



FY 2023 Non-Federal Recipients Report Summary

40 USC 529 and FMR 102-36.295

Contents

Executive Summary	3
Background	3
Data Collection and Reporting Requirements	3
Analysis of FY 2023 Non-Federal Recipients Report Data	3
FY 2023 NFRR Data Summary by Agency and Authority	5
FY 2023 NFRR Data Summary by Authority	12
Analysis	13
FY 2023 NFRR Authorities	14
Frequently Asked Questions (FAQs)	17
What is Federal Personal Property?	17
When is the Non-Federal Recipients Report due?	17
Where does the data come from?	17
Why is the data being published?	17
Why does GSA collect Non-Federal Recipient data?	17
Where can I get further information on these reports?	17

Executive Summary

Background

The Federal Government owns personal property assets valued at \$1.99 Trillion (extracted from the [FY23 Financial Report of the United States Government](#)). This encompasses Government property ranging from office supplies, vehicles, and aircraft, to specialized medical equipment, animals, and scientific devices. Provisions in Title 40, United States Code (USC), other legislation, and Executive Orders (EO), provide the Administrator of the U.S. General Services Administration (GSA) with authority to promulgate regulations on the acquisition of personal property (primarily via the Federal Acquisition Regulations) and the disposal of this property (via the Federal Management Regulations (FMR)). Federal agencies have life-cycle management authority of their personal property during its “in-use” phase or the time that the agency is using the property in support of its mission. At the end of its useful life, the holding agency may identify it as excess and it becomes eligible for transfer to other agencies, or once declared surplus, the property can be donated or sold outside of the Federal Government.

Data Collection and Reporting Requirements

In accordance with 40 USC 529 and as promulgated in FMR 102-36, Federal agencies are required to submit data to GSA on excess assets provided to any non-federal entities. Although a portion of this activity occurs through GSA's Federal Acquisition Service (FAS), there are some legal authorities provided directly to all agencies (such as the Computers for Learning program) and legal authorities applicable to specific agencies, both of which allow the transfer of property directly to non-federal recipients. The agency data is collected and maintained in GSA's Office of Government-wide Policy's Personal Property Reporting Tool (PPRT) and is available upon request.

Analysis of FY 2023 Non-Federal Recipients Report Data

The availability of property for disposal is cyclic and the disposal activities may decrease or increase significantly from year to year. For example, agencies may experience large changes in disposal activities from year to year if facilities are opened or closed, there is a change in mission, or if there are equipment refreshes within the agencies.

- Government-wide, there was a 4.74% decrease in personal property transferred to non-federal entities compared to FY 2022 data.
- Top five Federal agencies disposing personal property to non-federal recipients:
 1. Department of Defense (42.65%)
 2. National Aeronautics and Space Administration (13.79%)
 3. Department of Homeland Security (10.85%)

4. Department of Veterans Affairs (8.36%)
 5. Department of Energy (5.38%)
- Top five disposal methods to non-federal recipients:
 1. Sales - Surplus via Sales Center (34.82%)
 2. Certified R2 Recycler (29.63%)
 3. Surplus Donation Program (15.30%)
 4. Certified Recycler - Other Certification (4.71%)
 5. Foreign Military Sales (FMS) (2.49%)

FY 2023 NFRR Data Summary by Agency and Authority

Agency / Authority	Original Acquisition Cost
Commodity Futures Trading Commission	\$4,438.61
Sales - Surplus via Sales Center	\$3,739.61
Surplus (Donation Program)	\$699.00
Consumer Product Safety Commission	\$360,700.62
Sales - Surplus via Sales Center	\$360,700.62
Corporation for National and Community Service	\$16,131.00
Sales - Surplus via Sales Center	\$15,755.00
Surplus (Donation Program)	\$376.00
Department of Agriculture	\$79,902,341.11
Abandon/Destroy (A/D)	\$1,056,057.69
Certified eStewards Recycler	\$301,599.74
Certified R2 Recycler	\$1,595,566.71
Certified Recycler - Other Certification	\$2,917,595.01
Cooperator	\$300.00
EO 12999 (CFL)	\$5,149,448.66
Fed. Excess Pers. Prop. (FEPP) (USDA)	\$15,236,925.50
Other	\$144,551.00
Public Airports - 49 USC 47151	\$26,759.00
Sales - Surplus via Sales Center	\$43,462,399.65
Scrap	\$65,721.95
Stevenson-Wydler	\$1,032,921.12
Surplus (Donation Program)	\$8,912,495.08
Department of Commerce	\$176,131,554.80
Certified eStewards Recycler	\$1,532.00
Certified Recycler - Other Certification	\$104,810,930.07
EO 12999 (CFL)	\$763,163.52
Public Airports - 49 USC 47151	\$179,581.00

Sales - Surplus via Sales Center	\$58,690,031.19
Stevenson-Wydler	\$824,185.00
Surplus (Donation Program)	\$10,862,132.02
Department of Defense	\$2,107,590,212.66
EO 12999 (CFL)	\$2,401,074.95
Firefighting Programs (DOD)	\$60,829,629.80
Foreign Military Sales (FMS)	\$79,282,876.91
Humanitarian Aid Program (HAP)	\$2,844,846.97
Law Enf. Support Office (LESO)	\$105,388,970.33
Public Airports - 49 USC 47151	\$6,221,188.94
Sales - Surplus via Sales Center	\$1,201,864,416.22
Surplus (Donation Program)	\$648,757,208.54
Department of Energy	\$265,940,818.73
Abandon/Destroy (A/D)	\$5,161,726.00
Certified eStewards Recycler	\$39,052,337.14
Certified R2 Recycler	\$60,359,855.07
Certified Recycler - Other Certification	\$17,843,743.05
Contractor	\$401,805.08
Economic Development Property Program (ED)	\$11,383,402.00
EO 12999 (CFL)	\$1,816,828.58
Grantee	\$5,656,176.99
Lab Educ. Eqpt. Gift Program (LEEG/NNSA)	\$9,945,377.23
Laboratory Equipment Donation Program (LEDP)	\$10,037,471.00
Loan	\$35,824,822.10
Other	\$559,298.64
Public Airports - 49 USC 47151	\$34,838.93
Sales - Agency Authority	\$26,497,233.47
Sales - Surplus via Sales Center	\$9,598,900.22
Scrap	\$16,700,175.51
Stevenson-Wydler	\$2,593,467.36

Surplus (Donation Program)	\$12,473,360.36
Department of Homeland Security	\$536,194,319.48
Abandon/Destroy (A/D)	\$1,272,373.67
Certified eStewards Recycler	\$4,126,159.10
Certified R2 Recycler	\$255,042,119.35
Certified Recycler - Other Certification	\$67,382,856.02
Contractor	\$26,973,168.91
EO 12999 (CFL)	\$6,799,228.61
Foreign Military Sales (FMS)	\$43,914,278.69
Other	\$1,464,978.96
Public Airports - 49 USC 47151	\$98,680.25
Sales - Agency Authority	\$116,849.16
Sales - Surplus via Sales Center	\$65,171,406.93
Scrap	\$43,226,667.24
Stevenson-Wydler	\$6,715,712.07
Surplus (Donation Program)	\$13,889,840.52
Department of Housing and Urban Development	\$373,432.75
Sales - Surplus via Sales Center	\$328,332.75
Surplus (Donation Program)	\$45,100.00
Department of Justice	\$7,444,412.67
Certified eStewards Recycler	\$6,330.00
Certified R2 Recycler	\$722,598.00
EO 12999 (CFL)	\$16,549.42
Other	\$331,149.00
Public Airports - 49 USC 47151	\$48,162.83
Sales - Surplus via Sales Center	\$2,705,433.74
Scrap	\$475,972.00
Stevenson-Wydler	\$2,414,969.00
Surplus (Donation Program)	\$723,248.68
Department of Labor	\$27,006,654.85

Abandon/Destroy (A/D)	\$204,234.99
Certified eStewards Recycler	\$13,511,848.80
Certified R2 Recycler	\$11,250,055.30
Certified Recycler - Other Certification	\$507,343.76
Contractor	\$300.00
Other	\$49.00
Sales - Surplus via Sales Center	\$1,255,209.64
Scrap	\$133,642.00
Surplus (Donation Program)	\$143,971.36
Department of State	\$82,246,420.86
Sales - Surplus via Sales Center	\$78,533,319.47
Surplus (Donation Program)	\$3,713,101.39
Department of the Interior	\$44,691,557.55
Abandon/Destroy (A/D)	\$7,945,255.90
Certified eStewards Recycler	\$194,144.98
Certified R2 Recycler	\$18,878,594.65
Certified Recycler - Other Certification	\$90,783.68
EO 12999 (CFL)	\$3,046,180.61
Other	\$711,191.72
Public Airports - 49 USC 47151	\$1.00
Sales - Surplus via Sales Center	\$8,401,880.38
Scrap	\$3,232,128.33
Stevenson-Wydler	\$348,799.65
Surplus (Donation Program)	\$1,842,596.65
Department of the Treasury	\$105,817,480.28
Abandon/Destroy (A/D)	\$5,652,106.48
Certified eStewards Recycler	\$932,650.00
Certified R2 Recycler	\$66,926,319.23
Certified Recycler - Other Certification	\$10,155,094.74
Contractor	\$1,310,891.00

EO 12999 (CFL)	\$8,422,409.79
Other	\$64,461.00
Sales - Agency Authority	\$89,428.00
Sales - Negotiated	\$306,913.00
Sales - Surplus via Sales Center	\$8,476,627.63
Scrap	\$3,059,810.00
Surplus (Donation Program)	\$420,769.41
Department of Transportation	\$145,407,666.13
Certified eStewards Recycler	\$48,127,969.70
Certified R2 Recycler	\$78,961,499.79
Certified Recycler - Other Certification	\$1,354,619.66
EO 12999 (CFL)	\$412,194.00
Public Airports - 49 USC 47151	\$1,000.00
Sales - Surplus via Sales Center	\$13,536,531.02
Scrap	\$313,438.50
Surplus (Donation Program)	\$2,700,413.46
Department of Veterans Affairs	\$413,096,249.59
Abandon/Destroy (A/D)	\$313,233.00
Certified R2 Recycler	\$291,446,661.00
Certified Recycler - Other Certification	\$6,454,286.00
EO 12999 (CFL)	\$1,498,961.35
Public Airports - 49 USC 47151	\$137,877.65
Sales - Surplus via Sales Center	\$60,765,425.06
Scrap	\$47,140,619.55
Surplus (Donation Program)	\$5,339,185.98
Environmental Protection Agency	\$7,014,854.75
EO 12999 (CFL)	\$1,263,396.12
Public Airports - 49 USC 47151	\$4,153.00
Sales - Surplus via Sales Center	\$5,118,051.72
Surplus (Donation Program)	\$629,253.91

Equal Employment Opportunity Commission	\$74,800.00
EO 12999 (CFL)	\$58,000.00
Sales - Surplus via Sales Center	\$16,800.00
Executive Office of the President	\$33,800.00
Sales - Surplus via Sales Center	\$31,800.00
Surplus (Donation Program)	\$2,000.00
Federal Communications Commission	\$62,030.00
Sales - Surplus via Sales Center	\$61,530.00
Surplus (Donation Program)	\$500.00
Federal Mediation and Conciliation Service	\$205,235.48
Sales - Surplus via Sales Center	\$169,360.48
Surplus (Donation Program)	\$35,875.00
Federal Trade Commission	\$4,684,729.18
Abandon/Destroy (A/D)	\$3,724,641.65
Certified R2 Recycler	\$78,383.01
EO 12999 (CFL)	\$881,704.52
General Services Administration	\$29,895,399.12
Abandon/Destroy (A/D)	\$951,068.00
Certified R2 Recycler	\$18,017.00
Certified Recycler - Other Certification	\$8,500.00
EO 12999 (CFL)	\$3,090,538.00
Sales - Surplus via Sales Center	\$24,475,834.18
Surplus (Donation Program)	\$1,351,441.94
Independent U.S. Government Offices	\$209,524.00
Sales - Surplus via Sales Center	\$207,914.00
Surplus (Donation Program)	\$1,610.00
Merit Systems Protection Board	\$20,000.00
Sales - Surplus via Sales Center	\$20,000.00
National Aeronautics and Space Administration	\$681,415,641.72
Abandon/Destroy (A/D)	\$9,375,944.00

Certified R2 Recycler	\$501,984,812.00
Certified Recycler - Other Certification	\$21,385,019.00
EO 12999 (CFL)	\$7,746.00
Other	\$439,175.00
Public Airports - 49 USC 47151	\$15,559.53
Sales - Surplus via Sales Center	\$110,589,166.14
Stevenson-Wydler	\$35,062.00
Surplus (Donation Program)	\$37,583,158.05
National Archives and Records Administration	\$33,375.00
Sales - Surplus via Sales Center	\$33,375.00
National Endowment for the Arts	\$98,640.00
Sales - Surplus via Sales Center	\$98,640.00
National Science Foundation	\$819,487.67
EO 12999 (CFL)	\$112,484.00
Sales - Surplus via Sales Center	\$634,789.84
Surplus (Donation Program)	\$72,213.83
National Transportation Safety Board	\$1,732,704.00
Surplus (Donation Program)	\$1,732,704.00
Office of Personnel Management	\$32,835.00
Sales - Surplus via Sales Center	\$32,835.00
Small Business Administration	\$7,150.00
Sales - Surplus via Sales Center	\$7,150.00
Smithsonian Institution	\$4,258,694.05
Certified R2 Recycler	\$291,101.76
EO 12999 (CFL)	\$589,829.03
Sales - Surplus via Sales Center	\$42,590.00
Scrap	\$3,261,650.79
Surplus (Donation Program)	\$73,522.47
Social Security Administration	\$1,256,818.83
EO 12999 (CFL)	\$75,265.05

Sales - Surplus via Sales Center	\$1,101,482.83
Surplus (Donation Program)	\$80,070.95
U.S. Agency for International Development	\$156,046.00
Surplus (Donation Program)	\$156,046.00
U.S. Army Corps of Engineers	\$474,809.92
EO 12999 (CFL)	\$299,290.19
Sales - Surplus via Sales Center	\$126,591.14
Surplus (Donation Program)	\$48,928.59
U.S. Department of Health and Human Services	\$215,234,189.30
Abandon/Destroy (A/D)	\$217,614.00
Certified eStewards Recycler	\$2,295,417.70
Certified R2 Recycler	\$176,704,458.44
Certified Recycler - Other Certification	\$31,299.00
EO 12999 (CFL)	\$3,930,809.05
Other	\$552,722.10
Public Airports - 49 USC 47151	\$5,560.00
Sales - Surplus via Sales Center	\$24,154,197.73
Stevenson-Wydler	\$3,379,293.52
Surplus (Donation Program)	\$3,962,817.76
U.S. International Development Finance Corporation	\$99,082.00
Surplus (Donation Program)	\$99,082.00
U.S. Nuclear Regulatory Commission	\$1,093,851.55
EO 12999 (CFL)	\$413,879.03
Sales - Surplus via Sales Center	\$392,923.42
Surplus (Donation Program)	\$287,049.10
U.S. Railroad Retirement Board	\$536,950.50
Abandon/Destroy (A/D)	\$348,159.00
Certified R2 Recycler	\$146,641.50
Certified Recycler - Other Certification	\$300.00
Sales - Surplus via Sales Center	\$41,850.00

United States Tax Court	\$15,480.00
EO 12999 (CFL)	\$15,480.00
Grand Total	\$4,941,690,519.76

Table 1: FY 2023 NFRR Data Summary by Agency and Authority

FY 2023 NFRR Data Summary by Authority

Authority	Original Acquisition Cost	% of Total
Abandon/Destroy (A/D)	\$36,222,414.38	0.73%
Certified eStewards Recycler	\$108,549,989.16	2.20%
Certified R2 Recycler	\$1,464,406,682.81	29.63%
Certified Recycler - Other Certification	\$232,942,369.99	4.71%
Contractor	\$28,686,164.99	0.58%
Cooperator	\$300.00	0.00%
Economic Development Property Program (ED)	\$11,383,402.00	0.23%
EO 12999 (CFL)	\$41,064,460.48	0.83%
Fed. Excess Pers. Prop. (FEPP) (USDA)	\$15,236,925.50	0.31%
Firefighting Programs (DOD)	\$60,829,629.80	1.23%
Foreign Military Sales (FMS)	\$123,197,155.60	2.49%
Grantee	\$5,656,176.99	0.11%
Humanitarian Aid Program (HAP)	\$2,844,846.97	0.06%
Lab Educ. Eqpt. Gift Program (LEEG/NNSA)	\$9,945,377.23	0.20%
Laboratory Equipment Donation Program (LEDP)	\$10,037,471.00	0.20%
Law Enf. Support Office (LESO)	\$105,388,970.33	2.13%
Loan	\$35,824,822.10	0.72%
Other	\$4,267,576.42	0.09%
Public Airports - 49 USC 47151	\$6,773,362.13	0.14%
Sales - Agency Authority	\$26,703,510.63	0.54%
Sales - Negotiated	\$306,913.00	0.01%
Sales - Surplus via Sales Center	\$1,720,526,990.61	34.82%
Scrap	\$117,609,825.87	2.38%
Stevenson-Wydler	\$17,344,409.72	0.35%
Surplus (Donation Program)	\$755,940,772.05	15.30%
Grand Total	\$4,941,690,519.76	100.00%

Table 2: FY 2023 NFRR Data Summary by Authority

Analysis

To our customer agencies, thank you for the completion of your FY 2023 Non-Federal Recipients Report data. We appreciate your efforts and diligence in providing your data. We will continue to work to improve the PPRT and welcome any suggestions on enhancements and identifying issues that will make the reporting tool more customer friendly.

- Personal property disposals to non-federal recipients decreased by 4.74% from FY 2022 OAC totals.
- Like previous years, the sales of surplus via Sales Centers (34.82%) and the donation of surplus property through the Federal Surplus Personal Property Donation Program (15.30%) accounted for a large percentage of property disposed of to non-federal recipients in OAC.
- \$41.1M in computer-related assets were transferred to our nation's schools and educational organizations this past year under Executive Order 12999.
- Agency-specific disposal authorities are well-represented, but account for a relatively small percentage of disposal activities. These authorities include DOD's Law Enforcement Support Office (LESO) (2.13%), DOD's Firefighting Programs (1.23%), and DOE's Laboratory Equipment Donation Program (LEDP) (0.20%).
- The single largest disposal activity to non-federal recipients in FY23 was through Sales - Surplus via Sales Center with 34.82% of the total Government-wide disposal in OAC.

FY 2023 NFRR Authorities

Authorities may refer to policies contained in the Federal Management Regulation (FMR) or the United States Code (USC). Please note that some disposal authorities listed below are Government-wide in applicability, while others may only apply to one agency.

Abandon/Destroy (A/D) - In limited situations, agencies have the authority to abandon or destroy property of very low value to avoid additional expenses related to the continued handling and management of the property. Refer to FMR 102-36.305 and following sections.

Certified eStewards Recycler - A recycler certified by the eStewards organization under the applicable standards.

Certified R2 Recycler - A recycler certified by the R2 organization under the applicable standards.

Certified Recycler - Other Certification - A recycler certified to an electronics recycling standard other than the eStewards or R2 programs.

Contractor - An entity under a contractual relationship with the Government, where property is provided to the contractor.

Cooperator - An entity under a cooperative agreement with the Government, where property is provided to the entity. Refer to 31 USC 6305.

Economic Development Property Program (ED) - Primarily a program under specific authorities given to the Department of Energy.

EO 12999 (CFL) - Executive Order 12999 allows and encourages agencies to provide educationally-useful computers to certain schools and educational organizations.

Fed. Excess Pers. Prop. (FEPP) (USDA) - USDA program authorized under Section 923 of the Federal Agriculture Improvement and Reform Act (FAIR), Public Law 104-127. The following institutions are eligible to participate in the USDA FEPP program: 1890 Land-Grant Institutions (including Tuskegee University), 1994 Land-Grant Institutions, and Hispanic-Serving Institutions.

Firefighting Programs (DOD) - A joint DOD and Forest Service program where DOD assets are provided to state agencies for fighting fires and for emergency services under a cooperative agreement. DoD Firefighting property transfers are authorized under 10 U.S.C. 2576b to be carried out through the USDA Forest Service.

Foreign Military Sales (FMS) - A DOD authority. The Foreign Military Sales (FMS) program is a form of security assistance authorized by the Arms Export Control Act (AECA) and a fundamental tool of U.S. foreign policy. Under Section 3, of the AECA, the U.S. may sell defense articles and services to foreign countries and international organizations when the President formally finds that to do so will strengthen the security of the U.S. and promote world peace.

Grantee - A grant is an award of financial assistance, which often includes property, from a federal agency to a recipient to carry out a public purpose of support or stimulation authorized by law.

Humanitarian Aid Program (HAP) - The DOD HAP program supports U.S. foreign policy and national security goals. Refer to 10 USC 2561.

Lab Educ. Eqpt. Gift Program (LEEG/NNSA) - Educational or non-profit organizations as designated by the DOE Laboratory Director under the LEDP program described below.

Laboratory Equipment Donation Program (LEDP) - A program of the Department of Energy where lab-related equipment may be provided to colleges and universities under a grant.

Law Enforcement Support Office (LESO) - A law enforcement support program, which originated from the National Defense Authorization Act in FY 97. This law allows transfer of excess Department of Defense property that might otherwise be destroyed to law enforcement agencies across the United States and its territories.

Loan - A generic transaction where personal property is provided to a non-federal recipient by a Federal agency for temporary use.

Other - Any transaction not more specifically described in this list of authorities.

Public Airports - 49 USC 47151- Surplus personal property donations authorized by 49 U.S.C. § 47151 in which the Department of Transportation (DOT) considers the property appropriate for airport purposes and GSA approves the donation.

Sales - Agency Authority - Sales authorized under FMR 102-38 where the holding agency conducts the sale of the asset not through a designated sales center.

Sales - Negotiated - A negotiated sale of personal property conducted pursuant to FMR 102-38.

Sales - Surplus via Sales Centers - Sales of surplus Federal personal property authorized by FMR 102-38. A Sales Center is an agency approved by GSA to sell these assets.

Scrap - A specific type of disposal of personal property under the abandonment/destruction authority (see above). In these cases, the asset being disposed of is condition coded as "scrap". Condition codes are listed in FMR 102-36.240.

Stevenson-Wydler - Authority for Federal agencies to loan, lease, or give research equipment to an educational institution or nonprofit organization for the conduct of technical and scientific education and research activities. Refer to 15 USC 3710(j).

Surplus (Donation Program) - A transfer of personal property from the Federal Government to a state or local entity through a State Agency for Surplus Property as authorized under FMR 102-37.

Frequently Asked Questions (FAQs)

What is Federal Personal Property?

“Personal property” is defined in FMR 102-36.40 as Federal property not including real property (buildings and land), and not including certain other assets such as records and large vessels. In other words, this term covers property ranging from pencils and paper clips to aircraft, missiles, and NASA Space Program artifacts.

When is the Non-Federal Recipients Report due?

Pursuant to 40 U.S.C. 529, executive agencies must submit to GSA, following the close of each fiscal year, an annual report of personal property furnished to any non-federal recipient during the previous fiscal year. Note that transfers under the Computers for Learning Program (CFL) encouraged by Executive Order (EO) 12999 are reported on the Non-Federal Recipients Report as agencies are required to report to GSA any excess computers and related peripheral equipment that are transferred directly to schools and nonprofit educational institutions.

Where does the data come from?

The data primarily comes from two sources - the agency itself when the transaction is conducted by the agency without GSA facilitation, or from GSA in those situations where GSA facilitates or manages the transfer, such as when GSA transfers property to a State Agency for Surplus Property (SASP) under the Federal Surplus Personal Property Donation Program.

Why is the data being published?

Executive Order 13642, “Making Open and Machine Readable the New Default for Government Information,” directs data sets to be made publicly accessible. GSA is making this personal property data available via the GSA website at www.gsa.gov for transparency and insight into Federal activities.

Why does GSA collect Non-Federal Recipient data?

GSA is required to collect the information on property provided to non-federal recipients (the “non-fed recipients report” or NFRR) by 40 USC 529.

Where can I get further information on these reports?

If you have further questions, please contact GSA's Office of Government-wide Policy at askpersonalproperty@gsa.gov.