



### FBI Headquarters consolidation

12.8.2015

Public Hearing Draft Environmental Impact Statement Greenbelt

# **Presentation Overview**

- Overview of the National Environmental Policy Act (NEPA) and the National Historic Preservation Act (NHPA)
- Proposed Action
- Alternatives
- Primary Resource Issues and Impacts
- Public Comment

# **NEPA** Overview

### What is NEPA?

The National Environmental Policy Act of 1969 is legislation that requires Federal agencies to:

- Consider effects of their proposed actions on the natural and human environment
- Apply a systematic planning, analysis, and decision-making process
- Involve the public

### What types of impacts are evaluated in the EIS?

- **Direct Impacts**: Occur at the same time and place as the Proposed Action.
- **Indirect Impacts**: Occur later in time or are farther removed in distance but still reasonably foreseeable.
- **Cumulative Impacts:** Result from the incremental impact of the action when added to other past, present, and reasonably foreseeable future actions

# **NEPA Process Overview**



# Section 106

# What is Section 106 of the National Historic Preservation Act (NHPA)?

- Requires Federal agencies to consider the effects of projects they carry out, approve or fund on historic properties and cultural resources.
- The Section 106 process will result in a **Programmatic Agreement**.

# **Proposed Action**

# What is GSA Proposing?

- The acquisition of a consolidated FBI HQ at a new permanent location; and
- The exchange of the J. Edgar Hoover (JEH) parcel.



### J. Edgar Hoover (JEH) Parcel Exchange

- 1 Identify Exchange Partner Short List
- 2 Select Exchange Partner
- Complete NEPA /Section 106 Processes and Execute Exchange Agreement
- 4 Construct and Occupy New HQ Facility
- 5 Convey JEH to Exchange Partner

# JEH Redevelopment

# How will GSA analyze the indirect impacts of the JEH redevelopment?

• GSA will use two reasonably foreseeable development scenarios (RFDS) as a tool to evaluate potential indirect impacts from the exchange of the JEH parcel in the EIS.

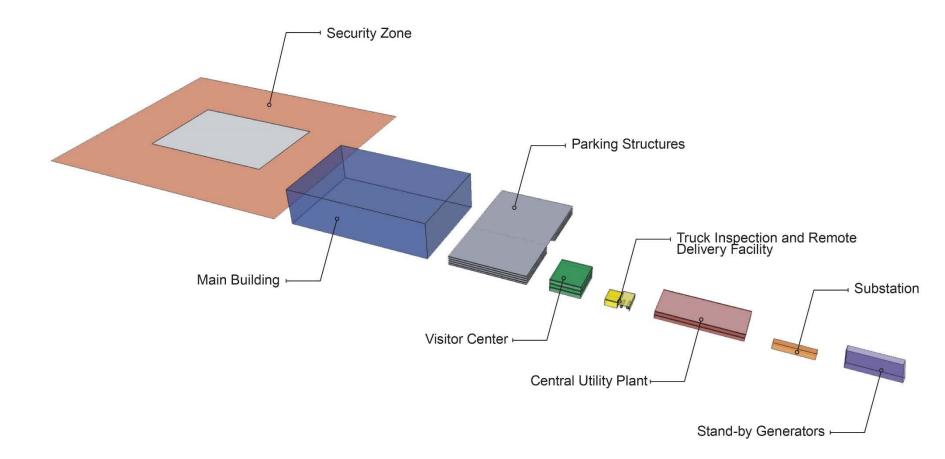
### RFDS 1

• Assumes major interior renovations and future office commercial use.

### RFDS 2

- Assumes demolition of the JEH building
- Assumes redevelopment of the parcel to maximize development capacity while adhering to applicable land use controls and applying recent trends in urban development.

### FBI HQ Program Requirements/ Facility Components



### **Overview of Alternatives**

#### No Action Alternative

Under the No-action Alternative, FBI HQ staff and operations would remain dispersed at JEH and other leased facilities without consolidation at a new permanent location.

*J. Edgar Hoover Parcel* Would continue to operate as the FBI HQ building.

#### Greenbelt Alternative

The entirety of the Greenbelt Metro Station would be redeveloped as a mixed-use community, including 800 residential units, 1.4 million GSF of retail space, 1.86 million GSF of office space, and two hotels totaling 550 rooms.

Landover Alternative Would remain a vacant site; there would be no major changes from the existing condition.

**Springfield Alternative** Would continue to operate as a GSA warehouse facility; there would be no major changes from the existing condition.

#### **Greenbelt Alternative**

Consolidation of FBI HQ at the site known as the Greenbelt Metro Station, located near the intersection of Interstate 495 and the Greenbelt Station (exit 24) in Prince George's County, Maryland.

#### Landover Alternative

Consolidation of FBI HQ at the site known as the former Landover Mall, located near the intersection of Interstate 495 and Landover Road (exit 17) in Prince George's County, Maryland.

#### Springfield Alternative

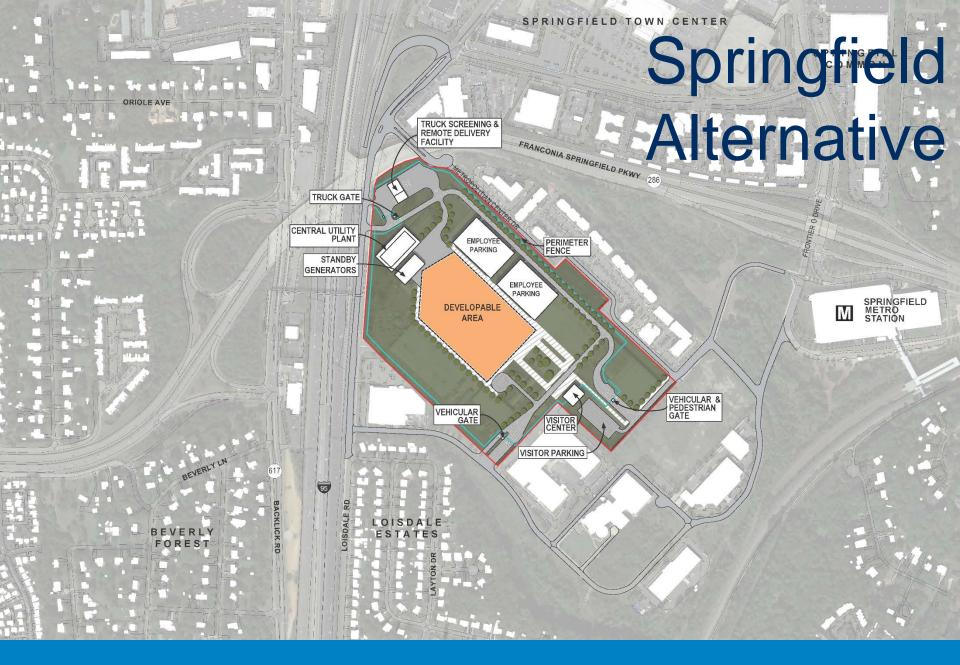
Consolidation of FBI HQ at the site known as the GSA Franconia Warehouse Complex, located along Loisdale Road just south of the Franconia-Springfield Parkway overpass and east of Interstate 95 in Fairfax County, Virginia.

#### Existing FBI HQ (J. Edgar Hoover Parcel)

Following the construction and acceptance of the consolidated FBI HQ, GSA would exchange title for the J. Edgar Hoover (JEH) parcel to the chosen exchange partner to offset a portion of the cost of the consolidated FBI HQ. This EIS evaluates the indirect impacts from the exchange of JEH based on two Reasonably Foreseeable Development Scenarios (RFDS). The RFDSs are GSA's estimate of what could be reasonably developed by a private developer on the parcel in the foreseeable future.

#### RFDS 1

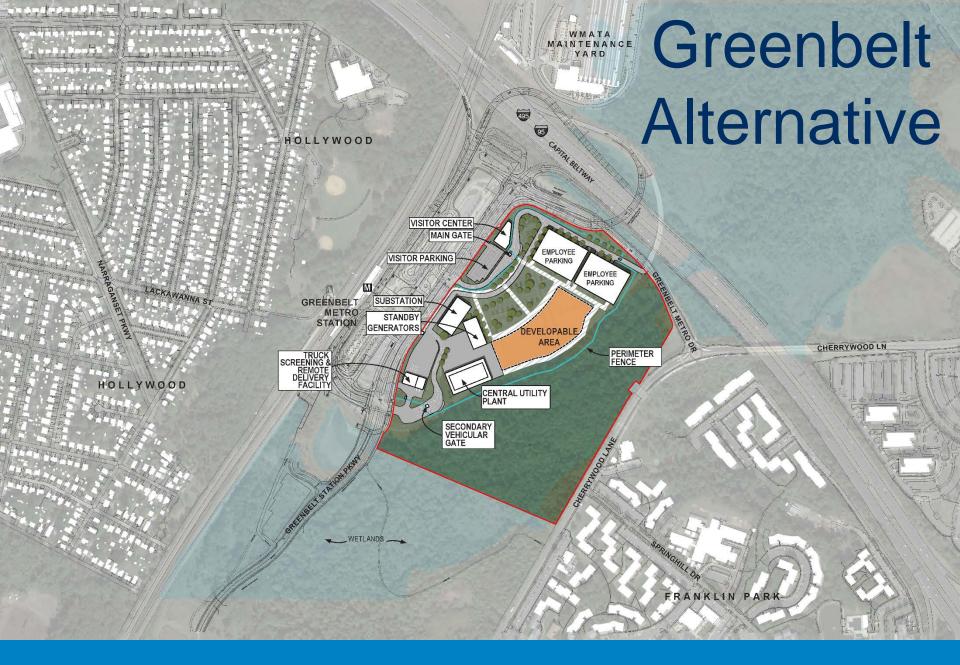
The building would be retained and renovated using the existing footprint and building shell. RFDS 1 is similar to the No-Action Alternative. **RFDS 2** The building on the JEH parcel would be demolished and the parcel would be redeveloped according to local zoning and land use controls.



# Landover Alternative



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# Preliminary Resource Issues

### The following resources were analyzed in the EIS

- Transportation
- Water Resources
- Land use and zoning
- Socioeconomics and Environmental Justice
- Biological Resources
- Earth Resources
- Historic and Cultural Resources
- Visual Resources
- Noise
- Hazardous Materials and Waste/Public Safety
- Utilities/Stormwater Management
- Air Quality and Greenhouse Gas Emissions

# Methodology

#### Intensity

Intensity refers to the severity of impacts. The Draft EIS uses two intensity thresholds and identifies where there is incomplete or unavailable information:

**No Measurable impacts:** indicates that the impact is localized and not measurable at the lowest level of detection.

**Major impact**: indicates the effect is severely adverse, highly noticeable, and considered to be significant. Beneficial and adverse impacts that are measurable, but not major, are not assigned an intensity.

**Insufficient information:** indicates that insufficient data exists to make a final conclusion with regards intensity and type (40 CFR 1502.22). Potential impacts are stated conditionally and qualitatively.

Type: Beneficial or Adverse

Duration: Short-term or Long-term

#### Context: Local or Regional

# Transportation

### Methodology

Transportation impacts were analyzed for the major transportation system components or modes of transportation, which include:

- Traffic
- Public Transit (Metrorail and bus)
- Pedestrian environment

- Bicycle Facilities
- Parking
- Truck Access

#### Consultation

Local and State Agencies consulted in the process:

- Maryland State Highway Administration (SHA)
- Maryland National Capital Park and Planning Commission (M-NCPPC)
- Prince George's County

- Federal Highway Administration (FHWA)
- Washington Metropolitan Area Transit Authority (WMATA)

Greenbelt Transportation Intersection Study Map



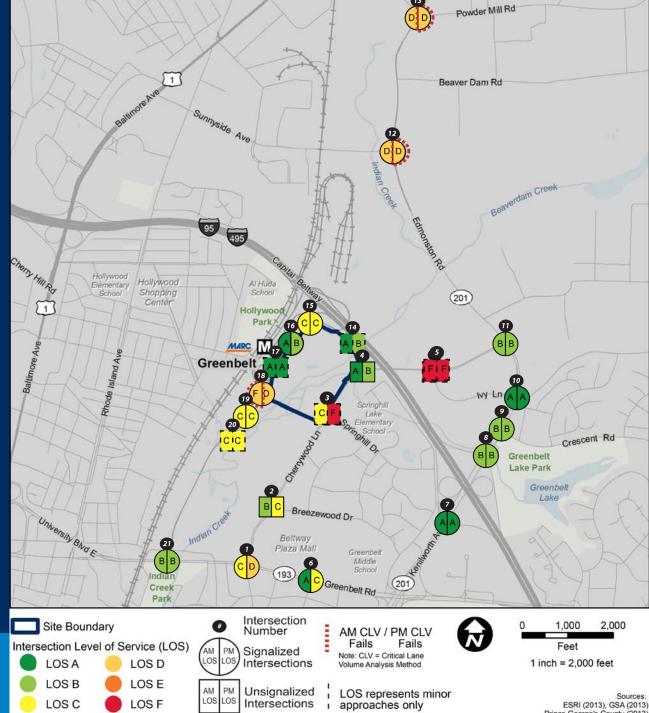
### Greenbelt Traffic Impacts

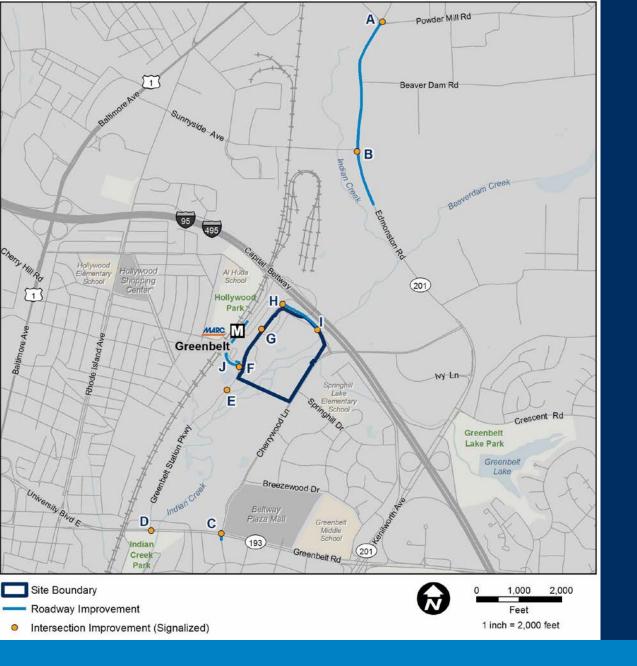
#### Intersection impact: Adverse

- Edmonston Road at Powder Mill Road
- Edmonston Road at Sunnyside Ave
- Cherrywood Lane at Ivy Lane intersection
- Cherrywood Lane at Springhill Drive

#### Interstate impact: Major Adverse

- I-95/I-495 northbound offramp
- I-95/I-495 southbound on ramp





### Traffic Mitigation

### **Traffic Impacts Comparison Table**

| RESOURCE<br>AREA | GREENBELT        |                       | LANDOVER         |                      | SPRINGFIELD  |                         |
|------------------|------------------|-----------------------|------------------|----------------------|--------------|-------------------------|
| AREA             | No-action        | Greenbelt Alternative | No-action        | Landover Alternative | No-action    | Springfield Alternative |
| Intersections    | ADVERSE          | ADVERSE               | ADVERSE          | ADVERSE              | ADVERSE      | ADVERSE                 |
| Corridors        | MAJOR<br>ADVERSE | ADVERSE               | MAJOR<br>ADVERSE | MAJOR<br>ADVERSE     | ADVERSE      | MAJOR<br>ADVERSE        |
| Interstates      | NOT ANALYZED     | MAJOR<br>ADVERSE      | NOT ANALYZED     | MAJOR<br>ADVERSE     | NOT ANALYZED | NOT MEASURABLE          |

# Transportation

### Transit/Non-Vehicular Impacts: Greenbelt Alternative

#### No Measurable Impacts:

- Metrorail
- Parking
- Truck Access

#### **Beneficial Impacts:**

- Pedestrian Network
- Bicycle Network

#### Adverse Impacts From Construction:

- Bus operations
- Pedestrian Network
- Bicycle Network

#### **Major Adverse Impacts:**

Bus Operations (due to traffic delays)

### **Other Transportation Impacts Comparison Table**

| RESOURCE<br>AREA        | GREENBELT         |                       | LANDOVER          |                                | SPRINGFIELD       |                         |
|-------------------------|-------------------|-----------------------|-------------------|--------------------------------|-------------------|-------------------------|
| AREA                    | No Action         | Greenbelt Alternative | No Action         | Landover Alternative           | No Action         | Springfield Alternative |
| Public Transit Capacity | NOT<br>MEASURABLE | NOT<br>MEASURABLE     | ADVERSE           | ADVERSE                        | NOT<br>MEASURABLE | NOT<br>MEASURABLE       |
| Bus Operations          | MAJOR<br>ADVERSE  | MAJOR<br>ADVERSE      | MAJOR<br>ADVERSE  | BENEFICIAL<br>MAJOR<br>ADVERSE | NOT<br>MEASURABLE | ADVERSE                 |
| Pedestrian Network      | BENEFICIAL        | BENEFICIAL            | NOT<br>MEASURABLE | BENEFICIAL                     | BENEFICIAL        | BENEFICIAL              |
| Bicycle Network         | BENEFICIAL        | NOT<br>MEASURABLE     | NOT<br>MEASURABLE | ADVERSE                        | BENEFICIAL        | NOT<br>MEASURABLE       |
| Parking                 | BENEFICIAL        | NOT<br>MEASURABLE     | NOT<br>MEASURABLE | NOT<br>MEASURABLE              | BENEFICIAL        | NOT<br>MEASURABLE       |
| Truck Access            | NOT<br>MEASURABLE | NOT<br>MEASURABLE     | NOT<br>MEASURABLE | NOT<br>MEASURABLE              | BENEFICIAL        | NOT<br>MEASURABLE       |

# Water Resources

### Impacts: Greenbelt Alternative

No Measurable Impacts to:

• Wetlands

#### **Beneficial Impacts to:**

- Surface Water
- Hydrology
- Groundwater



- Hydrology
- Floodplains

### Water Resources Comparison

| RESOURCE<br>AREA | GREENBELT         |                       | LANDOVER          |                      | SPRINGFIELD       |                         |
|------------------|-------------------|-----------------------|-------------------|----------------------|-------------------|-------------------------|
|                  | No Action         | Greenbelt Alternative | No Action         | Landover Alternative | No Action         | Springfield Alternative |
| Surface Water    | NOT<br>MEASURABLE | BENEFICIAL            | NOT<br>MEASURABLE | NOT<br>MEASURABLE    | NOT<br>MEASURABLE | NOT<br>MEASURABLE       |
| Hydrology        | ADVERSE           | BENEFICIAL            | NOT<br>MEASURABLE | BENEFICIAL           | NOT<br>MEASURABLE | BENEFICIAL              |
| Groundwater      | NOT<br>MEASURABLE | BENEFICIAL            | NOT<br>MEASURABLE | BENEFICIAL           | NOT<br>MEASURABLE | BENEFICIAL              |
| Wetlands         | ADVERSE           | NOT<br>MEASURABLE     | NOT<br>MEASURABLE | NOT<br>MEASURABLE    | NOT<br>MEASURABLE | NOT<br>MEASURABLE       |
| Floodplains      | NOT<br>MEASURABLE | ADVERSE               | NOT<br>MEASURABLE | NOT<br>MEASURABLE    | NOT<br>MEASURABLE | NOT<br>MEASURABLE       |

# Socioeconomics & Environmental Justice

### **Impacts: Greenbelt Alternative**

#### No Measurable Impacts/ for:

- Population
- Property Tax Revenue
- Environmental Justice and Protection of Children

#### **Insufficient Information for:**

- Housing
- Schools and Community Services
- Recreation and Community Facilities

#### **Beneficial Impacts to:**

- Employment and Income
- Sales and Income Tax Revenues

### Adverse Impacts to:None

# Socioeconomics Comparison

| RESOURCE<br>AREA      | GREENBELT  |                                 | LANDOVER       |                      | SPRINGFIELD    |                                 |
|-----------------------|------------|---------------------------------|----------------|----------------------|----------------|---------------------------------|
| AREA                  | No Action  | Greenbelt Alternative           | No Action      | Landover Alternative | No Action      | Springfield Alternative         |
| Employment and Income | BENEFICIAL | BENEFICIAL                      | NOT MEASURABLE | BENEFICIAL           | NOT MEASURABLE | BENEFICIAL                      |
| Taxes                 | BENEFICIAL | NOT<br>MEASURABLE<br>BENEFICIAL | NOT MEASURABLE | BENEFICIAL           | NOT MEASURABLE | NOT<br>MEASURABLE<br>BENEFICIAL |

# Land Use and Zoning

### Impacts: Greenbelt Alternative

#### No Measurable Impacts to: • Zoning

- Beneficial Land Use Impacts:
- Alignment with regional and local land use studies

#### Adverse Land Use Impacts:

- Disagreements with regional and local land use studies,
- Strip takings required for the recommended transportation mitigations.

# Land Use and Zoning

| RESOURCE<br>AREA | GREENBELT  |                       | LANDOVER          |                      | SPRINGFIELD       |                         |
|------------------|------------|-----------------------|-------------------|----------------------|-------------------|-------------------------|
|                  | No Action  | Greenbelt Alternative | No Action         | Landover Alternative | No Action         | Springfield Alternative |
| Land Use         | BENEFICIAL | BENEFICIAL            | NOT<br>MEASURABLE | BENEFICIAL           | NOT<br>MEASURABLE | BENEFICIAL              |

# How to Comment?

# Public involvement is a cornerstone of both NEPA and NHPA Section 106

#### How Can You Comment on the DEIS?

Comments may be emailed or mailed. Comments must be submitted or postmarked by January 6, 2016.

- 1. Comment orally tonight in person during the public hearing.
- 2. Comment online at: http://www.gsa.gov/fbihqconsolidation
- 3. Email comments with NEPA Draft EIS Comment in the subject line to: fbi-hq-consolidation@gsa.gov
- 4. Send written comments to:

U.S. General Services Administration Attention: Denise Decker, NEPA Team Lead 301 7th Street, SW, Room 4004 Washington, D.C. 20407