat, residential, and nonresidential development), many of which are likely to require adequate buffering to be compatible with neighboring uses. While some uses within the anticipated LPOE may be distant from property boundaries, which may aid in addressing compatibility with neighboring uses; sufficient information is currently available. Consideration should be given to the development type, intensity, and final location so that conflicts may be avoided, minimized, or otherwise addressed.

¹ 40 USC sec. 3312

U.S. Environmental Protection Agency - Region 1

Contact:

Timothy Timmerman (Director, Office of Environmental Review)

Timmermann.Timothy@epa.gov

Comment	GSA Response
The U.S. Environmental Protection Agency (EPA) reviewed the General Services Administration's (GSA) public scoping notice	
regarding the preparation of an Environmental Assessment (EA) for the Proposed Modernization Project at the Coburn Gore	
Land Port of Entry (LPOE) in Maine. The Coburn Gore LPOE serves vehicles and pedestrians crossing the U.SCanada border	
between Coburn Gore, Maine, and Wohurn, Quebec, Canada, We prepared these scoping comments pursuant to our	

responsibilities under the National Environmental Policy Act (NEPA), and Section 309 of the Clean Air Act. Our scoping comments are intended to help the GSA prepare a comprehensive project EA.

According to the scoping materials available on-line "...the project will provide a fully operational LPOE that coordinates with the traffic flow and operations of the Canadian port of entry at Saint-Augustin-de-Woburn Quebec, Port of Entry. The project will provide a new port that is functional, accessible and equitable for Customs and Border Protection (CBP) to more efficiently carry out its agency mission and their operations and interactions with the public."

The project website identifies several issues that will be addressed during the NEPA process including sustainability. With respect to sustainability, it notes that the project "...will incorporate sustainability features that will reduce greenhouse gas emissions, mitigate environmental impact, and simultaneously increase the mission readiness of the federal government by increasing resilience to climate change." It also notes that the project "...will increase energy and water efficiency (including renewable energy and fossil fuel free measures), adhere to sustainable design principles, and minimize climate risk liabilities



above the minimum performance criteria in a manner that is life cycle cost-effective." We support these objectives and ask that the EA specifically explain how the facility (buildings and grounds) will be designed to meet these goals. In addition, we recommend that the EA explain how the project will be designed to be resilient in the face of a changing climate including more severe and frequent wind, rain, and flood events.

Thank you for the opportunity to provide NEPA scoping comments for the Proposed Coburn Gore LPOE Modernization Project. We believe the issues identified in this letter can be fully addressed by the GSA in the NEPA process, and we are willing to work with your agency to develop a strategy to achieve that goal. Should you have any questions or wish to discuss our concerns, please contact me at (617) 918-1025 or timmermann.timothy@epa.gov.

U.S. Fish and Wildlife Service - Maine Field Office

Contact:

Wende S. Mahaney, C.W.B. mainfieldoffice@fws.gov

Comment

Thank you for your communication regarding the Coburn Gore LPOE project. Please send all correspondence for this and future projects to our general office inbox at:mainfieldoffice@fws.gov

Van Vleck Timberlands, LLC & Coburn Gore, LLC

Contact:

Roy Van Vleck

Comment	GSA Response
Questions and comments from a group of Coburn Gore landowners:	
 Provide us with any environmental or design information or concerns, which you feel should be addressed in the Environmental Assessment for this project. Why is the planned expenditure for Coburn Gore so much higher than the other recent ME border crossing projects? 	
Road Impact:	
What is anticipated in the way of traffic increases and why?	
Will the upgrades to the station lead to demands for widening Rt 27 and subsequent tax and environmental stressors on area residents and the environment?	



What is the Quebec border station doing, if anything, to coordinate and expand capacity to accommodate anticipated traffic increases and make traffic flow efficiently?

Impact on the town:

What is the square footage of the new building and the projected number of employees?

How much new housing is needed to accommodate additional border station employees and families?

Taxes:

What will be the impact of all these changes on the Coburn Gore taxes, including school taxes?

What additional services would be needed to support a larger government community (garbage, school buses, etc.)?

Local access for logging:

If there is an expansion or diversion of Route 27, this might restrict access options for logging operations north and south of Route 27. This could impact logging trucks from Massachusetts Gore and south as well as Coburn Gore.

Pollution:

Coburn Gore Township is surrounded on three sides by the International Border which is, in this part of Maine, the height of land defining the watersheds between the Atlantic on the Maine side, and the St. Lawrence on the Quebec side. Coburn Gore has no water other than from rain falling on its own lands, except for the water flowing north from Massachusetts Gore, which is also protected with a working forest conservation easement. As landowners, we want to ensure care is taken with development around the sites of two old gasoline spills in town that are/were monitored by the State of Maine. We are concerned about environmental impacts of the planned expansion, including: asphalt and septic impacts on water quality, noise for residents from custom house sirens plus existing and expanded traffic, and light interfering with the Mont-Megantic Dark Sky Reserve across the border in Quebec.

Existing conservation easements limit future expansion of the town forever:

Two Working Forest Conservation Easements preclude development on most of the forested land in Coburn Gore township, meaning a limited amount of land is available for expansion of the border station and for future growth of the town.



Placing the core LPOE on the north side of Rt 27 will require extensive new roads, while placing it on the south side would be a more efficient use of available land.

Land available on the south side of Rt.27 that abuts the existing customs house lot, could, in conjunction with other lots, produce a contiguous parcel extending from your current lot all the way to the Megantic Road.

Development of the LPOE south of Rt 27 would result in greater potential land available for residential and business use in the coming decades, would sustain traffic flow past business sites, result in a more efficient flow of traffic, and likely lower environmental and dollar costs.

Public Comment

Contact:

Anonymous

Comment GSA Response

Please design a building that is in keeping with Maine and its environment. Jackman looks like starwars or a penitentiary (jail).

Public Comment

Contact:

Christine Carrier and Alex Pepin

Comment	GSA Response
Here are our concerns for 6085 The Arnold Trail (Christine Carrier and Alex Pepin).	
We'd like to know how far behind our house the road would actually be.	
We are afraid that if the Pepin Store gets his own road to go directly to him, our house will now be surrounded by roads. It could be a safety issue for our kids, make our place less quiet and maybe even reduce the value of our land/home?	
Can all that construction project affect water quality we have right now?	



We also think that the house and land in front have been on sale for many years now and that it could be a nice place to actually put the new customs office.	
We aren't really looking to have our house bought and move and/or destroy but if needed we could look into it. Public Comment Contact: Jean Dupuis	
Comment	GSA Response
Potential area of conservation, easement swap from east to west to avoid. Make access point further north. Communication and coordination with the Quebec side, and a hope that they can move their facility in a westerly direction would be beneficial for design, engineering, safety, etc. to both countries.	
Public Comment Contact: JD. Lapointe	
Comment	GSA Response
Would it be possible to have a more detailed map of Figure 1 (NEPA Study Area) so as to view in greater detail the 6035 The Arnold Trail property?	7
Why is the North side of the study bordering State Route 27 so irregular?	
Why is the North side of the study bordering State Route 27 so irregular? With reference to the NEPA Study Area (Figure 1). I'm unable to locate 6045 The Arnold Trail, Northeast of The Arnold Trail of Hwy 27 (Please consult the attachment below.) I'd appreciate your comments.	on
With reference to the NEPA Study Area (Figure 1). I'm unable to locate 6045 The Arnold Trail, Northeast of The Arnold Trail	on



- Lighting has to respect the dark skies (for the stars)
- No increase in noise; environmentally responsible
- No increase in traffic (especially trucks)
- No increase in time crossing the border
- Preserve historic buildings

Proposed Modernization Project at the Coburn Gore LPOE

Public Comments Received (June 27, 2024 Public Scoping Meeting)

Environmental Protection Agency

Contact:

Timothy Timmermann (Director, Office of Environmental Review)

Timmermann.timothy@epa.gov

Comment	GSA Response
The U.S. Environmental Protection Agency (EPA) reviewed the General Services Administration's (GSA) second public scoping	
notice regarding the preparation of an Environmental Assessment (EA) for the Proposed Modernization Project at the Coburn	
Gore Land Port of Entry (LPOE) in Coburn Gore, Maine. It is our understanding that the study area was increased, leading GSA	
to reinitiate scoping under the National Environmental Policy Act (NEPA). EPA previously provided scoping comments for this	
project on November 27, 2023. We prepared these scoping comments pursuant to our responsibilities under NEPA and	
Section 309 of the Clean Air Act. Our scoping comments are intended to help the GSA prepare a comprehensive project EA,	
and they reiterate and expand upon our previous comments. The Coburn Gore LPOE serves vehicles and pedestrians crossing	
the U.SCanada border between Coburn Gore, Maine, and Woburn, Quebec, Canada. The proposed project is intended to	
"provide a fully operational LPOE that coordinates with the traffic flow and operations of the Canadian port of entry at Saint-	
Augustin-de-Woburn Quebec, Port of Entry. The project will provide a new port that is functional, accessible and equitable for	
Customs and Border Protection (CBP) to more efficiently carry out its agency mission and their operations and interactions	
with the public." As discussed in our previous scoping comments, the project website identifies several issues that will be	
addressed during the NEPA process including sustainability. With respect to sustainability, it notes that the project "will	
incorporate sustainability features that will reduce greenhouse gas emissions, mitigate environmental impact, and	
simultaneously increase the mission readiness of the federal government by increasing resilience to climate change." It also	



notes that the project "...will increase energy and water efficiency (including renewable energy and fossil fuel free measures), adhere to sustainable design principles, and minimize climate risk liabilities above the minimum performance criteria in a manner that is life cycle cost-effective." We reiterate our support for these objectives and ask that the EA specifically explain how the facility (buildings and grounds) will be designed to meet these goals. In addition, we recommend that the EA discuss projected climatic changes at the project site over its lifetime and how it will be designed to be resilient in the face of associated events such as more severe and frequent wind, rain, and flooding. We note that the project site is intersected by the 1% chance floodplain and is characterized by flood risk in the 92nd percentile (per EJScreen). The EA should also address anticipated community impacts associated with the proposed project, particularly with respect to construction and property acquisition, along with measures to mitigate these impacts. We note that the revised project area includes several more parcels of land than the original study area. The document should describe if development of these parcels will result in impacts to natural resources including wetlands, streams and associated upland and wetland habitat and whether there will be meaningful impacts to communities associated with construction or operation of the proposed facility. The EA should also describe how GSA proposes to ensure appropriate, timely, and meaningful stakeholder involvement in project decisions. We note low broadband access in the project vicinity, and encourage GSA to adopt outreach measures, such as the use of mailers, that facilitate communication without the need for on-line connectivity. Finally, we encourage GSA to discuss how the plan to "...fully modernize the port with a new administration building, new pedestrian processing lanes, new primary building, new passenger vehicle lanes, and new commercial vehicle inspection area" will be designed with accessibility considerations in mind. Thank you for the opportunity to provide NEPA scoping comments for the Proposed Coburn Gore LPOE Modernization Project. We believe the issues identified in this letter can be fully addressed by the GSA in the NEPA process, and we are willing to work with your agency to develop a strategy to achieve that goal. Should you have any questions or wish to discuss our concerns, please contact me at (617) 918-1025 or timmermann.timothy@epa.gov.

Public Comment

Contact:

Robert William Burgess, Jr. (Megantic Fish & Game Club, President)

Comment	GSA Response
Thank you for making time to meet with my colleagues Greg Burkus and Harry Hanson, officers of The Megantic Fish & Game	F11-34-13-12-1
Corporation ("MF&GC" or "Club"), at the public meeting that took place at Coburn Gore on the afternoon of June 27, 2024. As	
you suggested at the meeting, I am writing to follow up on behalf of the Members and Board of Directors of the Club to	
express our concerns about the impact of the proposed redevelopment and expansion of the U.S. Border Control facility at	
Coburn Gore. While we are supportive of provisioning the border with appropriate, secure, and modern facilities, the recent	
expansion of the study area for the project now includes certain property (land and facilities) owned by MF&GC and critical to	1 To 1
our operations year-round.	



For background, MF&GC has existed for 136 years on private property accessible through a gate operated by our staff at a gatehouse on the Big Island Rd. (aka Megantic Rd.) off Route 27, adjacent to the Coburn Gore border crossing. The Club has a recreation easement covering approximately 22,000 acres and owns approximately 180 acres beyond the gate on which exist ponds and streams supporting native Eastern Brook Trout. The Forest Society of Maine maintains a conservation easement on the same 22,000 acres. The Club seeks to provide pleasure, recreation, and social and sporting facilities to its members, particularly those relating to fishing and hunting activities and, in satisfying those purposes, to advocate for the propagation of fish and game and the encouragement of woods life and the study of nature. We have worked hard to protect the authenticity of the facilities and the natural habitat of the Preserve.

MF&GC provides employment for 13 staff members and a like number of independently contracted Maine Guides. The Club maintains fifteen buildings used to host members, guests, staff, and Maine Guides. Club operations, and the livelihood of the Club's staff and Guides, depend on continued access to the Club through the Club gatehouse entrance on Route 27 in Coburn Gore. From May 1 to October 31, hundreds of members, guests, staff, and Guides arrive and depart our facilities via Big Island Rd. from Route 27. The Club sources all of its food and other supplies through local and national vendors via Route 27 and Big Island Rd. access to the Club via Big Island Rd is also required from October until May to monitor and maintain the facilities. As a consequence of the foregoing, access to the Club through the Club's existing gatehouse entrance on Route 27 in Coburn Gore is critical to the continued operations of the Club. The Club has been using this entrance for the past 136 years and hopes to continue using this entrance long into the future.

Thank you for the opportunity to express our support and concerns. The Club is supportive of enhancements to Coburn Gore border security so long as the Club's Preserve and operations are not adversely affected and so long as the Club continues to have unrestricted access to its facilities from Route 27 in Coburn Gore.

Public Comment

Contact:

Roy Van Vleck

Comment	GSA Response
One more thought re. your Coburn Gore project: many years ago, Rt.27 was designated a "Scenic Highway". I don't know how far east it extended, but the western most sign was put up just east of CG village. There may be constraints as to what you may do because of this??	

Public Comment

Contact:

Joe and Kim Dumais



Comment	GSA Response
We own a house in Coburn Gore, I have attended both informational meetings, the following are our concerns regarding the project.	
 If the end of Rte 27 becomes a cul de sac, will DOT continue to do the maintenance, snow plowing, sanding, pavemen repairs, etc.? 	t
Please do everything possible to minimize light pollution	
During construction, will there be dust control during the dry months?	
 Our ground water is not good, it would be beneficial to all residents if a water source was made available to the residents. A publicly accessible tap, where residents could come to fill up water would be greatly appreciated, please consider. 	2.1
• The plan to run 3 phase power from Eustis is heavy handed. In the 17 years which we have been in the community, the power has been very reliable, when it does go out it is for a very short duration. Our power will not be as reliable if you run it from Eustis. 8 million tax dollars! Expensive, less reliable, we are not fans of this part of your project. You will certainly be outfitting the new station with a backup power supply, which you will need. This back up supply should power the community which will have lost power, and not being associated with the border, will not get the quick repair/response which we get now.	u I d
• If you choose to go with Plan B to the south, please stay as close to the existing facility as possible. Do not extend lighting down RTE 27 any further than it already exists, and do not extend the footprint of the project any further south on RTE 27 than is necessary. We are a small community in a remote location, we appreciate the quiet, peaceful, dark, private aspects of our neighborhood, any intrusion is not appreciated. There is plenty of real estate going away from our little community which could be utilized, why disturb the immediate neighbors/residents if it can be avoided.	E e
Thank you for the inclusive approach. Please consider a project like this in your backyard, we appreciate that the project is necessary, we know that you will come up with a good plan considering the folks who live here.	
Public Comment	

Pu	bli	c C	om	me	ent

Contact:

Alex Pepin

Comment	GSA Response
After attending the public meeting held on June 27th, 2024, I would like to share my thoughts and comments. Spring 2013 is	
when I built my house in Coburn Gore. It was built at this specific location because no other land was available and because it	
was quiet even though the border was across from my house. Fast Forward to summer 2024, I am well aware that the port	
needs to be revamped. After meeting with Sarah Massarello before the public meeting I've come to realization that whichever	
way the project goes our living environment would be negatively affected. If the project goes thru the woods or remains in	



the same location, it still needs to come back thru CANADA's original entry way which means our land and our living environment would be affected. Traffic increases due to the port becoming a commercial port, noise increases during construction and after construction. Closeness to the port will also increase considering the new port will be bigger and will require more acreage. I, myself, work for the family business Pepin Lumber Inc. and I would favor that the port stays in the same location even though this means I will have to relocate. Keeping our town a 'thru-town' is critical in the future for the businesses and full-time residents. I believe that in my case, either way, relocation will be required. There is no easy solution for my house that I've built 11 years ago. If the port is built behind my house, I lose safety, privacy, quietness, wood access for my daughters and have a 'road-block' in front of the house due to the road becoming a dead-end. If the port remains in the same location, I will be in the way due to the port needed additional land for construction. Safety, privacy, quietness will also be affected. I want what is best for my family and want them to be able to enjoy the outdoors in a safe environment without being squish between restricted land.

Public Comment

Contact:

Sophie Moffatt-Bergeron

Quebec Ministry of Environment

Sophie.moffatt-bergeron@environnement.gouv.qc.ca

Comment

To the responsible officials,

The regional office of the Eastern Township of Québec's ministry of Environment, the Fight Against Climate Change, Wildlife and Parks have recently been informed of the consultation regarding the proposed modernization project at the Coburn Gore Land port of entry in Coburn Gore, Maine. After a thorough analysis, the regional office would like to inform you about a few elements observed in our available geospatial data and make some recommendations regarding the proposed project area.

Wetlands and water quality

After verification, the southern side of the State route 27 in the study area drains into a wetland connected to a pond located in Quebec. The Ministry of Environment would recommend that all responsible measures for protecting the wetland and the water flowing towards it be taken during the construction process and that a monitoring protocol be put in place as a safeguard.

Endangered species

The pond and its surroundings identified above is also known for the presence of the Wood turtle (Glyptemys insculpta). This species is categorized as vulnerable under the Act respecting threatened or vulnerable species of the Quebec government and identified as endangered by the Species at Risk Act of the Canadian federal government. As such, the whole area identified as "Coburn Gore LPOE Study Area 2024" on the Figure 1 NEPA study area is of great concern for the Wood turtle's protection and it could be considered as part of its habitat. Therefore, the Ministry of Environment would recommend that all responsible measures be put in place to ensure that the species and its habitat will not be harmed in the construction process.



GSA Response

This measure would be consistent with a regional commitment made by the Conference of New England Governors and Eastern Canadian Premiers in 2016, of which Maine and Québec are members, and where Governors and Premiers recognized the importance of ecological connectivity and the importance of improving habitat connectivity. Also, the regional office would like to inform you of a summary of the mitigation measures that would usually put in place to protect a confirmed Wood turtle's habitat if a similar project was to be set in Quebec, which you may consider for the current project if you wish:

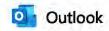
- Reduce tree removal to a minimum and avoid cutting 60 m (200 feet) from any watercourse and 30m (100 feet) from any wetlands and intermittent streams;
- Excavation, tree cutting and vegetation removal should be done between the start of October to the end of April;
- If the process has to be done between may and September, low fencing of the area of the project should be implemented to stop the turtle to access the site and tarps should be put on top of disturbed soil and any loose material to prevent turtle nesting before the month of May;
- Implement measures to avoid road accidents during and after the construction and insure free passage of the Wood turtle, especially during spring time while the females travel to lay eggs;
- · Avoid anti-erosion material made with plastic netting, as it acts like a net trap for wildlife;
- Restore the various zones outside the finalized project to ensure habitat remediation where possible.

Thank you for taking the time to consider our concerns and recommendations and please take note that we would appreciate to be part of any further communication regarding this project and any other project along the US and the Eastern township region of Quebec. If you have any further questions regarding our implication toward this project, please contact Mr. Guy Parenteau from the Eastern Township office at guy.parenteau@environnement.gouv.qc.ca.



APPENDIX B: AGENCY CONSULTATION

CONSULTATION WITH THE U.S. FISH AND WILDLIFE SERVICE



Re: [EXTERNAL] Coburn Gore LPOE Modernization Project - Request for Project Review

From Maine Field Office, FW5 <mainefieldoffice@fws.gov>

Date Thu 9/19/2024 1:10 PM

To Sekula, Tina <TSekula@jmt.com>

Cc Delozier, Adriene <aDelozier@jmt.com>; Flickinger, Rhiannon <RFlickinger@jmt.com>; LiHangWang <Li-hang.wang@gsa.gov>; Mahaney, Wende <wende_mahaney@fws.gov>; Marshall Popkin - PTA <marshall.popkin@gsa.gov>; Lessard, Jeremy S CIV USARMY CENAE (USA) <Jeremy.S.Lessard@usace.army.mil>

Cyber Security Reminder: Please use caution - message originated outside JMT.

Dear Tina,

We have reviewed the package that you submitted to the Maine Field Office regarding the proposed upgrades at the Coburn Gore LPOE. We offer the following comments in the context of Endangered Species Act section 7 consultation.

- Similar to our suggestion regarding Limestone LPOE, we suggest that you go back into IPaC and request an updated Official Species List. The Northern long-eared bat should no longer occur on the OSL. With an updated OSL you will no longer need to address/make an effects determination for this species.
- 2. Regarding Canada lynx, we have reviewed the Northeast Endangered Species Determination Key and recommend updating the answer to question #36 to a "no", as the action area includes forested habitat that could support Canada lynx. Also, please revisit the project questionnaire at the end of the key regarding acreage of tree removal and disturbance. The Northern long-eared bat determination key states that 12 acres of trees could be removed, and we expect that would be the same in the Northeast Endangered Species Determination Key. We understand that plans may not be finalized yet, so an approximation of disturbance should suffice. We will be happy to recommend mitigation measures for Canada lynx as the consultation progresses. If there are further questions about lynx, please contact Juliana Berube (juliana_berube@fws.gov, (207) 812-5434).

We have copied the USACE as well for coordination purposes. Thank you for your submission and ongoing cooperation,

The Maine Field Office Team

Maine Field Office U.S. Fish and Wildlife Service 306 Hatchery Road East Orland, ME 04431

From: Sekula, Tina <TSekula@jmt.com>
Sent: Thursday, September 5, 2024 8:46 AM

To: Maine Field Office, FW5 <mainefieldoffice@fws.gov>

Cc: Del C C Ger, de ede <aDel C C Ger@jmt.c 60>;

hang.wang@gsa.gov>; Marshall Popkin - PTA Finder gerl plopatin @gsa figetonger

Subject: [EXTERNAL] Coburn Gore LPOE Modernization Project - Request for Project Review C CangW

This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.

Good morning – On behalf of GSA, JMT would like to request a project review for the Coburn Gore Point Land Port of Entry Modernization Project in Coburn Gore, Maine.

Please let me know if you have any questions or require additional information.

Thank you Tina

Johnson, Mirmiran & Thompson, Inc. An Employee-Owned Company

Tina Sekula, AICP, CEP, PWS

Associate Vice President
Natural & Cultural Resources

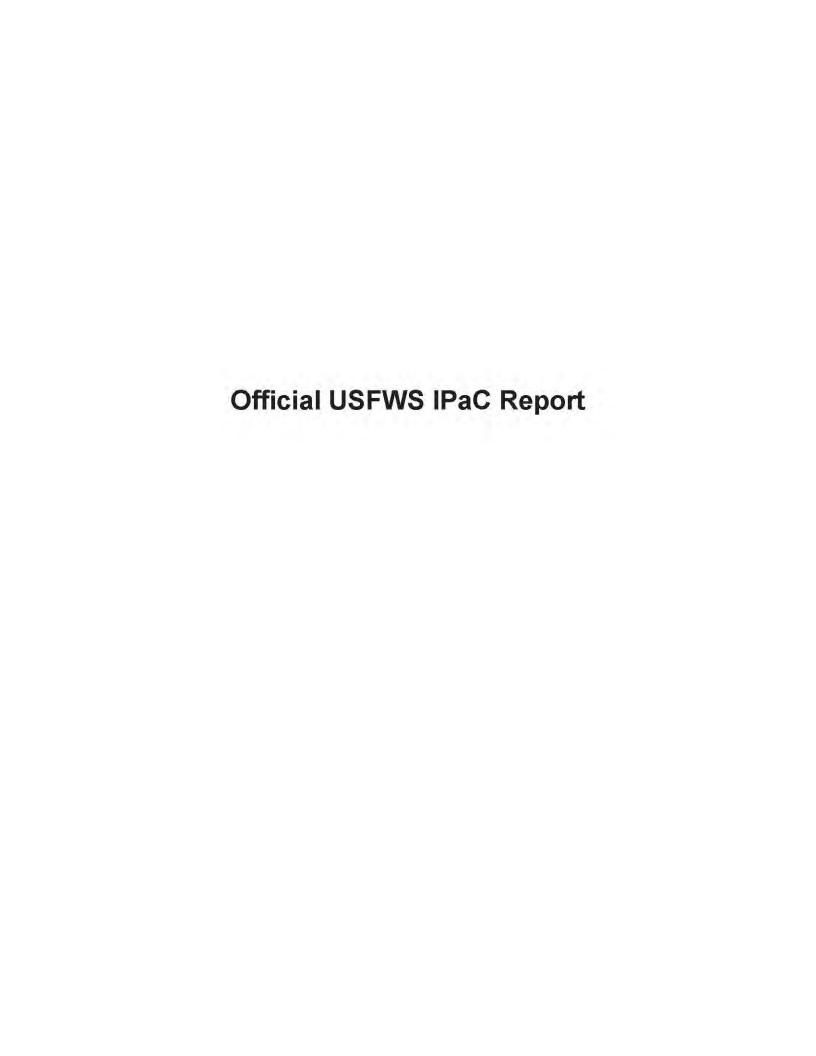
4700 Falls of Neuse Road, Suite 100 Raleigh, NC 27609 Direct: 984.269.4919 Mobile: 919.696.9506 tsekula@imt.com



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Thank You.





United States Department of the Interior



FISH AND WILDLIFE SERVICE
Maine Ecological Services Field Office
P. O. Box A
East Orland, ME 04431
Phone: (207) 469-7300 Fax: (207) 902-1588

In Reply Refer To:

04/08/2025 19:43:03 UTC

Project Code: 2024-0118688

Project Name: Coburn Gore Land Port of Entry Environmental Assessment

Subject: List of threatened and endangered species that may occur in your proposed project

location or may be affected by your proposed project

To Whom It May Concern:

The enclosed species list identifies threatened, endangered, proposed and candidate species, as well as proposed and final designated critical habitat, that may occur within the boundary of your proposed project and/or may be affected by your proposed project. The species list fulfills the requirements of the U.S. Fish and Wildlife Service (Service) under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 et seq.).

New information based on updated surveys, changes in the abundance and distribution of species, changed habitat conditions, or other factors could change this list. Please feel free to contact us if you need more current information or assistance regarding the potential impacts to federally proposed, listed, and candidate species and federally designated and proposed critical habitat. Please note that under 50 GFR 402.12(e) of the regulations implementing section 7 of the Act, the accuracy of this species list should be verified after 90 days. This verification can be completed formally or informally as desired. The Service recommends that verification be completed by visiting the IPaC website at regular intervals during project planning and implementation for updates to species lists and information. An updated list may be requested through the IPaC system by completing the same process used to receive the enclosed list.

The purpose of the Act is to provide a means whereby threatened and endangered species and the ecosystems upon which they depend may be conserved. Under sections 7(a)(1) and 7(a)(2) of the Act and its implementing regulations (50 CFR 402 et seq.), Federal agencies are required to utilize their authorities to carry out programs for the conservation of threatened and endangered species and to determine whether projects may affect threatened and endangered species and/or designated critical habitat.

A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2) (c)). For projects other than major construction activities, the Service suggests that a biological

evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.

Project code: 2024-0118688

If a Federal agency determines, based on the Biological Assessment or biological evaluation, that listed species and/or designated critical habitat may be affected by the proposed project, the agency is required to consult with the Service pursuant to 50 CFR 402. In addition, the Service recommends that candidate species, proposed species and proposed critical habitat be addressed within the consultation. More information on the regulations and procedures for section 7 consultation, including the role of permit or license applicants, can be found in the "Endangered Species Consultation Handbook" at:

https://www.fws.gov/sites/default/files/documents/endangered-species-consultation-handbook.pdf

Migratory Birds: In addition to responsibilities to protect threatened and endangered species under the Endangered Species Act (ESA), there are additional responsibilities under the Migratory Bird Treaty Act (MBTA) and the Bald and Golden Eagle Protection Act (BGEPA) to protect native birds from project-related impacts. Any activity, intentional or unintentional, resulting in take of migratory birds, including eagles, is prohibited unless otherwise permitted by the U.S. Fish and Wildlife Service (50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)). For more information regarding these Acts, see https://www.fws.gov/program/migratory-bird-permit/whatwe-do.

The MBTA has no provision for allowing take of migratory birds that may be unintentionally killed or injured by otherwise lawful activities. It is the responsibility of the project proponent to comply with these Acts by identifying potential impacts to migratory birds and eagles within applicable NEPA documents (when there is a federal nexus) or a Bird/Eagle Conservation Plan (when there is no federal nexus). Proponents should implement conservation measures to avoid or minimize the production of project-related stressors or minimize the exposure of birds and their resources to the project-related stressors. For more information on avian stressors and recommended conservation measures, see https://www.fws.gov/library/collections/threats-birds.

In addition to MBTA and BGEPA, Executive Order 13186: *Responsibilities of Federal Agencies to Protect Migratory Birds*, obligates all Federal agencies that engage in or authorize activities that might affect migratory birds, to minimize those effects and encourage conservation measures that will improve bird populations. Executive Order 13186 provides for the protection of both migratory birds and migratory bird habitat. For information regarding the implementation of Executive For information regarding the implementation of Executive Order 13186, please visit https://www.fws.gov/partner/council-conservation-migratory-birds.

We appreciate your concern for threatened and endangered species. The Service encourages Federal agencies to include conservation of threatened and endangered species into their project planning to further the purposes of the Act. Please include the Consultation Code in the header of this letter with any request for consultation or correspondence about your project that you submit to our office.

Attachment(s):

- Official Species List
- USFWS National Wildlife Refuges and Fish Hatcheries
- Bald & Golden Eagles
- Migratory Birds
- Wetlands

OFFICIAL SPECIES LIST

This list is provided pursuant to Section 7 of the Endangered Species Act, and fulfills the requirement for Federal agencies to "request of the Secretary of the Interior information whether any species which is listed or proposed to be listed may be present in the area of a proposed action".

This species list is provided by:

Maine Ecological Services Field Office P. O. Box A East Orland, ME 04431 (207) 469-7300

PROJECT SUMMARY

Project code: 2024-0118688

Project Code: 2024-0118688

Project Name: Coburn Gore Land Port of Entry Environmental Assessment

Project Type: New Constr - Above Ground

Project Description: The U.S. General Services Administration (GSA) is proposing to

modernize the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore,

Franklin County, Maine. The proposed project would improve the operational efficiency, safety, and security of U.S. Customs and Border Protection (CBP) personnel and cross-border travelers at the LPOE. Specifically, the deficiencies at the LPOE fall into two broad categories: 1) limited capacity and facilities for port operations; and 2) the existing

buildings' condition.

The Coburn Gore LPOE is a port of entry for vehicles and pedestrians crossing the U.S.-Canada border between Coburn Gore, Maine, and Woburn, Quebec, Canada. The port accommodates commercial and non-commercial vehicles and focuses on the inspection and control of vehicles, goods, and people. The existing main building and two residences were built in 1932 and are listed on the National Register of Historic Places. Two additional residences were built in 1967. Due to the lack of capacity for inspections of different traffic types (commercial, non-commercial, and pedestrian), outdated facilities and technologies, and lack of separation between the facilities and CBP housing, the LPOE no longer functions adequately and poses safety and security risks for CBP officers and the traveling public. The existing LPOE has spatial constraints, with limited interior space for offices and processing and limited opportunity for expansion within its current footprint.

Project Location:

The approximate location of the project can be viewed in Google Maps: https://www.google.com/maps/@45.37964905, 70.80682091673751,14z



Project code: 2024-0118688 04/08/2025 19:43:03 UTC

Counties: Franklin County, Maine

ENDANGERED SPECIES ACT SPECIES

Project code: 2024-0118688

There is a total of 2 threatened, endangered, or candidate species on this species list.

Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species.

IPaC does not display listed species or critical habitats under the sole jurisdiction of NOAA Fisheries¹, as USFWS does not have the authority to speak on behalf of NOAA and the Department of Commerce.

See the "Critical habitats" section below for those critical habitats that lie wholly or partially within your project area under this office's jurisdiction. Please contact the designated FWS office if you have questions.

1. <u>NOAA Fisheries</u>, also known as the National Marine Fisheries Service (NMFS), is an office of the National Oceanic and Atmospheric Administration within the Department of Commerce.

MAMMALS

NAME STATUS

Canada Lynx Lynx canadensis

Threatened

Population: Wherever Found in Contiguous U.S.

There is final critical habitat for this species. Your location does not overlap the critical habitat.

Species profile: https://ecos.fws.gov/ecp/species/3652

INSECTS

NAME STATUS

Monarch Butterfly *Danaus plexippus*

Proposed

There is **proposed** critical habitat for this species. Your location does not overlap the critical

Threatened

habitat.

Species profile: https://ecos.fws.gov/ecp/species/9743

CRITICAL HABITATS

THERE ARE NO CRITICAL HABITATS WITHIN YOUR PROJECT AREA UNDER THIS OFFICE'S JURISDICTION.

YOU ARE STILL REQUIRED TO DETERMINE IF YOUR PROJECT(S) MAY HAVE EFFECTS ON ALL ABOVE LISTED SPECIES.

USFWS NATIONAL WILDLIFE REFUGE LANDS AND FISH HATCHERIES

Any activity proposed on lands managed by the <u>National Wildlife Refuge</u> system must undergo a 'Compatibility Determination' conducted by the Refuge. Please contact the individual Refuges to discuss any questions or concerns.

THERE ARE NO REFUGE LANDS OR FISH HATCHERIES WITHIN YOUR PROJECT AREA.

BALD & GOLDEN EAGLES

Bald and Golden Eagles are protected under the Bald and Golden Eagle Protection Act 2 and the Migratory Bird Treaty Act (MBTA) 1 . Any person or organization who plans or conducts activities that may result in impacts to Bald or Golden Eagles, or their habitats, should follow appropriate regulations and consider implementing appropriate avoidance and minimization measures, as described in the various links on this page.

- 1. The Bald and Golden Eagle Protection Act of 1940.
- 2. The Migratory Birds Treaty Act of 1918.
- 3. 50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)

There are Bald Eagles and/or Golden Eagles in your project area.

Measures for Proactively Minimizing Eagle Impacts

For information on how to best avoid and minimize disturbance to nesting bald eagles, please review the <u>National Bald Eagle Management Guidelines</u>. You may employ the timing and activity-specific distance recommendations in this document when designing your project/ activity to avoid and minimize eagle impacts. For bald eagle information specific to Alaska, please refer to <u>Bald Eagle Nesting and Sensitivity to Human Activity</u>.

The FWS does not currently have guidelines for avoiding and minimizing disturbance to nesting Golden Eagles. For site-specific recommendations regarding nesting Golden Eagles, please consult with the appropriate Regional Migratory Bird Office or Ecological Services Field Office.

If disturbance or take of eagles cannot be avoided, an <u>incidental take permit</u> may be available to authorize any take that results from, but is not the purpose of, an otherwise lawful activity. For assistance making this determination for Bald Eagles, visit the <u>Do I Need A Permit Tool</u>. For assistance making this determination for golden eagles, please consult with the appropriate Regional <u>Migratory Bird Office</u> or <u>Ecological Services Field Office</u>.

Ensure Your Eagle List is Accurate and Complete

If your project area is in a poorly surveyed area in IPaC, your list may not be complete and you may need to rely on other resources to determine what species may be present (e.g. your local FWS field office, state surveys, your own surveys). Please review the <u>Supplemental Information on Migratory Birds and Eagles</u>, to help you properly interpret the report for your specified location, including determining if there is sufficient data to ensure your list is accurate.

For guidance on when to schedule activities or implement avoidance and minimization measures to reduce impacts to bald or golden eagles on your list, see the "Probability of Presence Summary" below to see when these bald or golden eagles are most likely to be present and breeding in your project area.

NAME BREEDING SEASON

Bald Eagle Haliaeetus leucocephalus

This is not a Bird of Conservation Concern (BCC) in this area, but warrants attention because of the Eagle Act or for potential susceptibilities in offshore areas from certain types of development or activities.

https://ecos.fws.gov/ecp/species/1626

Breeds Dec 1 to

Aug 31

PROBABILITY OF PRESENCE SUMMARY

The graphs below provide our best understanding of when birds of concern are most likely to be present in your project area. This information can be used to tailor and schedule your project activities to avoid or minimize impacts to birds. Please make sure you read "Supplemental Information on Migratory Birds and Eagles", specifically the FAQ section titled "Proper Interpretation and Use of Your Migratory Bird Report" before using or attempting to interpret this report.

Probability of Presence (

Green bars; the bird's relative probability of presence in the 10km grid cell(s) your project overlaps during that week of the year.

Breeding Season (

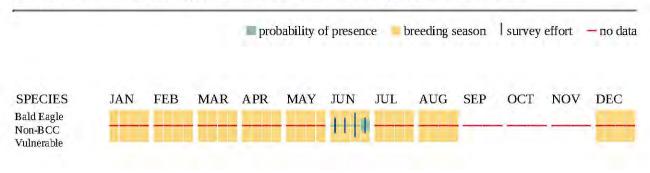
Yellow bars; liberal estimate of the timeframe inside which the bird breeds across its entire range.

Survey Effort (1)

Vertical black lines; the number of surveys performed for that species in the 10km grid cell(s) your project area overlaps.

No Data (-)

A week is marked as having no data if there were no survey events for that week.



Additional information can be found using the following links:

- Eagle Management https://www.fws.gov/program/eagle-management
- Measures for avoiding and minimizing impacts to birds https://www.fws.gov/library/collections/avoiding-and-minimizing-incidental-take-migratory-birds
- Nationwide avoidance and minimization measures for birds https://www.fws.gov/sites/default/files/documents/nationwide-standard-conservation-measures.pdf
- Supplemental Information for Migratory Birds and Eagles in IPaC https://www.fws.gov/media/supplemental-information-migratory-birds-and-bald-and-golden-eagles-may-occur-project-action

MIGRATORY BIRDS

The Migratory Bird Treaty Act (MBTA) ¹ prohibits the take (including killing, capturing, selling, trading, and transport) of protected migratory bird species without prior authorization by the Department of Interior U.S. Fish and Wildlife Service (Service). The incidental take of migratory birds is the injury or death of birds that results from, but is not the purpose, of an activity. The Service interprets the MBTA to prohibit incidental take.

- 1. The Migratory Birds Treaty Act of 1918.
- 2. The Bald and Golden Eagle Protection Act of 1940.

3. 50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)

For guidance on when to schedule activities or implement avoidance and minimization measures to reduce impacts to migratory birds on your list, see the "Probability of Presence Summary" below to see when these birds are most likely to be present and breeding in your project area.

NAME	BREEDING SEASON
Bald Eagle <i>Haliaeetus leucocephalus</i> This is not a Bird of Conservation Concern (BCC) in this area, but warrants attention because of the Eagle Act or for potential susceptibilities in offshore areas from certain types of development or activities. https://ecos.fws.gov/ecp/species/1626	Breeds Dec 1 to Aug 31
Bobolink <i>Dolichonyx oryzivorus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9454	Breeds May 20 to Jul 31
Canada Warbler Cardellina canadensis This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9643	Breeds May 20 to Aug 10
Chimney Swift Chaetura pelagica This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9406	Breeds Mar 15 to Aug 25
Evening Grosbeak <i>Coccothraustes vespertinus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9465	Breeds May 15 to Aug 10
Olive-sided Flycatcher <i>Contopus cooperi</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/3914	Breeds May 20 to Aug 31
Rose-breasted Grosbeak <i>Pheucticus ludovicianus</i> This is a Bird of Conservation Concern (BCC) only in particular Bird Conservation Regions (BCRs) in the continental USA https://ecos.fws.gov/ecp/species/11965	Breeds May 15 to Jul 31
Veery Catharus fuscescens fuscescens This is a Bird of Conservation Concern (BCC) only in particular Bird Conservation Regions (BCRs) in the continental USA https://ecos.fws.gov/ecp/species/11987	Breeds May 15 to Jul 15

NAME	BREEDING SEASON
Wood Thrush Hylocichla mustelina	Breeds May 10
This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska.	to Aug 31
https://ecos.fws.gov/ecp/species/9431	

PROBABILITY OF PRESENCE SUMMARY

The graphs below provide our best understanding of when birds of concern are most likely to be present in your project area. This information can be used to tailor and schedule your project activities to avoid or minimize impacts to birds. Please make sure you read "Supplemental Information on Migratory Birds and Eagles", specifically the FAQ section titled "Proper Interpretation and Use of Your Migratory Bird Report" before using or attempting to interpret this report.

Probability of Presence (

Green bars; the bird's relative probability of presence in the 10km grid cell(s) your project overlaps during that week of the year.

Breeding Season (

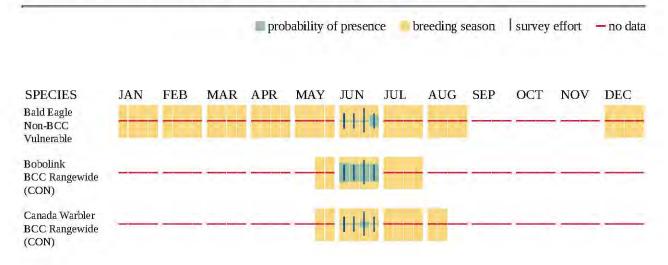
Yellow bars; liberal estimate of the timeframe inside which the bird breeds across its entire range.

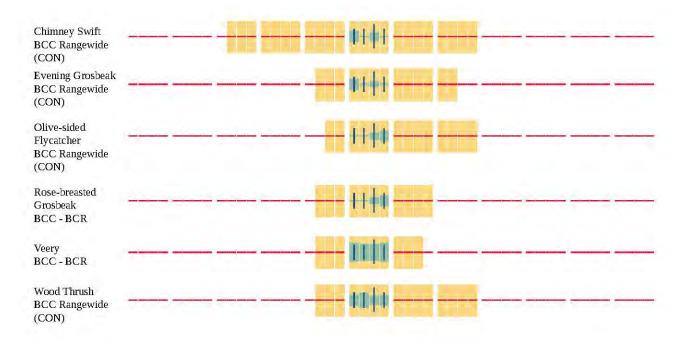
Survey Effort (1)

Vertical black lines; the number of surveys performed for that species in the 10km grid cell(s) your project area overlaps.

No Data (-)

A week is marked as having no data if there were no survey events for that week.





Additional information can be found using the following links:

- Eagle Management https://www.fws.gov/program/eagle-management
- Measures for avoiding and minimizing impacts to birds https://www.fws.gov/library/collections/avoiding-and-minimizing-incidental-take-migratory-birds
- Nationwide avoidance and minimization measures for birds
- Supplemental Information for Migratory Birds and Eagles in IPaC https://www.fws.gov/media/supplemental-information-migratory-birds-and-bald-and-golden-eagles-may-occur-project-action

WETLANDS

Impacts to <u>NWI wetlands</u> and other aquatic habitats may be subject to regulation under Section 404 of the Clean Water Act, or other State/Federal statutes.

For more information please contact the Regulatory Program of the local <u>U.S. Army Corps of Engineers District</u>.

Please note that the NWI data being shown may be out of date. We are currently working to update our NWI data set. We recommend you verify these results with a site visit to determine the actual extent of wetlands on site.

FRESHWATER FORESTED/SHRUB WETLAND

- PSS1/4E
- PFO4E

Project code: 2024-0118688 04/08/2025 19:43:03 UTC

FRESHWATER POND • PUBHh

IPAC USER CONTACT INFORMATION

Agency: General Services Administration

Name: Rhiannon Flickinger

Address: 40 Wight Ave City: Hunt Valley

Project code: 2024-0118688

State: MD Zip: 21030

Email rflickinger@jmt.com

Phone: 4108914435

LEAD AGENCY CONTACT INFORMATION

Lead Agency: General Services Administration

You have indicated that your project falls under or receives funding through the following special project authorities:

• BIPARTISAN INFRASTRUCTURE LAW (BIL) (OTHER)

Northeast Endangered Species (Canada Lynx) Determination Key Consistency Letter



United States Department of the Interior



FISH AND WILDLIFE SERVICE
Maine Ecological Services Field Office
P. O. Box A
East Orland, ME 04431
Phone: (207) 469-7300 Fax: (207) 902-1588

In Reply Refer To:

09/23/2024 12:54:01 UTC

Project code: 2024-0118688

Project Name: Coburn Gore Land Port of Entry Environmental Assessment

Federal Nexus: yes

Federal Action Agency (if applicable): General Services Administration

Subject: Technical assistance for 'Coburn Gore Land Port of Entry Environmental Assessment'

Dear Rhiannon Flickinger:

This letter records your determination using the Information for Planning and Consultation (IPaC) system provided to the U.S. Fish and Wildlife Service (Service) on September 23, 2024, for "Coburn Gore Land Port of Entry Environmental Assessment" (here forward, Project). This project has been assigned Project Code 2024-0118688 and all future correspondence should clearly reference this number.

The Service developed the IPaC system and associated species' determination keys in accordance with the Endangered Species Act of 1973 (ESA; 87 Stat. 884, as amended; 16 U.S.C. 1531 et seq.) and based on a standing analysis. All information submitted by the Project proponent into the IPaC must accurately represent the full scope and details of the Project. Failure to accurately represent or implement the Project as detailed in IPaC or the Northeast Determination Key (Dkey), invalidates this letter. Answers to certain questions in the DKey commit the project proponent to implementation of conservation measures that must be followed for the ESA determination to remain valid.

To make a no effect determination, the full scope of the proposed project implementation (action) should not have any effects (either positive or negative effect(s)), to a federally listed species or designated critical habitat. Effects of the action are all consequences to listed species or critical habitat that are caused by the proposed action, including the consequences of other activities that are caused by the proposed action. A consequence is caused by the proposed action if it would not occur but for the proposed action and it is reasonably certain to occur. Effects of the action may occur later in time and may include consequences occurring outside the immediate area involved in the action. (See § 402.17). Under Section 7 of the ESA, if a federal action agency makes a no effect determination, no further consultation with, or concurrence from, the Service is required (ESA §7). If a proposed Federal action may affect a listed species or designated critical

Project code: 2024-0118688

habitat, formal consultation is required (except when the Service concurs, in writing, that a proposed action "is not likely to adversely affect (NLAA)" listed species or designated critical habitat [50 CFR §402.02, 50 CFR§402.13]).

The IPaC results indicated the following species is (are) potentially present in your project area and, based on your responses to the Service's Northeast DKey, you determined the proposed Project will have the following effect determinations:

SpeciesListing StatusDeterminationCanada Lynx (Lynx canadensis)ThreatenedMay affect

<u>Consultation with the Service is not complete.</u> Further consultation or coordination with the Service is necessary for those species or designated critical habitats with a determination of "May Affect". Please contact our Maine Ecological Services Field Office to discuss methods to avoid or minimize potential adverse effects to those species or designated critical habitats.

In addition to the species listed above, the following species and/or critical habitats may also occur in your project area and are not covered by this conclusion:

Monarch Butterfly Danaus plexippus Candidate

Please Note: If the Action may impact bald or golden eagles, additional coordination with the Service under the Bald and Golden Eagle Protection Act (BGEPA) (54 Stat. 250, as amended, 16 U.S.C. 668a-d) by the prospective permittee may be required. Please contact the Migratory Birds Permit Office, (413) 253-8643, or PermitsR5MB@fws.gov, with any questions regarding potential impacts to Eagles.

If you have any questions regarding this letter or need further assistance, please contact the Maine Ecological Services Field Office and reference the Project Code associated with this Project.

Action Description

You provided to IPaC the following name and description for the subject Action.

1. Name

Coburn Gore Land Port of Entry Environmental Assessment

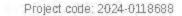
2. Description

The following description was provided for the project 'Coburn Gore Land Port of Entry Environmental Assessment':

The U.S. General Services Administration (GSA) is proposing to modernize the Coburn Gore Land Port of Entry (LPOE) in Coburn Gore, Franklin County, Maine. The proposed project would improve the operational efficiency, safety, and security of U.S. Customs and Border Protection (CBP) personnel and cross-border travelers at the LPOE. Specifically, the deficiencies at the LPOE fall into two broad categories: 1) limited capacity and facilities for port operations; and 2) the existing buildings' condition.

The Coburn Gore LPOE is a port of entry for vehicles and pedestrians crossing the U.S.-Canada border between Coburn Gore, Maine, and Woburn, Quebec, Canada. The port accommodates commercial and non-commercial vehicles and focuses on the inspection and control of vehicles, goods, and people. The existing main building and two residences were built in 1932 and are listed on the National Register of Historic Places. Two additional residences were built in 1967. Due to the lack of capacity for inspections of different traffic types (commercial, non-commercial, and pedestrian), outdated facilities and technologies, and lack of separation between the facilities and CBP housing, the LPOE no longer functions adequately and poses safety and security risks for CBP officers and the traveling public. The existing LPOE has spatial constraints, with limited interior space for offices and processing and limited opportunity for expansion within its current footprint.

The approximate location of the project can be viewed in Google Maps: https://www.google.com/maps/@45.37964985, -70.80682172813749, 14z





QUALIFICATION INTERVIEW

- As a representative of this project, do you agree that all items submitted represent the complete scope of the project details and you will answer questions truthfully?
 Yes
- 2. Does the proposed project include, or is it reasonably certain to cause, intentional take of listed species?

Note: This question could refer to research, direct species management, surveys, and/or studies that include intentional handling/encountering, harassment, collection, or capturing of any individual of a federally listed threatened, endangered, or proposed species.

No

3. Is the action authorized, permitted, licensed, funded, or being carried out by a Federal agency in whole or in part?

Yes

- 4. Is the Federal Highway Administration (FHWA), Federal Railroad Administration (FRA), or Federal Transit Administration (FTA) the lead agency for this project?
 No
- 5. Are you including in this analysis all impacts to federally listed species that may result from the entirety of the project (not just the activities under federal jurisdiction)?

Note: If there are project activities that will impact listed species that are considered to be outside of the jurisdiction of the federal action agency submitting this key, contact your local Ecological Services Field Office to determine whether it is appropriate to use this key. If your Ecological Services Field Office agrees that impacts to listed species that are outside the federal action agency's jurisdiction will be addressed through a separate process, you can answer yes to this question and continue through the key.

Yes

6. Are you the lead federal action agency or designated non-federal representative requesting concurrence on behalf of the lead Federal Action Agency?

Yes

7. Is the lead federal action agency the Environmental Protection Agency (EPA) or Federal Communications Commission (FCC)?

No

- 8. Is the lead federal action agency the Federal Energy Regulatory Commission (FERC)?

 No
- 9. Is the lead federal action agency the Natural Resources Conservation Service?
- 10. Will the proposed project involve the use of herbicide where listed species are present? *No*

11. Are there any caves or anthropogenic features suitable for hibernating or roosting bats within the area expected to be impacted by the project?

No

12. Does any component of the project associated with this action include activities or structures that may pose a collision risk to **birds** (e.g., plane-based surveys, land-based or offshore wind turbines, communication towers, high voltage transmission lines, any type of towers with or without guy wires)?

Note: For federal actions, answer 'yes' if the construction or operation of wind power facilities is either (1) part of the federal action or (2) would not occur but for a federal agency action (federal permit, funding, etc.).

No

13. Does any component of the project associated with this action include activities or structures that may pose a collision risk to **bats** (e.g., plane-based surveys, land-based or offshore wind turbines)?

Note: For federal actions, answer 'yes' if the construction or operation of wind power facilities is either (1) part of the federal action or (2) would not occur but for a federal agency action (federal permit, funding, etc.). *No*

14. Will the proposed project result in permanent changes to water quantity in a stream or temporary changes that would be sufficient to result in impacts to listed species?

For example, will the proposed project include any activities that would alter stream flow, such as water withdrawal, hydropower energy production, impoundments, intake structures, diversion structures, and/or turbines? Projects that include temporary and limited water reductions that will not displace listed species or appreciably change water availability for listed species (e.g. listed species will experience no changes to feeding, breeding or sheltering) can answer "No". Note: This question refers only to the amount of water present in a stream, other water quality factors, including sedimentation and turbidity, will be addressed in following questions.

No

15. Will the proposed project affect wetlands where listed species are present?

This includes, for example, project activities within wetlands, project activities within 300 feet of wetlands that may have impacts on wetlands, water withdrawals and/or discharge of contaminants (even with a NPDES).

Yes

16. Will the proposed project activities (including upland project activities) occur within 0.125 miles of the water's edge of a stream or tributary of a stream where listed species may be present?

No

17. Will the proposed project directly affect a streambed (below ordinary high water mark (OHWM)) of the stream or tributary where listed species may be present?

No

18. Will the proposed project bore underneath (directional bore or horizontal directional drill) a stream where listed species may be present?

No

19. Will the proposed project involve a new point source discharge into a stream or change an existing point source discharge (e.g., outfalls; leachate ponds) where listed species may be present?

No

20. Will the proposed project involve the removal of excess sediment or debris, dredging or instream gravel mining where listed species may be present?

No

21. Will the proposed project involve the creation of a new water-borne contaminant source where listed species may be present?

Note New water-borne contaminant sources occur through improper storage, usage, or creation of chemicals. For example: leachate ponds and pits containing chemicals that are not NSF/ANSI 60 compliant have contaminated waterways. Sedimentation will be addressed in a separate question.

No

22. Will the proposed project involve perennial stream loss, in a stream of tributary of a stream where listed species may be present, that would require an individual permit under 404 of the Clean Water Act?

No

- 23. Will the proposed project involve blasting where listed species may be present? *No*
- 24. Will the proposed project include activities that could negatively affect fish movement temporarily or permanently (including fish stocking, harvesting, or creation of barriers to fish passage).

No

25. Will the proposed project involve earth moving that could cause erosion and sedimentation, and/or contamination along a stream or tributary of a stream where listed species may be present?

Note: Answer "Yes" to this question if erosion and sediment control measures will be used to protect the stream. *No*

26. Will earth moving activities result in sediment being introduced to streams or tributaries of streams where listed species may be present through activities such as, but not limited to, valley fills, large-scale vegetation removal, and/or change in site topography?

No

27. Will the proposed project involve vegetation removal within 200 feet of a perennial stream bank where aquatic listed species may be present?

No

28. Will erosion and sedimentation control Best Management Practices (BMPs) associated with applicable state and/or Federal permits, be applied to the project? If BMPs have been provided by and/or coordinated with and approved by the appropriate Ecological Services Field Office, answer "Yes" to this question.

Yes

29. Is the project being funded, lead, or managed in whole or in part by U.S Fish and Wildlife Restoration and Recovery Program (e.g., Partners, Coastal, Fisheries, Wildlife and Sport Fish Restoration, Refuges)?

No

30. [Semantic] Does the project intersect the Virginia big-eared bat critical habitat? Automatically answered

No

31. [Semantic] Does the project intersect the Indiana bat critical habitat?

Automatically answered

No

32. [Hidden Semantic] Does the project intersect the Canada lynx AOI?

Automatically answered

Yes

33. Will the project involve trapping, poisoning, or broadcasting disease control agents for wild animals (e.g. animal damage control, controlling or managing furbearer wildlife, capturing animals for research projects, rabies baits)?

No

34. Will the project be enclosed by fencing that could unintentionally trap lynx (e.g. wind and solar development, waste treatment settling ponds, impervious fencing along roads)?

No

35. Is this a road or highway project?

No

36. Is the project in a non-forested habitat (fields, towns and urban areas, agricultural fields) and of a nature that will not result in take of lynx?

No

37. Will the proposed project create noise, light, or regular human activity that may disturb or exclude lynx from forested habitat, especially during the denning season (May -June)(e.g., involve or result in frequent human activity, blasting or explosives, wind power development, forest management, cutting trees)?

Yes

38. [Semantic] Does the project intersect the candy darter critical habitat?

Automatically answered

No

39. [Semantic] Does the project intersect the diamond darter critical habitat?

Automatically answered

No

40. [Semantic] Does the project intersect the Big Sandy crayfish critical habitat?

Automatically answered

No

41. [Hidden Semantic] Does the project intersect the Guyandotte River crayfish critical habitat?

Automatically answered

No

42. Do you have any other documents that you want to include with this submission? *No*

PROJECT QUESTIONNAIRE

- 1. Approximately how many acres of trees would the proposed project remove? *12*
- 2. Approximately how many total acres of disturbance are within the disturbance/construction limits of the proposed project?

12

3. Briefly describe the habitat within the construction/disturbance limits of the project site. *An LOD has not yet been determined for the project*

IPAC USER CONTACT INFORMATION

Agency: General Services Administration

Name: Rhiannon Flickinger

Address: 40 Wight Ave City: Hunt Valley

State: MD Zip: 21030

Email rflickinger@jmt.com

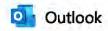
Phone: 4108914435

LEAD AGENCY CONTACT INFORMATION

Lead Agency: General Services Administration

You have indicated that your project falls under or receives funding through the following special project authorities:

• BIPARTISAN INFRASTRUCTURE LAW (BIL) (OTHER)



Re: [EXTERNAL] Canada Lynx Mitigation Measures

From Berube, Juliana A <juliana_berube@fws.gov>

Date Tue 10/22/2024 4:00 PM

To Flickinger, Rhiannon <RFlickinger@jmt.com>

Cc Sekula, Tina <TSekula@jmt.com>; Delozier, Adriene <aDelozier@jmt.com>; Mahaney, Wende <wende_mahaney@fws.gov>; Marshall Popkin - PTA <marshall.popkin@gsa.gov>

Cyber Security Reminder: Please use caution - message originated outside JMT.

Hello Rhiannon,

Thank you for sending along the determination key results and clarifying the Fort Fairfield and Limestone projects.

When the determination key returns a "may effect", the lead agency must either make the determination that the proposed project "may affect, is likely to adversely affect" or "may effect, is not likely to adversely affect" and submit their determination in the consultation package. Receiving a "may effect" determination from the determination key does not offer a concurrence as a "not likely to adversely effect" determination from the key does.

For Coburn Gore and Fort Fairfield, the may affect determination means that consultation with the Service is not complete yet, and the consultation request letters will need updating.

For Coburn Gore, the determination will likely not change for Canada lynx as the original letter already states "may affect, not likely to adversely affect". The letter should be updated to include the expected effects on lynx (ex. disturbance from noise, loss of habitat from tree clearing, etc.), an anticipated timeframe of the work, and the letter can also incorporate the mitigation measures I provided below in order to justify that the determination is not likely to adversely affect.

For Fort Fairfield, the determination will need to be updated from a "no effect", and include similar information (effects, timing, and mitigation) as Coburn Gore depending on project details.

More information is available on our website: https://www.fws.gov/office/maine-ecological-services/endangered-species-act-project-review-and-consultation#Overview.

Once any relevant updates are made and you are ready to resubmit to initiate consultation, I will review the documents again for concurrence/ non-concurrence.

Let me know if I can provide more information of if you'd like a meeting to talk further!

Juliana Berube

Fish and Wildlife Biologist Ecological Services, Maine Field Office U.S. Fish and Wildlife Service (207) 812-5434 juliana_berube@fws.gov

From: Flickinger, Rhiannon < RFlickinger@jmt.com>

Sent: Tuesday, October 22, 2024 9:08 AM

To: Berube, Juliana A <juliana_berube@fws.gov>

Cc: Sekula, Tina <TSekula@jmt.com>; Delozier, Adriene <aDelozier@jmt.com>; Mahaney, Wende

<wende_mahaney@fws.gov>; Marshall Popkin - PTA <marshall.popkin@gsa.gov>

Subject: Re: [EXTERNAL] Canada Lynx Mitigation Measures

Good morning, Juliana,

I have a follow-up question regarding the determinations for Coburn Gore and Fort Fairfield. Can you please elaborate on the "may affect" determination? What are the next steps/what does this mean more specifically? In other words, normally there is a qualifier involved in the determination like NLAA but we have not received a qualifier for Coburn Gore or Fort Fairfield.

Thank you in advance, Rhiannon

JMT - Johnson, Mirmiran & Thompson, Inc.

An Employee-Owned Company

Rhiannon Flickinger

Environmental Scientist
Natural & Cultural Resources

40 Wight Ave
Cockeysville, MD, 21030
D 410-891-4435 | C 717-881-0427
rflickinger@jmt.com
jmt.com

P Please consider the environment before printing this e-mail

From: Flickinger, Rhiannon < RFlickinger@jmt.com>

Sent: Monday, October 21, 2024 3:35 PM

To: Berube, Juliana A <juliana_berube@fws.gov>

Cc: Sekula, Tina <TSekula@jmt.com>; Delozier, Adriene <aDelozier@jmt.com>; Mahaney, Wende

<wende_mahaney@fws.gov>; Marshall Popkin - PTA <marshall.popkin@gsa.gov>; Lessard, Jeremy S CIV USARMY

CENAE (USA) < Jeremy.S.Lessard@usace.army.mil>

Subject: Re: [EXTERNAL] Canada Lynx Mitigation Measures

Hi Juliana,

As we discussed in our phone conversation on October 9, I was not able to see the NE DKEYs for either the Fort Fairfield or Limestone projects. I have since contacted IPaC support and after pulling in the respective study areas,

the NE DKEY was generated for both projects. I have attached the consistency letter for Fort Fairfield and the concurrence letter for Limestone providing the "may affect," and "NLAA" determinations, respectively.

Additionally, the sightings at the LPOEs were based on video footage at the ports but identification cannot be confirmed. As you mentioned in our phone conversation, though we cannot confirm, the Canada lynx's range includes the study area, so it is definitely possible it was caught on camera.

Lastly, neither the Fort Fairfield nor Limestone projects will require a USACE permit, as there are no water resources within the study area.

Thank you for providing mitigation guidance. We will be in touch once we begin the permitting phase of these projects.

Best, Rhiannon

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Rhiannon Flickinger

Environmental Scientist Natural & Cultural Resources

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Cockeysville, MD, 21030
D 410-891-4435 | C 717-881-0427
rflickinger@jmt.com
jmt.com

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From: Berube, Juliana A <juliana_berube@fws.gov>

Sent: Wednesday, October 9, 2024 10:55 AM
To: Flickinger, Rhiannon < RFlickinger@jmt.com>

Cc: Sekula, Tina <TSekula@jmt.com>; Delozier, Adriene <aDelozier@jmt.com>; Mahaney, Wende

<wende_mahaney@fws.gov>; Marshall Popkin - PTA <marshall.popkin@gsa.gov>; Lessard, Jeremy S CIV USARMY

CENAE (USA) < Jeremy.S.Lessard@usace.army.mil>

Subject: Re: [EXTERNAL] Canada Lynx Mitigation Measures

Cyber Security Reminder: Please use caution - message originated outside JMT.

Hello Ms. Flickinger,

Thank you for reaching out about these projects. We do recommend using the determination keys for lynx regardless of whether the project is in critical habitat, as the key assists in considering effects to individual lynx as well as habitat. I am also curious about your statement of lynx being spotted on the properties, where these sightings made by any of the project proponents?

As for mitigation measures, some general guidance includes:

- 1. Avoid tree clearing and disturbance to the extent practicable between May 1-July 15 to avoid the breeding and denning season of lynx
- 2. If work must be conducted between May 1-July 15, train crews or an environmental monitor to perform a pre-construction walkthrough of the area and inspect for evidence of lynx dens or lynx (sightings, tracks, scat, etc.). If lynx evidence is observed within 100 ft of the site, do not proceed with construction until after July 15.
- 3. Brief project personnel on avoiding lynx and preventing vehicle collisions (drive slowly and during daylight hours as much as possible)
- 4. Schedule construction work during daylight hours to minimize trips during the dusk and dawn periods when lynx are most active
- 5. Any permanent fencing must be permeable to wildlife to allow any trapped lynx to escape
- 6. Install temporary fencing around any open pits to prevent lynx from falling in, and/or place ramps into any pits or trenches for lynx to escape if they fall in

Do you know if the Fort Fairfield or Limestone projects will be needing a Corps permit? I have copied USACE in regards to the Coburn Gore project for awareness.

Sincerely,

Juliana Berube

Fish and Wildlife Biologist Ecological Services, Maine Field Office U.S. Fish and Wildlife Service (207) 812-5434 juliana_berube@fws.gov

From: Flickinger, Rhiannon < RFlickinger@jmt.com>

Sent: Tuesday, October 8, 2024 1:50 PM

To: Berube, Juliana A <juliana_berube@fws.gov>

Cc: Sekula, Tina <TSekula@jmt.com>; Delozier, Adriene <aDelozier@jmt.com>; Mahaney, Wende

<wende_mahaney@fws.gov>; Marshall Popkin - PTA <marshall.popkin@gsa.gov>

Subject: [EXTERNAL] Canada Lynx Mitigation Measures

This email has been received from outside of DOI - Use caution before clicking on links, opening attachments, or responding.

Good afternoon, Ms. Berube,

The General Services Administration is proposing the expansion and modernization of several land ports of entry (LPOE) in Maine. USFWS coordination with the Maine Field Office has established there is a likelihood of occurrence for Canada Lynx present in the proposed project sites at Coburn Gore, Limestone, and Fort Fairfield LPOEs. I have attached the corresponding species lists for all three projects, as well as the "May affect" results of the determination key for Coburn Gore.

Because the proposed project sites for Limestone and Fort Fairfield are not within mapped critical habitat for the Canada Lynx, the DKEY was not generated; however, there have been sightings of the

Canada Lynx at both properties. Therefore, we are stating the proposed expansion/modernization efforts "may affect but are not likely to adversely affect" the lynx at these two locations.

Could you please provide recommendation for mitigation measures regarding the lynx and its habitat in these areas for the NEPA document? Additional coordination will likely be conducted during the permitting phase of this project.

Please let me know if you have any questions or require additional information.

Thank you,

JMT - Johnson, Mirmiran & Thompson, Inc. An Employee-Owned Company

Rhiannon Flickinger
Environmental Scientist
Natural & Cultural Resources

40 Wight Ave Cockeysville, MD, 21030 D 410-891-4435 | C 717-881-0427 rflickinger@jmt.com jmt.com

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Thank You.

U.S. ARMY CORPS OF ENGINEERS APPROVED JURISDICTIONAL DETERMINATION

U.S. Army Corps of Engineers (USACE)

PRELIMINARY JURISDICTIONAL DETERMINATION (PJD)

For use of this form, see Sec 404 CWA, Sec 10 RHA, Sec 103 MPRSA; the proponent agency is CECW-COR.

Form Approved -OMB No. 0710-0024 Expires 2024-04-30

DATA REQUIRED BY THE PRIVACY ACT OF 1974
DATA REQUIRED BY THE PRIVACY ACT OF 1974

Authority Rivers and Harbors Act, Section 10, 33 USC 403; Clean Water Act, Section 404, 33 USC 1344; Marine Protection, Research, and Sanctuaries Act, Section 103, 33 USC 1413; Regulatory Program of the U.S. Army Corps of Engineers; Final Rule for 33 CFR

Parts 320-332.

Disclosure

Principal Purpose The information that you provide will be used in evaluating your request to determine whether there are any aquatic resources

within the review area that may be subject to federal jurisdiction under the regulatory authorities referenced above.

Routine Uses This information may be shared with the Department of Justice and other federal, state, and local government agencies, and the public, and may be made available as part of a public notice or FOIA request as required by federal law. Your name and property

location where federal jurisdiction is to be determined will be included in any resulting jurisdictional determination (JD), which

may be made available to the public on the District's website and/or on the Headquarters USACE website.

Submission of requested information is voluntary; however, if information is not provided, the request for a JD cannot be evaluated

nor can a PJD be issued.

The Agency Disclosure Notice (ADN)

The public reporting burden for this collection of information, 0710-0024, is estimated to average 25 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or burden reduction suggestions to the Department of Defense, Washington Headquarters Services, at whs.mc-alex.esd.mbx.dd-dod-information-collections@mail.mil. Respondents should be aware that notwithstanding any other provision of law, no person shall be subject to any penalty for failing to comply with a collection of information if it does not display a currently valid OMB control number.

SECTION I - BACKGROUND INFORMATION

					***		×
Α.	REPORT	COMPLETI	ONDATE	FOR PJD	2024-	1-06)

B. NAME AND ADDRESS OF PERSON REQUESTING PJD:

General Services Administration, 100 S Independence Mall West, Philadelphia, PA 19106

C. DISTRICT OFFICE, FILE NAME, AND NUMBER:

New England District, General Services Administration-Customs and Border Protection-Coburn Gore LPOF, NAF-2024-01646

	BACKGROUND INFORMATION: O DOCUMENT MULTIPLE AQUATIC RESOURCES AND/OR AQUA	TIC RESOURCES AT DIFFERENT SITES)
State: Maine	County/Parish/Borough: Franklin County	City: Coburn Gore
Center coordinates of site (/a	Mong in degree decimal format): Latitude: 45.379272 °	Longitude: -70.80526
Un	iversal Transverse Mercator: 19 T. 358659.00 m E, 5026668.00 n	m N
Name of nearest waterbody:	Arnold Pond	

TABLE OF AQUATIC RESOURCES IN REVIEW AREA WHICH "MAY BE" SUBJECT TO REGULATORY JURISDICTION.

Site Number	Latitude (decimal degrees)	Longitude (decimal degrees)	Estimated amount of aquatic resource in review area (acreage and linear feet, if applicable)	(i.e., wetland vs. non-	Geographic authority to which the aquatic resource "may be" subject (i.e., Section 404 or Section 10/404)
WA	45,382129	-70.801553	0.6 acres	wetland	Section 404

Date(s):

	Site Number	Latitude (decimal degrees)	Longitude (decimal degrees)	Estimated amount of aquatic resource in review area (acreage and linear feet, if applicable)	Type of aquatic resource (i.e., wetland vs. non-wetland waters)	Geographic authority to which the aquatic resource "may be" subject (i.e., Section 404 or Section 10/404)
	WB	45.380323	-70.803859	13 acres	wetland	Section 404
	WET-1	45.377689	-70.806818	0.37 acres	wetland	Section 404
ľ	WET-2	45.377255	-70.8045	2.37 acres	wetland	Section 404
ē	advised of his	or her option to reque:	st and obtain an appi		w area based on an inform	I equestor of this PJD is hereby ned decision after having discussed
; ; ;	applicant has to authorization; (ncluding whate permit authoriz (6) accepting a	he right to request an (4) the applicant can a ever mitigation require ation without requesti	individual permit rath accept a permit autho ements the USACE h ng an AJD constitute	as determined to be necessars the applicant's acceptance	and conditions of the NWF a comply with all the terms ary; (5) undertaking any ac e of the use of the PJD or n	or other general permit and conditions of that permit, tivity in reliance upon the subject eliance on no JD whatsoever;
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ENG FORM 6249, NOV 2023 Page 2 of 3

USGS 8 and 12 digit HUC maps. U.S. Geological Survey map(s). Cite scale & quad na 1:24,000 LOUISE MOUNTAIN, ME, QC		
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National Wetlands Inventory map(s).		
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FEMA/FIRM maps:		
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or Other (Name & Date):		
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USGS-Stream Stats v4.24.0 MPORTANT NOTE: The information recorded on this for	Date	Signature of Regulatory Staff Member Completing PJD SHAWN B. MAHANEY Date 2024 11.06 11.26:53 -05'00' Signature of Person Requesting PJD (REQUIRED, unless
USGS-Stream Stats v4.24.0 IMPORTANT NOTE: The information recorded on this for for later jurisdictional determination: Name of Regulatory Staff Member Completing PJD Shawn B. Mahaney-Maine Project Office	Date 2024-11-06	Signature of Regulatory Staff Member Completing PJD SHAWN B. MAHANEY Date 2024.11.06 11.26:53 -05'00'

ENG FORM 6249, NOV 2023 Page 3 of 3

CORRESPONDENCE WITH THE MAINE HISTORIC PRESERVATION COMMISSION



MAINE HISTORIC PRESERVATION COMMISSION 55 CAPITOL STREET 65 STATE HOUSE STATION AUGUSTA, MAINE 04333

KIRK F. MOHNEY

June 24, 2024

Mr. Nick Arnhold JMT 9201 Arboretum Parkway Suite 310 Richmond, VA 23236

Project:

MHPC# 1030-24

Coburn Gore LPOE

Environmental Assessment

Town:

Coburn Gore, ME

Dear Mr. Arnhold:

In response to your recent request, the Commission has reviewed the information received May 29, 2024 to initiate consultation on the above referenced project in accordance with Section 106 of the National Historic Preservation Act of 1966, as amended (NHPA).

Architectural Resources

As you stated in your letter, the 1935 LPOE, and the two 1931 residences are listed in the National Register of Historic Places. In 2017, the GSA consulted with our office regarding the eligibility of the two 1967 residences. At that time, our office made the determination that the two 1967 residences were potentially eligible as contributing structures to the National Register listed LPOE Historic District. Please see attached.

In addition, depending on the proposed APE for the project, an architectural survey may be necessary in order to determine if there are any other buildings, 50 years or older, that may be impacted by the proposed project.

Prehistoric Archaeology

With regard to the six reports requested in your May 29, 2024 letter, only one of them (#3560, Rt 27 widening survey) is even remotely relevant. The northern terminus of this Rt 27 survey project was 4 ½ miles from the LPOE.

Historic Archaeology

A search of maps for the project found no occupation by 1861. There is no Atlas map from the later 19th century, so it is unclear when there may have been historic residents. From the research provided by JMT the earliest occupation at the border crossing dates to the early 1930s. Certainly if a refuse area associated with workers at the border crossing could be identified, then such could be considered significant due to its specific association. Thus, survey work in the area should include searching for such features/deposits. The Arnold Trail passes along the west side of the northern end of Arnold Pond, so that is well outside of the project area as was noted by JMT.

Please contact Megan M. Rideout of our staff if we can be of further assistance in this matter.

Sincerely

Kirk F. Mohney

State Historic Preservation Officer

Kist Mokney



MAINE HISTORIC PRESERVATION COMMISSION 55 CAPITOL STREET 65 STATE HOUSE STATION AUGUSTA, MAINE 04333

KIRK F. MOHNEY DIRECTOR

November 13, 2017

Ms. Elizabeth Mees
Historic Preservation Officer
US General Services Administration
Thomas P. O'Neil, Jr. Federal Building
10 Causeway St
Boston, MA 02222

Project: MHPC# 1456-17- Coburn Gore Land Port of Entry

Customs Residence 3 & Immigration Residence 4

Town: Coburn Gore, ME

Dear Ms. Mees:

In response to your recent request, the Commission has reviewed the information received October 19, 2017 in compliance with Section 110 of the National Historic Preservation Act of 1966, as amended (NHPA).

MHPC has reviewed Inventory and Assessment United States Customs and Border Protection Customs Residence 3 and Immigration Residence 4 Coburn Gore, ME. Residence 3 and 4 were built in 1967 and are being reviewed to determine National Register eligibility. The associated Coburn Gore Inspection Station and two detached residential units constructed in 1931 are listed in the National Register based on the Multiple Property Listing for U.S. Border Inspection Stations 1930 – 1943. The context developed for that MPL addresses the historic forces that led to the construction of new inspection stations during that thirteen-year period of significance. Given the association with an inspection station listed under this MPL, evaluation of the 1967 residences using the MPL is a good starting point, but there is no discussion of customs and immigration developments and trends after 1943 within the MPL. As a result, the MPL context as developed can only evaluate additions or new construction outside the period of significance in terms of its narrow context and may give a false sense that such resources have been evaluated comprehensively. Additional research is required to understand the impact of trends discussed in the MPL on associated resources built after 1943. Similarly, the impact of other historic patterns and the possible significance of other contexts and criteria relative to the 1967 residences at Coburn Gore Inspection Station are beyond the scope of the MPL.

MHPC believes Customs Residence 3 and Immigration Residence 4 at Coburn Gore have a more complex connection to the Inspection Station than is reflected in the February 2, 2017 Inventory and Assessment. Considering the MPL recognizes the importance of purpose built living quarters associated with the 1930 - 1943 inspection stations, the fact that detached housing at the Coburn Gore station doubled in 1967 suggests a response to a set of needs not fully understood but potentially significant. The 1931 residences were built for a "practical need" as surely as the 1967 residences. In the MPL the need for the 1931 residences is identified and has been determined significant. Without further research, it is impossible to

determine the eligibility of the 1967 residences. The construction of the 1967 residences may be related to broad national trends such as the impact of the Immigration and Nationality Acts of 1952 and 1965. For this small local population, the continued presence and expansion of a Federal entity in this isolated area may be important to their identity and potentially significant in the manner of other public buildings. In our opinion, the two 1967 residences are potentially NR eligible for their association with the Coburn Gore Inspection Station under Criteria A politics / government and we recommend additional research be undertaken.

Please contact Megan M. Hopkin of our staff if we can be of further assistance in this matter.

Sincerely,

Kirk F. Mohney

State Historic Preservation Officer

Kulf. Mohney

PHONE: (207) 287-2132 FAX: (207) 287-2335

CRITICAL ACTION DETERMINATION LETTER



Critical Action Determination Letter

Thomas C. Brown, Jr. U.S. Customs and Border Protection 6650 Telecom Drive, Suite 210 Indianapolis, IN 46278

Subject: Flood Mitigation - Determination of Facility as a Critical Action Facility or

Non-Critical Action Facility

Dear Mr. Brown:

We are requesting a determination from CBP on whether the future Coburn Gore LPOE facility will be considered a "Critical Action" facility.

The Department of Homeland Security Federal Emergency Management Agency has defined a facility as "Critical Action" when even a slight chance of flooding is too great.

We have provided additional information to assist you in determining whether or not your facility is a Critical Action facility below. This determination is necessary because GSA's P100 sets requirements for Building enclosure and electrical equipment placement based on whether a facility is a "critical action" or not.

GSA's baseline requirement for a building enclosure is to locate the Non Critical facilities above the 100-year base flood elevation + 2 feet. Critical Action facilities must be elevated above the 1% annual chance (100-year) base flood elevation + 3 feet, or the 0.2% annual chance flood (500-year) elevation, whichever is higher. In addition the P100 requires that electrical equipment for facilities classified as Critical Action Facilities must be located five feet above the 500 year flood plain.

The determination of a Critical Action Facility will have a direct impact on the design and construction costs of the new facility.

Please use the enclosed form to designate whether or not your agency considers its proposed use to be a critical action, sign in the space provided, and return to me via e-mail no later than October 10, 2023.

If you have any questions, please contact me at (617)416-6378 or eugene.mozzoni@gsa.gov.

Sincerely, Eugene R Mozzoni

Days along the Eugene H Militaria Date 2023 or to 62 342 0400

Eugene Mozzoni, Maine LPOE Project Executive U.S. General Services Administration

Thomas P. O'Neil, Jr. Federal Building 10 Causeway Street, 11th Floor Boston, MA 02114 www.gsa.gov

Enclosure to Critical Action Determination Letter

Based on the definition of critical actions below, please have your agency's national or regional facilities representative or other designated official indicate their selection and sign in the space provided.

A critical action is any activity for which even a slight chance of flooding would be too great.

Examples of actions that may be critical actions include, but are not limited to:

- Storage of national strategic and critical material
- Storage of irreplaceable records
- Acquisition of health facilities for client agencies
- Child care facilities
- Public benefit conveyances for schools, prisons, and some other institutional uses
- Site acquisition and construction of new courthouses
- Storage of volatile, toxic, or water-reactive materials
- Construction or operation of hospitals and schools
- Construction or operation of utilities and emergency services that would be inoperative if flooded

Additional considerations for critical actions include:

- If flooded, would the proposed action create an added dimension or consequence to the hazard?
 - o Is the action a structure or facility producing or storing highly volatile, toxic, radioactive, or water-reactive materials?
- If the action involves structures such as hospitals, nursing homes, prisons, and schools, would occupants of these structures be sufficiently mobile and have available transport capability to avoid loss of life and injury given the flood warning lead times available?
 - o Would emergency services functions be delayed or unavailable as a result of the location of the action?
 - o Are there routes to and from the structure that would be inaccessible during a flood and hinder evacuation?
 - o Would the location of the structure result in unacceptable hazards to human safety, health, and welfare of the occupants?
- Would essential or irreplaceable resources, utilities, or other functions be damaged beyond repair, destroyed, or otherwise made unavailable?
 - o Would utilities, critical equipment, systems, networks, or functions be damaged beyond repair or destroyed?
 - o Would physical or electronic records without backups or copies be destroyed or made unavailable as a result of where these items are located in a structure?
 - o Would national laboratory research activities or items of significant value to research communities be damaged or destroyed as a result?

- o Would items or structures of substantial cultural significance be damaged, destroyed, or otherwise harmed?
- Would the damage or disruption from a local flooding event lead to regional or national catastrophic impacts (e.g., a port being closed for a period following a storm event, which has an impact on transportation of goods nationally)?
- Would damage or disruption to a given facility or infrastructure component have potential for cascading damage or disruption to other facilities and infrastructure classes, some of which may already be stressed by flood conditions (e.g., electricity outage due to substation damage resulting in wastewater treatment facility shutdown or gasoline pump outage)?

On behalf of U.S. Customs and Border Pr	Protection
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√	This agency DOES consider its proposed use (as described above and based on the definition) to be a Critical Action and cannot be located in the 500-year floodplain,
	This agency DOES NOT consider its proposed use (as described above and based on the definition) to be a Critical Action and can be located in the 500-year floodplain.

ANTHONY J **PALAZZETTI**

Digitally signed by ANTHONY J PALAZZETTI

Date: 2023.09.28 09:26:13

Date 9/28/23

Signature

Name and Title A. J. Palazzetti, ADFO Mission Support Boston Field Office