




01/15/2026

RGO-2026-01

MEMORANDUM FOR GSA CONTRACTING ACTIVITIES

FROM: JEFFREY A. KOSES 
SENIOR PROCUREMENT EXECUTIVE
OFFICE OF ACQUISITION POLICY (MV)

SUBJECT: GSA Acquisition Regulation (GSAR) Class Deviations in Response to Executive Order 14275.

1. Purpose.

- This memorandum approves a set of class deviations to the General Services Acquisition Regulation (GSAR) within the General Services Acquisition Manual (GSAM) System for purposes of implementing Section 5 of [Executive Order \(E.O.\) 14275](#), *Restoring Common Sense to Federal Procurement*.
- Refer to **Attachment A** for the effective date for each GSAR deviation.

2. Background.

- In accordance with the E.O. and [OMB Memorandum M-25-26](#), agencies must minimize regulations that are not based in statute or executive order, essential to sound procurement, or aligned with the FAR Council's Revolutionary FAR Overhaul (RFO) model deviation language.
- The GSAR is the regulatory part (i.e., shaded text) of the General Services Administration Acquisition Management (GSAM) System and contains acquisition policies and procedures that have a significant effect beyond the internal operating procedures of GSA and have impact on contractors or offerors. As with the FAR Overhaul, changes to the GSAR initially will be accomplished as deviations. Formal rule-making will follow including a full notice and comment period.
- Changes to the non-regulatory GSAM (i.e., unshaded text) regarding internal acquisition policy that applies to the GSA acquisition workforce will be completed separately via [ADM 2800.12B, Change 200](#).

3. Summary of Changes.

Changes to the GSAR are intended to make the GSAR more concise, understandable, and focused on core procurement requirements.

- Until rulemaking, GSA will post a PDF to [Acquisition.gov](#), under the "[FAR Overhaul](#)" link. As new parts become effective, GSA will add more language and continuously update the PDF. The PDF will also be accompanied by a feedback form the public can use to submit input prior to rulemaking.



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- Each class deviation only affects previously shaded language in the GSAR, and may add new language in order to align with the RFO model deviation language now in effect or language required via E.O. or OMB memorandum.
- For ease of reference, and citations, these changes will use the abbreviation “RGO” (Revolutionary GSAR Overhaul) to show the relationship to the “RFO” (Revolutionary FAR Overhaul). This more easily distinguishes deviations within the FAR system for the workforce, our industry partners, and the public.

4. Instructions.

- The GSA acquisition workforce must follow the applicable RGO part deviation text instead of the corresponding GSAR part as codified at 48 CFR chapter 5. GSA RGO deviation text is available at [Acquisition.gov](#), under the [“FAR Overhaul” link](#), and is incorporated into this class deviation.
- The GSA acquisition workforce will be notified when new RGO part deviations are available.
 - A tentative schedule showing when individual GSAR parts are expected to be moved to RGO-01 is available on the [GSA Office of Acquisition Policy Dashboard](#).
- For new solicitations or contracts, per GSAR conventions 501.107(d) GSAR changes apply on or after the effective date of the change. The contracting officer has discretion to implement the GSAR changes ahead of the effective date. When using any provisions or clauses that have been revised, utilize the RGO deviation language within GSAR part 552 of the PDF posted to [Acquisition.gov](#).
- For open solicitations or awarded contracts, the contracting officer has discretion regarding the need to implement the GSAR changes. Note that without some of the provisions or clauses, the contracting officer may be required to separately address certain aspects in the contract.
- To ensure alignment with the E.O. and OMB memorandum, any non-OGP issued acquisition policy, procedure, or guidance (collectively “policy”) that is designated as “mandatory” must be canceled or rescinded within 60 days of the deviation. These policies may be kept for discretionary use only after being updated to conform with RFO updates.
 - This instruction and requirement applies to all levels at GSA (e.g., service-level, portfolio, program, regional, zonal, contracting activity, etc). If you’d like the Office of Acquisition Policy to consider adopting or utilizing your policy GSA-wide, contact GSAPILOTS@gsa.gov.

5. Applicability. This class deviation applies to all GSA contracting activities and procurements.

6. Points of Contact.




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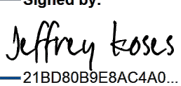
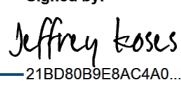
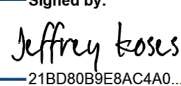
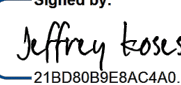
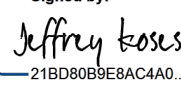
- *For the GSA Acquisition Workforce.* Try asking [GSAi](#) first (upload the new RGO deviation language and then ask your question). If you still need clarification, you may email the GSA Acquisition Policy Division at GSARPolicy@gsa.gov.
- *For the GSA Acquisition Workforce and the Public.* To streamline our efforts, GSA does not anticipate posting the line out / strikethrough changes for each GSAR part. We encourage you to use Artificial Intelligence (AI) tools to help compare the current codified GSAR language against the new RGO language.
- *For questions (or additional instructions) related to the cancellation of mandatory policy not issued by OGP.* You may direct questions to GSAPILOTS@gsa.gov.


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Attachment A

Overview. The table tracks class deviations made to existing GSAR parts; the effective date of the deviation, and the publication version of part. The table identifies information associated with the initial deviation and any subsequent change to the deviation. The table only identifies GSAR parts where regulation currently exists. Changes to the non-regulatory text are in the [GSA Acquisition Handbook](#).

Effective Date. For each class deviation, GSA contracting activities may use the deviated language immediately, but must begin using the deviated language no later than the date listed in the table below. The class deviation for each part remains in effect until rescinded or incorporated into the GSAR.

Part Number	Effective Date	Signature	Date Signed
501	03/16/2026	 <p>Signed by: Jeffrey Koses 21BD80B9E8AC4A0...</p>	01/15/2026
503			
504			
509			
511			
512			
513			
514			

Part Number	Effective Date	Signature	Date Signed
515	06/13/2026	Signed by:  21BD80B9E8AC4A0...	04/14/2026
516			
517	06/13/2026	Signed by:  21BD80B9E8AC4A0...	04/14/2026
519	06/13/2026	Signed by:  21BD80B9E8AC4A0...	04/14/2026
522			
523	06/13/2026	Signed by:  21BD80B9E8AC4A0...	04/14/2026
525			
527			
528			
529	06/13/2026	Signed by:  21BD80B9E8AC4A0...	04/14/2026
532			
533			

Part Number	Effective Date	Signature	Date Signed
536			
538			
539	03/16/2026	 Signed by: <i>Jeffrey Koses</i> 21BD80B9E8AC4A0...	01/15/2026
540			
541			
542			
543			
546			
552			
570			

Part 501 - General Services Administration Acquisition Regulation System

501.000 Scope of part.

This part describes the framework for the General Services Administration Acquisition System (the System).

Subpart 501.1 Framework

501.101 Framework.

(a) The System is a collection of regulatory and non-regulatory agency acquisition regulation and mandatory requirements, and consists of the following:

(1) *Regulatory*. The General Services Administration Acquisition Regulation (GSAR), which consists of the following:

(i) Agency regulations that implement or supplement the Federal Acquisition Regulation (FAR) as authorized under FAR 1.101(a)(2).

(ii) Agency regulations that implement 40 U.S.C. 585, which authorizes GSA to enter into leasehold interests in real property. See part 570.

(iii) Agency regulations that implement 40 U.S.C. 502 and other authorities that authorize GSA to allow access to its sources, such as the GSA Federal Supply Schedule (FSS) program (see subpart 538.70), by eligible entities.

(iv) Agency regulations that implement other statutory procurement authority outside of the FAR such as Commercial Solution Openings, no-cost contracts, and other non-FAR based procurements.

(2) *Non-regulatory*. The GSA Acquisition Handbook (Handbook), which consists of mandatory requirements that apply internally to GSA personnel involved in the acquisition process. The Handbook is for internal use and is published on the GSA Acquisition Portal (access available to GSA employees only). A copy of the Handbook is available at <https://www.gsa.gov/rforesources>.

(b) The System does not include internal or external agency acquisition guidance supplementing the System.

501.103 Authority.

The System is prepared and issued by the GSA Senior Procurement Executive (SPE) under the authority of the GSA Delegations of Authority Manual 5450.39 ADM.

501.104 Publication and code arrangement.

(a) The GSAR is codified in Title 48 of the Code of Federal Regulations (CFR) Chapter 5 available at <https://www.ecfr.gov>. A copy of the GSAR is also available at <https://acquisition.gov>.

(b) Numbering used in the GSAR corresponds to what is used in the FAR except that the first number starts with a 5. For example, section 501.104 corresponds to FAR 1.104. GSAR rules not implementing a specific section of the FAR include the number 70. For example, parts 570 and 571. The GSAR will have gaps in its numbering scheme when there is no corresponding GSAR requirement implementing or supplementing the FAR.

(c) Using the GSAR coverage at 501.101 as a typical illustration, reference to the part would be “GSAR part 501” outside the GSAR and “part 501” within the GSAR. Reference to the section would be “GSAR 501.101” outside the GSAR and “501.101” within the GSAR.

(d) If required by 41 U.S.C. 1707, proposed revisions to the GSAR must be published in the Federal Register for public comment.

501.105 OMB approval under the Paperwork Reduction Act.

The list of information collections and recordkeeping requirements contained in the GSAR have been approved by the Office of Management and Budget (OMB), and can be found at <https://www.acquisition.gov/GSAacq-PRA>.

501.106 Certifications.

Unless allowed under 41 U.S.C. 1304, the GSAR must not require a certification from an offeror or contractor.

501.107 GSAR conventions.

(a) *Words and terms.* (1) Definitions used in part 2 of the FAR apply to the GSAR unless specifically defined in another part, subpart, section, provision, or clause of the FAR or GSAR.

(2) Undefined words retain their common dictionary meaning.

(b) *Delegation of authority.* Each authority is delegable unless specifically stated otherwise.

(c) *Dollar thresholds.* Dollar thresholds used in the GSAR follow the requirements of FAR 1.107(c).

(d) *Applying GSAR changes to solicitations and contracts.* Unless otherwise specified —

(1) GSAR changes apply to solicitations issued on or after the effective date of the change;

(2) Contracting officers may, at their discretion, include the GSAR changes in solicitations issued before the effective date, provided award of the resulting contract(s) occurs on or after the effective date; and

(3) Contracting officers may, at their discretion, include the GSAR changes in any existing contract with appropriate consideration.

(e) *Citations.* When the GSAR cites a statute, Executive order, Office of Management and Budget circular, Office of Federal Procurement Policy policy letter, GSA Directive, or relevant portion of the Code of Federal Regulations, the citation includes all applicable amendments, unless otherwise stated.

(f) *Required action.* When a sentence directs action, the contracting officer is responsible for the action, unless another party is expressly cited.

Part 515 - Contracting by Negotiation

515.5 - Unsolicited Proposals

In accordance with FAR 15.502, GSA's Office of Small and Disadvantaged Business Business Utilization (OSDBU) provides information for potential offerors of unsolicited proposals at <https://www.gsa.gov/unsolicitedproposal>.

Part 517 - Special Contracting Methods

No regulatory text.

Part 519 - Small Business

Subpart 519.1 - Presolicitation

519.104 Small business set-asides.

519.104-3 Small business set-aside clauses.

Insert clause 552.219-70, Allocation of Orders – Partially Set-Aside Items, in solicitations and contracts, including those for commercial products, when a requirements contract for supplies is contemplated that will involve partially setting aside orders for small business. This clause is optional for commercial construction contracts.

Part 523 - Sustainable Acquisition, Material Safety, and Pollution Prevention

Subpart 523.3 - Material Safety

523.304 Contract clauses.

(a) Insert the clause at 552.223-70, Hazardous Substances, in solicitations and contracts for packaged items subject to the Federal Hazardous Substances Act and the Hazardous Materials Transportation Act.

(b) Insert the clause at 552.223-71, Nonconforming Hazardous Materials, in solicitations and contracts for supplies that contain hazardous materials.

(c) Insert the clause at 552.223-73, Preservation, Packaging, Packing, Marking, and Labeling of Hazardous Materials (HAZMAT) for Shipments, in solicitations and contracts for packaged items containing hazardous materials.

523.370 Solicitation provision.

Insert the provision at 552.223-72, Hazardous Material Information, in solicitations that provide for the delivery of hazardous materials on an f.o.b. origin basis.

Part 529 - Taxes

Subpart 529.4 - Contract Clauses

529.470 Domestic contract clauses.

Insert the clause at 552.229-71, Federal Excise Tax – DC Government, in all solicitations and contracts for indefinite-delivery contracts (including the MAS FSS) that allow the District of Columbia Government to place orders under the contract.

Part 539 - Acquisition of Information and Communication Technology

539.70 Policies.

(a) Use of information technology (IT) at GSA, including software, must be coordinated and approved by the GSA Office of the Chief Information Officer (OCIO) pursuant to GSA Order CIO 2160.1, GSA Information Technology (IT) Standards Policy.

(b) Use of Artificial Intelligence (AI) at GSA, including software, must be coordinated and approved by the OCIO pursuant to GSA Order CIO 2185.1, Use of Artificial Intelligence (AI) at GSA.

(c) For interagency acquisitions, coordination is required with the requesting agency CIO and is the responsibility of the requesting agency.

Part 552 - Solicitation Provisions and Contract Clauses

[552.515](#)

[552.215.70 \[Reserved\]](#)

[552.215-71 \[Reserved\]](#)

[552.215-72 \[Reserved\]](#)

[552.215-73 \[Reserved\]](#)

[552.517](#)

[552.217-70 \[Reserved\]](#)

[552.217-71 \[Reserved\]](#)

[552.519](#)

[552.219.18 \[Reserved\]](#)

[552.219-70 Allocation of Orders – Partially Set-aside Items.](#)

[552.219.74 \[Reserved\]](#)

[552.523](#)

[552.223-70 Hazardous Substances.](#)

[552.223-71 Nonconforming Hazardous Materials.](#)

[52.223-72 Hazardous Material Information.](#)

[552.223-73 Preservation, Packaging, Packing, Marking, and Labeling of Hazardous Materials \(HAZMAT\) For Shipments.](#)

[552.529](#)

[552.229.70 \[Reserved\]](#)

[552.229-71 Federal Excise Tax – DC Government.](#)

[552.239 \[Reserved\]](#)

[552.271 \[Reserved\]](#)

552.515

552.215.70 [Reserved]

552.215-71 [Reserved]

552.215-72 [Reserved]

552.215-73 [Reserved]

552.517

552.217-70 [Reserved]

552.217-71 [Reserved]

552.519

552.219.18 [Reserved]

552.219-70 Allocation of Orders — Partially Set-aside Items.

As prescribed in 519.104-3, insert the following clause:

Allocation of Orders — Partially Set-Aside Items (SEP 1999)

Where the set-aside portion of an item or group of items is awarded to a contractor other than the one receiving the award on the corresponding non-set-aside portion, the Government will divide the requirements to be ordered between the two contractors with the objective of achieving, as nearly as possible, a 50/50 division of the total value of orders placed after the award of the set-aside portion. In no case will this division vary by more than a 60/40 division (with either the non-set-aside or set-aside contractor receiving the larger portion) from the time of the award of the set-aside portion.

(End of clause)

552.219.74 [Reserved]

552.523

552.223-70 Hazardous Substances.

As prescribed in 523.304(a), insert the following clause:

HAZARDOUS SUBSTANCES (MAY 1989)

(a) If the packaged items to be delivered under this contract are of a hazardous substance and ordinarily are intended or considered to be for use as a household item, this contract is subject to the Federal Hazardous Materials Act, as amended (15 U.S.C.1261-1276), implementing regulations thereof (16 C.F.R Chapter II), and Federal Standard No.123, Marking for Shipment (Civil Agencies), issue in effect on the date of this solicitation.

(b) The packaged items to be delivered under this contract are subject to the preparation of shipping documents, the preparation of items for transportation, shipping container construction, package making, package labeling, when required,

shipper's certification of compliance, and transport vehicle placarding in accordance with Parts 171 through 178 of 49 C.F.R and the Hazardous Materials Transportation Act.

(c) The minimum packaging acceptable for packaging Department of Transportation regulated hazardous materials are those in 49 CFR 173.

(End of clause)

552.223-71 Nonconforming Hazardous Materials.

As prescribed in 523.304(b), insert the following clause:

NONCONFORMING HAZARDOUS MATERIALS (SEP 1999)

(a) Nonconforming supplies that contain hazardous material or that may expose persons who handle or transport the supplies to hazardous material and which require replacement under the inspection and/or warranty clauses of this contract must be reshipped to the Contractor at the Contractor's expense. The Contractor agrees to accept return of these nonconforming supplies and to pay all costs occasioned by their return.

(b) "Hazardous materials," as used in this clause, includes any material defined as hazardous under the latest version of Federal Standard No. 313 (including revisions adopted during the term of the contract).

(c) If the Contractor fails to provide acceptable disposition instructions for the nonconforming supplies within 10 days from the date of the Government's request (or such longer period as may be agreed to between the Contracting Officer and the Contractor), or fails to accept return of the reshipped nonconforming supplies, such failure:

(1) May be interpreted as a willful failure to perform,

(2) May result in termination of the contract for default and

(3) Must be considered by the Contracting Officer in determining the responsibility of the Contractor for any future award (see FAR 9.104-3(b) and 9.406-2).

(d) Pending final resolution of any dispute, the Contractor -will promptly comply with the decision of the Contracting Officer.

(End of clause)

52.223-72 Hazardous Material Information.

As prescribed in 523.370, insert the following provision:

HAZARDOUS MATERIAL INFORMATION (SEP 1999)

Offeror must indicate for each national stock number (NSN) the following information:

NSN	DOT Shipping Name	DOT Hazard Class	DOT Label Required
			Yes [] No []
			Yes [] No []
			Yes [] No []

(End of provision)

552.223-73 Preservation, Packaging, Packing, Marking, and Labeling of Hazardous Materials (HAZMAT) For Shipments.

As prescribed in 523.304(c), insert the following clause:

PRESERVATION, PACKAGING, PACKING, MARKING, AND LABELING OF HAZARDOUS MATERIALS (HAZMAT) FOR SHIPMENTS (JUN 2015)

(a) Definition. “United States,” as used in this clause, means the 48 adjoining U.S. States, Alaska, and Hawaii, and U.S. territories and possessions, such as Puerto Rico.

(b) Preservation, packaging, packing, marking, and labeling of hazardous materials for export shipment outside the United States in all transport modes must comply with the following, as applicable:

(1) International Maritime Dangerous Goods (IMDG) Code as established by the International Maritime Organization (IMO).

(2) U.S. Department of Transportation (DOT) Hazardous Material Regulation (HMR) 49 CFR parts 171 through 180. (Note: Classifications permitted by the HMR, but not permitted by the IMDG code, such as Consumer Commodities classed as ORM-D, must be packaged in accordance with the IMDG Code and dual-marked with both Consumer Commodity and IMDG marking and labeling.)

(3) Occupational Safety and Health Administration (OSHA) Regulation 29 CFR 1910.1200.

(4) International Air Transport Association (IATA), Dangerous Goods Regulation and/or International Civil Aviation Organization (ICAO), Technical Instructions.

(5) AFMAN 24-204, Air Force Inter-Service Manual, Preparing Hazardous Materials For Military Air Shipments.

(6) Any preservation, packaging, packing, marking, and labeling requirements contained elsewhere in this solicitation and contract.

(c) Preservation, packaging, packing, marking, and labeling of hazardous materials for domestic shipments within the United States in all transport modes must comply with the following; as applicable:

(1) U.S. Department of Transportation (DOT) Hazardous Material Regulation (HMR) 49 CFR parts 171 through 180.

(2) Occupational Safety and Health Administration (OSHA) Regulation 29 CFR 1910.1200.

(3) Any preservation, packaging, packing, marking, and labeling requirements contained elsewhere in this solicitation and contract.

(d) Hazardous Material Packages designated for outside the United States destinations through Forwarding Points, Distribution Centers, or Container Consolidation Points (CCPs) must comply with the IMDG, IATA, ICAO or AFMAN 24-204 codes, as applicable.

(e) The test certification data showing compliance with performance-oriented packaging or UN-approved packaging requirements must be made available to GSA contract administration/management representatives or regulatory inspectors upon request.

(End of clause)

552.529

552.229.70 [Reserved]

552.229-71 Federal Excise Tax — DC Government.

As prescribed in 529.470, insert the following clause:

FEDERAL EXCISE TAX — DC GOVERNMENT (SEP 1999)

If the District of Columbia cites an Internal Revenue Service Tax Exempt Certificate Number on orders placed under this contract, the Contractor will bill shipments to the District of Columbia at prices exclusive of Federal excise tax and show the amount of such tax on the invoice.

(End of clause)

552.239 [Reserved]

552.271 [Reserved]