



**Committee on Transportation and Infrastructure  
U.S. House of Representatives  
Washington, DC 20515**

**Sam Graves**  
Chairman

**Rick Larsen**  
Ranking Member

Jack Ruddy, Staff Director

Katherine W. Dedrick, Democratic Staff Director

**AMENDED PROSPECTUS - LEASE  
U.S. DEPARTMENT OF VETERANS AFFAIRS  
JACKSONVILLE, NC  
PNC-18-VA25**

*Resolved by the Committee on Transportation and Infrastructure of the United States House of Representatives*, that pursuant to 40 U.S.C. §3307, appropriations are authorized for a lease of up to 188,917 net usable square feet of space, and 1,300 parking spaces, for the U.S. Department of Veterans Affairs (VA) for an outpatient clinic in the vicinity of Jacksonville, NC to provide continued and expansion services for the Jacksonville veteran community at a proposed unserviced annual cost of \$9,934,000 for a lease term of up to 20 years, a prospectus for which is attached to and included in this resolution. This resolution amends Prospectus No. PNC-16-VA23 approved July 27, 2023.

Approval of this prospectus constitutes authority to execute an interim lease for all tenants, if necessary, prior to the execution of the new lease.

*Provided that*, to the maximum extent practicable, the Administrator shall include in the lease contract(s) a purchase option that can be exercised at the conclusion of the firm term of the lease.

*Provided further*, if the General Services Administration delegates to any other agency the authority granted by this resolution, the Administrator of General Services shall oversee and monitor such delegation of authority to ensure such delegation is carried out consistent with the law and authority provided.

*Provided further*, that the Administrator shall require that the delineated area of the procurement is identical to the delineated area included in the prospectus, except that, if the Administrator determines that the delineated area of the procurement should not be identical to the delineated area included in the prospectus, the Administrator shall provide an explanatory statement to the Committee on Transportation and Infrastructure of the House of Representatives prior to exercising any lease authority provided in this resolution.

*Provided further*, not later than 30 calendar days after the date on which a request from the Chairman or Ranking Member of the Committee on Transportation and Infrastructure of the House of Representatives is received by the Administrator of General Services, the

Administrator shall provide such Member a response in writing that provides any information requested regarding the project.

*Provided further*, prior to entering into this lease or approving a novation agreement involving a change of ownership under this lease, the Administrator of General Services shall require the offeror or the parties requesting the novation, as applicable, to identify and disclose whether the owner of the leased space, including an entity involved in the financing thereof, is a foreign person or a foreign-owned entity; provided further, in such an instance, the Administrator of General Services shall notify the occupant agency(ies) in writing, and consult with such occupant agency(ies) regarding security concerns and necessary mitigation measures (if any) prior to award of the lease or approval of the novation agreement.

*Provided further*, the Administrator of General Services shall require tenant agency(ies) to agree to reporting actual utilization data on at least an annual basis during occupancy and such reports are transmitted to the Committee.

**Adopted: June 11, 2025**



---

**Sam Graves**  
**Chairman**

**AMENDED PROSPECTUS – LEASE**  
**U.S. DEPARTMENT OF VETERANS AFFAIRS**  
**JACKSONVILLE, NC**

Prospectus Number: PNC-18-VA25  
Congressional District: 3

---

### **Executive Summary**

The General Services Administration (GSA) proposes to amend prospectus PNC-16-VA23 for an outpatient clinic lease of approximately 188,917 net usable square feet (NUSF) for the U.S. Department of Veterans Affairs (VA), currently located in a separate outpatient facility totaling 15,000 NUSF in the vicinity of Jacksonville, NC. The Senate Committee on Environmental and Public Works and the House Committee on Transportation and Infrastructure approved the original prospectus on July 26, 2023, and July 27, 2023, respectively. This amended prospectus seeks authority to increase the rental rate as, the previously approved rental rate proved to be insufficient for medical space in the current market.

The lease will be delegated to VA, provide continued services for the Jacksonville veteran community, and provide the necessary expansion services to meet current and projected service delivery gaps for healthcare in the local market.

### **Description**

|   |  |
|---|--|
| Occupant:                               | Veterans Affairs   |
| Current NUSF                            | 15,000   |
| Estimated Maximum NUSF:                 | 188,917  |
| Expansion/Reduction NUSF:               | 173,917 (expansion)  |
| Estimated Maximum Rentable Square Feet: | 255,038  |
| Expiration Dates of Current Lease(s):   | 12/15/2025   |
| Proposed Maximum Leasing Authority:     | 20 years   |
| Delineated Area:                        | <p><u>North</u>: E on Briarneck Rd from Richlands Hwy, E on Rhodestown Rd, E on Gum Branch Rd, E on Ramsey Rd, S on Kellum Loop Rd, E on Hwy 17s</p> <p><u>South</u>: Route 24, Hwy 17</p> <p><u>East</u>: Halltown Rd, Waters Rd, Old 30 Rd, Piney Green Rd</p> <p><u>West</u>: Old Maplehurst Rd, Burgaw Hwy, N on Richlands Hwy to Intersection with Briarneck Rd</p> |
| Number of Official Parking Spaces:      | 1,300  |
| Scoring:                                | Operating Lease  |

**AMENDED PROSPECTUS – LEASE**  
**U.S. DEPARTMENT OF VETERANS AFFAIRS**  
**JACKSONVILLE, NC**

Prospectus Number: PNC-18-VA25  
Congressional District: 3

---

|   |  |
|---|--|
| Current Total Annual Cost <sup>1</sup> :              | \$406,189 (lease effective 12/16/2015) |
| Current Total Unserviced Annual Cost:                 | \$231,289                              |
| Estimated Unserviced Rental Rate <sup>2</sup> :       | \$52.58 per NUSF                       |
| Estimated Total Unserviced Annual Cost <sup>3</sup> : | \$9,934,000                            |

**Justification**

A new 188,917 NUSF lease in Jacksonville, NC will allow for the replacement and expansion of the existing Jacksonville Community-Based Outpatient Clinic lease.

The current space in this facility is insufficient to meet the projected needs of the veteran community. Space limitations and an increase in workload limit veterans' access to services in a timely manner.

The new facility will enhance VA outpatient services by closing space and utilization gaps identified in VA's Strategic Capital Investment Planning process and will provide a single location in the Jacksonville area to serve the outpatient care needs of Veterans and their families. The new lease will allow VA to provide comprehensive primary care, mental health, and specialty care services to the veteran population in the Jacksonville area in a rightsized and state-of-the-art healthcare facility.

**Summary of Energy Compliance**

The Government will incorporate energy efficiency requirements into the Request for Lease Proposals and other documents related to the procurement of space based on the approved prospectus. The Government encourages offerors to exceed minimum requirements set forth in the procurement and to achieve an Energy Star performance rating of 75 or higher<sup>4</sup>.

---

<sup>1</sup> Existing lease cost information has been updated to reflect current terms which changed over time.

<sup>2</sup> This estimate is for fiscal year 2029 and may be escalated by 2.2 percent annually to the effective date of the lease to account for inflation. The proposed rental rate is unserviced (taxes, insurance, management, and maintenance and repair reserves included); however, the lease contract may include operating expenses paid by the lessor.

<sup>3</sup> New leases may contain an escalation clause to provide for annual changes in real estate taxes.

<sup>4</sup> Per the legal authority in 42 U.S.C. § 17091 based on the originating legislation EISA 2007 § 435, with only certain exceptions, federal agencies are not to enter into a contract to lease space in a building that has not earned the ENERGY STAR label in the most recent year.

**AMENDED PROSPECTUS – LEASE**  
**U.S. DEPARTMENT OF VETERANS AFFAIRS**  
**JACKSONVILLE, NC**

Prospectus Number: PNC-18-VA25  
Congressional District: 3

---

**Resolutions of Approval**

Resolutions adopted by the House Committee on Transportation and Infrastructure and the Senate Committee on Environment and Public Works approving this prospectus will constitute approval to make appropriations to lease space in a facility that will yield the required net usable area.

**Interim Leasing**

The Government will execute such interim leasing actions as are necessary to ensure continued housing prior to the effective date of the new lease. It is in the best interest of the Government to avert the financial risk of holdover tenancy.

**Certification of Need**

The proposed project is the best solution to meet a validated Government need.

3/28/2025  
Submitted at Washington, DC, on \_\_\_\_\_

Recommended: \_\_\_\_\_  
  
Commissioner, Public Buildings Service

Approved: \_\_\_\_\_  
  
Administrator, General Services Administration